# BOARD OF SUPERVISORS WORK SESSION GOVERNMENT CENTER BOARD ROOM JULY 23, 2013 - 4 P.M.

- A. Call to Order
- B. Roll Call
- C. Board Discussions
  - Quarterly Revenue Report (Summary) (Memorandum)
     (Attachment 1 Quarterly Revenue Report June 30) (Attachment 2 June Project Report)

### **D.Closed Session**

- 1. Consideration of personnel matter(s) involving performance pursuant to Section 2.2-3711(A)(1) of the Code of Virginia
  - a. County Administrator
  - b. County Attorney
- 2. Consideration of a personnel matter(s), the appointment of individuals to County boards and/or commissions pursuant to Section 2.2-3711 (A) (1) of the Code of Virginia
  - a. Williamsburg Regional Library Board of Trustees

# E. Adjournment

AT A WORK SESSION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 25TH DAY OF JUNE 2013, AT 4:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

#### A. CALL TO ORDER

#### B. ROLL CALL

John J. McGlennon, Chairman, Roberts District Mary K. Jones, Vice Chairman, Berkeley District James G. Kennedy, Stonehouse District James O. Icenhour, Jr., Jamestown District M. Anderson Bradshaw, Powhatan District

Robert C. Middaugh, County Administrator Lola R. Perkins, Assistant County Attorney

Mr. McGlennon stated that Mr. Kennedy would be joining the meeting by phone due to a health issue.

#### C. BOARD DISCUSSIONS

#### 1. Preliminary Discussion of Legislative Agenda

Mr. Middaugh stated that this preliminary discussion of the legislative agenda is to bring items forward that the Board would like to be given to VACo and VML for inclusion in their legislative agendas. He stated that the Board would be drafting their own legislative agenda later in the year. He stated that both gubernatorial candidates have stated that there is no longer a need for BPOL taxes, and this is something that VACo and VML are already working on addressing.

Ms. Jones stated that she would like to continue the support of the Urban Crescent and their push to make transportation funding a priority. She stated that given the current change in transportation dollars available, perhaps the language might need to be changed somewhat.

Mr. McGlennon stated that perhaps there is some possibility of changing the way that the County amends the County Code to reflect changes to the State Code. Instead of having to change each one of the County's ordinances to reflect amendments to the State Code, perhaps there could be a way to amend all of them effective July 1 of each year.

Ms. Perkins stated that there is a Virginia Supreme Court Case that states that local jurisdictions cannot enact any ordinance that follows State Code that has not been enacted yet. She stated that is why during the regular meeting tonight, the Board will be addressing all of the ordinances that need to be changed to address the changes in the State Code. She stated that staff can speak with other jurisdictions and see if there is some change possible to make the process easier; however, any change would require the support of the Virginia Supreme Court due to the previous ruling.

Mr. Icenhour stated that as it stands now, all of these ordinance amendments require advertising and a public hearing. He asked if it would be possible to have the legislature change the policy requiring the public hearing to allow the Board to take action on these items as a consideration or consent item since the changes are due to changes in the State Code.

Ms. Perkins stated that she did not see that as likely. Ordinance amendments require a public hearing, and even though the Board is reflecting changes in the State Code, it is still an ordinance amendment.

Mr. Middaugh asked if VACo and VML had picked up the idea of allowing public hearings to be advertised in other types of media instead of just the newspaper.

Mr. Leo Rogers, County Attorney, joined the discussion and stated that this is an idea that is being brought up more often. He stated that it is being opposed by the Press Association because it is a major source of revenue for them.

Mr. Icenhour stated that he recently attended the VACo Region 2 meeting. He stated that, unfortunately, none of the State Legislators were in attendance. He stated that the main topic of concern is the Business, Professional, and Occupational License (BPOL) taxes. He stated that since both candidates are talking about it in their campaigns, it is likely that something will be done during the next legislative session. He stated that there seems to be two stances that can be taken; either leave the BPOL taxes the way that they are, or if it is going to be taken away, then there needs to be some other revenue stream that will keep the localities whole.

Mr. Middaugh stated that this could heavily impact the County because of some of the larger businesses the County has that are currently paying these taxes. He stated that this could also hurt business growth as there is less of an incentive to put the industrial infrastructure in place.

Mr. McGlennon stated that one issue he would like to address is the State's support of mental health. He stated that the County's mental health agency is struggling due to the lack of State funding, and this is having an impact on other agencies that the County funds, in particular the jail.

Mr. Bradshaw concurred with Mr. McGlennon.

Mr. McGlennon asked if the Board would concur and would ask staff to look in to this issue.

The Board concurred and so directed staff.

Ms. Perkins stated that during the briefings with staff, the issue was raised about privacy of staff members' names. She stated that instead of listing the names of staff and their respective salaries, that it be listed by position and the salary.

Mr. Middaugh stated that currently the law states that the County has to turn over this information; however, staff feels that it makes identity theft easier when the staff's name and salary is maintained in a database that is readily accessible by the public.

Ms. Jones stated that she would like to continue to support no new State mandates. She stated it would be ideal to eliminate the State mandates, but that is not likely. She stated that she is unsure if the Board should address individual mandates, or just leave the language the way it was last year as broad general terms.

- Mr. Middaugh stated that the VRS mandates has been one such issue that the County has had to address and implement.
- Mr. Icenhour stated that the VRS mandate was another issue that was brought up at the VACo Region 2 meeting. He stated that the County must implement a disability option for employees by September of this year. He stated that the County can choose the option from VACo, or the one offered by VRS.
- Mr. Rogers mentioned two items on last year's legislative program, the Chesapeake Bay Civil Violations penalties and the Trash and Grass item. He stated that the Chesapeake Bay item was picked up by the County's state legislators, but did not make it through the General Assembly.
- Mr. McGlennon stated that perhaps those two items should be put before VACo and VML and then it would be their responsibility to find sponsors in the State legislature.
- Mr. Rogers stated that would probably work for the Chesapeake Bay item; however the Trash and Grass item is more locality specific.
- Mr. Kennedy stated that he has concerns over the blighted areas of the County. He stated that cities have powers to clean up blighted areas, and the County does not. He asked if this is something that the Board could request from the General Assembly, or does the County just pass an ordinance on the local level.
- Mr. Middaugh stated that the equalization of city and county powers is something that was on the legislative agenda last year, and is something that he would recommend supporting again. In regard to blight specifically, Ms. Perkins was able to find a resolution that the Board passed in 1999 that outlines a procedure for dealing with blighted structures. He stated that this resolution is a good starting point, but he would recommend making it into an ordinance if this is something that the Board wishes to proceed with.
- Ms. Perkins stated that there have been changes to the State law over the years that this issue deals with, and so staff will continue to do some more research and will bring this back to the Board in a few weeks.
- Mr. Kennedy stated that he has concerns over the equalization between cities and counties, because the cities are required to maintain their own roads.
- Mr. Middaugh stated that the language is worded more along the lines of the legislative powers between cities and counties being equal.
- Mr. McGlennon stated that cities can enact taxes, like a cigarette tax. However, the counties must go to the General Assembly for that power, and the General Assembly has never looked favorably on the counties passing cigarette taxes.
- Mr. McGlennon stated that there does not seem to be a sense of what is going to come up in the next General Assembly, so perhaps the Board should come up with some guiding principles before meeting with the state legislators.
- Mr. Icenhour stated that during the VACo Region 2 meeting, Middlesex County asked for VACo and VML to take a position on the Virginia Stormwater Program fees and asking that the amount of those fees going to the State be reduced from 30% to 10%. He stated that it was a specific call for action by Middlesex County, and those in attendance seemed to feel like they could support it.
  - Mr. Rogers stated in regard to the equal powers statements earlier, there is a section in the Code that

allows County Board of Supervisors to have the same powers as generally granted to cities. He stated that it exempts roads and transportation. He stated that many cities are using their charters for powers, and James City County is a chartered county. In regard to blight, perhaps the County should be looking at that as a charter amendment.

