A G E N D A

JAMES CITY COUNTY BOARD OF SUPERVISORS

County Government Center Board Room

October 25, 2005

7:00 P.M.

A. ROLL CALL

B. MOMENT OF SILENCE

C. PLEDGE OF ALLEGIANCE - Lauren Merritt, a sophomore at Jamestown High School

D. HIGHWAY MATTERS

E. PRESENTATIONS

- 2. Status of the Capital Improvement Projects

F. PUBLIC COMMENT

G. CONSENT CALENDAR

1. Minutes

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H. PUBLIC HEARINGS

I. PUBLIC COMMENT

J. REPORTS OF THE COUNTY ADMINISTRATOR

K. BOARD REQUESTS AND DIRECTIVES

L. ADJOURNMENT

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MEMORANDUM

DATE:	October 25, 2005
TO:	The Board of Supervisors
FROM:	Carol A. Schenk, Human Resource Specialist I
SUBJECT:	Volunteer Recognition - First Quarter, FY 06

James City County is fortunate to have outstanding employees who donate their time and talents to enhance our community. This quarter, staff would like to recognize our County Administrator, Sandy Wanner.

Sandy continually strives to improve the lives of citizens and foster a sense of community through his work as the County Administrator. He has dedicated his life to public service. His leadership and commitment is seen on all levels of government and in the non-profit sector.

He served as Chairman of the Colonial Virginia Council of the Boy Scouts of America where he was honored by the National Court of the Boy Scouts of America for his distinguished service and received the Silver Beaver Award. He was a member of the United Way Board and he served on the Board of Directors at Jamestown 4-H Center, Child Development Resources, and Big Brothers/Big Sisters.

We are very honored and privileged to have him as not only the County Administrator for James City County, but as a volunteer in our community as well.

Carol A. Schenk

CONCUR:

Carol M. Luckam

CAS/tlc wanner.mem

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 13TH DAY OF SEPTEMBER 2005, AT 7:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

Michael J. Brown, Chairman, Powhatan District Jay T. Harrison, Sr., Vice Chairman, Berkeley District Bruce C. Goodson, Roberts District John J. McGlennon, Jamestown District M. Anderson Bradshaw, Stonehouse District

Sanford B. Wanner, County Administrator Leo P. Rogers, County Attorney

B. MOMENT OF SILENCE

Mr. Brown requested the Board and citizens observe a moment of silence.

C. PLEDGE OF ALLEGIANCE

Sarah Phillips, a fifth-grade student at D. J. Montague Elementary School, and Matthew Phillips, a second–grade student at D. J. Montague Elementary School, led the Board and citizens in the Pledge of Allegiance.

D. PRESENTATION

1. Exceptional Service Award—Mr. Brian Williamson

Mr. Brown presented Brian Williamson with an Exceptional Service Award for his quick response of first aid on June 9, 2005. When Mr. Bill Brown was working in Stonehouse and was struck by a six-foot shard of timber traveling at roughly 60 MPH, Mr. Williamson immediately came to his aid, providing treatment for shock and injuries until emergency services arrived. Mr. Williamson's speedy response in a time of emergency directly resulted in Mr. Brown's survival.

E. PUBLIC COMMENT

1. Mr. Richard Streko, 6061 Allegheny Road, referenced a referendum voted for in November for school construction; inquired how the funding to cover the shortfall will be covered; and requested an additional referendum or delay until construction costs level off.

2. Mr. John E. Hall, 117 Olde Jamestown Court, addressed the Board stating that the requirement of a plastic ID card to ride a bus was unfair to younger riders that may not have an acceptable ID

card, and requested adequate heating and cooling as well as gymnasium space be offered at all three high school facilities.

3. Mr. Richard Foley, 2780 Jonas Profit Trail, stated that the current price gouging by oil companies should be investigated by the Commonwealth with the County's support for the investigation.

4. Mr. Kenneth Eastman, 2804 Ann Johnson Lane, stated that real property tax dollars are based on the County's assessments which he deemed unreasonable. Mr. Eastman requested for the Board to immediately correct the situation. He suggested that assessments be made by larger areas rather than by subdivisions.

5. Ms. Elli Williams, 3509 Mott Lane, introduced herself as the new PTA Council president and requested the Board to keep the needs of the community's youth in mind in all its deliberations. She also invited the Board to contact the PTA Council regarding any concerns.

6. Mr. Brian Oyer, 9025 Barnes Road, stated that growth has gotten out of control in the County and the Board has not monitored or controlled the growth in the community that negatively impacts the public services of the community. Mr. Oyer commented on the assessment increases in the past few years. He also stated that the appeals process for real estate assessment is inadequate in its support to the citizens.

7. Mr. Ed Oyer, 139 Indian Circle, commented on the work of the military and reserve. Mr. Oyer also stated that realtors need to justify the sale prices of homes in the Grove community. He was also concerned that the fess assessed by the County on the telephone bills has increased.

8. Ms. Betty Smith, 9347 Barnes Road, objected to an assessment increase on homes. She wanted to know where and how the assessment revenue will be allocated.

9. Ms. Margaret T. Hill, 4495 Centerville Road, stated that 60 to 70 percent assessment increases in a year are unfair to the citizens.

10. Mr. Kingston Fairclough, 4 Peale Court, stated that the assessments are where the citizens are hit the hardest. Mr. Fairclough said the tax rates can be adjusted as much as you want but the assessment increases are unnecessary. He requested equal assessments across the County and suggested that a Master Plan for the County should be developed to control and to address the assessment issues.

F. CONSENT CALENDAR

Mr. McGlennon made a motion to adopt the items on the Consent Calendar

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY:

(0).

1. <u>Minutes - August 9, 2005, Regular Meeting</u>

2. Dedication of Streets in Wexford Hills, Phases 3A and 1B

RESOLUTION

DEDICATION OF STREETS IN WEXFORD HILL, PHASES 3A AND 1B

- WHEREAS, the streets described on the attached Additions Form LA-5A, fully incorporated herein by reference, are shown on plats recorded in the Clerk's Office of the Circuit Court of James City County; and
- WHEREAS, the Resident Engineer for the Virginia Department of Transportation advised the Board that the streets meet the requirements established by the <u>Subdivision Street Requirements</u> of the Virginia Department of Transportation; and
- WHEREAS, the County and the Virginia Department of Transportation entered into an agreement on July 1, 1994, for comprehensive stormwater detention which applies to this request for addition.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby requests the Virginia Department of Transportation to add the streets, described on the attached Additions Form LA-5A, into the secondary system of State highways, pursuant to §33.1-229 of the Code of Virginia, and the Department's <u>Subdivision Street Requirements</u>.
- BE IT FURTHER RESOLVED, the Board guarantees a clear and unrestricted right-of-way, as described, and any necessary easements for cuts, fills, and drainage.
- BE IT FURTHER RESOLVED that a certified copy of this resolution be forwarded to the Resident Engineer for the Virginia Department of Transportation.
- 3. Creation of Full-Time Permanent Senior Office Assistant Position General Services

<u>RESOLUTION</u>

CREATION OF FULL-TIME PERMANENT SENIOR OFFICE ASSISTANT POSITION -

GENERAL SERVICES

- WHEREAS, General Services is requesting the elimination of two part-time permanent Custodian positions at 1,560 hours each and the establishment of a full-time permanent Senior Office Assistant to help address the growing workload of the General Services Department and to free up the time of other staff to perform non-administrative duties; and
- WHEREAS, General Services has been outsourcing custodial services as positions have become vacant and by eliminating two part-time permanent custodial positions can establish a full-time permanent Senior Office Assistant position without adding to the total number of full-time equivalent (FTE) positions in the Department; and
- WHEREAS, General Services currently has one part-time permanent (20 hours/week) Senior Office Assistant whose is providing administrative support to all General Services, including General Services Administration, Facilities and Grounds Maintenance, Custodial, Fleet and

Equipment, Capital Projects, and Contract Administration.

- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby eliminates two part-time permanent Custodian position at 1,560 hours each and creates the full-time permanent position of Senior Office Assistant in General Services effective September 16, 2005.
- 4. Creation of Executive Director Position Williamsburg Area Transport

<u>RESOLUTION</u>

CREATION OF EXECUTIVE DIRECTOR POSITION

WILLIAMSBURG AREA TRANSPORT

- WHEREAS, James City County is working with regional partners to create the Williamsburg Area Transport Authority; and
- WHEREAS, funds were included in the approved FY 06 budget for the position of Executive Director.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, creates the full-time limited-term position of Executive Director of Williamsburg Area Transport, effective September 16, 2005.
- 5. Office of Justice Programs of the Department of Justice Justice Assistance Grant (JAG)

RESOLUTION

OFFICE OF JUSTICE PROGRAMS OF THE DEPARTMENT OF JUSTICE -

JUSTICE ASSISTANCE GRANT (JAG)

- WHEREAS, the Office of Justice Programs of the Department of Justice Justice Assistance Grant (JAG) has awarded the James City County Police Department a grant in the amount of \$12,643; and
- WHEREAS, the grant requires no local matching funds; and
- WHEREAS, the funds will be used to purchase an advanced Child ID Kit System that will allow officers to create an ID card, similar to a credit card, with the child's digital photograph and one digital fingerprint, thus enhancing the productivity and the capability of the Department's Community Services Unit (CSU) by saving man-hours and expenses involved with film and replacement blank ID kits; and
- WHEREAS, the grant expires August 30, 2008, thus allowing any unexpended funds as of June 30, 2006, June 30, 2007, and June 30, 2008, to be carried forward to James City County's next fiscal year appropriately.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia,

hereby authorizes the following appropriation to the Special Projects/Grants Fund:

Revenue:

Police JAG Child ID Grant	<u>\$12,643</u>
Expenditure:	
Police JAG Child ID Grant	<u>\$12,643</u>

6. <u>Revenue Sharing Project Amendment - Watford Lane (Route 763)/Carriage Road (Route 672)</u>

<u>RESOLUTION</u>

REVENUE SHARING PROJECT AMENDMENT -

WATFORD LANE (ROUTE 763)/CARRIAGE ROAD (ROUTE 672)

- WHEREAS, the James City County Board of Supervisors is participating in the Virginia Department of Transportation (VDOT) Revenue Sharing Program for FY 2006-07; and
- WHEREAS, the James City County Board of Supervisors has decided to amend one Revenue Sharing project; and
- WHEREAS, VDOT requires written notification of the County's new project description.
- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that VDOT is hereby requested to amend the FY 2006 Revenue Sharing Project list to include an amended project description as Watford Lane (Route 763)/Carriage Road (Route 672).
- 7. <u>Revisions to the Family and Medical Leave, Civil Leave, and Overtime Policies of the James City</u> <u>County Personnel Policies and Procedures Manual</u>

RESOLUTION

REVISIONS TO THE FAMILY AND MEDICAL LEAVE, CIVIL LEAVE, AND

OVERTIME POLICIES OF THE JAMES CITY COUNTY

PERSONNEL POLICIES AND PROCEDURES MANUAL

WHEREAS, it's the practice of the County to periodically review its personnel policies for conformance to laws and alignment with the County's values; and

- WHEREAS, the Family and Medical Leave Act (FMLA) of 1993 policy description, employee requirements, and supervisor responsibility were revised to clarify provisions of the law; and
- WHEREAS, the Civil Leave policy was changed to conform with changes in the law related to jury duty; and
- WHEREAS, the Overtime policy was changed to clarify provisions in the Federal Labor Standards Act.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby adopts the attached revisions to Sections 5.4.D, 5.4.E.4 and 4.14 of the James City County Personnel Policies and Procedures Manual.
- 8. <u>Appropriation to the Peninsula Health District \$11,392</u>

APPROPRIATION TO THE PENINSULA HEALTH DISTRICT - \$11,392

- WHEREAS, the Peninsula Health District received an unexpected increase of \$128,543 in the State allocation for local match; and
- WHEREAS, James City County's share of the match is \$11,392.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby appropriates \$11,392 from Contingency to the Peninsula Health District.
- 9. <u>400th Anniversary Commemorative Circle Williamsburg/James City County Courthouse</u>

RESOLUTION

400TH ANNIVERSARY COMMEMORATIVE CIRCLE

WILLIAMSBURG/JAMES CITY COUNTY COURTHOUSE

- WHEREAS, the Honorable Samuel T. Powell, III, has requested James City County and the City of Williamsburg authorize the expenditure of up to \$19,775 for design and construction documents for the development of a 400th Anniversary Commemorative Circle at the Williamsburg/James City County Courthouse; and
- WHEREAS, the Board of Supervisors has authorized the assessment of a courthouse maintenance fee and in partnership with the City of Williamsburg operates a joint courthouse; and
- WHEREAS, the Courthouse is in the City of Williamsburg and the City of Williamsburg services as financial agent for the Courthouse Maintenance Funds; and
- WHEREAS, funds are available in the City/County Courthouse Maintenance Fund to allow for enhancements to the Courthouse.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes, subject to similar approval by the City Council of Williamsburg, the following expenditure.

Revenues:

Courthouse Maintenance Fund	<u>\$19,775</u>
Expenditure:	
400th Anniversary Commemorative Circle	<u>\$19,775</u>

10. <u>Resolution of Appreciation - York County</u>

RESOLUTION OF APPRECIATION

YORK COUNTY

- WHEREAS, on August 6, 2005, a devastating bolt of lightning struck the James City County Emergency Communications Center (ECC); and
- WHEREAS, that bolt of lightning rendered all electronic systems in the ECC inoperable including the microwave radio dispatch communications system, the 911 telephone system, and the Computer Aided Dispatch System; and
- WHEREAS, York County and James City County have had a long-standing operational plan for just such a situation that allows the two counties to swap emergency communication functions; and
- WHEREAS, staff from the York County Communications Center took on the tasks of answering all County 911 calls and Dispatching all Emergency Calls until the arrival of James City County Emergency Telecommunicators; and
- WHEREAS, York County hosted the functions and staff of the James City County Emergency Communications Center for the next five days, thus insuring the timely dispatch and response of Emergency Fire, Police, and EMS crews for the residents and visitors of James City County.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby extends its thankful appreciation to the citizens, Board of Supervisors, and the Emergency Communications Center staff of York County, Virginia.

11. Chesapeake Bay Preservation Ordinance Violation - Civil Charge - George Amrein

<u>RESOLUTION</u>

CHESAPEAKE BAY PRESERVATION ORDINANCE VIOLATION -

CIVIL CHARGE - GEORGE AMREIN

- WHEREAS, George Amrein is the owner of a certain parcel of land, commonly know as 184 The Maine, designated as Parcel No. (02-65) on James City County Real Estate Tax Map No. (45-4) herein referred to as the ("Property"); and
- WHEREAS, on or about July 8, 2005, George Amrein caused to be removed approximately 17 trees and shrubs from within the Resource Protection Area (RPA) on the Property; and
- WHEREAS, George Amrein agreed to a Restoration Plan to replant eight canopy trees, eight understory trees, and 18 shrubs on the Property in order to remedy the clearing violation under the County's Chesapeake Bay Preservation Ordinance. Mr. Amrein has posted sufficient surety guaranteeing the installation of the aforementioned improvements and the restoration of the RPA on the Property; and
- WHEREAS, George Amrein has agreed to pay \$1,000 to the County as a civil charge under the County's Chesapeake Bay Preservation Ordinance; and
- WHEREAS, the James City County Board of Supervisors is willing to accept the civil charge in full settlement of the Chesapeake Bay Preservation Ordinance violation, in accordance with Sections 23-10 and 23-18 of the Code of the County of James City.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes and directs the County Administrator to accept the \$1,000 civil charge from George Amrein as full settlement of the Chesapeake Bay Preservation Ordinance Violation.
- 12. First Amendment to Amended and Restated Cooperative Service Agreement

<u>RESOLUTION</u>

FIRST AMENDMENT TO AMENDED AND RESTATED

COOPERATIVE SERVICE AGREEMENT

- WHEREAS, James City County ("County") entered into an Amended and Restated Cooperative Service Agreement ("Service Agreement") on August 1, 1995 with the Virginia Peninsula Regional Jail Authority ("Jail Authority"), which provides for the financing, construction, and operation of the Jail Authority; and
- WHEREAS, the First Amendment to Amended and Restated and Cooperative Service Agreement ("Amendment Agreement") modifies the Service Agreement by removing a Per Diem

Charge for use of the Jail Authority and incorporating a monthly Member Jurisdiction Charge in its place; and

- WHEREAS, the Board of Supervisors is of the opinion the County should execute the Amendment Agreement to incorporate the Member Jurisdiction Charge to the Service Agreement.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby authorize and direct the County Administrator, to execute the Amendment Agreement in order to incorporate the Member Jurisdiction Charge to the Service Agreement.
- 13. Award of Contract Toano Convenience Center

<u>**RESOLUTION**</u>

AWARD OF CONTRACT – TOANO CONVENIENCE CENTER

- WHEREAS, bids were advertised for construction of the Toano Convenience Center at 185 Industrial Boulevard, Toano; and
- WHEREAS, bids were received and O.K. James Construction, Inc., was the lowest responsive and responsible bidder with a bid of \$295,143; and
- WHEREAS, funds are available in the current Capital Improvements Program (CIP) budget for this project.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the County Administrator to execute a contract in the amount of \$295,143 with O.K. James Construction, Inc., for the construction of the Toano Convenience Center.
- 14. Agreement for Powhatan C Election Precinct

<u>RESOLUTION</u>

AGREEMENT FOR POWHATAN C ELECTION PRECINCT

- WHEREAS, the James City County Electoral Board is required to conduct elections in the County of James City; and
- WHEREAS, the Greensprings Chapel has offered to provide a polling place for the Powhatan C Precinct.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, authorizes and directs the County Administrator to execute a lease agreement between James City County and the Greensprings Chapel for the establishment of a polling place for the Powhatan C Precinct.

15. Easement, Dominion Virginia Power - Emergency Communications Center

RESOLUTION

EASEMENT, DOMINION VIRGINIA POWER - EMERGENCY COMMUNICATIONS CENTER

- WHEREAS, James City County owns 4.79± acres, commonly known as the James City County Emergency Operations Center site and Fire Station 1 designated as Parcel No. (1-27) on James City County Real Estate Tax Map No. (12-3); and
- WHEREAS, Dominion Virginia Power requires a 15-foot utility easement in order to provide electrical service to the Emergency Communications Center presently under construction; and
- WHEREAS, the Board of Supervisors is of the opinion that it is in the public interest to convey a utility easement to Dominion Virginia Power.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the County Administrator to execute the Right-of-Way Agreements and such other documents necessary to convey a utility easement to Dominion Virginia Power for the Emergency Communications Center.

G. PUBLIC HEARINGS

1. <u>Proposed Real Property Tax Rate and Budget Amendments</u>

Mr. John E. McDonald, Manager of Financial and Management Services, provided an overview of the Proposed Real Property Tax Rate and Budget Amendments. These proposed changes cite § 58.1-3321 of the Code of Virginia which states that any general reassessment that increases property values by more than one percent shall result in a lowering of the real property tax rater to a levy that would produce the same revenue as the locality actually collected in the prior year. Therefore, the 14.6 percent increase would merit lowering the current tax rate from 82.5 cents to 72 cents to match the prior year's revenue. The State Code allows for this rate to be increased during a public hearing that is subsequent to the budget public hearing. The resolution proposes to reduce the tax rate from 82.5 cents to 79 cents per \$100 assessed, and to amend the FY 2006 budget by appropriating \$2,313,200.00 into two parts--\$1,600,000.00 to increase funding for the new high school and \$713,200 for debt service reserve in anticipation of an issuance of debt for several school projects.

Mr. Brown opened the Public Hearing.

1. Mr. Richard Streko, 6061 Allegheny Road, requested the Board consider a tax rate reduction to \$.72/\$100 and consideration of those citizens on fixed-income and senior citizens. He also requested a subsequent referendum to address the school facility issues.

2. John E. Hall, 117 Olde Jamestowne Court, stated that senior citizens in the Hampton Roads area cannot afford increased assessments and subsequent tax bills.

3. Mr. Curtis Barbor, 20 Hill Top Court, commented that the assessment on his home increased by \$300 in just over 10 years while his retirement income has dropped by 10 percent in that same time frame. Mr. Barbor stated that inflation has increased on almost everything else and requested that the Board reduce the tax rate to at least \$.72/\$100 but would prefer \$.70/\$100 which, he stated will still provide the County

adequate funding for operations. He said that County taxes are two-and-a-half times higher than his Federal Taxes and utilities, trash, rubbish, and recycling fees are additional to the taxes paid. He stated that the funds should support the public services such as fire, police, and libraries, and not as much should be appropriated for schools.

