

AT A RECESSED MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 16TH DAY OF DECEMBER NINETEEN HUNDRED EIGHTY-FIVE AT 1:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

ROLL CALL

Jack D. Edwards, Chairman, Berkeley District
 Thomas D. Mahone, Vice-Chairman, Jamestown District
 William F. Brown, Roberts District
 Perry M. DePue, Powhatan District
 Stewart U. Taylor, Stonehouse District

James B. Oliver, Jr., County Administrator
 Darlene L. Burcham, Assistant County Administrator
 Frank M. Morton, III, County Attorney

Mr. Michael Buckley of the Government Finance Research Center presented to the Board of Supervisors a draft report of the County's financial trends. The draft was created to isolate and identify trends in the County's operating position, revenues, expenditures, debt structure, capital plant and other community needs and resources.

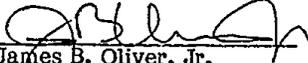
Mr. Buckley had isolated several areas because the trends were indicating that they needed further analysis. He noted the declining fund balances and liquidity of the County and recommended that the Board consider the equivalent of a savings account in the future. He also commented that household revenues, particularly property taxes, were not increasing in concert with expenses, a trend that could not continue indefinitely.

Mr. Buckley noted the disproportionate increases, each year, in year end current liabilities, suggesting that the County's cash position and liquidity were declining each year. On the expenditure side, Mr. Buckley identified school operational expenditures per pupil as a possible problem. The increase, after adjustment for inflation, could not be maintained with inflation-adjusted decrease in household tax revenues.

Mr. Buckley concluded by suggesting that the population increases over the past two years will challenge the resources of the County to continue to meet increasing service requirements. An example of these challenges is the need for new school facilities over the next several years.

Mr. Buckley indicated that his conclusion, based on the analysis of the 23 factors he reviewed, was that the County was being challenged by increasing public service requirements due primarily to growth and was suffering some growing pains. He did state that the County's current financial position was enviable, particularly in areas such as tax base growth, unemployment, construction activity, debt structure, and the lack of dependence upon State and Federal revenues.

The Work Session recessed at 2:45 p.m.


 James B. Oliver, Jr.
 Clerk to the Board

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 16TH DAY OF DECEMBER NINETEEN HUNDRED EIGHTY-FIVE AT 2:45 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

Jack D. Edwards, Chairman, Berkeley District
 Thomas D. Mahone, Vice-Chairman, Jamestown District
 Stewart U. Taylor, Stonehouse District
 William F. Brown, Roberts District
 Perry M. DePue, