

A. ROLL CALL

Mr. Jack D. Edwards, Chairman, Berkeley District
Mr. Stewart U. Taylor, Vice-Chairman, Stonehouse District
Mr. John E. Donaldson, Jamestown District
Mr. Abram Frink, Jr., Roberts District
Mr. David W. Ware, Jr., Powhatan District

Mr. James B. Oliver, Jr., County Administrator
Mr. John W. Watkins, Assistant County Administrator
Mr. Frank M. Morton, III, County Attorney

B. MINUTES

Mr. Ware corrected Item #5 of the April 10, 1978, minutes stating he voted no on that particular matter. With the correction noted, Mr. Ware moved the approval of the minutes of April 10, 1978. The motion carried unanimously by a roll call vote.

C. HIGHWAY MATTERS

1. Changes in Primary and Secondary Systems due to relocation and construction of Route 60.

Mr. William Porter, Planning Director, presented the Board with a resolution and a map indicating that the Department of Highways and Transportation is requesting that a new section be added to the existing portion of Secondary Route 679 and two sections of the old location of Route 60 for a distance of 0.17 mile be discontinued from the State Primary system.

Mr. Taylor asked if the Highway Department would be giving the roadway back to the property owners.

Mr. Frank Hall, Resident Engineer, stated no, that there are C & P and VEPCO lines along the right of way and for this reason will be discontinuing the road rather than abandoning it.

Mr. Donaldson moved the approval of the resolution. The motion carried by a unanimous roll call vote.

RESOLUTION

CHANGES IN PRIMARY AND SECONDARY SYSTEMS
DUE TO RELOCATION AND CONSTRUCTION ON ROUTE 60


WHEREAS, Primary Route 60 from James City-New Kent County Line to 0.36 Mile East has been altered, and a new road has been constructed and approved by the State Highway Commission, which new road serves the same citizens as the road so altered; and

WHEREAS, certain sections of this new road follow new locations, these being shown on the attached sketch titled, "Changes in Primary and Secondary Systems Due to Relocation and Construction on Route 60, Project 0060-047-107-C501 dated at Richmond, Virginia March 16, 1978."


NOW, THEREFORE, BE IT RESOLVED; that the portion of Secondary Route 679, i.e., Section 3, shown in brown on the sketch titled, "Changes in the Primary and Secondary Systems Due to Relocation and Construction on Route 60, Project 0060-047-107-C501 dated at Richmond, Virginia March 16, 1978", a total distance of 0.01 Mile be, and hereby is added to the Secondary System of State Highways, pursuant to Section 33.1-229 of the Code of Virginia of 1950, as amended;

AAC795

AND, FURTHER, that the State Highway Commission be requested to take the necessary action to discontinue the sections of old locations, i.e., Sections 1 and 2 shown in yellow on the aforementioned sketch, a total distance of 0.17 mile as a part of the Primary System of State Highways as provided in Section 33.1-144 of the Code of Virginia of 1950, as amended.


 Jack D. Edwards, Chairman
 Board of Supervisors

ATTEST:


 James B. Oliver, Jr.
 Clerk to the Board

Adopted by the Board of Supervisors, James City County, Virginia on this 24th day of April, 1978.

2. Longhill Road.

Mr. Oliver, County Administrator, stated that after the accident Longhill Road last week he requested Messrs. Watkins and Porter to investigate the matter. Mr. Oliver read the report which stated that based on preliminary report from the State Police there was good road visibility, the road conditions were good, the eyewitness was headed east and was in front of the Martin car and according to reports the car driven by Mr. Graham pulled out into the eastbound lane. Mr. Oliver read that the alternative ways to reducing the accident rate on Longhill Road would be: intensive speed surveillance, carrying out the improvements set forth by the Highway Department's Resident Engineer and the School Board set up more restrictive student use of vehicles. Mr. Oliver stated that staff has already instituted the first two alternatives. It was noted that staff had contacted the Lafayette High School principal for his comments. He suggested intensive speed surveillance. Mr. Wilson, Lafayette High School Principal, also told staff that beginning in the 1978 fall term there will be a security guard at Lafayette High School to help control student use of vehicles. Mr. Oliver stated that the design and condition of Longhill Road were not relevant to the accident.

Mr. Frink asked what the reaction from the Sheriff's Department was regarding initiating speed surveillance efforts.

Mr. Oliver said the reaction was very good. Mr. Oliver stated the Sheriff's Department will be surveilling the road and it will be a speed trap.

Mr. Edwards moved to go on record to strongly support efforts of the Sheriff's Department and State Police which will be instituted in this regard.

Mr. Ware suggested that the Sheriff's Department monitor Centerville Road also.

Mr. Taylor stated that the Board could not go on record regarding every street in the County.

Mr. Donaldson stated that there have been several deaths on this road within the last two years. He stated he believed that the Board endorsing the Sheriff's Department and State Police's efforts is appropriate in this case.

The Board voted on Mr. Edwards motion. The motion carried by a four to one vote. Mr. Taylor voted no.

1. FY 1978-79 Budget.

Mr. Oliver, County Administrator, stated he wished to make several adjustments to the budget before the public hearing. Mr. Oliver stated that the adjustments were being made due to new information on federal revenue sharing funds and official estimate for state sales tax revenue. Mr. Oliver recommended the proposed budget be reduced from \$0.92/\$100 assessed value to \$0.88/\$100. Mr. Oliver stated that the proposed budget projected 15 percent increases in real estate revenue. It was noted this tax rate reduction would reduce the overall real estate tax projection to just above 10 percent. Mr. Oliver stated that the bottom line for the County's General Fund growth will decrease with the rate reduction proposal. The proposed General Fund increase would be less than 6.5 percent. Mr. Oliver stated that the theory of this public hearing is to let the public express to the Board what the themes, ideas and thoughts the budget should contain.

Mr. Edwards, Chairman, opened the public hearing.

Mrs. Roz Klein spoke on behalf of the School Board and teachers. She expressed thanks to the County for funding 98.7 percent of the School Board's request.

Mr. Joe Abdelnour commended the administrator and staff for the fine job they had done in preparing the budget. He said he had no problem with the Operating Budget but wanted to ask a few questions regarding the Capital Improvements Program. He expressed concern regarding the \$333,000 budgeted in FY78-79 which has been allocated for two fire stations. He stated that the \$500,000 Williamsburg station would be a beautiful combined City-County station. Mr. Abdelnour asked if any overtures have been made with Williamsburg.

Mr. Oliver stated that within two months of his arrival to the County, staff met with the City regarding a regional fire plan. He stated the subject was raised again later with York and James City Counties passing a resolution requesting a study for a regional approach for fire services. Mr. Oliver stated that Williamsburg did not approve such a study. He stated that even if a regional arrangement was initiated the dispersion of the stations is necessary. Mr. Oliver stated that prior to his arrival a consultant and planning staff had completed studies which outlined where stations should be located.

Mr. Ware stated he and Mr. Edwards had approached the City regarding combining the fire services and received no response.

Mr. Donaldson stated that this was but one example of duplication of services, but he had not been successful when he suggested consolidating services with the City.

Mr. Abdelnour mentioned the multi-purpose Community Center which has funds budgeted for construction of the Center during 1981-82. He asked if a survey would be conducted to solicit residents for their comments before these funds are committed to this facility.

Mr. Oliver stated that a survey for citizen reaction would be conducted. He indicated that the Recreation Committee had conducted a massive survey and residents had requested such a facility. The Comprehensive Plan suggested this Center. Mr. Oliver stated that the Capital Improvements Program is an attempt to forecast five to six years into the future so the County can allocate funds for such items. Mr. Oliver said that feasibility studies would be conducted before facilities such as the Community Center would be built. Mr. Oliver stated that he, Mr. Donaldson and Mr. Harry Knight, Chairman of the Recreation Committee, were representatives on the Regional Recreation Committee.

Mr. Abdelnour questioned the need for a central garage, especially with the Transit Program grant due to expire shortly. Mr. Abdelnour asked if these services could be contracted.

Mr. Oliver stated that he felt a central garage would save the County a substantial amount.

Mr. Abdelnour stated he was opposed to any new School administration building. Mr. Abdelnour felt that it would be less expensive to rent office space rather than build.

AAC795

Mr. Donaldson stated that the County would be acting irresponsibly if it neglects this matter any longer. Mr. Donaldson felt that over the long term it is better to build than rent.

Mr. Edwards agreed with Mr. Donaldson and stated that anyone who visited the existing School administration building would have no doubt of the need for another facility.

Mr. Keith Nun raised several questions regarding his land use re-assessment notice. Mr. Nun stated he had 614 acres of land but only 50 acres of clear land was worth farming and this would not pay the taxes on the property.

Mr. Oliver stated that the Director of Real Estate Assessments would contact Mr. Nunn on April 25 to discuss his reassessment.

Mr. Ware requested the staff to consider including forestry in the land use exemption category. He requested staff to prepare cost analysis of exempting forestry.

Mr. Donaldson stated that he opposes the County undertaking a preferential use assessment. He felt that preferential use assessment does not reduce urbanization and encourages land speculation. Mr. Donaldson stated that preferential use assessment shifts the tax burden from one category to another.

Mr. Taylor indicated he would like to have the matter studied.

Mr. Jim Sanders stated he had worked for local government in California. He indicated he supported the central garage. Mr. Sanders stated if the garage is run properly the County could save up to 30 percent in vehicle and maintenance costs. Mr. Sanders expressed concern regarding the proposed expansion of the fire service. He stated that fire departments believe in massive expansion. Mr. Sanders indicated that at the present time the absolute limit of construction should be the central station. He also stated that fire personnel should not be expanded until and unless fire insurance would be reduced. Mr. Sanders did not support the School Board budget as approved by the County. He noted that in the past three years the school have received significant increases to its budget. Mr. Sanders felt that the Social Services budget is excessive. He cited the categories of salaries, communication, transportation, fuel and xerox as areas which should be reduced. Mr. Sanders indicated that a five percent cost of living for County employees is too low. He stated they should not be paid excessively but you get what you pay for.

There being no one else wishing to speak, Mr. Edwards closed the public hearing.

D. BOARD CONSIDERATIONS

1. Resolution authorizing execution of a Save Harmless Agreement with Peninsula Transportation District Commission.

Mr. Oliver requested the Board to withdraw this item from Board consideration. The Board concurred.

2. Proclamation declaring Older Americans Month.

Mr. Oliver read the proclamation. Mr. Frink moved the approval of the proclamation. The motion carried unanimously by a roll call vote.

PROCLAMATION

WHEREAS, James City County's greatest assets are her citizens, over 2,300 of whom are sixty years and older, and

WHEREAS, the progress and achievements of James City County are due in large measure to their efforts, and

WHEREAS, the vast majority of persons over age sixty remain vital, versatile, and actively involved in the life of their community, and

WHEREAS, many senior citizens contribute much of their time and⁹⁹ energy to volunteer community service which enhances the lives of us all;

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that it does hereby proclaim the month of May, 1978, as


OLDER AMERICANS MONTH

in James City County and urge all businessmen, leaders of voluntary and private organizations, and residents to join in appropriate recognition of Older Americans by expressing appreciation and concern for our Older Americans during this month and throughout the year.



Jack D. Edwards, Chairman
Board of Supervisors

ATTEST:



James B. Oliver, Jr.
Clerk to the Board

Adopted by the Board of Supervisors, James City County, Virginia, on this 24th day of April, 1978.

3. Sanitary District #3 - Amendment of User Charge System.

Mr. Oliver, County Administrator, stated that following the April 10 public hearing of this ordinance, staff had prepared a revised amendment to the user charge system.

Mr. Donaldson moved the approval of the ordinance amending and reordaining a user charge system for sewer services in Sanitary District #3. The motion carried by a unanimous roll call vote.

ORDINANCE NO. 100A-2

AN ORDINANCE TO AMEND AND REORDAIN A USER CHARGE SYSTEM

FOR SEWER SERVICES

SANITARY DISTRICT NO. 3

JAMES CITY COUNTY, VIRGINIA

SECTION I

FEES

1-1-2 Quarterly Amortization Charges

- a) Existing Structures - Billing for amortization charges shall commence the day following final plumbing inspection of the sewer connection or the day following expiration of the mandatory connection period, whichever occurs first.
- b) New Structures - Billing for amortization charges shall commence the day following final plumbing inspection of the sewer connection.

AAC795

	<u>Quarterly Charge</u>	<u>Unit</u>
Residences - One bath	\$22.50	each
Residences - More than one bath	25.50	
Mobile Homes One toilet	22.50	each
Apartments & Townhouse - same as residence		
Schools - \$50 minimum +	.90	pupil
Motels & Hotels - \$100 minimum or whichever is greater	12.00	room
Commercial - \$22.50 minimum or whichever is greater	22.50	msf
Warehouses	25.50	each
Restaurants - \$25.50 minimum or whichever is greater	4.50	seat
Service Stations - \$25.50 minimum +	3.00	toilet
Camping Facilities	9.00	space
All others to be established when needed		

1-2-2 Sewer Availability Charges

- a) Existing Structures - There shall be a sewer availability charge. The charges shall be payable to the District at the time application is made for connection to the District sewerage system.
- b) Proposed Structures - The charges shall be payable to the District prior to a building permit being issued except as noted below.

The Availability Charges shall be as follows:

<u>Description</u>	<u>Availability Charge</u>	<u>Unit</u>
Single Family Residence	\$ 500	each
Apartments and Townhouses	400	unit
Mobile Homes in Pre-piped Parks	400	each
Motels, Hotels, etc. \$1,000 minimum +	200	room
Restaurants - \$1,000 minimum +	15	seat
Service Stations - \$1,000 minimum +	250	toilet
Warehouses-\$1,000 minimum or whichever is greater	250	msf
Small Commercial (2,000 sf or less)	1,000	
Large Commercial (2,000 sf +)	500	msf
Schools - \$2,000 +	20	pupil
Camping Facilities - \$700 +	100	space
Subdivision Developments - all interior piping by developer shall be paid as follows:		

- a) \$400 per unit if developer pays for all lots within subdivision at time connection is made to the District's facilities, or
- b) \$500 per unit prior to obtaining a building permit if connection fee is to be paid on a lot-by-lot approach.

All other categories to be established when needed.

The following connection charges shall apply to residents formerly served by Birchwood Utilities, Inc.

Single Family Residence	\$ 200	each
Apartments	150	unit
Rawls Byrd School	5,000	

All availability charges noted above shall be increased after the end of one year of operation of the sewer system and shall be as follows:

<u>Description</u>	<u>Availability Charge</u>	<u>Unit</u>
Single Family Residence	\$ 700	each
Apartments and Townhouses	500	unit
Mobile Homes in Pre-piped Parks	500	each
Motels, Hotels, etc. \$1,000 minimum +	300	room
Restaurants - \$1,000 minimum +	20	seat
Service Stations - \$1,000 minimum +	400	toilet
Warehouses - \$1,200 minimum or whichever is greater	300	msf

Small Commercial (2,000 sf or less)	1,200	
Large Commercial (2,000 sf +)	600	msf
Schools - \$2,000 +	30	pupil
Camping Facilities - \$1,000 +	200	space
Subdivision Developments - all interior pipng by developer	500	unit

All other categories to be established when needed.


 Jack D. Edwards, Chairman
 Board of Supervisors

ATTEST:


 James B. Oliver, Jr., Clerk

Adopted by the Board of Supervisors, James City County, Virginia,
 on this 24th day of April, 1978.

4. An Ordinance to establish an Operating and User Charge Policy for the
 County landfill.

Mr. Bass, Public Works Director, reviewed the proposed ordinance.

Mr. Donaldson moved that if approved this ordinance would have an
 effective date of June 1, 1978. The motion carried by a unanimous roll
 call vote.

Mr. Donaldson suggested that the staff should review this ordinance
 periodically after adoption. Mr. Donaldson suggested the staff look at
 fractional loads with respect to the fee schedule.

Mr. Taylor asked if the County intended to purchase scales before
 bringing this ordinance back to the Board again for review.

Mr. Bass, Public Works Director, stated Mr. Taylor was correct in
 that scales would not be purchased at this time.

The Board recognized Mr. Washington, owner of a refuse collection
 firm. Mr. Washington stated his trucks drive Mondays, Tuesdays and
 Fridays but on Fridays the trucks only carry partial loads. Mr.
 Washington stated that with this proposed ordinance, he would not be
 able to afford to dump partial loads and yet he could not leave the
 refuse in his truck until Monday.

Mr. Ware stated that recently the County has been expanding
 public services and among these services are emergency services, the
 Fire Department and Sheriff's Department. Mr. Ware said that the
 ordinance is seeking an additional charge for a public service. Mr.
 Ware indicated that the County does not bill the citizens for fire
 service or education. He further stated that the ordinance is
 discriminating against various users of the landfill. Mr. Ware stated
 that the large taxpayers such as Busch and Dow will be bearing the
 brunt of the operational costs. Mr. Ware stated that private collectors
 will be put at a disadvantage due to the County dumpsters already
 located throughout the County and now the collectors will be charged
 for using the landfill. Mr. Ware also felt that the administrative
 details in the ordinance have not been completely worked out.

Mr. Taylor agreed with Mr. Ware. Mr. Taylor stated that the
 refuse collectors are providing a service to the residents and the
 people patronizing the refuse collectors will be paying twice for
 refuse disposal. Mr. Taylor indicated he felt that this ordinance
 could drive the private collectors out of business and then the
 residents would be approaching the County to provide the service.

AAC795

Mr. Edwards stated that he realized that the costs will be passed on from the refuse collectors to the residents using the service and in his case the cost would be a ten percent increase. Mr. Edwards stated he feels this is a reasonable and necessary cost.

Mr. Frink stated he was sympathetic to the small businessman. Mr. Frink stated he could support the proposed ordinance if the staff resolved the issue of partial loads.

The Board agreed to continue discussion of this matter later in the evening and moved to the next agenda item.

5. Case No. Z-13-77 -- Blue Ribbon Gardens.

Mr. Porter, Planning Director, briefly reviewed Mr. George C. Norris' request to rezone Section 3 of Blue Ribbon Gardens Mobile Home Park from A-2 to R-2.

Mrs. Waltrip, Commissioner of the Revenue, asked Mr. Buxton, Counsel representing Blue Ribbon Gardens, how the real estate taxes would be divided between the unit owner and the landowner. Mrs. Waltrip stated that she had contacted the State Department of Taxation and the property owner and owner of the improvements on the property must be the same person.

Mr. Buxton stated Blue Ribbon Gardens Mobile Home Park will be receiving the tax bills. He and Mr. Morton stated that the mortgage company will be collecting the taxes through the homeowners payments.

Mr. Donaldson indicated he had some reservations in regard to the marketing concept but he felt that this is a problem of the owner and not the Board of Supervisors.

Mr. Ware moved the approval of Case No. Z-13-77--Blue Ribbon Gardens to rezone Section 3 consisting of 33.3 acres from Limited Agricultural to Limited Residential. The motion carried by a unanimous roll call vote.

6. An Ordinance to establish an Operating and User Charge Policy for the County landfill.

The Board resumed discussion of the landfill ordinance.

Mr. Frank Morton, County Attorney, suggested a revision to the proposed ordinance under Section III Fees, A. Commercial Refuse -- "Until such time as scales are installed the following rates shall apply. If a truck is one half or less than one half full then the charge should be pro-rated on the basis of \$0.25 and \$0.75 respectively per cubic yard of one half of the capacity of the truck."