4. Ms. Kelly Osterhout, President of Williamsburg-James City Education Association, stated concern about improving the quality of public schools in the community and asked the Board to support staff recommendation on tax rates so classrooms and educational needs are addressed. The increased funds could reduce over-crowing of schools and support facility expansions/renovations.

5. Mr. Mike Ludwick, 4493 Village Park West, commented on the assessment increases and funding for the school facilities and requested the Board to support the school facilities and keep the tax rate at the level recommended by staff.

6. Mr. William Beck, 7988 Richmond Road, commented that his Real Property taxes are increasing and he and his wife are on fixed-incomes and the assessments are unjustified. Mr. Beck inquired how many citizens in the County are on fixed-incomes. He also requested the Board not conduct business in a tax-and-spend method.

7. Ms. Betty Smith, 9347 Barnes Road, requested the Board support a lower real property tax rate than \$0.72/\$100.

8. Mr. Ed Oyer, 139 Indian Circle, commented on the structure of the fence line in his community. He stated that he does not have public water/sewer service yet his assessment went up 6% higher than the neighboring home that is newer and has public utility service. He requested justification for the assessment increase on his property. Mr. Oyer commented on the increased traffic on Route 60 East. He recommended the County pay for schools or pay for recreation because the citizens of the community cannot afford to support both of these options.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison inquired how many physical assessments were conducted.

Mr. McDonald stated that approximately 6,000 parcels were inspected for assessments. He also suggested those that feel their assessment is unfair request an assessment from real estate assessors and perhaps appeal to the Equalization Board if the assessment overestimates the value of the property.

Mr. Harrison inquired whether or not the assessments would be more level if more inspections were conducted.

Mr. Goodson inquired if the State investigates the assessments.

Mr. McDonald stated that the Code of Virginia is up for change, but until the change is made, the County must conduct assessments according to the current Code.

Mr. McGlennon stated that although the assessments were dramatic in the increase scope, it does accurately reflect the values of homes and the County has experienced a larger increase of costs than anticipated which also needs to be addressed; and while it is a difficult choice to make, the Board does have to find additional revenue while being moderate in the review.

Mr. McGlennon stated that in the spring the Board discussed that the County does have a program to assist seniors at or below an income level to be exempt from the taxes; and requested the Board review the program and see if it is effective and review it to see if the program needs to be adjusted.

Mr. McGlennon made a motion to adopt the resolution presented by staff.

Mr. Bradshaw requested Mr. McDonald provide an overview of the program.

Mr. McDonald stated that the Commissioner of Revenue funds the program for elderly that exempts, not defers, a portion of property taxes for those who meet certain income, assets, disability, or other restraints. The Commissioner of Revenue can offer assistance to those who may qualify for this program.

Mr. Bradshaw concurred with Mr. McGlennon to review the program and its qualification guidelines; and stated that he can support a moderate rate rather than one that will require a rate hike in a few years to compensate.

Mr. Brown stated that the budget was developed based upon an expected 7.8 percent increase, and he saw the land book was considerably higher. He recommended the County not collect revenue from the citizens and offered an amendment to the motion to reduce the tax rate by \$.04/\$100.

The Board discussed the proposed amendment to reduce the collection from citizens above the budgeted collection figures.

Mr. Wanner called a vote to accept the motion to reduce the tax rate to \$0.785.

On a roll call vote, the vote was: AYE: Harrison, Goodson, Brown (3). NAY: McGlennon, Bradshaw (2).

Mr. Wanner called a vote on the tax rate of \$0.785.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

2. <u>Case No. Z-10-05/MP-07-05/SUP-17-05. Villages At White Hall (La Grange) Case No. Z-11-05/MP</u> 08-05/SUP-18-05. Villages at White Hall ("Three Villages": Taskinas, Hickory Neck, and Rochambeau)

Mr. Bradshaw stated that he previously represented the property owner and trustee; however, he no longer represented either at the time of the meeting and could participate objectively and fairly.

Mr. Matthew J. Smolnik, Planner, stated that Mr. Vernon Geddy has submitted an application on behalf of Gayle Rauch of Rauch Development Company, LLC, to rezone 161.35 acres from A1, General Agricultural District and B-1, General Business District, to: R-2, General Residential District, Cluster Overlay, with proffers; R-5 Multifamily Residential District, Cluster Overlay, with proffers; and B-1, General Business District, with proffers. These projects have been presented in two separate zoning applications (La Grange Village and Taskinas, Rochambeau, and Hickory Neck Villages ("The Three Villages")) but the applicant views them as parts of one development. As a result, staff reviewed the two applications separately on their individual merits. An 8,000-square-foot building would also be erected near Rochambeau Drive in the proposed B-1, General Business District with proffers.

Staff found that the two cases sufficiently address technical issues addressed. Staff's

recommendation hinges on qualitative but key findings called for in the Comprehensive Plan, including whether the proposal:

- Adequately helps achieve the Anderson's Corner vision of creating a traditional rural village with open land and farm fields
- Adequately protects historic structures and scenic vistas
- Provides adequate public benefits
- Seeks an appropriate density given the surrounding development and adequacy of proposed buffers

On August 1, 2005, the Planning Commission voted 6-1 to approve the applications for LaGrange, Taskinas, Hickory Neck, and Rochambeau Villages.

Staff recommends the James City County Board of Supervisors approve the rezoning, SUP, and master plan application for Taskinas, Rochambeau, and Hickory Neck Villages, accepting the voluntary proffers, and applying the SUP conditions offered.

Staff recommended deferring the rezoning, SUP, and master plan application for La Grange.

The Board and staff discussed potential uses for a buffer along Route 60 including agricultural operation or just fencing it in with a three-rail fence to give an agricultural feel to the area. Also, the Board and staff discussed the proffer permitting agricultural structures on the land.

The Board and staff discussed prohibiting wayside stands and farmer's markets by-right in this zoning. It was stated that the buffer was owned by the Homeowners Association (HOA) and the land could be leased out to someone for agricultural means, but if the area is not agriculturally developed, then it is the responsibility of the HOA to maintain the buffer.

The Board and staff discussed the selling prices for the units, the B-1 zoned parcel, and the types of by-right uses for the existing zoning.

Mr. Brown opened the Public Hearing.

1. Mr. Vernon M. Geddy, III, representing the applicant, provided an overview of the applications and proposed development, and requested the Board approve the applications.

Mr. Brown requested clarification on the LaGrange proffers and deferral request.

Mr. Vernon M. Geddy, III stated that the La Grange application and proffers were acceptable to all parties since July. The focus has been on the three villages and amended proffers were submitted in consideration of the concerns voiced.

Mr. Donald Hunt, Planning Commission, stated that the Planning Commission was comfortable with the La Grange proffers as presented since July.

Mr. Leo P. Rogers stated that if the applicant wanted to offer this proffer amendment, he and the applicant could take a moment and work something out that the Board can act on.

The Board, Mr. Vernon M. Geddy, III, and Mr. Rogers discussed the proffers for the La Grange and concurred to consider language to make the two sets of proffers similar in regard to the \$100 and turf management.

Mr. Bradshaw and Aaron Small with AES Consultant Engineers discussed offsite areas and their uses. Mr. Small discussed about 60 acres flowing into the stormwater control region, including Hickory Neck Church, Stonehouse School property, and the property just north of the "Three Villages"

1. Mr. Burt Geddy, 8297 Richmond Road, stated support for the proposal and stated that the proposal is an acceptable use for the site.

2. Ms. Terry Hudgins, 111 Knollwood Drive, president of Stonehouse District Citizens' Association, stated that her organization opposed this proposed development. They requested studies of an area prior to its development. On her own behalf, she requested an adequate study performed before any development of Anderson's Corner is permitted.

3. Ms. Linda Rice, 2394 Forge Road, representing Friends of Forge Road and Toano, thanked citizens for their support. Ms. Rice also recommended the approval of a study of the Anderson's Corner area and its integration with the study of Toano prior to the approval of the proposals before the Board. She stated concern about the impact these proposals may have on public services. She commented that the Charter for New Initiatives before the Board included points which the citizens of this County have spoken on numerous times and the need to focus on regionalism.

4. Mr. Tim Trant, Kaufman and Canoles attorney, with Stonehouse of Williamsburg, LLC, stated that regional transportation improvements were required as part of its development. Mr. Trant expressed concern about proposed development and its impact on the transportation improvements required. He requested the Board consider applications in the future with transportation impacts and to develop a regional transportation plan that would have Development contribute to the transportation infrastructure.

Mr. McGlennon inquired whether or not a cash proffer existed for transportation.

Mr. Trant suggested a Transportation Master Plan which would identify improvements required and which developments would have to make or contribute to such improvements.

5. Ms. Ann Dieterle, 3811-D Cast Steeplechase Way, Associate Dire of Hickory Neck Episcopal Church, spoke on behalf of the Director of the Hickory Neck Church who was unable to attend this meeting. She stated that the Hickory Neck Church sits on 12.5 acres adjacent to site and offers support for White Hall Villages.

6. Ms. Elizabeth Krome, 2401 Richmond Road, stated that the developer has been responsive to community inputs. Ms. Krome stated that earlier in the evening many citizens spoke about the struggles they have in supporting the basic needs of the community through increased taxes. She requested the Board take the long-range view of the development and its impacts on the public services.

7. Mr. Charlie Parker, 7849 Church Lane, stated that this is a good proposal and the applicant has been exceptionally responsive to community input, and requested approval of the Board.

8. Mr. Kingston Fairclough, 4 Peale Court, stated that the Board of Supervisors will determine the amount of cost to be added to develop the area. He stated this development should be turned down and further study should be done about zoning variance.

9. Ms. Mary McGune Delara, 92 Sand Hill Road (off Olde Stage Road where it meets Rochambeau Drive), stated that VDOT conducted a study of traffic along Rochambeau Drive. Ms. Delara was in opposition of blocking of Old Stage Drive and an inherent creation of a hazardous traffic situation. She stated that the intersection of Old Stage and Rochambeau is safe when vehicles obey traffic laws. She requested further traffic studies to be conducted before any road changes and building permits are issued. She

would like a traffic speed study conducted for Rochambeau Drive and Old Stage Road.

11. Mr. Jerry Jutras, 102 Plains View Road, supported the rezoning and proposed development.

12. Mr. Willard Delara, 92 Sand Hill Road, requested clarification of the by-right uses for B-1 zoning.

Mr. Smolnick clarified that convenience centers/stores are not permitted by-right after the rezoning to B-1 with proffers.

Mr. Rogers responded that convenience centers/stores are specially permitted use, not by-right.

Mr. Delara stated that he understood that a full document traffic study would be conducted after 75 percent of of the housing units are developed. Mr. Delara expressed concern about Old Stage Road and Rochambeau Drive and the traffic impacts of the development. He request speed control/enforcement and encouraged VDOT to review the traffic speed on Rochambeau and Croaker Road's two-lane portion.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison inquired about the proffer that puts a cap on development and what impact that has on the other set of proffers.

Mr. Vernon Geddy explained that the proffers cap to 63 units per year for seven years with the balance being built in year seven. Mr. Geddy explained that this limit slows the process even further once the land is subdivided. This gives the County the advantage of certainty concerning development pace.

Mr. Harrison inquired about amount of fiscal impact on the number of units developed.

Mr. Geddy responded that as the units developed, the fiscal impact should stay in sync.

Mr. Bradshaw inquired what options are available if the agricultural use is not implemented in the buffer and if there is an indication from the Board to direct staff to look into any particular option.

The Board discussed the proposal to have staff be innovative in ways to resolve this use.

Mr. Rogers stated that the applicant has proffered through council to offer by reference the same proffer for turf management and cash proffer and will convert the offer into a new proffer document if approved by the Board.

The Board discussed the proposal, its merits, and its impacts on the public service infrastructures and area studies.

Mr. Brown made a motion to approve the four resolutions for the rezoning and development with the amended proffers.

On a roll call vote, AYE: Goodson, Bradshaw, Brown (3). NAY: Harrison and McGlennon (2).

CASE NO. SUP-17-05. VILLAGES OF WHITE HALL (LAGRANGE)

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinances specific land uses that shall be subjected to a special use permit process; and
- WHEREAS, the applicant has requested to develop the following parcels at a density of 3.46 dwelling units per acre; and
- WHEREAS, the property is currently zoned A-1, General Agriculture, designated Low Density Residential on the 2003 Comprehensive Plan Land Use Map; and
- WHEREAS, the property can be identified as Parcel Nos. (03-01), (03-02), and (01-21) on the James City County Real Estate Tax Map No. (12-1) and Parcel No. (01-21) on the James City County Real Estate Tax Map No. (12-2); and
- WHEREAS, the applicant has submitted an application to rezone the above mentioned properties; and
- WHEREAS, on August 1, 2005, the Planning Commission recommended approval of the application by a vote of 6-1.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of SUP-17-05 as described herein with the following conditions:
 - 1. A master water and sewer plan for all Villages shall be submitted for review and approval by the JCSA prior to the submittal of any development plans for any portion of property.
 - 2. Prior to the submittal of any development plans for any portion of the Villages of White Hall project, a land disturbing permit with surety will be issued by the Environmental Division after review and approval of an erosion control plan, to mitigate impacts from the current environmental violation located within LaGrange Village located on Tax Parcel (12-2)(1-21).
 - 3. This SUP is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder

<u>RESOLUTION</u>

CASE NO. Z-10-05/MP-7-05. VILLAGES OF WHITEHALL (LAGRANGE)

- WHEREAS, in accordance with § 15.2-2204 of the Code of Virginia, and Section 24-15 of the James City County Zoning Ordinance, a public hearing was advertised, adjoining property owners notified, and a hearing scheduled on Zoning Case No. Z-10-05/MP-7-05, with Master Plan, for rezoning 22.81 acres from A-1,General Agricultural, to R-2, General Residential, with proffers; and
- WHEREAS, the Planning Commission of James City County, following its public hearing on August 1, 2005, recommended approval of Case No. Z-10-05/MP-7-05, by a vote of 6 to 1; and

- WHEREAS, the properties are located at 8716, 8724, and 8720 Barhamsville Road and 3225 Old Stage Road and further identified as Parcel Nos. (3-2), (3-1), and (1-21) on James City County Real Estate Tax Map No. (12-1) and Parcel No. (1-21) on James City County Real Estate Tax Map No. (12-2).
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve Case No. Z-10-05/MP-7-05 and accept the voluntary proffers.

CASE NO. SUP-18-05. VILLAGES OF WHITE HALL

(TASKINAS, HICKORY NECK, AND ROCHAMBEAU)

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinances specific land uses that shall be subjected to a special use permit process; and
- WHEREAS, the applicant has requested to develop the following parcels at a density of 3.0 dwelling units per acre; and
- WHEREAS, the property is currently zoned A-1, General Agriculture, and B-1, General Business, designated Low Density Residential on the 2003 Comprehensive Plan Land Use Map; and
- WHEREAS, the property can be identified as Parcel Nos. (01-14), (01-18), (01-19), (01-22), and (01-24) on the James City County Real Estate Tax Map No. (12-2); and
- WHEREAS, the applicant has submitted an application to rezone the above mentioned properties; and
- WHEREAS, on August 1, 2005, the Planning Commission recommended approval of the application by a vote of 6-1.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of SUP-18-05 as described herein with the following conditions:
 - 1. A master water and sewer plan for all Villages shall be submitted for review and approval by the JCSA prior to the submittal of any development plans for any portion of property.
 - 2. Prior to the submittal of any development plans for any portion of the Villages of White Hall project, a land disturbing permit with surety will be issued by the Environmental Division after review and approval of an erosion control plan, to mitigate impacts from the current environmental violation located within LaGrange Village located on Tax Parcel (12-2)(1-21).
 - 3. This SUP is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder

CASE NO. Z-11-05/MP-8-05. VILLAGES OF WHITEHALL

(TASKINAS, HICKORY NECK, AND ROCHAMBEAU)

- WHEREAS, in accordance with § 15.2-2204 of the Code of Virginia, and Section 24-15 of the James City County Zoning Ordinance, a public hearing was advertised, adjoining property owners notified, and a hearing scheduled on Zoning Case No. Z-11-05/MP-8-05, with Master Plan, for rezoning 138.54 acres from A-1,General Agricultural and B-1,General Business, to R-2, General Residential, with proffers, R-5, Multifamily Residential, with proffers, and B-1, General Business, with proffers; and
- WHEREAS, the Planning Commission of James City County, following its public hearing on August 1, 2005, recommended approval of Case No. Z-11-05/MP-8-05, by a vote of 6 to 1; and
- WHEREAS, the properties are located at 3400, 3610, 3611, and 3505 Rochambeau Drive and 8350 Richmond Road and further identified as Parcel Nos. (1-14), (1-19), (1-18), (1-22), and (1-24) on James City County Real Estate Tax Map No. (12-2).

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve Case No. Z-11-05/MP-8-05 and accept the voluntary proffers.

3. <u>Case No. SUP-22-05. Shops at Norge Crossing</u>

Mr. Jason Purse, Planner, stated that Mr. Gregory Davis has submitted an application on behalf of Kaufman and Canoles for a commercial SUP to allow for an eight-unit, 13,000-square-foot retail center. The eight units will range in size from 1,100 to 2,500 square feet each. The property is located at 7500 Richmond Road and is zoned B-1, General Business, with proffers. It is designated as Community Commercial on the 2003 Comprehensive Plan Land Use Map and can be further identified as Parcel No. (1-71E) on James City County Real Estate Tax Map No. (23-2).

Staff found that the proposed retail center is consistent with the Community Commercial designation for this area. With the attached conditions, staff finds the proposal to be appropriate for this Community Character Corridor. Special use permit conditions are included which provide for architectural controls and increased landscaping. Additionally, a condition is included which requires a four-foot sidewalk to be built adjacent to the parking lot access drive connecting the sidewalk in front of the proposed stores to the required sidewalk along Norge Lane.

On August 1, 2005, the Planning Commission voted 6-0 to approve the application. Kennedy abstained.

Staff recommends the James City County Board of Supervisors approve the special use permit application with conditions listed in the resolution.

Mr. Brown opened the Public Hearing.

1. Mr. Greg Davis, representing applicants Kaufman and Canoles, requested approval of application and provided an overview of the architecture proposed by the developer.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison made a motion to approve the proposal.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

RESOLUTION

CASE NO. SUP-22-05. SHOPS AT NORGE CROSSING

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinance specific land uses that shall be subjected to a special use permit process; and
- WHEREAS, Mr. Gregory Davis of Kaufman and Canoles has applied for a commercial special use permit to allow for an eight-unit, 13,000-square-foot retail center; and
- WHEREAS, the proposed expansion is shown on the master plan prepared by LandTech Resources, Inc., dated July 25, 2005, and entitled "Norge Center, Inc., Parcel 5"; and
- WHEREAS, the property is zoned B-1, General Business, with proffers, and can be further identified as Parcel No. (1-71E) on James City County Real Estate Tax Map No. (23-2); and
- WHEREAS, the Planning Commission of James City County, following its public hearing on August 1, 2004, recommended approval of this application by a vote of 6 to 0, with one abstention.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of Special Use Permit No. 22-05 as described herein with the following conditions:
 - 1. The site plan shall be substantially consistent with the development plan prepared by LandTech Resources entitled "Norge Center, Inc. Parcel 5" and dated July 25, 2005 (the "Master Plan"). This special use permit shall allow up to a 13,000-square-foot structure for commercial use as permitted in the B-1, General Business district, including, but not limited to, retail shops, service shops, and restaurants.
 - 2. The retail center shall contain architectural features, colors, and materials that reflect the surrounding character of the Norge Community as described in the Comprehensive Plan. The architecture of the retail center shall be generally consistent with the elevations prepared by Hopke and Associates entitled "Johnston Shopping Center" and dated July 14, 2005 (the "Elevations") as determined by the Planning Director. The architectural design, color, and materials shall be approved by the Planning Director prior to final site plan approval for consistency with the Elevations and the character of the Norge Community.
 - 3. An enhanced landscaping plan shall be provided for the area along Norge Lane and the area in front of the parking lot adjacent to Richmond Road. Unless reduced or waived by the Planning Director, the enhanced landscaping plan shall include a quantity of planting materials that is a minimum of 125 percent of the minimum ordinance requirements. A minimum of 50 percent of all trees and 50 percent of all shrubs shall be evergreen.