Mr. Middaugh stated that the charter amendment would have to go back to the General Assembly though.

Mr. Rogers stated yes, but it would be James City County specific and would require a 2/3rds vote.

Mr. Middaugh stated that staff can develop a set of guiding principles and bring them back to the Board for approval, if that is what the Board wishes.

Mr. McGlennon stated that he would encourage that development and it would need to be in place prior to the meeting with the legislators.

Mr. McGlennon stated that there has been information coming out lately from NACo about municipal bonds, and he asked if that is something the Board would like to consider in regard to the County's federal legislators.

#### D. CLOSED SESSION

Mr. Icenhour made a motion to go in to Closed Session at 5:35 p.m.

On a roll call vote, the vote was: AYE: Mr. Icenhour, Mr. Bradshaw, Mr. Kennedy, Ms. Jones, Mr. McGlennon, (5). NAY: (0)

- 1. Consideration of a personnel matter(s), the appointment of individuals to County boards and/or commissions pursuant to Section 2.2-3711(A)(1) of the Code of Virginia
  - a. Historical Commission
  - b. Colonial Behavioral Health

Mr. Icenhour made a motion to certify the Closed Session at 5:42 p.m.

On a roll call vote, the vote was: AYE: Mr. Icenhour, Mr. Bradshaw, Mr. Kennedy, Ms. Jones, Mr. McGlennon, (5). NAY: (0).

Mr. Icenhour made a motion to appoint Adrienne Carter to the Historical Commission and Rebecca Vinroot to the Colonial Behavioral Health Board of Directors.

On a roll call vote, the vote was: AYE: Mr. Icenhour, Mr. Bradshaw, Mr. Kennedy, Ms. Jones, Mr. McGlennon, (5). NAY: (0)

#### RESOLUTION

#### CERTIFICATION OF CLOSED MEETING

- WHEREAS, the Board of Supervisors of James City County, Virginia, (Board) has convened a closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and
- WHEREAS, Section 2.2-3711 of the Code of Virginia requires a certification by the Board that such closed meeting was conducted in conformity with Virginia law.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby certifies that, to the best of each member's knowledge: i) consideration of a personnel matter(s), the appointment of individuals to County boards and/or commissions pursuant to Section 2.2-3711(A)(1) of the Code of Virginia.
  - a) Historical Commission
  - b) Colonial Behavioral Health

#### E. ADJOURNMENT

The Board recessed at 5:43 p.m. until their Regular Meeting at 7:00 p.m.

Robert C. Middaugh Clerk to the Board

062513bosws min

# **MEMORANDUM COVER**

Subject: Quarterly General Fund Rev	venue and Capital Improvem	nent Projects (CIP) Report			
Action Requested: No Action Requir	rad				
Action Requested: No Action Requir	ieu				
Summary: Attached for your review Capital Improvement Projects (CIP) F		Fund Revenue Update and the Quarterly g June 30, 2013, in Fiscal Year 2013.			
Fiscal Impact: N/A					
FMS Approval, if Applicable: Yes No					
<b>Assistant County Administrator</b>		County Administrator			
Doug Powell		Robert C. Middaugh			
Attachments:	]	WORK SESSION			
<ol> <li>Memorandum</li> <li>Resolution</li> </ol>		<b>Date:</b> <u>July 23, 2013</u>			

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# MEMORANDUM

DATE:	July 23, 2013			
TO:	The Board of Supervisors			
FROM:	Suzanne R. Mellen, Assistant Director of Financial and Management Services			
SUBJECT:	Quarterly General Fund Revenue and Capital Improvement Projects (CIP) Report			
quarter ending represents a fu are received in	our review is the Quarterly General Fund Revenue Update and the quarterly CIP report for the June 30, 2013, in Fiscal Year 2013. The revenue report is presented on a cash basis and Il year of cash collections. Accrual adjustments will be made to these figures for moneys that July and August that relate to FY 2013. The annual audit will begin in mid-September. will be issued quarterly as reading file items.			
	Suzanne R. Mellen			
SRM/nb				