Mr. Edwards moved the approval of the amendment that Mr. Morton presented. The motion carried by a majority roll call vote of three to two. Messrs. Taylor and Ware voted no.

Mr. Frink moved to defer the landfill ordinance until the Board's next regular meeting. The motion carried unanimously by a roll call vote.

7. Rebate Permit Fee - Building Permit No. 78-114.

Mr. Oliver requested the Board to approve a refund to Mr. Ayres for a building permit.

Mr. Donaldson moved the approval of a refund in the amount of \$21.88. The motion carried by a unanimous roll call vote.

E. REPORTS OF THE COUNTY ADMINISTRATOR

1. Summary of dates appropriate to the budget process.

Mr. Oliver presented the Board with a calendar which outlined the upcoming budget worksessions, Board meetings and budget public hearings.

2. Sanitary District #1 - Sewerage System Improvements.

Mr. Oliver requested the Board to review and prepare comments regarding the informational material for Sanitary District #1 proposed improvements.

April 24, 1978


3. Litter Control Grant.

103

Mr. Oliver informed the Board that the County had received approval of the Litter Control Grant and would be receiving \$2,700.

Mr. Donaldson moved to adjourn the meeting to reconvene Thursday, April 27 at 7:30 P.M. The motion carried unanimously by a roll call vote.

THERE BEING NO FURTHER BUSINESS TO COME BEFORE THE BOARD OF SUPERVISORS, THE MEETING WAS ADJOURNED AT 9:55 P.M.


James B. Oliver, Jr., Clerk
Board of Supervisors

April 27, 1978

AT A BUDGET WORKSESSION OF THE BOARD OF SUPERVISORS OF JAMES CITY COUNTY HELD IN THE COURTHOUSE, WILLIAMSBURG, VIRGINIA, ON THE TWENTY-SEVENTH DAY OF APRIL, NINETEEN HUNDRED AND SEVENTY-EIGHT.

A. ROLL CALL

Mr. Jack D. Edwards, Chairman, Berkeley District
Mr. Stewart U. Taylor, Vice-Chairman, Stonehouse District
Mr. John E. Donaldson, Jamestown District
Mr. Abram Frink, Jr., Roberts District
Mr. David W. Ware, Jr., Powhatan District

Mr. James B. Oliver, Jr., County Administrator
Mr. John W. Watkins, Assistant County Administrator
Mr. Frank M. Morton, III, County Attorney

Mr. Edwards, Chairman, recognized Mr. Charles Cullen representing the Society for the Prevention of Cruelty to Animals (SPCA).

Mr. Cullen stated the money the SPCA receives comes from two basic sources. One source is membership dues and the remaining funds are contributed by local jurisdictions. Mr. Cullen stated the SPCA has two full-time employees and one part-time employee. He stated that one third of the animals kept by the SPCA come from James City County, one third come from York County and a smaller portion come from the City of Williamsburg. He stated the City is contributing \$1,500 and the SPCA is requesting \$2,500 from the County.

Mr. Oliver, County Administrator, stated that the County now pays more than half of the cost of the City-County Animal Control Department. He also stated that the County has obtained CETA funds and has hired a second animal control officer. Mr. Oliver stated that there is no philosophical problem with the SPCA, the County staff feels the County has given its fair share in the animal shelter and control category.

Mr. Oliver asked Mr. John E. McDonald, Assistant to Administrator/Finance, to review the proposed FY78-79 budget.

Mr. McDonaldson reviewed the County Revenues and a majority of the Operating Budget.

Mr. Donaldson requested the staff to investigate the possibility of taxing machinery and tools based upon depreciation schedules.

Mr. Frink moved to adjourn the meeting at 9:10 P.M. The motion carried unanimously.

THERE BEING NO FURTHER BUSINESS TO COME BEFORE THE BOARD, THE MEETING WAS ADJOURNED.