- 4. Any new exterior site lighting shall be limited to fixtures which are horizontally mounted on light poles not to exceed 30 feet in height and/or other structures and shall be recessed fixtures with no bulb, lens, or globe extending below the casing. The casing shall be opaque and shall completely surround the entire light fixture and light source in such a manner that all light will be directed downward and the light source is not visible from the side. No glare, defined as 0.1 footcandle or higher, shall extend outside the property lines.
- 5. The dumpster pad and all heating, cooling, and electrical equipment shall be screened by fencing and landscaping in a manner approved by the Planning Director prior to final site plan approval.
- 6. The applicant shall be responsible for developing water conservation standards to be submitted to and approved by the James City Service Authority prior to final site plan approval. The applicant shall be responsible for enforcing these standards.
- 7. Prior to final site plan approval, the applicant shall demonstrate to the satisfaction of the Environmental Director that the existing infiltration basin (YC023) shown on the Master Plan is in sound working order and that it is performing at or above the design level of service. Should the basin not be performing at or above the design level of service, the applicant shall perform all necessary and required improvements and upgrades to bring the basin into compliance prior to the issuance of any certificate of occupancy.
- 8. Prior to the issuance of any certificate of occupancy, the applicant shall install a 4-foot wide sidewalk adjacent to the internal access road as shown on the master plan. This sidewalk shall connect the internal sidewalk in front of the shops to the required sidewalk along Norge Lane.
- 9. If construction has not begun on the project within thirty-six months of issuance of this special use permit, this special use permit shall become void. Construction shall be defined as obtaining permits for building construction and footings and/or foundation has passed required inspections.
- 10. This special use permit is not severable. Invalidation of any word, phrase, clause, sentences, or paragraph shall invalidate the remainder.

Mr. Brown recessed the Board for a brief break at 10: 35 p.m.

Mr. Brown reconvened the Board at 10:40 p.m.

5. <u>Case No. SUP-23-05. TGIF Friday's</u>

Mr. Joel Almquist, Planner, stated that Mr. Vernon Geddy, III has submitted an application on behalf of PBH, L.L.C. to construct and operate a TGI Friday's restaurant located at 5521 Richmond Road, between the intersections at Airport Road and Olde Towne Road. The property is adjacent to Bruce's Auto Body and will share a right-in right-out driveway with them. The proposed restaurant will also have a right-in right-out driveway of its own at the southern end of its frontage. The proposed restaurant will be approximately 6,500 square feet, will seat 252 guests, and will be open seven days a week for lunch and dinner. Construction will commence upon approval of the SUP and site plans and is expected to be complete in six months.

Staff found that the proposed restaurant is a complementary use to the surrounding businesses and believes that this use meets the intent of the Neighborhood Commercial Land Use of the Comprehensive Plan.

On August 1, 2005, the Planning Commission voted 7-0 to approve the application.

Staff recommends the James City County Board of Supervisors approve the application with the conditions in the resolution.

Mr. Brown requested that Mr. Almquist explain the added conditions, which Mr. Almquist replied was the permission of projecting signs which are not permitted in the Ordinance. This was requested by the Planning Commission

Mr. McGlennon questioned the proposed color scheme and its consistency with the area. The Planning Commission concluded that the colors were inconsistent and requested that they be muted.

Mr. Brown opened the Public Hearing.

1. Mr. Vernon M. Geddy, III, representing the applicant, provided a brief overview of the proposal and the color scheme of the establishment, and requested approval of the application and preservation of the color scheme as presented.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison made a motion to approve the proposal.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

RESOLUTION

CASE NO. SUP-23-05. TGI FRIDAY'S

- WHEREAS, the Board of Supervisors of James City County has adopted ordinance specific land uses that shall be subjected to a Special Use Permit (SUP) process; and
- WHEREAS, Mr. Vernon Geddy has applied for a commercial special use permit for the construction of a TGI Friday's restaurant; and
- WHEREAS, the land is located on a parcel zoned B-1, General Business, and can be further identified as Parcel No. (1-5A) on James City County Real Estate Tax Map No. (33-3); and
- WHEREAS, the Planning Commission of James City County, following its public hearing on August 1, 2005, recommended approval of Case No. Special Use Permit 23-05 by a 7-0 vote.

- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of Special Use Permit No. SUP-23-05 as described herein with the following conditions:
 - 1. This SUP shall be valid for a restaurant no larger than 6,600 square feet and accessory uses thereto. Prior to final site plan approval, the Planning Director shall review and approve the final architectural design of the building. Such building shall be reasonably consistent, as determined by the Planning Director, with architectural elevations titled "Carlson Restaurants Worldwide, P6.2 Prototype" submitted with this special use permit and drawn by Carrell, Poole, and Yost Architecture and date-stamped "Received Planning Department June 20, 2005.
 - 2. If construction has not commenced on this project within 36 months from the issuance of an SUP, the SUP shall become void. Construction shall be defined as obtaining permits for building construction and footings, and foundation has passed required inspections.
 - 3. Any new exterior site lighting shall be limited to fixtures which are horizontally mounted on light poles not to exceed 15 feet in height and/or other structures and shall be recessed fixtures with no bulb, lens, or globe extending below the casing. The casing shall be opaque and shall completely surround the entire light fixture and light source in such a manner that all light will be directed downward and the light source is not visible from the side. No glare, defined as 0.1 footcandle or higher shall extend outside the property lines.
 - 4. Freestanding signage shall be limited to one monument style sign. For purposes of this condition, a "monument" style sign shall be defined as a freestanding sign with a completely enclosed base not to exceed 32 square feet in size and not to exceed eight feet in height from grade.
 - 5. Building face signage shall be in accordance with Section 24-71 of the Zoning Ordinance. Projecting signs shall be prohibited.
 - 6. A landscaping plan shall be approved by the Planning Director prior to final site plan approval for this project. The landscaping plan shall include enhanced landscaping within the 50-foot Community Character Corridor buffer along Richmond Road (Route 60 West) so that the required number of plants and trees equals, at a minimum, 125 percent of the landscaping otherwise required in Chapter 24, Article II, Division 4 of the James City County Code. A minimum of 50 percent of the plantings within the Community Character Corridor buffer shall be evergreen.
 - 7. The applicant shall be responsible for developing and enforcing water conservation standards to be submitted to and approved by the James City Service Authority prior to final site plan approval. The standards may include, but shall not be limited to, such water conservation measures as limitations on the installation and use of irrigation systems, the use of approved landscaping materials including the use of drought-tolerant plants where appropriate and the use of water-conserving fixtures to promote water conservation and minimize the use of public water resources.
 - 8. All dumpsters and heating and cooling units, whether on the ground or affixed on the rooftop, shall be screened by landscaping, fencing, or other alternative that provides similarly adequate screening, as determined and approved by the Planning Director

prior to final site plan approval.

9. This special use permit is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.

6. Case No. SUP 24-05. Williamsburg Winery—Gabriel Archer Tavern

Mr. Matthew Arcieri, Senior Planner, stated that Mr. Vernon Geddy, III submitted an application on behalf of Mr. Patrick Duffeler to renew SUP-24-05 to permit the continued operation of a restaurant, Gabriel Archer Tavern, at the Williamsburg Winery. The restaurant is a specially permitted use in the R-8, Rural Residential, district in which the property is located. The restaurant operated from 1996 through January 13, 2004, without a SUP. The SUP approved by the Board of Supervisors on January 13, 2004, expired on August 30, 2004. A new SUP was approved by the Board of Supervisors on August 10, 2004. That SUP required the tavern to connect to public water and pass all necessary building inspections by December 31, 2004. The applicant did not complete those requirements within the designated time and that SUP expired on December 31, 2004. Following the expiration of the most recent SUP, the applicant has worked to resolve all outstanding issues before filing for a new SUP.

Staff found that the applicant has addressed the previous SUP conditions. The proposal is also acceptable from a land use perspective. There is one proposed change from the previously approved SUP: an update of Condition No. 1 to reflect the remaining issue to be resolved.

On August 1, 2005, the Planning Commission voted 7-0 to approve the application.

Staff recommended the James City County Board of Supervisors approve the application with the conditions in the resolution.

Mr. Brown opened the Public Hearing.

1. Mr. Vernon M. Geddy, III, representing the applicant, requested approval of the permit.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison made a motion to approve the proposal.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CASE NO. SUP-24-05. WILLIAMSBURG WINERY - GABRIEL ARCHER TAVERN

SUP RENEWAL

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinance specific land uses that shall be subjected to a Special Use Permit (SUP) process; and
- WHEREAS, restaurants are a specially permitted use in the R-8, Rural Residential, zoning district; and
- WHEREAS, the Planning Commission of James City County, following its Public Hearing on August 1,

2004, recommended approval of Case No. SUP-24-05 by a 7-0 vote to permit the continued operation of the Gabriel Archer Tavern consisting of approximately 2,500 square feet, including indoor and outdoor dining areas located on the first floor of a two-story structure near the Williamsburg Winery.

- WHEREAS, the property is located at 5800 Wessex Hundred Road and further identified as Parcel No. (1-10B) on James City County Real Estate Tax Map No. (48-4).
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of Special Use Permit No. 24-05 as described herein with the following conditions:
 - 1. Prior to October 13, 2005, the Gabriel Archer's Tavern, ("the Tavern") shall have acquired a permanent Certificate of Occupancy.
 - 2. The Tavern shall have no more than 72 seats; expansion of the Tavern shall require an amendment to this SUP and an approved site plan.
 - 3. No outdoor amplified music or loud speakers in connection with the operation of the Tavern shall be audible outside the boundaries of the property.
 - 4. The Tavern shall only operate between 10 a.m. and 9 p.m.
 - 5. The SUP is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.

7. Case No. AFD-7-86.Mill Creek Agricultural and Forestal District—Findlay Addition

Mr. Matthew Arcieri, Senior Planner, stated that John Findlay applied to add 73.25 acres located at 3406 North Riverside Drive, zoned A-1, General Agricultural, further identified as Parcel No. (1-8H) on the James City County Real Estate Tax Map No. (9-4), to the Mill Creek Agricultural and Forestal District (AFD).

Staff found the proposed amendment to the AFD meets the minimum area and proximity requirements for inclusion in to and AFD and is consistent with surrounding zoning and development and the Comprehensive Plan.

At its meeting on July 13, 2005, the AFD Advisory Committee recommended approval of the application by a vote of 9-0.

At its meeting on August 1, 2005, the Planning Commission recommended approval of the application by a vote of 7-0.

Staff recommended approval of the Findlay addition to the Mill Creek AFD subject to the conditions listed in the Ordinance.

Mr. Brown opened the Public Hearing.

As no one wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Goodson made a motion to approve the Ordinance.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

8. Case Nos. SUP-25-05/MP-10-05. Prime Outlets Master Plan Amendment

Mr. Jose Ribeiro, Planner, stated that Mr. Alvin Anderson representing Kaufman and Canoles has submitted an application on behalf of Williamsburg Outlets, L.L.C. to amend the existing special use permit and master plan to allow for a $5,600 \pm$ square-foot expansion of Prime Outlets. The applicant also proposed adding 43 new parking spaces in place of a proposed bus parking area. With that addition, the Prime Outlets will have 1,573 parking spaces.

Staff found the proposal compatible with surrounding land uses, and the Comprehensive Plan.

On August 1, 2005, the Planning Commission voted 7-0 to approve the application.

Staff recommended the James City County Board of Supervisors approve the SUP application with the conditions in the resolution.

Mr. Bradshaw inquired about the Master Plan amendment regarding the yellow markings near Route 60, which Mr. Ribiero stated were conditions to close an entrance, create the new parking spaces, and were addressed in prior proffers.

Mr. Brown opened the Public Hearing.

1. Mr. Dustin H. DeVore, Kaufman & Canoles, representing the applicant, provided an overview of the proposal.

Mr. McGlennon requested information about changes in the conditions, which Mr. DeVore explained were made to clarify the language of the application and to be legally acceptable rather than to raise any idea that the County would be "unreasonable" toward the applicant.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison made a motion to approve the proposal as amended.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CASE NO. SUP-25-05/ MP 10-05. PRIME OUTLETS MASTER PLAN AMENDMENT

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinance specific land uses that shall be subjected to a special use permit process; and
- WHEREAS, Mr. Alvin Anderson has applied on behalf of Prime Outlets at Williamsburg, LLC, for a special use permit to allow for a 5,700±-square-foot expansion of Prime Outlets; and
- WHEREAS, Mr. Alvin Anderson has also applied to amend the existing conditions of approval of James City County Case Nos. SUP-23-99 and MP-3-99; and

- WHEREAS, the conditions listed below replace the conditions of approval of James City County Case No. SUP-23-99; and
- WHEREAS, the proposed expansion is shown on the master plan prepared by LandMark Design Group, dated July 28, 1999, revised on August 24, 2005, and entitled "Amended Master Plan Prime Retail Outlet Expansion" the "Master Plan"; and
- WHEREAS, the property is located on land zoned B-1, General Business, and can be further identified as Parcel Nos. (1-28), (1-29), (1-33C), (1-33D) and (1-33E) on James City County Real Estate Tax Map No. (33-1); and
- WHEREAS, the Planning Commission of James City County, following its public hearing on August 1, 2004, recommended approval of this application by a vote of 7 to 0.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of Special Use Permit No. 25-05 as described herein with the following conditions:
 - 1. This special use permit shall be valid for the approximately 5,700-square-foot expansion of Prime Outlets and accessory uses thereto. The total Gross Building Area shall not exceed 367,202 square feet. Development of the site shall be generally in accordance with the above-referenced master plan, as determined by the Development Review Committee of the James City County Planning Commission. Minor changes may be permitted by the DRC, as long as they do not change the basic concept or character of the development. This special use permit and these conditions shall supersede the existing conditions of approval of James City County Case No. SUP-23-99 and prior SUP conditions affecting the Prime Outlets development.
 - 2. Any new exterior site lighting shall be limited to fixtures which are horizontally mounted on light poles not to exceed 30 feet in height and/or other structures and shall be recessed fixtures with no bulb, lens, or globe extending below the casing. The casing shall be opaque and shall completely surround the entire light fixture and light source in such a manner that all light will be directed downward and the light source is not visible from the side. No glare, defined as 0.1 footcandle or higher, shall extend outside the property lines.
 - 3. Prior to final site plan approval, the Planning Director shall review and approve the final architectural design of the building(s) prepared as part of the above-referenced expansion. Such building shall be reasonably consistent, as determined by the Planning Director, with the architectural elevations titled, Prime Outlets Phase VI-expansion, submitted with this special use permit application dated, July 6, 2005, and drawn by Gary S. Bowling, Guernsey Tingle Architects.
 - 4. Prior to the issuance of any final Certificate of Occupancy for any new commercial construction on the site, adequate lighting shall be installed for all three entrances from the property onto Richmond Road as shown on the Master Plan. In addition, adequate parking lot lighting shall be installed in the new 43-space parking lot as shown on the Master Plan and titled "Re-stripe existing parking for buses to parking for 43 cars". The specific location, adequacy, and design of all lighting fixtures shall be approved by the Planning Director, *which approval shall not be unreasonably withheld*. No lighting fixture shall exceed a height of 30 feet.

- 5. A landscaping plan for the 5,700-square-foot expansion referenced herein, including foundation landscaping in accordance with James City County Code Section 24-95 shall be approved by the Planning Director or his designee prior to final site plan approval. *Movable* Pplanters (the type and size of planters to be specified by the landscaping plan) along the entire store frontage of the Phase 5A Expansion, shall be approved by the Planning Director or his designee prior to final site plan approved by the Planning Director or his designee prior to final site plan approved by the Planning Director or his designee prior to final site plan approved.
- 6. Prior to submission of any commercial development plan for the 5,700-square-foot expansion referenced herein, the applicant shall submit a water and sanitary sewer master plan and hydraulic analyses for the expansion space for review and approval by the James City Service Authority.
- 7. Prior to the issuance of any final Certificate of Occupancy for any building addition, or new building, located on Tax Map Parcel Nos. (33-1)(1-28) or (33-1)(1-29), there shall be Applicant has installed a 35-foot-wide transitional buffer planted along the northern most property line. This area shall be has been planted and shall be maintained as reasonably determined by the Director of Planning at 133 percent of standards found in Section 24-94 of the James City County landscape ordinance (in terms of the numbers of trees and shrubs, not size), in a manner acceptable to the Director of Planning and with an emphasis on evergreen shade and understory trees. The fence already installed in this area shall be a maximum of eight feet high and shall be maintained with a vinyl coateding and shall be either black or green in color. Furthermore, the fence shall be maintained with a setback from the property line at least three feet.
- 8. Prior to issuance of any final Certificate of Occupancy, the applicant shall complete the following: (1) internal driveways shall be designated as "One Way" traffic only, as shown on the Master Plan; and (2) the applicant shall install signage for the rear parking lots and service drives clearly indicating the existence of additional parking spaces for customers and employees. Prior to installation of any new signage, the applicant shall prepare and submit a comprehensive signage plan for review and approval by the Director of Planning, *which approval shall not be unreasonably withheld*.
- 9. No dumpsters shall be allowed on any portion of the service road located behind the buildings along the northern property line where the service road is 20 feet in width or less.
- 10. If construction has not commenced on this project within thirty-six months from the issuance of this special use permit, the special use permit shall become void. Construction shall be defined as obtaining permits for building construction and footings and/or foundation has passed required inspections.
- 11. This special use permit is not severable. Invalidation of any word, phrase, clause, sentence or paragraph shall invalidate the remainder.

9 & 10. <u>Case No. SUP-19-05. Branscome Inc. Borrow Pit Renewal and Case No. SUP-20-05. USA Waste of</u> <u>Virginia Landfills, Inc. Renewal</u>

Mr. Matthew Smolnick, Planner, stated that Mr. Vernon Geddy, III has submitted an application on

behalf of Branscome, Inc. (SUP-19-05) and USA Waste of Virginia Landfills, Inc. (SUP-20-05) for continued operation of a borrow pit or surface mine for sand and clay. The two existing SUPs would expire on October 10, 2005. As part of the renewal process, the applicant had requested that the Board of Supervisors reapprove the two SUPs without any time limit.

Staff found the proposal consistent with the Comprehensive Plan Land Use Designation and compatible with surrounding properties and zoning.

On August 1, 2005, the Planning Commission voted 7-0 to approve the application.

Staff recommended the James City County Board of Supervisors approve the application with the conditions in the resolution.

Mr. Brown opened the Public Hearing.

1. Mr. Vernon M. Geddy, III, representing the applicant, provided an overview of the proposals and the benefits of the proposals. Mr. Geddy requested the Board release the condition for a time limit on the permits, as well as approval of the applications.

2. Mr. Greg Davis of Kaufman & Canoles, representing Greenmount, requested that the Board retained the five-year time limit on the permits.

3. Mr. Ed Oyer, 139 Indian Circle, adjacent to part of Newport News Water Works, requested that the Board retained the time limit in the applications.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Goodson made a motion to adopt both resolutions.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CASE NO. SUP-19-05. BRANSCOME, INC. BORROW PIT RENEWAL

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinances specific land uses that shall be subjected to a special use permit process; and
- WHEREAS, the applicant has requested to amend existing Special Use Permit 9-00 to allow for the continued operation of a borrow pit; and
- WHEREAS, the property is currently zoned M-2, General Industrial, designated General Industry on the 2003 Comprehensive Plan Land Use Map; and

- WHEREAS, the property is located approximately 1.2 miles southeast of the terminus Blow Flats Road on property more specifically identified as Parcel No. (1-2) on James City County Real Estate Tax Map No. (60-3); and
- WHEREAS, on August 1, 2005, the Planning Commission recommended approval of the application by a vote of 7-0 with a five-year time limit.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of SUP-19-05 as described herein with the following conditions:
 - 1. An erosion and sediment control plan shall be submitted to, and approved by, the Director of the Environmental Division prior to any new land disturbance occurring on site. All approved erosion and sedimentation control measures shall be installed prior to any clearing or grading of any borrow pit cell.
 - 2. No more than 40 acres of the site shall be disturbed at any one time.
 - 3. A transitional screening buffer equal to or greater than 50 feet in width shall be provided along the perimeter of the site. The transitional screening buffer shall be established and maintained in accordance with Chapter 24, Article II, Division 4, Section 24-98(a) *Transitional Screening* of the James City County Code.
 - 4. All buffer areas shall be flagged in the field prior to any new clearing so the equipment operators know the limits of their work. This flagging shall be inspected by the Environmental Division.
 - 5. The hours of operation shall be limited to daylight hours, Monday through Saturday.
 - 6. The special use permit shall only be valid for those areas covered by the State Bureau of Mines, Minerals and Energy Mining Permit No. 10445AB, the limits of which are identified on the map submitted with the special use permit request and titled "Progress Renewal Map-Lee/Bickford Borrow Pit Permit No. 10445AB U.S.G.S. Quadrangle: Hog Island James City County, Virginia" and dated April 2005.
 - 7. No mining shall occur below an elevation of +10 feet to mean sea level in order to be considered for future economic development.
 - 8. Only "inert material" shall be used as fill during the reclamation of the property. For the purposes of the special use permit, "inert material" shall be defined as "clean soil, broken concrete, broken road pavement, rocks, bricks, and broken concrete pipe." Under no condition shall fly ash, demolition debris, organic waste material, lumber, or household waste be used as fill.
 - 9. Within 90 days after the date of issuance of this permit a perennial stream study ("the Study") shall be conducted and submitted to the Environmental Division. The Study shall identify any Resource Protection Area(s) ("RPA") located on the subject property. The limits of the RPAs located on the subject property, if any, shall be shown on a revised version of the map submitted with the special use permit request and titled "Progress Renewal Map-Lee/Bickford Borrow Pit Permit No. 10445AB U.S.G.S. Quadrangle: Hog Island James City County, Virginia" dated April 2005 and shall be submitted to the Environmental Division. Encroachment into the RPA will be

allowed only after obtaining expressed written consent by the Environmental Director and only for the sole purpose of creating tidal wetlands.