Attachment

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# James City County Quarterly General Fund Revenue Update on Cash Basis Quarter ending June 30, 2013

		Total FY2013 Budget Revenue	Apr-June FY2013 Actual Revenue	Υ	ear-to-date FY2013 Actual Revenue	Year-to-date FY2013 Percentage Collected	Year-to-date FY2012 Percentage Collected
General Property Taxes		_	_	-	_		
Real Estate	\$	81,925,000	\$ 40,134,283	\$	82,048,977	100.15%	100.10%
Personal Property (a)	\$	16,625,000	\$ 5,897,769	\$	16,605,918	99.89%	100.96%
Machinery and Tools (b)	\$	5,600,000	\$ -	\$	5,611,850	100.21%	103.39%
Public Service	\$	1,725,000	\$ -	\$	1,792,966	103.94%	104.02%
Delinquent Tax Collections (c)	\$	2,245,000	\$ 748,525	\$	3,112,509	138.64%	152.28%
Total General Property Taxes	\$	108,120,000	\$ 46,780,577	\$	109,172,220	100.97%	101.25%
Other Local Taxes							
Local Sales Tax	\$	9,175,000	\$ 2,251,285	\$	9,749,377	106.26%	110.67%
Transient Occupancy Room Tax	\$	1,950,000	\$ 531,907	\$	2,277,033	116.77%	104.48%
Meals Tax	\$	5,900,000	\$ 1,540,550	\$	6,162,293	104.45%	106.77%
Recordation Taxes (d)	Ś	1,100,000	\$ 476,199	\$	1,377,006	125.18%	92.83%
Other	\$	925,000	\$ 507,994	\$	775,354	83.82%	99.13%
Total Other Local Taxes	\$	19,050,000	\$ 5,307,935	\$	20,341,063	106.78%	107.00%
Licenses Dennike and Fee							
Licenses, Permits, and Fees		F 62F 000	4.604.276		6.045.364	406 750/	422.440/
Business and Professional Licenses	\$	5,635,000	\$ 1,694,376	\$	6,015,264	106.75%	123.14%
Building Permits	\$	800,000	\$ 237,080	\$	818,942	102.37%	101.52%
Other	\$	810,000	\$ 185,608	\$	744,903	91.96%	98.81%
Total Licenses, Permits, and Fees	\$	7,245,000	\$ 2,117,064	\$	7,579,109	104.61%	117.75%
Total Fines and Forfeitures	\$	300,000	\$ 72,849	\$	285,025	95.01%	87.51%
Total Revenue from Use of Money and Property	\$	185,000	\$ 57,523	\$	204,656	110.62%	108.25%
Total Revenue from the Commonwealth	\$	25,513,000	\$ 3,942,542	\$	25,582,577	100.27%	100.93%
Total Revenue from the Federal Government	\$	7,000	\$ 7,010	\$	7,010	100.14%	301.50%
Charges for Current Services							
Parks and Recreation Revenues (e)	\$	2,558,000	\$ 734,172	\$	2,717,057	106.22%	101.69%
ALS/BLS Fees (f)	\$	2,127,000	\$ 278,091	\$	2,143,175	100.76%	113.34%
Other	\$	395,000	\$ 125,408	\$	392,536	99.38%	95.31%
Total Charges for Current Services	\$	5,080,000	\$ 1,137,671	\$	5,252,768	103.40%	105.75%
Total Miscellaneous Revenues (g)	\$	262,225	\$ 174,606	\$	357,967	136.51%	145.85%
TOTAL GENERAL FUND REVENUE	Ċ	165 762 225	 59,597,779	_	168,782,395	101.82%	102.65%