- 10. For as long as the special use permit is valid, the property owner shall submit a report prepared by, or verified by, a licensed engineer or surveyor, documenting Items A-H below. One such report shall be submitted between January 1 and January 31 of each year:
 - a. The extent and depth of the area mined over the previous calendar year.
 - b. The extent and depth of the area expected to be mined over the upcoming calendar year.
 - c. A certification that no unauthorized encroachment has occurred into an RPA, RPA buffer, the transitional screening buffer described above, or any Natural Open Space easement.
 - d. For areas which are wooded as of the date of issuance of this permit, a delineation of any encroachment into such wooded areas.
 - e. A certification as to the amount of disturbed acreage on site.
 - f. A certification that all fill used after the date of issuance of this permit is "inert material," as defined above.
 - g. A delineation of all areas that have been restored but not yet released under the State Mining Permit. This delineation shall show final grades for the restored area as well as any stabilization and/or reforestation plan, with implementation time schedule, if applicable.
 - h. A delineation of the extent of the areas covered by the State Mining Permit.
- 11. A CE-7 Land Use Permit shall be obtained from The Virginia Department of Transportation within 60 days after the date of issuance of this permit for continued use of the access onto State right-of-way for hauling operations.
- 12. This special use permit is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.
- 13. This special use permit shall be valid for a period of five years from the date of approval by the James City County Board of Supervisors.

<u>**RESOLUTION**</u>

CASE NO. SUP-20-05 USA WASTE OF VIRGINIA LANDFILLS, INC.

BORROW PIT RENEWAL

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinances specific land uses that shall be subjected to a special use permit process; and;
- WHEREAS, the applicant has requested to amend existing Special Use Permit 8-00 to allow for the continued operation of a borrow pit; and
- WHEREAS, the property is currently zoned M-2, General Industrial, designated General Industry on the 2003 Comprehensive Plan Land Use Map; and

- WHEREAS, the property is located approximately 1.2 miles southeast of the terminus Blow Flats Road on property more specifically identified as Parcel No. (1-3) on James City County Real Estate Tax Map No. (60-3); and
- WHEREAS, on August 1, 2005, the Planning Commission recommended approval of the application by a vote of 7-0 with a five-year time limit.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of SUP-20-05 as described herein with the following conditions:
 - 1. An erosion and sediment control plan shall be submitted to, and approved by, the Director of the Environmental Division prior to any new land disturbance occurring on site. All approved erosion and sedimentation control measures shall be installed prior to any clearing or grading of any borrow pit cell.
 - 2. No more than 40 acres of the site shall be disturbed at any one time.
 - 3. A transitional screening buffer equal to or greater than 50 feet in width shall be provided along the perimeter of the site. The transitional screening buffer shall be established and maintained in accordance with Chapter 24, Article II, Division 4, Section 24-98(a) *Transitional Screening* of the James City County Code.
 - 4. All buffer areas shall be flagged in the field prior to any new clearing so the equipment operators know the limits of their work. This flagging shall be inspected by the Environmental Division.
 - 5. The hours of operation shall be limited to daylight hours, Monday through Saturday.
 - 6. The special use permit shall only be valid for those areas covered by the State Bureau of Mines, Minerals and Energy Mining Permit No. 10445AB, the limits of which are identified on the map submitted with the special use permit request and titled "Progress Renewal Map-Lee/Bickford Borrow Pit Permit No. 10445AB U.S.G.S. Quadrangle: Hog Island James City County, Virginia" and dated April 2005.
 - 7. Areas on the USA Waste of Virginia Landfills, Inc. property may be mined to an elevation of -15 feet to mean sea level, once delineated by the Environmental Division Director with the aid of the Office of Economic Development for the purpose of creating tidal wetlands. Soil side slopes between the elevations of +2 to -2 feet to mean sea level shall be no steeper than 4:1. All other areas on the USA Waste of Virginia Landfills, Inc. property shall be mined to an elevation of +10 feet to mean sea level in order to be considered for future economic development.
 - 8. Only "inert material" shall be used as fill during the reclamation of the property. For the purposes of the special use permit, "inert material" shall be defined as "clean soil, broken concrete, broken road pavement, rocks, bricks, and broken concrete pipe." Under no condition shall fly ash, demolition debris, organic waste material, lumber, or household waste be used as fill.
 - 9. Within 90 days after the date of issuance of this permit, a perennial stream study ("the Study") shall be conducted and submitted to the Environmental Division. The Study shall identify any Resource Protection Area(s) ("RPA") located on the subject

property. The limits of the RPA(s) located on the subject property, if any, shall be shown on a revised version of the map submitted with the special use permit request and titled "Progress Renewal Map-Lee/Bickford Borrow Pit Permit No. 10445AB U.S.G.S. Quadrangle: Hog Island James City County, Virginia" dated April 2005 and shall be submitted to the Environmental Division. Encroachment into the RPA will be allowed only after obtaining expressed written consent by the Environmental Director and only for the sole purpose of creating tidal wetlands.

- 10. For as long as the special use permit is valid, the property owner shall submit a report prepared by, or verified by, a licensed engineer or surveyor, documenting items A-H below. One such report shall be submitted between January 1 and January 31 of each year.
 - a. The extent and depth of the area mined over the previous calendar year.
 - b. The extent and depth of the area expected to be mined over the upcoming calendar year.
 - c. A certification that no unauthorized encroachment has occurred into an RPA, RPA buffer, the transitional screening buffer described above, or any Natural Open Space easement.
 - d. For areas which are wooded as of the date of issuance of this permit, a delineation of any encroachment into such wooded areas.
 - e. A certification as to the amount of disturbed acreage on site.
 - f A certification that all fill used after the date of issuance of this permit is "inert material," as defined above.
 - g. A delineation of all areas that have been restored, but not yet released under the State Mining Permit. This delineation shall show final grades for the restored area as well as any stabilization and/or reforestation plan, with implementation time schedule, if applicable.
 - h. A delineation of the extent of the areas covered by the State Mining Permit.
- 11. A CE-7 Land Use permit shall be obtained from The Virginia Department of Transportation within 60 days after the date of issuance of this permit for continued use of the access onto State right-of-way for hauling operations.
- 12. This special use permit is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.
- 13. This special use permit shall be valid for a period of five years from the date of approval by the James City County Board of Supervisors.

11. Cash Proffer Policy for Schools

Mr. John T. P. Horne, Development Manager, requested the Board approve the resolution adopting a cash proffer policy for schools.

Mr. Horne stated that the Board, at its Work Session on July 26, 2005, was presented the final report of the Cash Proffer Steering Committee and the developed cash proffer policy for schools reflects the recommendations of the Board and the Committee.

Mr. Brown referenced page two of the resolution, item number three and inquired why the Board should not address a particular amount for a unit that might be excused or waived from paying a mandatory

proffer.

Mr. Horne responded that a consensus was given which left flexible for the Board, the development community, or staff to work through.

The Board and staff briefly discussed the policy, how the policy would be implemented, and when the inflators would be applied.

Mr. Brown opened the Public Hearing.

1. Mr. Robert Duckett, PHBA Public Director, took action on tax rate earlier this evening. Mr. Duckett requested that the Board deny the proposed proffers, stating that the proffers will increase sale prices of homes and assessment of the surrounding homes. He encouraged the Board to look for other sources of revenue to cover capital costs, and recommended that the review time for proffers should be three to five years instead of every two years. He also commented on the negative impacts of the proffers on the costs of housing in the County and how this affected the local builders, developers, and potential homeowners.

2. Mr. John Wilson, 6304 Glenwilton Lane, Williamsburg Association of Realtors, concurred with Mr. Duckett's remarks and requested the Board not to adopt the cash proffer policy for schools.

3. Mr. Suders, 2505 Fair Chase Road, commented on the White Hall development that had a starting price range of approximately \$185,000 resulting from a list of proffers offered and stated that adding this on would only increase the starting price.

4. Mr. Hugo Rathcamp, 100 Elizabeth Page, stated that although he came here to speak against proffers, he has decided to support the cash proffer policy for schools to support the infrastructure for educating the youth of the community.

5. Mr. Mark Rinaldi, 10020 Sycamore Landing Road, stated that the imposition of proffer policies will create two classes of citizens in the community and requested the Board consider other methods to generate revenues.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison spoke against the creation of a policy requiring proffers for schools and suggested that other methods can be identified to fund infrastructures for schools. He stated that continued growth in the community is the result of the Boards actions, and that he wants fiscal responsibility from his fellow members on the Board, as well as for the School Board members to be held accountable for the allocation of the funds the localities provide them.

Mr. Harrison made a motion to deny the approval of the Cash Proffer Policy for Schools.

Mr. Goodson supported proffers that were offered by the applicant for the application, but opposed a policy for proffers for schools.

Mr. Bradshaw stated that those opposing proffers did not add to the understanding of proffers and stated disappointment in the manner and methods used by those opposing proffers to mislead others into opposing them. He stated that the proposed cash proffer policy for schools was not perfect but was a good starting point.

Mr. McGlennon concurred with Mr. Bradshaw's comments and stated concern regarding the mailings distributed by the Williamsburg Association of Realtors and the misleading method of the mailing. He stated

that he has requested input about the negative impacts of proffers on communities and the ones he has presented do not support the stand that proffers cause problems. He continued to say that the Board is trying to determine the true cost of the developments on the community which the offered proffers have fallen short in covering.

The Board discussed dealing effectively with the funds delivered to the Board for allocation and holding the Board of Supervisors and the School Board accountable for the allocation of the funds and generation of revenues.

Mr. Brown stated that the Board needs to look forward regarding cash proffers and schools and stated his support for the new fixed cash proffer policy.

Mr. Harrison made a motion to deny the policy.

On a roll call vote, the vote was: AYE: Harrison, Goodson (2). NAY: McGlennon, Bradshaw, Brown

(3).

Mr. McGlennon made a motion to adopt the policy.

On a roll call vote, the vote was: AYE: McGlennon, Bradshaw, Brown (3). NAY: Harrison, Goodson

(2).

RESOLUTION

CASH PROFFER POLICY FOR SCHOOLS

- WHEREAS, the Virginia Commission on Local Government defines "cash proffer" as "any money voluntarily proffered in writing signed by the owner of the property subject to rezoning, submitted as a part of the rezoning application and accepted by the locality" pursuant to the authority granted in Section 15.2-2298 of the Code of Virginia, 1950 as amended; and
- WHEREAS, beginning November 13, 2005, staff will use the procedures and calculation described in this Resolution to guide its recommendation to the Board of Supervisors in all residential rezoning cases. The Board of Supervisors (the "Board") will use this Resolution to guide its decision whether to accept cash proffered by applicants for a rezoning. The value of proffered land or other in-kind contributions, accepted by the County, shall be credited against the cash proffer amount for schools. In the event the value of proffered land or other in-kind contributions exceed the cash proffer amounts for schools, such excess value may be credited against cash proffers for other impacts; and
- WHEREAS, any acceptance of cash proffered by an applicant shall meet a "reasonableness" or "rough proportionality" test, which requires the Board to determine in each zoning case whether the amount proffered is related both in nature and extent to the projected impact of the proposed development on public schools. State and County laws permit the Board to accept cash proffers to fund the public school needs generated by any new residential development; and

- WHEREAS, a development proposal's impact on public schools will be evaluated based on the gross number of proposed dwelling units. When calculating the gross number of dwelling units, staff will not give credit for those dwelling units permitted under existing zoning and will not consider the transferring of allowable units from other properties.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the James City County, Virginia, adopts the following methodology and policy to be used to consider impact on public schools and proffered mitigation of proposed rezoning applications:
 - 1. The five components to be used in calculating what a new dwelling unit will cost the County in terms of providing for new or expanded public school facilities are as follows:
 - a. <u>Demand generators</u> Pupil generation rates determined by identifying the actual number of public school students residing in housing units built in the last five years in the County.
 - b. <u>Service levels</u> The County's estimated costs of constructing new high, middle, and elementary schools, calculated on a per-student basis, become the service levels in the calculation of the cash proffer.
 - c. <u>Gross Cost of school facilities</u> --The product of the expected number of students calculated as a demand generator multiplied by the per-student cost of school facilities identified as the service level.
 - d. <u>Credits</u> the gross cost of school facilities is reduced by a credit, representing the portion of real property taxes paid by new residents that would be used to retire debt incurred by the County for schools.
 - e. <u>Net cost</u> this represents the net cost per new residential unit or the maximum cash proffer for schools. This is the Gross Cost minus the Credit.

*The detailed methodology is contained in the Final Report of the James City County Cash Proffer Steering Committee dated July 7, 2005.

- 2. There must be a relationship between the rezoning itself and the need for a public facility. Since public school buildings serve the entire County and new or expanded public school buildings may result in County-wide adjustments to attendance zones, rezoning requests will be analyzed on a County-wide basis to determine the impact on public school buildings.
- 3. The County will continue to consider any unique circumstances about a proposed development that may change the way that staff and the Board view the need for cash proffers for schools. Unique circumstances may include, but not be limited to, a demonstrable effort to meet the objectives of the County's Comprehensive Plan related to affordable housing.
- 4. Timing for the dedication of property or in-kind improvements should be specified in the proffer. Cash proffers, property dedications, and in-kind improvements must be used for projects identified in the County's Capital Improvement Program. Payments shall be expended in accordance with State law.

- 5. Adjustments in the cash proffer amount may be considered in August of odd-number years, beginning in 2007. Staff will recompute net costs based on the current methodology and recommend adjustments. Any adjustments would be effective upon adoption, but no sooner than July 1 of the fiscal year following adoption.
- 6. The cash proffer amount for school construction that the Board will use to guide its decisions in residential zoning applications received after November 13, 2005, are:

Single-Family Detached	\$4,011
Single-Family Attached	\$ O
Multi-Family	\$4,275

If payment is rendered on or after July 1, 2006, then payments will consist of the adopted cash proffer payment per unit plus any adjustment as included in the Marshall Swift Building Cost Index.

7. The amounts identified in this Resolution are general guides for rezoning applications. Determination of whether an amount proffered by an applicant for rezoning is sufficient to offset the impacts of the proposed development shall be made on a case-by-case basis. Proffering a set amount is in no way a requirement to obtaining a positive decision on a residential rezoning application. In addition, the acceptability of a proffered school cash proffer under this Resolution, by itself, will not result in the approval of a residential rezoning application.

H. PUBLIC COMMENT

1. Mr. Ed Oyer, 139 Indian Circle, commented on the passing of Mr. McConnell, former Mayor of Williamsburg.

I. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Wanner stated that a Declaration of a Local Emergency was announced by the Governor and provided an overview of the readiness plan.

Mr. Wanner recommended that at the conclusion of the meeting, the Board adjourn to 4 p.m. on September 27, 2005.

Mr. Harrison made a motion to approve the resolution declaring local emergency.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

DECLARATION OF A LOCAL EMERGENCY

- WHEREAS, the Board of Supervisors of the County of James City, Virginia, does hereby find as follows:
 - 1. That due to the occurrence of Hurricane Ophelia, the County of James City is facing a condition of extreme peril to the lives, safety, and property of the residents of James City County,
 - 2. That as a result of this extreme peril, the proclamation of the existence of an emergency is necessary to permit the full powers of government to deal effectively with this condition of peril; and
- WHEREAS, the Director of Emergency Management declared a local emergency on September 12, 2005.
- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that a local emergency now exists throughout the County of James City.
- NOW, THEREFORE, BE IT FURTHER RESOLVED that during the existence of this emergency, the powers, functions, and duties of the Director of Emergency Management and the Emergency Management organization and functions of the County of James City shall be those prescribed by the laws of the Commonwealth of Virginia and the ordinances, resolutions, and approved plans of the County of James City in order to mitigate the effects of said emergency.

J. BOARD REQUESTS AND DIRECTIVES

Mr. Harrison raised a concern of his constituents due to narrow street designs. He recommended the individuals go to the fire and police stations. He advised to have police and fire departments see if vehicles parked on roadway pose as a problem for emergency service if needed.

Mr. Bradshaw offered his thanks to businesses in the community for relief effort for Hurricane Katrina. He also commented on the local government's ability to cut through red tape so evacuees could come here and thanked those involved.

Mr. Bradshaw asked staff to explore means to allow on-site sales of agricultural products in areas zoned R-2.

Mr. Brown asked them to review such situations in all zonings.

Mr. McGlennon stated that he attended convocation for Williamsburg/James City County Schools representing the Board and commented on their good working relationship.

K. CLOSED SESSION

Mr. Harrison made a motion to go into Closed Session pursuant to Section 2.2-3711(A)(1) of the Code of Virginia to consider the appointments of individuals to County boards and/or commissions, and

pursuant to Section 2.2-3711(A)(3) of the Code of Virginia to consider the acquisition of a parcel/parcels of property for public use.

Mr. Brown convened the Board into Closed Session at 12:29 a.m.

Mr. Brown reconvened the Board into Open Session at 1:00 a.m.

Mr. McGlennon made a motion to adopt the Closed Session resolution.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CERTIFICATION OF CLOSED MEETING

- WHEREAS, the Board of Supervisors of James City County, Virginia, (Board) has convened a closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and
- WHEREAS, Section 2.2-3711 of the Code of Virginia requires a certification by the Board that such closed meeting was conducted in conformity with Virginia law.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby certifies that, to the best of each member's knowledge: i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies; and, (ii) only such public business matters were heard, discussed, or considered by the Board as were identified in the motion, Section 2.2-3711(A)(1), to consider personnel matters, the appointment of individuals to County boards and/or commissions; and Section 2.2-3711(A)(3), to consider the acquisition of parcel/parcels of property for public use.

Mr. McGlennon made a motion to appoint Nancy Ellis as the alternate for Mr. Harrison on the Community Action Agency and to appoint Jacquelyn Brown to an unexpired term on the Parks and Recreation Advisory Commission which should be set to expire on April 12, 2008. He also made a motion to appoint Mark Wenger to an unexpired term on the Parks and Recreation Advisory Commission, with the term to expire on April 12, 2006; to reappoint Daniel Foley to a four-year term on the Social Services Advisory Board, with the term to expire on July 1, 2009; and to reappoint Diane Gilbert to a four-year term on the Social Services Advisory Board, with the term to expire on July 1, 2009; and to reappoint Diane Gilbert to a four-year term on the Social Services Advisory Board, with the term to expire on July 1, 2009; and to appoint Jeff Barra, Richard Costello, Jim Daniels, Victoria Fahringer, Virginia Hartmann, Richard Krapf, Gary Massie, and Jack Schmidt to the Rural Lands Committee.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

L. ADJOURNMENT

Mr. Harrison made a motion to adjourn.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

At 1:02 a.m. Mr. Brown adjourned the Board to 4 p.m. on September 27, 2005.

Sanford B. Wanner Clerk to the Board

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AT A JOINT WORK SESSION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, WITH THE ECONOMIC DEVELOPMENT AUTHORITY OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 27TH DAY OF SEPTEMBER 2005, AT 4:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

Michael J. Brown, Chairman, Powhatan District Jay T. Harrison, Sr., Vice Chairman, Berkeley District Bruce C. Goodson, Roberts District John J. McGlennon, Jamestown District M. Anderson Bradshaw, Stonehouse District

Sanford B. Wanner, County Administrator Leo P. Rogers, County Attorney

B. BOARD DISCUSSION

Background Information for Economic Development Authority Task Force

Ms. Virginia Hartmann, Chair of the Economic Development Authority (EDA), explained the need to define James City County's businesses in order to provide partnerships between these businesses and the County, as well as help them compete with suggested efforts. This, explained Ms. Hartmann, was beyond the EDA's scope of action. Therefore, it was established that a joint task force would be more capable of addressing issues such as identifying businesses that should be assisted in terms of size, pay scale, revenue, etc., what aid should be offered to these businesses, and how to expedite and more efficiently process the assistance that is given.

The Board and staff discussed the importance of defining which businesses should be addressed. Mr. Ngo, Ms. Hartmann, and Mr. Campana stressed the EDA's intention not to leave out small- and medium-band businesses, and also to pay closer attention to retention of cornerstone businesses in the community rather than focus primarily on incoming larger businesses. It was explained that since most of the County's businesses are in the small to medium range, the Expedited Review Program and certain other existing County programs only apply to a few of the larger economic projects in the County.

The business climate, such as the relative contribution of small to medium businesses versus larger industries in the area, as well as regulations and policies affecting economic development in James City County were taken into consideration.

Mr. Brown suggested that a consensus should be obtained to establish a task force, select its members, allow them to begin their efforts, and then create a review process to evaluate what the task force has done.

Ms. Hartmann expressed the EDA's wish to establish a task force comprised of nine individuals including a Board of Supervisors member, a Planning Commission member, a senior County staff member, a

EDA member, general citizenry that may be a small business owner, a member of the large business and industry segment, a member of the engineering and design segment, and a Chamber of Commerce member.

Mr. Campana assured that a task force of nine people with the right leadership and fluid operations could be diverse enough to intelligently address the variation of local businesses. The Board requested a proposal of resources necessary for this project, recommendations for the task force members, and a statement of the Task Force's charter, mission, and expected outcome.

C. BREAK

At 5:25 p.m., the Board took a break until 7 p.m.

Sanford B. Wanner Clerk to the Board

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AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 27TH DAY OF SEPTEMBER 2005, AT 7:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

Michael J. Brown, Chairman, Powhatan District Jay T. Harrison, Sr., Vice Chairman, Berkeley District Bruce C. Goodson, Roberts District John J. McGlennon, Jamestown District M. Anderson Bradshaw, Stonehouse District

William C. Porter, Jr., Assistant County Administrator Leo P. Rogers, County Attorney

B. MOMENT OF SILENCE

Mr. Brown requested the Board and citizens observe a moment of silence.

C. PLEDGE OF ALLEGIANCE

Erika Bridges, a fifth-grade student at Norge Elementary School, led the Board and citizens in the Pledge of Allegiance.

D. HIGHWAY MATTERS

Mr. Jim Brewer, Virginia Department of Transportation (VDOT), reported that current highway projects including those on Route 199 and Route 60 are on schedule and between 50 and 60 percent complete. The Monticello/Ironbound project is slated for bid in January 2006. Heritage Landing should be complete sometime this week. The new traffic light at Longhill should be active around October 7, 2005.

Mr. Harrison requested that additional signage such as "Children at Play" be considered for Hickory Signpost Road and asked if VDOT would consider lowering the speed limit.

Mr. McGlennon inquired about the traffic study currently being done at Lafayette High School and whether the evaluation takes into account particular times of day, peak traffic, and once per day traffic.

Mr. Brewer stated that VDOT typically rules out peak-hour traffic.

Mr. McGlennon asked what alternatives are available at high schools where safety issues become significant.

Mr. Brewer suggested traffic guards as a potential solution.

Mr. McGlennon noted that it did not sound likely that a traffic light would be warranted at Lafayette High School based on regular traffic patterns throughout the whole day.

Mr. Brewer stated that the traffic study at the Warhill Sports Complex, indicated that a traffic light was not warranted there, and Lafayette High School has a similar traffic pattern.

Mr. McGlennon inquired about the results of the traffic study at Williamsburg Crossing Shopping Center.

Mr. Brewer responded that he would provide the Board with the results of that study.

Mr. Bradshaw inquired about the status and nature of the work being done on the CSX Railroad west of Toano.

Mr. Brewer stated that VDOT is trying to prevent water from standing, and while additional work may be necessary, the current contract should be complete within the next two weeks

Mr. Goodson expressed concern about traffic at the traffic light at Jamestown High School backed up in the morning and inquired if the light could be timed specifically for school days and whether it would be possible to install a "No U Turn" sign.

Mr. Brewer stated that he would investigate the possibility of having the timing of the light adjusted and would also research other solutions.

Mr. Brown introduced Mr. Jack Fraley and thanked Mr. Fraley for coming to the meeting on behalf of the James City County (JCC) Planning Commission.

E. PUBLIC COMMENT

1. Mr. Richard Foley, 2780 Jonas Profit Trail, requested that local elected officials petition the State Attorney General's Office to investigate oil companies.

Mr. McGlennon offered to meet with Mr. Foley to further discuss his concerns.

2. Ed Oyer, 139 Indian Circle, requested a status report on the Chief Miller case and discussed real estate assessments and noted concerns pertaining to his neighborhood.

F. CONSENT CALENDAR

Mr. Harrison made a motion to adopt the items on the Consent Calendar.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

1. Easement, Dominion Virginia Power - Little Creek Park

RESOLUTION

EASEMENT, DOMINION VIRGINIA POWER -

LITTLE CREEK PARK

- WHEREAS, James City County owns 37± acres commonly known as 180 Lake View Drive designated as Parcel No. (1-26) on James City County Real Estate Tax Map No. (21-1); and
- WHEREAS, Dominion Virginia Power requires a 15-foot utility easement in order to provide electrical service to the Little Creek Reservoir Park rest room facility presently under construction; and
- WHEREAS, the Board of Supervisors is of the opinion that it is in the public interest to convey a utility easement to Dominion Virginia Power.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the County Administrator to execute the Right-of-Way Agreements and such other documents necessary to convey a utility easement to Dominion Virginia Power for the Little Creek Reservoir Park rest room facility.
- 2. <u>Developer/County/State Agreements for Inspection and Maintenance of an Extrinsic Structure -</u> <u>Greensprings West Golf Course Agreements for Cart Tunnel under Monticello Avenue</u>

RESOLUTION

DEVELOPER/COUNTY/STATE AGREEMENTS FOR INSPECTION AND

MAINTENANCE OF AN EXTRINSIC STRUCTURE - GREENSPRINGS WEST GOLF COURSE

CART TUNNEL UNDER MONTICELLO AVENUE

- WHEREAS, the Virginia Department of Transportation requires that the County be responsible for inspection and maintenance of the Greensprings West Golf Course tunnel under Monticello Avenue; and
- WHEREAS, the County requires a corresponding agreement with the developer.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes and directs the County Administrator to execute all required documents on behalf of the County.

3. <u>Budget Appropriation and Amended Lease and Purchase Capital Agreement with the Colonial</u> <u>Williamsburg Foundation in Support of Jamestown 2007</u>

<u>**RESOLUTION**</u>

BUDGET AMENDMENT - FY 2006 FOR PURCHASE OF NATURAL GAS BUSES

- WHEREAS, James City County has available congressional earmark revenues of \$2.1 million to purchase seven natural gas buses; and
- WHEREAS, these Federal funds must be directed to an existing recipient of Federal funds; and
- WHEREAS, Williamsburg Area Transport will serve as a pass-through entity to receive the grant, purchase these buses, and lease them to the Colonial Williamsburg Foundation; and
- WHEREAS, James City County will act as the administrative, fiscal, and purchasing agent for the project; and
- WHEREAS, the Colonial Williamsburg Foundation, with the assistance of the Virginia Department of Rail and Public Transportation, will fund the cost to purchase the buses; and
- WHEREAS, the Colonial Williamsburg Foundation is committed to operating and maintaining these buses according to Federal laws; and
- WHEREAS, these buses are critical for efforts to continue public transportation to support needs for Jamestown 2007.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, authorizes the County Administrator to execute the amended Lease and Purchase Option Agreement with the Colonial Williamsburg Foundation and appropriate funds to Williamsburg Area Transport's budget as follows:

Revenues:

Federal	\$2,100,000
State	325,500
Colonial Williamsburg Foundation	199,500
	<u>\$2,625,000</u>
Expenditure:	
Seven Natural Gas Buses	<u>\$2,625,000</u>

4. <u>Rescind Declaration of Local Emergency - Hurricane Ophelia</u>

<u>RESOLUTION</u>

RESCIND DECLARATION OF LOCAL EMERGENCY - HURRICANE OPHELIA

- WHEREAS, the Board of Supervisors of James City County, Virginia, declared a local state of emergency for Hurricane Ophelia on September 13, 2005; and
- WHEREAS, the County has now completed its missions related to the Hurricane.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that a local emergency no longer exists and the declaration is hereby rescinded.

G. PUBLIC HEARING

1. Case No. S-9-04. Marywood Subdivision

Mr. Brown voiced his concerns regarding the Board's obligation to follow specific ordinances and codes concerning Case No. S-9-04, Marywood Subdivision, and asked Mr. Rogers to share information from the legal perspective.

Mr. Rogers advised that this is the first time there has been an appeal to the JCC Board for a denial of a subdivision plat. One option the Board has would be to return the proposal to the Planning Commission with some instructions that could potentially allow the proposal to be approved. Because the applicant is to be given timely consideration of the proposal, the Board should not delay returning the proposal to the Planning Commission should it decide to do so.

Mr. Goodson stated that he believes the County needs to be in the best possible position in case there is litigation in this matter and concurs with Mr. Brown's recommendation to send it back to the Planning Commission for further review and additional information.

Mr. McGlennon noted the importance of the Board being in a position to defend its decision under the requirements of law. He noted that if the Board upheld the Planning Commission's denial of the proposal, the Board should ask the Planning Commission to tie its denial to specific legal codes and to provide detailed alternatives that could make the proposal acceptable.

Mr. Harrison requested clarification should the Development Review Committee (DRC) subsequently approve the Marywood proposal.

Mr. Rogers clarified that if the DRC approves the proposal, it would not come before the Board again, as the DRC minutes are approved by the Planning Commission and the action is final.

Mr. Brown requested the staff report.

Mr. Matthew D. Arcieri, Senior Planner, shared that Mr. Alvin P. Anderson of Kaufman and Canoles, on behalf of Centex Homes, submitted an appeal to the decision of the JCC Planning Commission pursuant to Section 19-8 of the JCC Code. On July 11, 2005, the Planning Commission denied the above-referenced case, which seeks to subdivide a 115.27-acre parcel into 114 single-family lots. The property in question is

located adjacent to the Kingswood and Druid Hills neighborhoods with access off John Tyler Highway, Hickory Signpost Road, Oxford Road, and Spring Road and is further identified at Parcel No. (1-47) on James City County Real Estate Tax Map No. (47-2) and the parcel is zoned R-1, Limited Residential. Staff has provided the approved minutes of the DRC and the original staff report provided to the DRC on this case, which includes the original staff recommendation of approval and all agency comments. At its July 11 meeting, the Planning Commission voted to accept the recommendation of denial by the DRC based on its opinion that the proposal did not properly minimize environmental impacts and created traffic conditions on the internal streets (Spring Road and Oxford Road) and at the intersections of Spring Road and Oxford Road with Jamestown Road, which would be harmful to the safety, health, and general welfare of the public. The Commission considers these issues vital to its consideration of the request and, to date, the applicant has not submitted redesigned plans that would further reduce environmental impacts and further reduce and redistribute traffic impacts on internal streets and the intersections of Oxford Road and Spring Road with Jamestown Road. There are reasonable and legitimate grounds for the Board to uphold the Planning Commission's denial of Case No. S-91-04.

Mr. McGlennon asked Mr. Arcieri whether there are any outstanding issues that were raised prior to the DRC's consideration of this application that have not been resolved through action by the applicant.

Mr. Arcieri stated additional or revised information has been submitted to the DRC since the July 2005 denial of the proposal.

Mr. Greg Davis of Kaufman and Canoles represented Centex Homes with respect to the appeal for the Marywood development and stated that plan approval of this type is administrative and preliminary and that no special use permit or legislative approval is required. Staff recommended acceptance of the proposal to the DRC, but the proposal was denied. He offered to answer questions.

1. Ingrid Jahn, 118 Dover Road, requested a better plan for the Marywood development that would be sensitive to the woodland surrounding Lake Powell.

2. Jim Waldeck, 102 N. Sulgrave Court, West Kingswood, shared that Marywood, as planned, is incompatible with surrounding developments.

3. Tony Opperman, 108 Spring Road, Jamestown District, requested that the Board uphold the existing decision of the JCC Planning Commission to reject the proposal for the Marywood development because its decision carefully considers the traffic and environmental impacts of Centex Homes' proposal. He stated that traffic impacts of Marywood would be disproportionate to existing neighborhoods, would cause significant safety problems in the Jamestown Road corridor, and that the impacts are inconsistent with the stated transportation goals of the Comprehensive Plan. He stated that the present traffic study demonstrates a need for four lanes on Jamestown Road, but the plan recommends that Jamestown Road remain two lanes due to adjacent land use. A proposed development near Neck-O-Land Road will ultimately come before the Board, adding another 800 trips per day to Jamestown Road, in addition to the 1,000 trips from Marywood severely overloading traffic along Jamestown Road and posing an unnecessary public safety hazard. Mr. Opperman asked the Board to consider the future of primary and secondary roads with regard to the Marywood subdivision, and not to allow Centex Homes to determine the future of the roads.

4. Otis Haislip, Jr., 102 W. Kingswood, noted that residents of Marywood could exit onto Route 5 and the possibility of pedestrian encounters would be zero, but instead the plan calls for use of existing Kingswood roads and could pose a public safety hazard for the pedestrian and bicycle traffic. In an emergency, Marywood's residents would have to evacuate onto Jamestown Road.

5. Shereen Hughes, 103 Holly Road, has served as an environmental consultant and has been intimately involved in reviewing Marywood plans from an environmental perspective. She shared that due to outstanding environmental concerns, the entire site for Marywood hinges on permits from the Virginia Department of Environmental Quality (DEQ) and the U. S. Army Corps of Engineers being secured by Centex Homes. She stated concerns that include dewatering of the existing stream; destruction of the adjacent hillside; an additional 30-plus acres of uncontrolled runoff being sent into the stream that would be created by Centex Homes; and Centex should show that the runoff will not overflow the existing storm drain during storm conditions. According to Ms. Hughes, Care Environmental, the environmental group that has worked for Centex Homes, has stated these are critical and important wetlands.

6. Carl Gerhold, 106 Anthony Wayne, Druid Hills, urged the Board to reject Marywood in its present configuration. His particular concerns include traffic; that Spring and Oxford Roads have no sidewalks; and that the proposed development does not improve adjacent neighborhoods, but will degrade quality of life for them.

7. Will Molineux, 107 Oak Road, Holly Brook, expressed concern that the Marywood development is incompatible by density, with a proposed density twice that of the surrounding area. He also shared that Spring and Oxford Roads are in a walking neighborhood with considerable pedestrian traffic.

8. Ray Bearfield, 103 Druid Drive, Druid Hills, stated that Centex Homes' current proposal will destroy 13 acres of wetlands. He encouraged the Board to uphold the Planning Commission decision and adhere to the established zoning codes for JCC.

9. Timmons Roberts, 121 Chanco Road, commented that he believes the developer should be given two choices. The developer could be asked to rethink the plan following the goals and ideas of smart growth, and design traffic exiting along Kingsway as well as the other side. Another alternative would be for JCC to buy the property using money available for preservation of greenspaces. Mr. Roberts encouraged citizens to support the bond issue referendum this fall to provide the County with funds needed to purchase some of the critical parcels of land, to protect the environment and to maintain the greenspaces. He requested that the Board respect the DRC decision.

10. William Bryant, 4985 Hickory Signpost Road relayed his concerns that any new access road onto Hickory Signpost Road would create additional safety hazards.

Mr. Brown responded that present ingress/egress proposals do not include Hickory Signpost Road.

Mr. McGlennon pointed out that it is possible that a recommendation from the DRC could include an alternative access road involving Hickory Signpost Road and the concerns of Mr. Bryant could be applicable in that case.

11. Daniel Shaye, 4605 Prince Trevor Drive, recognized that the development outcome regarding the Marywood proposal is important to all of JCC citizens. Mr. Shaye encouraged the Board to uphold the original decision.

12. Vernon Randle, 104 Dover Road, Kingswood, advised the Board that what happens with the Marywood development is within our control. He urged the Board to carefully consider what this development will do to people trying to live their lives who need to use Jamestown Road.

13. Laura Viancour, 209 Oxford Road, agreed with previous comments concerning pedestrian traffic in Kingswood and also shared that during the summer, Oxford Road is heavily traveled due to swim meets. In addition, she was also concerned about runoff of lawn fertilizer into the surface waters and hopes a

plan with less density might be proposed.

14. Mike Carloni, 115 Spring Road, reminded the Board that during Hurricane Isabel in 2003, Kingswood residents were trapped in their development due to mature trees and power lines that came down during the storm, and requested that the Board consider the impact of a potential evacuation of Marywood residents forced to rely on exits through Kingswood during such an emergency.

15. Charles Raisner, 118 Spring Road, owns property adjacent to the proposed Marywood development and expressed concerns of clear cutting and possibly burning of trees for insertion of Marywood; and the development would negatively affect the environment and increase pollutants into Lake Powell.

16. Gary Defotis, 131 W. Kingswood Drive, relayed concerns including negative impacts to the environment, public safety, disaster/evacuation, and quality of life and feels these factors must be carefully examined and any potential alternatives should also consider them.

17. Judy Zwelling, 121 Oak Road, Kingswood, feels that the vast majority of citizens in our area do not want the Marywood development. She asked the Board to deny the development.

18. David Bryant, 4985 Hickory Signpost Road, does not know how the Marywood developers could take down all the trees on the proposed site without devastating the lake and negatively impacting the wildlife inhabiting the area.

19. Ann Mooring, 107 W. Kingswood, expressed her feelings that anything zoned as residential should be held to the same high standards as rezoning.

20. Gail Penn, 107 Braddock Road, Druid Hills, perceived Centex Homes as a wolf developer and asked the Board to be the leaders and to protect the citizens.

21. Max Hamrick, 106 Braddock Road, noted problems with pre-existing potholes and trees growing in the road that have been there for the last four years. He is concerned about how JCC will be able to maintain more roads.

Mr. Brown closed the Public Hearing.

Mr. Brown moved that the Marywood subdivision matter be referred back to the Planning Commission for additional consideration; that if it still desires to sustain its original general position on the preliminary plan and plat, it is required to come forward in a written communication approved by a vote of the Planning Commission citing specific paragraphs of duly adopted State or County code, regulations, and policies of which the proposed by-right development is in contravention and to identify modifications, corrections, or additional information as will permit approval of the plan and plat; and that in its deliberations the Planning Commission focus on traffic issues, both on Jamestown Road and the internal streets of Kingswood and Druid Hills, and environmental issues. He urges the Planning Commission to act promptly on its consideration of the Marywood plan.

Mr. Bradshaw expressed the uniqueness of the Marywood case and the way in which it has come to the Board, and referenced Ms. Mooring's comments regarding the difference between standards that must be met for rezoning versus this case. He reiterated the importance of making a decision that will withstand law. Mr. Bradshaw recognized the wisdom of Mr. Brown's recommendation to return the case to the Planning Commission, because that particular group is comprised of individuals better equipped to make constructive recommendations to the applicant on this particular type of proposal.

Mr. McGlennon stated support for Mr. Brown's motion and shared that, to him, the critically important components of the proposal are traffic safety and the impact on Jamestown Road. Returning the proposal to the Planning Commission and DRC provides the applicant with an opportunity to improve upon a plan which the applicant described during the DRC meeting as "a lemon."

Mr. Harrison concurs with Mr. Brown's motion and restated his concerns for the potential use of Hickory Signpost Road in conjunction with the traffic from Marywood.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

2. <u>Budget Amendment</u>

Mr. John McDonald, Manager of Financial and Management Services, presented a budget amendment proposal providing an additional \$2.5 million in funding to bring the total to \$6 million additional funding for the new high school. An additional \$500,000 is proposed for the Community Building, adjusting funding from \$1 million to \$1.5 million.

The source of the funds is primarily available through JCC's undesignated fund balance reported as approximately \$1.5 million as of June 30, 2005. Approximately \$500,000 would be transferred from the funds originally appropriated by the County for the Stonehouse Elementary School addition.

The additional \$6 million in funding would allow the school board to issue a construction contract for the new high school to be opened on or about September 2007.

Mr. McGlennon expressed his disappointment that the Geo Thermal component for heating/cooling for the new high school has been eliminated from the plan, because he believes over the long term the County could recognize significant savings from it.

The Board recognizes that a contract for the new high school must be signed no later than October 10, 2005, and discussed its willingness to entertain the cost analysis from the chosen contractor for installing a Geo Thermal HVAC system as a contract change order.

Mr. Bradshaw asked Mr. McDonald to provide clarification regarding the annual credit for the Geo Thermal system.

Mr. McDonald stated he will get more information for the Board.