#### Notes:

- a) Business Personal Property taxes are billed on a supplement that is due August 5
- b) Machinery and Tools taxes are billed on a supplement that is due August 5
- c) Delinquent Tax Collections will decrease after accruals as some collections are transferred to Current
- d) Recordation taxes are 23% higher than last year
- e) Park Revenues have increased at all park facilities due to increased marketing efforts with the highest increases occurring in rentals at the Stadium and Warhill Complex
- f) Delays in payments due to sequestration
- g) Slightly higher than projections noted in FY2014 budget document

#### **QUARTERLY CAPITAL PROJECTS SUMMARY**

June 30, 2013

	Current	
Significant Projects	Budget	Comments
COUNTY		
Fire Station #1 Rebuild	6,690,000	In design, SUP and rezoning to Planning Commission in Aug 2013,
		prequalification bid released in Sep 2013, out to bid in Dec 2013
Greenspace/PDR	4,571,192	All but \$784,992 committed as of 6/25/13
Forest Heights Road CDBG	4,144,079	Complete - sanitary sewer, site clearance, powerlines relocated,
		resident relocations; substantial housing reconstruction
		and demolition.
		BMP/dam - 95% complete; owner rehabs 50%; storm sewer and
		roadway construction - Jun 2014 completion; new subdivision lots
		waiting on State approval
Fire Station #4 Rebuild	3,447,000	In design, expected to go out to bid Aug 2013
Neighbors/Richmond Rd CDBG	2,145,256	Appropriation approved by BOS on 6/25/13
Mid County Park/Kidsburg	1,725,439	Contract - David Nice/Game Time - soil/weather - Jul 2013 opening
County Fiber Ring Phase I	1,711,999	Contract - Cable Associates 96% complete - 2 gaps (CSX, VDOT)
Fire Pumper Replacement (2)	1,402,172	Contract issued - Pierce, delivery in Oct 2013
Powhatan Interceptor Rehab JCSA	1,345,070	Contract issued - Layne Inline, 50% comp, final Nov 2013
Tax Software	860,000	Contract issued - PCI - Dec 2014 projected completion
Longhill Rd Corridor Study	500,000	Contract issued - Kimley Horn - Oct 2014 projected completion
Jamestown Rd Waterline JCSA	485,906	Contract Issued - Branscome - 35% complete, final Oct 2013
Freedom Park Trail	450,000	Contract issued - Henderson - endangered plants - Sep 2013 comp
Indigo Dam Road Waterline JCSA	400,000	Contract Issued - Branscome - completed Jun 2013
Mooretown Rd Corridor Study	400,000	Proposals being evaluated, not yet under contract
SCHOOLS		
Lafayette HS HVAC	3,628,800	Contract issued - Bayside Contracting, Sep 2014 completion
Toano MS HVAC	2,817,720	Contract issued - Virtexco, Aug 2013 completion
James River ES HVAC	2,808,000	Contract issued - Comfort Systems of Va, Jun 2014 completion
Lafayette HS Refurbishment (*)	2,117,070	Contract issued - Spacemakers, Aug 2013 completion (2nd summer)
Toano MS Refurb/Parking	1,947,400	Contract issued - Virtexco, Aug 2013, exc 1st floor flooring - Aug 2014
Operations Building HVAC	609,960	Contract issued - Comfort Systems of Va, Aug 2013 completion
Toano MS Roof	520,560	Contract issued - Virtexco, Aug 2013 completion
James Blair Middle School	500,000	Concept Planning - School Committee Report Issued Jun 2013
TOTAL	45,227,623	

<sup>(\*)</sup> Project includes two exterior elements - a pathway from Lafayette to Warhill Sports Complex and a refurb of the large Lafayette practice field - neither is yet under contract

Smaller projects, including drainage, stream restorations and capital maintenance, are shown on the County website (http://www.jamescitycountyva.gov) under Citizen Services, County News, County Projects.