Mr. Brown opened the Public Hearing.

1. Ed Oyer, 139 Indian Circle, shared that he does not believe there is a cost savings to be recognized through Geo Thermal HVAC.

Mr. McGlennon moved to approve the budget amendment.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

RESOLUTION

BUDGET AMENDMENTS

- WHEREAS, the James City County Board of Supervisors has been requested to increase the funding for the new community building; and
- WHEREAS, the Board of Supervisors has identified a need for an additional \$6,000,000 in County funds for the third high school; and
- WHEREAS, appropriating the undesignated June 30, 2005, fund balance and the possibility of increasing the amount borrowed for the Stonehouse Elementary School addition are two options to generate the needed additional funds.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, authorizes the following budget amendments for FY 2006 and appropriates these sums, as follows:

OPERATING REVENUES Undesignated Fund Balance	add	\$ 2,454,283
OPERATING EXPENDITURES/TRAI Transfer to Capital Projects	NSFERS add	2,454,283
<u>CAPITAL PROJECT REVENUES</u> Bond Proceeds Transfer from Operating Budget	add add	524,937 2,454,283
CAPITAL PROJECT EXPENDITURE Third High School Community Building	<u>S</u> add add	2,479,220 500,000

H. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Porter announced there will be a short Service Authority meeting following the Board meeting.

I. BOARD REQUESTS AND DIRECTIVES

Mr. McGlennon nominated Ms. Shereen Hughes for appointment to the Planning Commission representing the Jamestown District pursuant to the Board's discussion during its Closed Session on September 27.

Mr. Brown called for a roll call vote on Ms. Hughes nomination to fill the unexpired term of Ingrid Blanton on the Planning Commission.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

Mr. Brown gave a brief report of the Virginia Peninsula Mayors and Chairs meeting on September 26 where he heard a short presentation about the NASA TV Channel. The channel is offered free to localities.

Mr. Brown asked staff to investigate and report back to the Board on the NASA TV Channel to see how it might be added to our cable channels.

Mr. Goodson noted that JCC did have a NASA cable channel before the change in the cable lineup.

J. ADJOURNMENT

Mr. Goodson, at 9:07 p.m., moved that the meeting be adjourned until October 11, 2005, at 7 p.m.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY:

(0).

At 9:07 p.m., Mr. Brown adjourned the Board.

Sanford B. Wanner Clerk to the Board

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AGENDA ITEM NO. G-1d

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 11TH DAY OF OCTOBER 2005, AT 7:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

Michael J. Brown, Chairman, Powhatan District Jay T. Harrison, Sr., Vice Chairman, Berkeley District Bruce C. Goodson, Roberts District John J. McGlennon, Jamestown District M. Anderson Bradshaw, Stonehouse District

Sanford B. Wanner, County Administrator Leo P. Rogers, County Attorney

B. MOMENT OF SILENCE

Mr. Brown requested the Board and citizens observe a moment of silence.

C. PLEDGE OF ALLEGIANCE

Andrew Q. Salisbury, a Junior at Lafayette High School, led the Board and citizens in the Pledge of Allegiance.

D. PRESENTATION

1. Fire Prevention Week

Mr. Brown presented Fire Chief Tal Luton and Chris Judkins, Firefighter Recruit, with a resolution declaring October 9 - 15, 2005 as Fire Prevention Week in James City County.

Chief Luton made a brief presentation on the establishment of the Fire Prevention Week and stated that this year's theme for Fire Prevention Week is "Use Candles with Care" because home candle fires have risen steadily over the last decade.

E. PUBLIC COMMENT

1. Mr. McGlennon stated that he had followed up on Mr. Richard Foley's September 11 request and found that the Attorney General of the Commonwealth has joined 37 other States in issuing an investigation into price gouging by gasoline companies following the impact of Hurricane Katrina.

2. Mr. David W. Brown, 1502 Bush Neck Road, commented on the increase of assessment on his real estate; stated that the Real Estate Assessment division staff disregards Board of Equalization

decisions; stated that the County needs to have respect for law and Board of Equalization decisions; and commented that very few farmers are left in the County and even less will be found if this uncontrolled assessment continues.

3. Mr. Randy O'Neill, 109 Sheffield Road, owner of Virginia is for Education, offered his services as an alternative for addressing the shortage of fitness facilities for youth in the community.

4. Mr. Ed Oyer, 139 Indian Circle, commented on the military assistance sent from this area to the area damaged by Hurricane Katrina and commented that an article in the local paper is incorrect regarding hospital service in the County being only 30 minutes away.

F. CONSENT CALENDAR

Mr. Goodson made a motion to adopt the items on the Consent Calendar.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

1. <u>Fire Prevention Week</u>

<u>RESOLUTION</u>

FIRE PREVENTION WEEK

- WHEREAS, the fire service endeavors to prevent fire and also prevent injuries and death as a result of fire; and
- WHEREAS, James City County Fire Department promotes fire safety in the community; and
- WHEREAS, the week of October 9-15, 2005, has been identified as Fire Prevention Week by the President of the United States; and
- WHEREAS, the National Fire Protection Association sponsors Fire Prevention Week in cooperation with local fire departments; and
- WHEREAS, the Fire Department has planned fire prevention programs for school-age children, guests, and residents of the County.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby recognize the week of October 9-15, 2005, as Fire Prevention Week and calls this observance to the attention of its citizens.

2. Grant Award – Commonwealth Attorney – Virginia Domestic Violence Victim Fund - \$50,000

RESOLUTION

GRANT AWARD - COMMONWEALTH ATTORNEY -

VIRGINIA DOMESTIC VIOLENCE VICTIM FUND - \$50,000

- WHEREAS, the Commonwealth Attorney for the City of Williamsburg and James City County has been awarded an 18-month \$50,000 grant from the Virginia Domestic Violence Victim Fund through the State Department of Criminal Justice Services; and
- WHEREAS, this grant would help fund the personnel costs of a paralegal to assist in the prosecution of misdemeanors and felonies involving domestic violence, sexual abuse, stalking, and family abuse through December 31, 2006; and
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby appropriates the following to the Special Projects/Grants Fund:

Revenues:

DCJS Domestic Violence Grant	\$50,000
Contribution - Commonwealth Attorney	<u>16,000</u>
Expenditure:	<u>\$66,000</u>
Domestic Violence Prosecutor Personnel Costs	<u>\$66,000</u>

BE IT FURTHER RESOLVED that the Board of Supervisors authorizes the creation of a full-time temporary Paralegal position through December 31, 2006, for the purposes described above.

3. <u>Grant Award – Department of Motor Vehicles Mini-Grant - \$1,500</u>

RESOLUTION

DEPARTMENT OF MOTOR VEHICLES MINI-GRANT AWARD - \$1,500

WHEREAS, the Department of Motor Vehicles has approved a Mini-Grant in the amount of \$1,500 to the Police Department for traffic-related law enforcement equipment; and

WHEREAS, the grant requires no matching funds.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the following appropriation amendments to the Special Projects/Grants Fund.

Revenue:

DMV – Mini-Grant	<u>\$1,500</u>
Expenditure:	
DMV – Mini-Grant	<u>\$1,500</u>

4. Appropriation of Funds – State Homeland Security Program (SHSP) Grant - \$61,897

RESOLUTION

APPROPRIATION OF FUNDS - STATE HOMELAND SECURITY PROGRAM (SHSP) GRANT

- WHEREAS, James City County has received a grant from the Virginia Department of Emergency Management in the amount of \$61,897; and
- WHEREAS, the grant will allow for the purchase of first responder equipment to develop better preparedness to prevent, respond, and recover from potential acts of terrorism; and
- WHEREAS, the grant reporting period is from July 1, 2005, through January 31, 2007, thus allowing any unexpended funds on June 30, 2006, to be carried over into the next James City County fiscal year; and
- WHEREAS, the grant will provide needed equipment for the Police and Fire departments of James City County.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the acceptance of the grant and the following budget amendments and changes in appropriations to the Special Projects/Grants Fund:

Revenue:

VDEM - State Homeland Security Program	<u>\$61,897</u>

Expenditure:

VDEM - State Homeland Security Program	\$61,897

5. <u>Contract Awards – Annual Architecture Services</u>

<u>RESOLUTION</u>

CONTRACT AWARDS - ANNUAL ARCHITECTURAL SERVICES

- WHEREAS, the Request for Proposals (RFPs) has been advertised and evaluated for annual architectural services; and
- WHEREAS, the two firms listed below submitted proposals and were determined to be qualified to provide the required architectural services specified in the RFPs.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby awards the contracts for annual architectural services to the two firms listed below:
 - 1. Hopke & Associates, Inc., Williamsburg, Virginia
 - 2. Hening-Vest-Covey-Chenault Architectural Corporation, Richmond, Virginia
- 6. <u>Reduced Street Width Windmill Meadows</u>

<u>RESOLUTION</u>

<u>REDUCED STREET WIDTH – WINDMILL MEADOWS</u>

- WHEREAS, the required width of public streets located within subdivisions is set forth in the Virginia Department of Transportation's ("VDOT") Subdivision Street Design Guide (the "Guide"); and
- WHEREAS, the Guide requires that the streets in the Windmill Meadows subdivision be 36 feet in width; and
- WHEREAS, in certain circumstances, the Guide allows for reductions in the required pavement width; and
- WHEREAS, the developer of Windmill Meadows has requested a six-foot reduction in the required pavement width along John Jackson Drive from 36 feet to 30 feet, in order to reduce the amount of pavement and enhance subdivision design; and
- WHEREAS, the developer has met all the requirements, as shown on the development plan S-091-05, in accordance with the Reduced Street Width Policy adopted by the James City County Board of Supervisors on April 25, 2000; and
- WHEREAS, VDOT has agreed to the proposed reduction; and
- WHEREAS, VDOT may not approve a request for a reduction in subdivision street pavement width without a written request by the Board of Supervisors.

- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby requests that VDOT approve a six-foot reduction in the required street width along John Jackson Drive in Windmill Meadows from 36 to 30 feet.
- BE IT FURTHER RESOLVED that the County will require off-street parking in Windmill Meadows in conformance with Section 24 VAC-30-91-110 of the VDOT's Subdivision Street Requirements.
- 7. Intention to Reimburse the Costs of Certain Expenditures

RESOLUTION OF THE BOARD OF SUPERVISORS OF

JAMES CITY COUNTY, VIRGINIA, DECLARING ITS INTENTION TO

REIMBURSE THE COST OF CERTAIN EXPENDITURES –

NEW ELEMENTARY SCHOOL

- WHEREAS, James City County, Virginia (the "County") has made or will make, directly or indirectly, expenditures (the "Expenditures") in connection with the acquisition of land and the construction of a new elementary school for the County's public purposes, including the furtherance of economic development in the County (together, the "Project"); and
- WHEREAS, such Expenditures may be made directly by the County or indirectly through the Economic Development Authority of James City County, Virginia (the "Authority"); and
- WHEREAS, the County or the Authority may determine that the funds advanced and to be advanced to pay Expenditures will be reimbursed to the County or the Authority from the proceeds of one or more tax-exempt obligations to be issued by the County or by the Authority, on behalf of the County (the "Indebtedness").
- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia (the "Board"), that:
 - 1. The Board hereby adopts this declaration of official intent under Treasury Regulations Section 1.150-2 and declares that the County intends to reimburse itself or the Authority with the proceeds of Indebtedness for Expenditures made on, after, or within 60 days prior to the date hereof with respect to the Project, except that Expenditures made more than 60 days prior to the date hereof may be reimbursed as to certain <u>de minimis</u> or preliminary expenditures described in Treasury Regulations Section 1.150-2(f) and as to other expenditures permitted under applicable Treasury Regulations.
 - 2. The maximum principal amount of Indebtedness expected to be issued for the Project is \$25,000,000.
 - 3. This Resolution shall take effect immediately upon its adoption.

RESOLUTION OF THE BOARD OF SUPERVISORS OF

JAMES CITY COUNTY, VIRGINIA, DECLARING ITS INTENTION TO

REIMBURSE THE COST OF CERTAIN EXPENDITURES – NEW MIDDLE SCHOOL

- WHEREAS, James City County, Virginia (the "County") has made or will make, directly or indirectly, expenditures (the "Expenditures") in connection with the acquisition of land and the construction of a new middle school for the County's public purposes, including the furtherance of economic development in the County (together, the "Project"); and
- WHEREAS, such Expenditures may be made directly by the County or indirectly through the Economic Development Authority of James City County, Virginia (the "Authority"); and
- WHEREAS, the County or the Authority may determine that the funds advanced and to be advanced to pay Expenditures will be reimbursed to the County or the Authority from the proceeds of one or more tax-exempt obligations to be issued by the County or by the Authority, on behalf of the County (the "Indebtedness").
- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia (the "Board"), that:
 - 1. The Board hereby adopts this declaration of official intent under Treasury Regulations Section 1.150-2 and declares that the County intends to reimburse itself or the Authority with the proceeds of Indebtedness for Expenditures made on, after, or within 60 days prior to the date hereof with respect to the Project, except that Expenditures made more than 60 days prior to the date hereof may be reimbursed as to certain <u>de minimis</u> or preliminary expenditures described in Treasury Regulations Section 1.150-2(f) and as to other expenditures permitted under applicable Treasury Regulations.
 - 2. The maximum principal amount of Indebtedness expected to be issued for the Project is \$35,000,000.
 - 3. This Resolution shall take effect immediately upon its adoption.

RESOLUTION OF THE BOARD OF SUPERVISORS OF

JAMES CITY COUNTY, VIRGINIA, DECLARING ITS INTENTION TO

REIMBURSE THE COST OF CERTAIN EXPENDITURES – EXPANSION OF

STONEHOUSE ELEMENTARY SCHOOL

- WHEREAS, James City County, Virginia (the "County") has made or will make, directly or indirectly, expenditures (the "Expenditures") in connection with the expansion of Stonehouse Elementary School for the County's public purposes, including the furtherance of economic development in the County (together, the "Project"); and
- WHEREAS, such Expenditures may be made directly by the County or indirectly through the Economic Development Authority of James City County, Virginia (the "Authority"); and
- WHEREAS, the County or the Authority may determine that the funds advanced and to be advanced to pay

Expenditures will be reimbursed to the County or the Authority from the proceeds of one or more tax-exempt obligations to be issued by the County or by the Authority, on behalf of the County (the "Indebtedness").

- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia (the "Board"), that:
 - 1. The Board hereby adopts this declaration of official intent under Treasury Regulations Section 1.150-2 and declares that the County intends to reimburse itself or the Authority with the proceeds of Indebtedness for Expenditures made on, after, or within 60 days prior to the date hereof with respect to the Project, except that Expenditures made more than 60 days prior to the date hereof may be reimbursed as to certain <u>de minimis</u> or preliminary expenditures described in Treasury Regulations Section 1.150-2(f) and as to other expenditures permitted under applicable Treasury Regulations.
 - 2. The maximum principal amount of Indebtedness expected to be issued for the Project is \$5,000,000.
 - 3. This Resolution shall take effect immediately upon its adoption.

8. <u>Budget Amendment – Fire Training Center - \$56,000</u>

RESOLUTION

BUDGET AMENDMENT - FIRE TRAINING CENTER - \$56,000

- WHEREAS, the James City Fire Training Center needs to vacate its current location at Eastern State Hospital; and
- WHEREAS, suitable rental space has been located in McLaws Circle; and
- WHEREAS, estimated rent and relocation costs for the remainder of FY 2006 are \$56,000.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby transfers \$56,000 from Operating Contingency to the Fire Department's Operating Budget.

H. PUBIC HEARINGS

1. <u>Case Nos. SUP-27-05. Chickahominy Baptist Church Expansion</u>

Mr. Matthew J. Smolnik, Planner, stated that Marion J. Brown of Chickahominy Baptist Church applied for a special use permit (SUP) to allow for the expansion of the church's facilities to approximately 5,700 square feet in size to accommodate classrooms, kitchen, choir room, rest rooms, administrative offices, and a fellowship hall; a portico along the front entrance to the church, and the three parcels will be used for the church operation and will be combined into one larger parcel totaling 1.75 acres. The Church is located at 2900 Chickahominy Road, is zoned R-8, Rural Residential, and can be further identified as Parcel Nos. (1-8), (1-9), and (1-9A) on the James City County Real Estate Tax Map No. (22-3).

Staff found the proposal to be consistent with the Comprehensive Land Use Map designation and is compatible with surrounding zoning and development. Staff believes the proposed conditions will sufficiently mitigate the impacts created by the proposed development.

At its meeting on September 12, 2005, the Planning Commission recommended approval of the proposal by a vote of 5-0.

Staff recommended approval of the application subject to the conditions listed in the resolution.

Mr. Brown opened the Public Hearing.

1. Ms. Marian J. Brown, 7272 Chickahominy Road, Applicant, stated the existing facility is not adequate for all the ministries and therefore is requesting approval of the expansion project, and provided a brief overview of the proposed expansion.

2. Reverend Corwin Hammond, 6210 Glen Rose Drive, Suffolk, Virginia, provided an overview of the expected benefits from the expansion of the church facility and requested the Board approve the application.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison stated his enthusiasm about the expansion project and support of the community's youth.

Mr. Bradshaw commented on the Freedom Bell and complemented the church community in the contribution to the County and to those affected by Hurricane Katrina.

Mr. Bradshaw made a motion to adopt the resolution.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CASE NO. SUP-27-05. CHICKAHOMINY BAPTIST CHURCH EXPANSION

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinances specific land uses that shall be subjected to a special use permit (SUP) process; and
- WHEREAS, the applicant has proposed a 5,800-square-foot addition to the existing church; and
- WHEREAS, the property is currently zoned R-8, Rural Residential, designated Rural Lands on the 2003 Comprehensive Plan Land Use Map; and
- WHEREAS, the property is located at 2900 Chickahominy Road on property more specifically identified as Parcel Nos. (1-8), (1-9), and (1-9A) on James City County Real Estate Tax Map Number (22-3); and
- WHEREAS, on September 12, 2005, the Planning Commission recommended approval of the application by a vote of 5-0.

- 1. This SUP shall be valid for the existing church and an expansion not to exceed 5,900 square feet in size and accessory uses thereto. Development of the site shall be generally in accordance with the submitted Master Plan as determined by the Development Review Committee (DRC) of the James City County Planning Commission. Minor changes may be permitted by the DRC, as long as they do not change the basic concept or character of the development.
- 2. Prior to final site plan approval, the Planning Director shall review and approve the final architectural design of the building. Such building shall be generally consistent, as determined by the Director of Planning, with the architectural elevations titled "Chickahominy Baptist Church Conceptual Design Elevations" submitted with this SUP application, dated March 4, 2005, and drawn by Louis W. Johnson, Jr.
- 3. If construction has not commenced on this project within 36 months from the issuance of a SUP, the SUP shall become void. Construction shall be defined as obtaining permits for building construction, and footings and foundation have passed required inspections.
- 4. Any new exterior site lighting shall be limited to fixtures that are horizontally mounted on light poles not to exceed 15 feet in height and/or other structures and shall be recessed fixtures with no bulb, lens, or globe extending below the casing. The casing shall be opaque and shall completely surround the entire light fixture and light source in such a manner that all light will be directed downward and the light source is not visible from the side. No glare, defined as 0.1 footcandle or higher, shall extend outside the property lines.
- 5. A Phase I Archaeological Study for the area to be disturbed by the expansion shall be submitted to the Director of Planning for review and approval prior to land disturbance. A treatment plan shall be submitted and approved by the Director of Planning for all sites in the Phase I Study that are recommended for a Phase II evaluation and/or identified as eligible for inclusion on the National Register of Historic Places. If a Phase II Study is undertaken, such a study shall be approved by the Director of Planning and a treatment plan for said sites shall be submitted to, and approved by, the Director of Planning for sites that are determined to be eligible for inclusion on the National Register of Historic Places and/or those sites that require a Phase III Study. If in the Phase III Study, a site is determined eligible for nomination to the National Register of Historic Places and said site is to be preserved in place, the treatment plan shall include nomination of the site to the National Register of Historic Places. If a Phase III Study is undertaken for said sites, such studies shall be approved by the Director of Planning prior to land disturbance within the study areas. All Phase I, Phase II, and Phase III Studies shall meet the Virginia Department of Historic Resources' Guidelines for Preparing Archaeological Resource Management Reports and the Secretary of the Interior's Standards and Guidelines for Archaeological Documentation, as applicable, and shall be conducted under the supervision of a qualified archaeologist who meets the qualifications set forth in the Secretary of the Interior's Professional Qualification Standards. All approved treatment plans shall be incorporated into the plan of development for the site and the clearing, grading, or construction activities thereon.

- 6. Freestanding signage shall be limited to one monument style sign. For purposes of this condition, a "monument" style sign shall be defined as a freestanding sign with a completely enclosed base not to exceed 32 square feet in size and not to exceed eight feet in height from grade.
- 7. The applicant shall receive full approval from the Health Department for septic tank and drainfield capacity prior to final site plan approval.
- 8. The applicant shall be responsible for developing and enforcing water conservation standards to be submitted to and approved by the James City Service Authority prior to final site plan approval. The standards may include, but shall not be limited to, such water conservation measures as limitations on the installation and use of irrigation systems, the use of approved landscaping materials including the use of drought-tolerant plants where appropriate, and the use of water-conserving fixtures to promote water conservation and minimize the use of public water resources.
- 9. Only one entrance shall be allowed onto Chickahominy Road. The current entrance on the east side of the property shall be permanently closed and relocated to Browns Drive. Entrance improvements shall be reviewed and approved by the Virginia Department of Transportation (VDOT) prior to final site plan approval.
- 10. A CE-7 Land Use permit shall be obtained from the Virginia Department of Transportation (VDOT) following final site plan approval for the construction of an entrance from the property onto Browns Drive.
- 11. This SUP is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.

2. Case No. AFD-5-86. Barnes Swamp – Toano Business Centre LLC Withdrawal

Mr. Matthew Arcieri, Planner, stated that Michael C. Brown has requested a withdrawal of 79.12 acres from the Barnes Swamp Agricultural and Forestal District (AFD) located at Old Stage Road and further identified as Parcel Nos. (5-1), (5-2), (5-3), (5-4), and (5-5) on the James City County Real Estate Tax Map No. (4-1).

Staff found the proposed withdrawal to be inconsistent with all of the criteria for the withdrawal of lands from Agricultural and Forestal Districts outside the Primary Service Area (PSA). Staff did note that the ultimate use of the property is consistent with the Comprehensive Plan and the withdrawal will not cause the Barnes Swamp AFD to be discontinued.

At its meeting on September 6, 2005, the AFD Advisory Committee recommended denial of the application by a vote of 8-0 with one abstention.

At its meeting on September 12, 2005, the Planning Commission recommended denial of the application by a vote of 5-0.

Mr. Brown requested Mr. Rogers speak to the background of this particular application.

Mr. Rogers stated that administrative approval was inconsistent with Ordinances so the subdivision is not valid, and the Board does have the discretion for the approval of the withdrawal of the land from the AFD.

Mr. Brown requested an overview of the policy of withdrawals of property from the AFD.

Mr. Arcieri provided an overview of the policy and criteria for withdrawals of property from the AFD that is within and that is outside the PSA.

Mr. Brown opened the Public Hearing.

1. Mr. Michael C. Brown, applicant, stated that he did not put property in AFD and purchased the property under a declaration that the property is not within an AFD. Mr. Brown stated that he subsequently found out that the property is within an AFD and is requesting a withdrawal. Mr. Brown stated that the administrative oversight in approving a subdivision of the property by the staff was in error and a member of the Planning Commission should state that he be reimbursed for his expenses associated with approvals.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Bradshaw inquired if a copy of contract that says the property is not in a Agricultural and Forestal District is available.

Mr. Brown stated that he was told he could build single dwelling homes on the site, which is not permitted in an AFD, therefore a declaration that the property is not part of an AFD was made.

Mr. McGlennon made a motion to deny the withdrawal of the property from the Barnes Swamp AFD.

The Board stated its consideration of the applicant's situation and stated that the Board is not comfortable voting against standard policies and ordinances.

Mr. Brown, Chairman, stated that two errors occurred: first was when the applicant purchased the property, and the second when staff reviewed the request and approved it; stated that the Board acknowledges the fault of County in permitting the applicant to move forward last year, however the Board will not set a precedent against established policies and ordinances in this matter.

Mr. Brown, Chairman, requested Mr. McGlennon amend the motion to also include reimbursement to the applicant for the fees paid; upon application for the subdivision.

Mr. McGlennon accepted amendment.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

Mr. Bradshaw thanked applicant for renovating and saving the Bowers house in Toano.

3. Ordinance to Amend and Reordain Chapter 24, Zoning, Article V, Districts, Division 8, Rural Residential, R-8, Section 24-349, Uses Permitted by Special Use Permit Only

Mr. Matthew Arcieri, Senior Planner, stated that Williamsburg Landing has requested that the R-8, Rural Residential, zoning ordinance be amended to permit "facilities for the residence and/or care of the aged" with a special use permit (SUP) so Nursing homes and facilities for the residence and/or care of the aged are permitted in R-8 zonings.

Staff recommended that the Zoning Ordinance be amended to permit facilities for the residence and/or care of the aged in the R-8 Zoning District with a SUP, which will permit the Planning Commission and Board of Supervisors to review and mitigate any potential negative impacts on a site-specific basis.

Mr. Brown opened the Public Hearing.

1. Mr. Tim Trant, representing Williamsburg Landing, an applicant for an SUP, requested approval of the ordinance amendment and was available to answer any questions from the Board.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. McGlennon made a motion to adopt the ordinance amendment.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

4. <u>Case No. SUP-26-05. Williamsburg Landing Parking Addition</u>

Mr. Matthew Arcieri, Senior Planner, stated that Paul Gerhardt of Kaufman and Canoles applied for a Special Use Permit (SUP) to permit the construction of a 100-space accessory parking lot to be owned and operated by Williamsburg Landing on a proposed subdivision of 1.57 acres at 20 Marclay Road, zoned R-8, Rural Residential, and further identified as Parcel No. (1-12) on the James City County Real Estate Tax Map No. (48-2).

Staff found the proposal to be consistent with the surrounding zoning and development and, with the proposed conditions, consistent with the Comprehensive Plan.

At its meeting on September 12, 2005, the Planning Commission recommended approval of the application by a vote of 5-0.

Staff recommended approval of the application.

The Board inquired if the parking lot would be used for potential future uses by the airport, and if it would be used for special events.

Mr. Arcieri stated that there is a gate across the parking lot for emergency access, any other use or connection will require approval by the staff and the Board; and that it may be used as overflow parking for events.

Mr. Brown opened the Public Hearing.

1. Mr. Tim Trant, representing applicant, stated that the primary use of the parking lot by the airport will be for auxiliary parking, and parking for events for the airport. Williamsburg Landing will use the lot for employee parking.

As no one else wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Bradshaw made a motion to adopt the resolution.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

CASE NO. SUP-26-05. WILLIAMSBURG LANDING PARKING ADDITION

- WHEREAS, the Board of Supervisors of James City County has adopted by ordinance specific land uses that shall be subjected to a Special Use Permit (SUP) permit process; and
- WHEREAS, facilities for the residence and/or care of the aged are a specially permitted use in the R-8, Rural Residential, zoning district; and
- WHEREAS, the Planning Commission of James City County, following its public hearing on September 12, 2005, recommended approval of Case No. SUP-26-05 by a 5-0 vote to permit the construction and operation of an accessory parking lot to Williamsburg Landing and the Williamsburg Jamestown Airport; and
- WHEREAS, the property is located at 20 Marclay Road and further identified as Parcel No. (1-12) on James City County Real Estate Tax Map No. (48-2).
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby approve the issuance of SUP-26-05 as described herein with the following conditions:

1. This SUP shall be valid for the construction and operation of a 100-space parking lot serving as an accessory use to a nursing and/or care of the aged facility and an airport.

- 2. Prior to final approval of the site plan for the parking lot, a boundary line adjustment plat shall be approved and recorded that adjusts the property line of James City County Real Estate Tax Map No. (48-2) and Parcel No. (1-2) to include the portion of what is now Parcel No. (1-12) on which the parking lot is to be constructed.
- 3. Any new exterior site lighting shall be limited to fixtures which are horizontally mounted on light poles not to exceed 30 feet in height and/or other structures and shall be recessed fixtures with no bulb, lens, or globe extending below the casing. The casing shall be opaque and shall completely surround the entire light fixture and light source in such a manner that all light will be directed downward and the light source is not visible from the side. No glare defined as 0.1 footcandle or higher shall extend outside the property lines as adjusted per Condition No. 2 above.
- 4. The fencing used to enclose the parking area shall be vinyl-coated and shall be dark green

or black in color and shall be reviewed and approved by the Director of Planning prior to final site plan approval. An alternative style and/or type of fencing may be substituted with the approval of the Director of Planning.

5. This SUP is not severable. Invalidation of any word, phrase, clause, sentence, or paragraph shall invalidate the remainder.

5. <u>Ordinance to Amend and Reordain Chapter 9, Fire Prevention, Article I, Fire Prevention Code,</u> Section 9-1, Adoption of Virginia Statewide Fire Prevention Code

Fire Chief William T. Luton, stated that Section 9-1 of the James City County Code needs to be amended to clarify that the Fire Officials enforce the Fire Prevention Code under the direction of the Fire Chief; and recommended adoption of the ordinance amendment.

Mr. Brown opened the Public Hearing.

As no one wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Goodson made a motion to adopt the ordinance amendment.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

6. Ordinance to Amend and Reordain Chapter 13, Motor Vehicles and Traffic, Article II, Driving Automobiles, Etc., While Intoxicated or Under the Influence of Any Drug, Section 13-29, Recovery of Expenses for Emergency Response

Mr. Leo P. Rogers, County Attorney, requested the Board adopt the ordinance amendment to Section 13-29 of the James City County Code to increase the flat fee per emergency response to \$250 to fall in line with the recent amendment by the General Assembly to the Virginia Code Section 15.2-1716.

Mr. Bradshaw inquired if the \$250 fee would cover the service.

Mr. Rogers stated that it would not fully cover the cost of the emergency service.

Mr. Brown opened the Public Hearing.

As no one wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. Harrison made a motion to adopt the amended ordinance.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY:

(0).

7. Budget Amendment – FY 2006 for Purchase of Natural Gas Buses

Mr. Richard Drumwright, Transit Administrator, requested approval of a resolution authorizing the County Administrator to execute an Amended Lease and Purchase Capital Agreement and budget appropriation for the procurement of seven additional natural gas buses for the Colonial Williamsburg Foundation in support of Jamestown 2007.

Mr. Brown opened the Public Hearing.

As no one wished to speak to this matter, Mr. Brown closed the Public Hearing.

Mr. McGlennon made a motion to adopt the resolution.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

<u>RESOLUTION</u>

BUDGET APPROPRIATION AND AMENDED LEASE AND PURCHASE

CAPITAL AGREEMENT WITH THE COLONIAL WILLIAMSBURG FOUNDATION

IN SUPPORT OF JAMESTOWN 2007

- WHEREAS, James City County has available congressional earmark revenues of \$1,904,000 to purchase seven natural gas buses; and
- WHEREAS, these Federal funds must be directed to an existing recipient of Federal funds; and
- WHEREAS, Williamsburg Area Transport will serve as a pass-through entity to receive the grant, purchase these buses, and lease them to the Colonial Williamsburg Foundation; and
- WHEREAS, James City County will act as the administrative, fiscal, and purchasing agent for the project; and
- WHEREAS, the Colonial Williamsburg Foundation, with the assistance of the Virginia Department of Rail and Public Transportation, will fund the cost to purchase the buses; and
- WHEREAS, the Colonial Williamsburg Foundation is committed to operating and maintaining these buses according to Federal laws; and
- WHEREAS, these buses are critical for efforts to continue public transportation to support needs for Jamestown 2007.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, authorize the County Administrator to execute the amended Lease and Purchase Option Agreement with the Colonial Williamsburg Foundation and appropriate funds to Williamsburg Area Transport's budget as follows:

Revenues:

Federal	\$1,904,000
State	295,120
Colonial Williamsburg Foundation	180,880
	<u>\$2,380,000</u>
Expenditure:	
Seven Natural Gas Buses	<u>\$2,380,000</u>

J. PUBLIC COMMENT

1. Mr. Ed Oyer, 139 Indian Circle, requested the Board and County support the new Riverside Center and inquired what the County has done in the past three years to support the initiative.

Mr. Wanner stated that two months ago a resolution was adopted in support of the initiative.

K. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Wanner recommended at the conclusion of the Board meeting, the Board adjourn to 4 p.m. on October 25, 2005, for a Work Session.

Mr. Wanner stated that the grand opening of Belk will be held on October 12 and stated that the County is open for business including retail business.

Mr. Wanner stated that the County received a letter regarding the financial strategy to fund King William Reservoir project; the County has a Memorandum of Understanding which reserves the right of the County to purchase water; and stated that the County will be working on this major financial commitment.

Mr. Wanner stated that the next round of Succession Management Planning will begin on October 15 and that for the next six months Ms. Jody Puckett will be the Acting Assistant County Administrator.

L. BOARD REQUESTS AND DIRECTIVES

Mr. Bradhsaw stated that one of the members on the Toano Area Study Committee has withdrawn from the Committee and made a motion to appoint Trish Rhodes to serve on the Committee.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY: (0).

M. ADJOURNMENT

Mr. Harrison made a motion to adjourn.

On a roll call vote, the vote was: AYE: Harrison, Goodson, McGlennon, Bradshaw, Brown (5). NAY:

(0).

At 8:04 p.m. Mr. Brown adjourned the Board to 4 p.m. on October 25, 2005.

Sanford B. Wanner Clerk to the Board

101105bos.min

DATE: October 25, 2005

TO: The Board of Supervisors

FROM: Darryl E. Cook, Environmental Director

SUBJECT: Erosion and Sediment Control Ordinance Violation - Civil Charge - 4412 Landfall Drive

Attached is a resolution for Board consideration involving a violation of the Erosion and Sediment Control Ordinance. The case involves the disturbance and grading of land and the removal of understory trees and shrubs without a land-disturbing permit or building permit. In accordance with provisions of the Ordinance, the County issued a notice of violation and requested that work stop. The owner, John A. Stegeman, Trustee, has now obtained a land-disturbance permit and has abated the violation. Under the provisions of the Ordinance, the Board may accept a civil charge of up to \$2,000 as offered by the responsible party. Rather than going to court, Mr. Stegeman has agreed to a civil charge of \$500. Staff believes that a civil charge of \$500 is equitable given the nature of the land disturbance and the cooperation exhibited by Mr. Stegeman in resolving the violation.

Staff recommends that the Board adopt the attached resolution accepting the civil charge for the erosion and sediment control violation.

Darryl E. Cook

CONCUR:

Leo P. Rogers

DEC/gb Violation_stegeman.mem

EROSION AND SEDIMENT CONTROL ORDINANCE VIOLATION -

CIVIL CHARGE - 4412 LANDFALL DRIVE

- WHEREAS, on or about October 6, 2005, John A. Stegeman, Trustee of the John A. Stegeman Revocable Trust, violated or caused a violation of the County's Erosion and Sediment Control Ordinance by disturbing land without a permit at 4412 Landfall Drive, Williamsburg, Virginia, designated as Parcel Identification No. (4732400088) and hereinafter referred to as (the "Property"); and
- WHEREAS, Mr. Stegeman has abated the violation at the Property; and
- WHEREAS, Mr. Stegeman has agreed to pay \$500 to the County as a civil charge under the County's Erosion and Sediment Control Ordinance; and
- WHEREAS, the James City County Board of Supervisors is willing to accept the civil charge in full settlement of the Erosion and Sediment Control Ordinance violation, in accordance with Section 8-7(f) of the Code of the County of James City.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes and directs the County Administrator to accept the \$500 civil charge from Mr. Stegeman as full settlement of the Erosion and Sediment Control Ordinance violation at the Property.

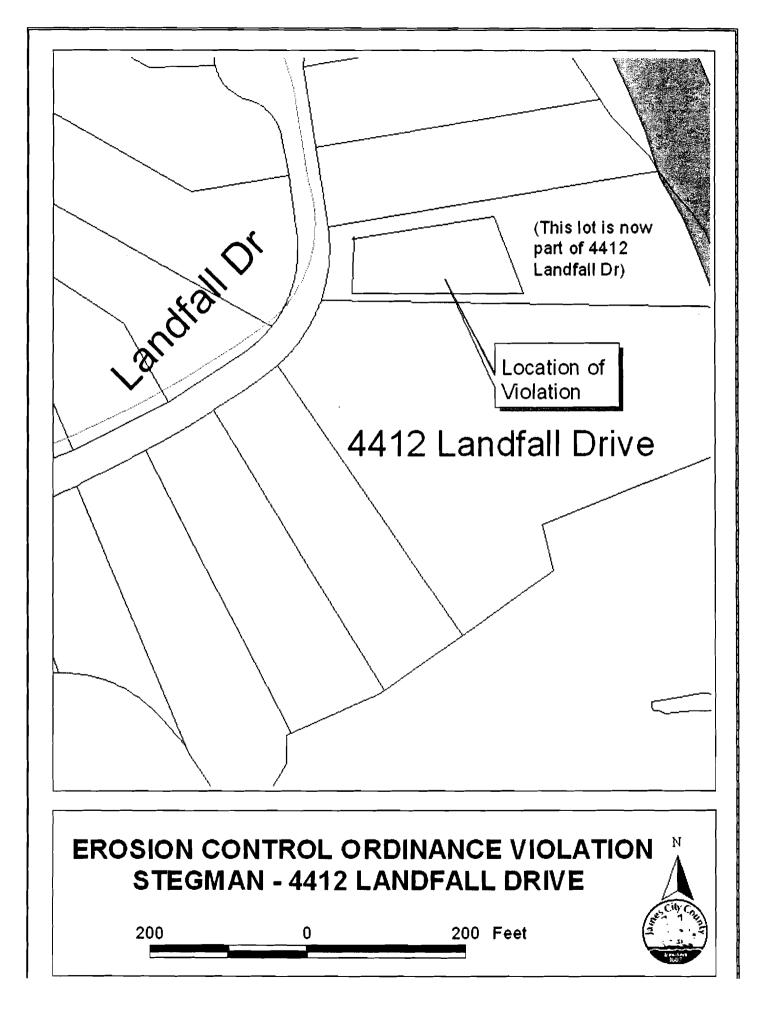
Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

Viloation_stegeman.res



DATE: October 25, 2005

TO: The Board of Supervisors

FROM: Darryl E. Cook, Environmental Director

SUBJECT: Erosion and Sediment Control Ordinance Violation - Civil Charge - 11125 Old Stage Road

Attached is a resolution for Board consideration involving a violation of the Erosion and Sediment Control Ordinance. The case involves the disturbance of land for the purpose of clearing and grading roads without a land-disturbing permit or building permit. In accordance with provisions of the Ordinance, the County issued a notice of violation and a stop-work order. The owner, Toano Business Center, LLC, and Michael C. Brown, the Manager, have abated the violation. Under the provisions of the Ordinance, the Board may accept a civil charge of up to \$2,000 as offered by the responsible party. Rather than going to court, Mr. Brown has agreed to a civil charge of \$1,000. Staff believes that a civil charge of \$1,000 is equitable given the nature of the land disturbance and the cooperation of Mr. Brown in resolving the violation.

Staff recommends that the Board adopt the attached resolution accepting the civil charge for the erosion and sediment control violation.

Darryl E. Cook

CONCUR:

Leo P. Rogers

DEC/gb Violation_brown.mem

EROSION AND SEDIMENT CONTROL ORDINANCE VIOLATION -

CIVIL CHARGE - 11125 OLD STAGE ROAD

- WHEREAS, on or about July 12, 2005, Michael C. Brown, Manager of Toano Business Center LLC, violated or caused a violation of the County's Erosion and Sediment Control Ordinance by disturbing land without a permit at 11125 Old Stage Road, designated as Parcel Identification No. (0410100008) and hereinafter referred to as (the "Property"); and
- WHEREAS, Mr. Brown has abated the violation at the Property; and
- WHEREAS, Mr. Brown has agreed to pay \$1,000 to the County as a civil charge under the County's Erosion and Sediment Control Ordinance; and
- WHEREAS, the James City County Board of Supervisors is willing to accept the civil charge in full settlement of the Erosion and Sediment Control Ordinance violation, in accordance with Section 8-7(f) of the Code of the County of James City.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes and directs the County Administrator to accept the \$1,000 civil charge from Mr. Brown, as full settlement of the Erosion and Sediment Control Ordinance violation at the Property.

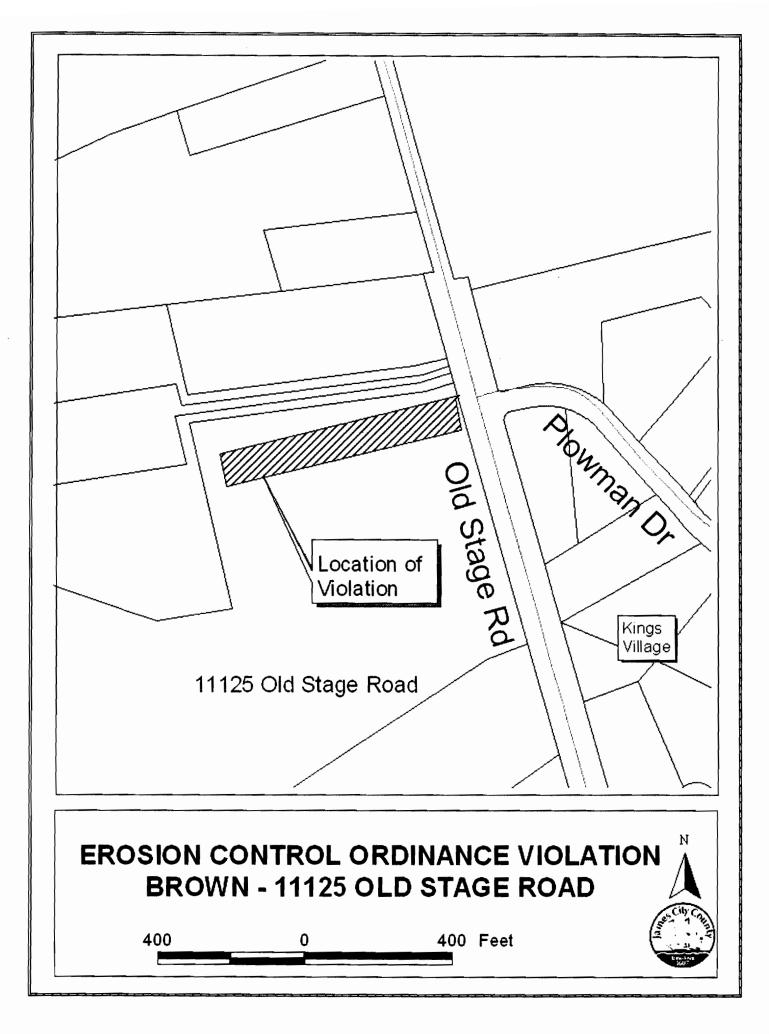
Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

Viloation_brown.res



DATE:	October 25, 2005
TO:	The Board of Supervisors
FROM:	Grace A. Boone, General Services Coordinator
SUBJECT:	Installation of "Watch for Children" Sign – Vineyards at Jockey's Neck Subdivision

Effective July 1, 1997, the Code of Virginia was amended to allow counties to request that the Virginia Department of Transportation (VDOT) install and maintain "Watch for Children" signs. The law requires that a Board of Supervisors resolution be submitted to VDOT authorizing them to take this action and allocating secondary road system maintenance funds for this purpose.

Residents of The Vineyards at Jockey's Neck community have requested that the Board of Supervisors seek approval for a "Watch for Children" sign to be installed on Jockey's Neck Trail at the location shown on the attached drawing. The attached resolution requests that VDOT install and maintain the "Watch for Children" sign on Jockey's Neck Trail.

Staff recommends adoption of the attached resolution.

Grace A. Boone

CONCUR:

Steven W. Hicks

GAB/gb installation.mem

INSTALLATION OF "WATCH FOR CHILDREN" SIGN -

VINEYARDS AT JOCKEY'S NECK SUBDIVISION

- WHEREAS, Section 33.1-210.2 of the Code of Virginia provides for the installation and maintenance of signs by the Virginia Department of Transportation (VDOT), alerting motorists that children may be at play nearby, upon request by a local governing body; and
- WHEREAS, Section 33.1-210.2 further requires that the funding for such signs be from the secondary road system maintenance allocation for the County; and
- WHEREAS, residents of The Vineyards at Jockey's Neck community have requested that a "Watch for Children" sign be installed on Jockey's Neck Trail as illustrated on the attached drawing titled "Vineyards at Jockey's Neck Subdivision 'Watch for Children Sign."
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby request that the Virginia Department of Transportation install and maintain the "Watch for Children" sign as requested with funds from the County's secondary road system maintenance allocation.

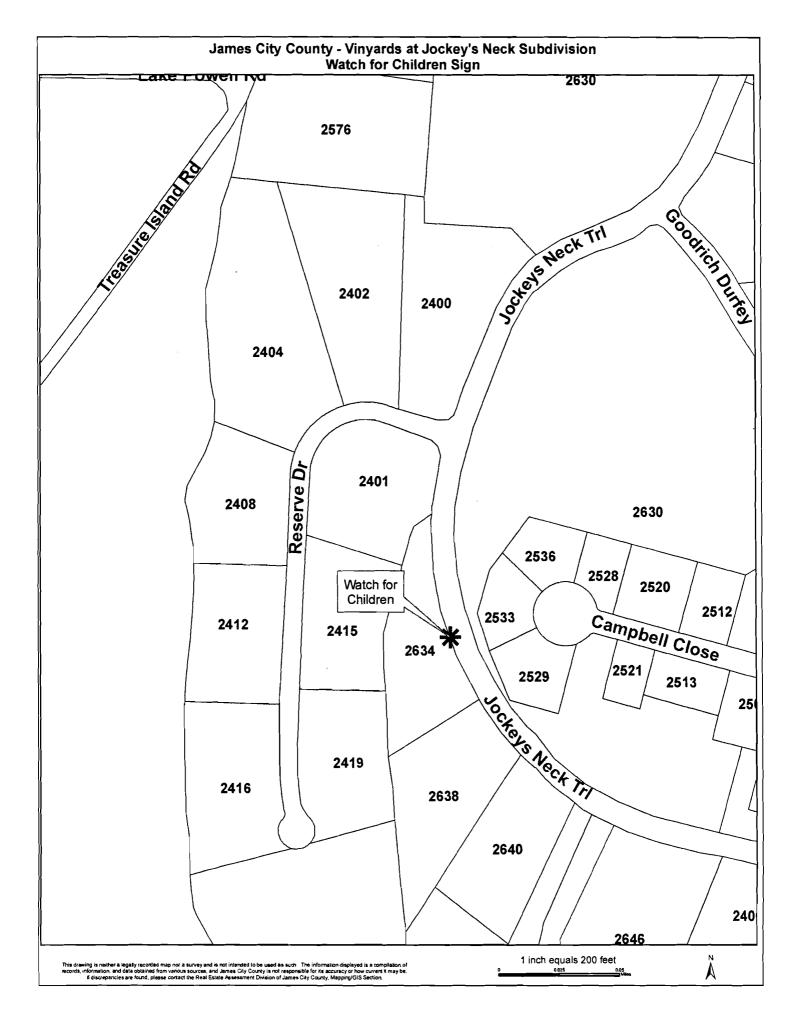
Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

installation.res



M E M O R A N D U M

DATE: October 25, 2005

TO: The Board of Supervisors

FROM: William T. Luton, Fire Chief

SUBJECT: Appointment of Local Fire Marshal

All localities enforcing the *Virginia Statewide Fire Prevention Code (VSFPC)* are required to have a fire official. The appointment of such shall be in a manner selected by the local governing body. The Code of James City County, *Section 9-2 Definitions*, defines the "fire official" as the "fire marshal of the county." For the purposes of fire code enforcement, the terms "fire official" and "fire marshal" mean the same.

The attached resolution appoints John Black as Fire Marshal for James City County. Captain John Black meets the training and experience requirements. He is a "Virginia Certified Fire Official" through the Virginia Department of Housing and Community Development.

Staff recommends approval of the attached resolution.

Villiam T. Luton

WTL/tlc firemrshlappt.mem

APPOINTMENT OF LOCAL FIRE MARSHAL

- WHEREAS, Section 27-30 et seq. of the Code of Virginia, 1950, as amended, provides that James City County may appoint a fire marshal to carry out certain duties as delineated thereunder; and
- WHEREAS, John T. Black, Jr., has met all the minimum requirements of the Virginia Department of Housing and Community Development, Virginia Department of Criminal Justice Services, and Virginia Department of Fire Programs; and
- WHEREAS, John T. Black, Jr., was previously appointed as Assistant Fire Marshal.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby appoints John T. Black, Jr., as James City County Fire Marshal as authorized in the Code of Virginia Section 27-30.

Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

firemrshlappt.res

DATE: October 25, 2005

TO: The Board of Supervisors

FROM: Emmett H. Harmon, Chief of Police

Department of Motor Vehicles Grant Award - \$20,000 SUBJECT:

The Department of Motor Vehicles (DMV) has awarded a grant in the amount of \$20,000 to the James City County Police Department to address traffic problems to include DUI, speed, and occupancy restraint usage. The funds will also provide overtime hours for officers and equipment needed for traffic enforcement.

Staff recommends adoption of the attached resolution to appropriate funds.

mit H. Harmon

EHH/gs DMVhwygrant.mem

DEPARTMENT OF MOTOR VEHICLES GRANT AWARD - \$20,000

- WHEREAS, the Department of Motor Vehicles (DMV) has approved a grant in the amount of \$20,000 to the James City County Police Department for traffic enforcement overtime, and related equipment; and
- WHEREAS, the grant only requires a soft money local match, thus eliminating any additional spending by the Police Department, excluding Court overtime and equipment maintenance; and
- WHEREAS, the grant is administered by the DMV according to the Federal government fiscal year that runs from October 1 through September 30, thus allowing any unspent funds as of June 30, 2006, to be carried forward to James City County's next fiscal year.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the following appropriation to the Special Projects/Grants Fund:

Revenue:

DMV - Highway Safety <u>\$20,000</u>

Expenditure:

DMV - Highway Safety

\$20,000

Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

DMVhwygrant.res

DATE:	October 25, 2005
TO:	The Board of Supervisors
FROM:	Jason Purse, Planner
SUBJECT:	Budget Transfer - Toano Community Area Study - \$26,820

On July 26, 2005, the James City County Board of Supervisors decided to commence the Toano Community Character Area Study. Subsequently, on September 13, 2005, and October 11, 2005, the James City County Board of Supervisors nominated and appointed five citizens to serve as members of the Toano Community Character Area Study Steering Committee: Frederick W. Boelt, Gail Harding, Barry Bryant, Donnah Joyce, and Patricia Rowe. These five people have agreed to and will make up the Toano Community Character Area Study Steering Committee.

On September 1, 2005, the Planning Division began the process by preparing and submitting a request for proposal (RFP) to seven different consultants to assist with the Toano Community Character Area Study. Three consultants responded and the Planning Division staff selected the Renaissance Planning Group based out of Charlottesville, Virginia, as the most qualified consultant.

Since the money for this project was not appropriated during the regular budgeting process, the Planning Division would like to request that the amount of \$26,820 be transferred from the County Contingency Funds to the Planning Division Professional Services line item in order to support the Toano Community Character Area Study.

Staff recommends approval of the attached resolution.

Jason Purse

CONCUR:

John T. P. Horne

JP/gs toanobudg.mem

BUDGET TRANSFER - TOANO COMMUNITY AREA STUDY - \$26,820

- WHEREAS, the Board of Supervisors has been requested to commission a study of the community character of the Toano area; and
- WHEREAS, the Board has determined that such a study will benefit the citizens of the County; and
- WHEREAS, the Planning Division has selected Renaissance Planning Group to conduct the Toano Community Character Study; and
- WHEREAS, the Board has been requested to approve the transfer of funds from the Contingency Fund to the Planning Division professional services line item to pay for the study.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby authorizes the following transfer to the Planning Division professional services line item:

Revenue:

Contingency Fund	<u>\$26,820</u>
Expenditure:	
Planning Division	<u>\$26,820</u>

Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

toanobudg.res

DATE:	October 25, 2005
TO:	The Board of Supervisors
FROM:	Richard B. Hanson, Housing and Community Development Administrator
SUBJECT:	Condemnation in Ironbound Square - Watford Lane Stormwater Detention Basin

An off-site detention basin is required to manage stormwater runoff from the Ironbound Square Elderly Housing Development. In accordance with the site plan which recently received preliminary approval from the Development Review Committee, this facility is to be constructed on a .455 acre vacant parcel located at 120 Watford Lane. This parcel is across Watford Lane from the Ironbound Square Redevelopment Area, as well as being adjacent to a JCSA sewage lift station. The northern portion of the site is impacted by the lift station, steep slopes, and a drainage way and cannot be developed, while the southern portion would require substantial clearing, regrading, and additional drainage controls in order to be developed.

The contract purchase price is \$22,500 which equals the appraised value of the property, as determined by Simmerlein Appraisals in 2004. Staff has obtained contracts to purchase approximately seventy percent (70%) of the ownership interests in this property from four of the property owners; however, several of the heirs of one owner live out of state and have been unresponsive to staff's numerous attempts to contact them.

The timeline for the acquisition of this property is critical as construction of the Ironbound Square Elderly Housing Development, which is projected to start in summer 2006, is contingent upon construction of the stormwater detention basin. Furthermore, it should be noted that the Watford Lane stormwater detention basin is being designed to be converted into a sediment forebay for the Ironbound Square regional storm drainage basin.

Staff recommends approval of the attached resolution authorizing the County to pursue the acquisition of the property through its right of condemnation.

CONCUR:

Leo P. Rogers

RBH/nb WatfordLne.mem2

CONDEMNATION IN IRONBOUND SQUARE -

WATFORD LANE STORMWATER DETENTION BASIN

- WHEREAS, a stormwater detention basin is needed for the Ironbound Square Elderly Housing Project; and
- WHEREAS, the detention basin needs to be located on the real property commonly known as120 Watford Lane and designated as Parcel No. (1-109) on James City County Real Estate Tax Map No. (39-2) (the "Property"); and
- WHEREAS, after holding a public hearing, in the opinion of the Board of Supervisors of James City County, Virginia, a public necessity exists for the acquisition of the Property for the construction of a stormwater detention basin for public purposes and for the preservation of the health, safety, peace, good order, comfort, convenience, morals, and welfare of James City County, Virginia.
- NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that:
 - 1. The acquisition of the hereinafter described property for stormwater drainage purposes is declared to be a public necessity and to constitute an authorized public undertaking pursuant to §15.2-1901.1, Code of Virginia (1950), as amended; and it is further declared that the acquisition and use of such property by the County will constitute a public use as defined by § 15.2-1900, Code of Virginia (1950), as amended.
 - 2. The County elects to use the procedures set forth in §§ 25.1-300 et seq., as authorized by §15.2-1904A, Code of Virginia (1950), as amended.
 - 3. A public necessity exists that the County enter upon and take the hereinafter described property for the purposes described herein above before the conclusion of condemnation proceedings, and the County declares its intent to so enter and take the property under those powers granted pursuant to §§15.2-1902, 15.2-1904 and 15.2-1905 Code of Virginia (1950), as amended.
 - 4. The County Attorney and/or the law firm of Randolph, Boyd, Cherry and Vaughan be, and they hereby are, authorized and directed to acquire by voluntary acquisition or, if necessary, by condemnation in the manner provided by Title 25, Code of Virginia (1950), as amended, and by Title 15 (§ 15.2-1900 *et seq.*), Code of Virginia (1950), as amended, the hereinafter-described property.
 - 5. The names of the present owners of the property to be acquired are: Jerome Randolph, Jr., Executor for the Estate of Eugene Robinson, deceased; the heirs of George Robinson, deceased, who are Carrie Robinson, Recia Lord, and Robin

Young; the heir of Willie Robinson, Jr., deceased, who is Leisa Robinson; and the heirs of Evelyn Robinson Randolph, deceased, who are Jerome Randolph, Jr., Lewis E. Randolph, the heirs of Jean Randolph Lewis, deceased, who are Marlon Lewis, Joey Nathan Lewis, and Benita Lewis, the heirs of Carolyn Randolph Copeland, deceased, who are James K. Copeland, Jr., and Eric G. Copeland, and the heirs of Joan Randolph Wallace, deceased, who are Kimberly Randolph, Michael D. Randolph, and Ramona Randolph, and other unknown heirs.

6. A substantial description of the property is: A CERTAIN lot of land; situate in Jamestown District, James City County, Virginia, being a portion of the tract known as "Mill Neck", situate east of Ironbound Road, bounded and described as follows: Beginning at a point on the easterly side of a 14-foot alley, which point is 364 feet east of Ironbound Road and which point is the northwesterly corner of the lot of George Wallace; thence in a northerly direction along said alley the distance of 125 feet to the southerly line of the lot of Dorothy Bartlett; said lot then extends back in an easterly direction the distance of 175 feet, and is bounded on the north by the Bartlett lot, on the south by the lot of George Wallace R. Parker; and is a portion of the same property as that conveyed to the said Wallace R. Parker by deed from Samuel Harris and wife, dated May 28, 1889, and recorded in James City Deed Book 5, Page 190.

LESS AND EXCEPT all that certain tract situate in James City County, Virginia as shown and set forth on that plat entitled: "A Plat for Conveyance and Easement to James City County Sanitary District No 3," from: Willie and Eugene Robinson, dated February 18, 1975, Revised March 1, 1976, made by Deward M. Martin and Associates, Inc., Drawing No J02-11-0, under that certain Certificate of Take, recorded April 8,1976, in Deed Book 167, Page 725.

LESS AND EXCEPT all that certain lot, piece or parcel of land lying and situate in Berkeley District, James City County, Virginia, shown and designated as Parcel A (New R/W 0.005 acre +), Parcel B (Exist. Private R/W) and Parcel C (Slope Easement) on that certain plat entitled "PLAT FOR CONVEYANCE AND DEDICATION OF RIGHT- OF-WAY, FROM: WILLIE AND EUGENE ROBINSON, TO: JAMES CITY COUNTY, BERKELEY DISTRICT, JAMES CITY COUNTY, VIRGINIA", dated January 1980, Job #J05-109, made by Small Engineering, Inc., Williamsburg, Virginia, under that certain Certificate of Take, dated August 12, 1980, recorded in Deed Book 205, Page 526.

It being the same property conveyed to Willie Robinson and Eugene Robinson, by deed from Wallace R. Parker, single, dated May 2, 1949, recorded November 20, 1950, in Deed Book 44, Page 184.

- 7. Just compensation is estimated to be \$22,500 based upon an appraisal.
- 8. No condemnation proceedings shall be commenced until the preconditions of §15.2-1903(A), Code of Virginia (1950), as amended, have been met.

- 9. In the event any of the property described in Paragraph 6 of this resolution has been conveyed, the County Attorney and/or the law firm of Randolph, Boyd, Cherry and Vaughan are authorized and directed to institute proceedings against the successors in title.
- 10. That an emergency is declared to exist, and this resolution shall be effect from the date of its passage.

Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

watfordlne2.res

DATE:	October 25, 2005
TO:	The Board of Supervisors
FROM:	Steven W. Hicks, General Services Manager
SUBJECT:	Norge Train Depot Restoration - Phase II

The James City County Historical Commission is applying for a Transportation Enhancement Program grant through the Transportation Equity Act for the 21st Century (TEA-21) to complete Phase II of the relocation of the Norge Train Depot. Phase II will include the hiring of a restoration architect as a consultant for the project, stabilization of the structure, and restoration of the exterior at its new location at the James City County Library site in Croaker, Virginia.

The Historical Commission is seeking funding through TEA-21 that would cover up to 80 percent of the cost, which total project cost is estimated to be \$100,000. The Historical Commission on behalf of James City County would be responsible for 20 percent or \$20,000 and is currently seeking funds and in-kind contributions to cover the 20 percent.

To be considered for review, the grant application requires a resolution by the local jurisdiction. The Board of Supervisors endorsed this application for Phase I on January 9, 2001. The Phase I grant was approved for funding and the Depot is scheduled to be relocated to its new location at the James City County Library site in Croaker, Virginia, December 2005. The Historical Commission is submitting another grant application for review in 2006 and requires the endorsed resolution.

Staff recommends your approval of the attached resolution.

tene in the to

Steven W. Hicks

SWH/gs norgedepotII.mem

NORGE TRAIN DEPOT RESTORATION - PHASE II

- WHEREAS, in accordance with the Commonwealth Transportation Board construction allocation procedures, it is necessary that a request by resolution be received from the local government or State agency in order that the Virginia Department of Transportation (VDOT) program a transportation enhancement project in the County of James City.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby request the Commonwealth Transportation Board to establish a project in 2006 for the Norge Train Depot - Phase II for the hiring of a restoration architect as a consultant, stabilization of the structure, and restoration of the exterior at its new location at the James City County Library site in Croaker, Virginia.
- BE IT FURTHER RESOLVED that the James City County Historical Commission hereby agrees to pay a minimum 20 percent of the total cost of \$100,000 for Phase II of this project, and that, if the James City County Historical Commission subsequently elects to cancel this project, the James City County Historical Commission hereby agrees to reimburse VDOT for the total amount of costs expended by the Department through the date the Department is notified of such cancellation.

Michael J. Brown Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 25th day of October, 2005.

norgedepotII.res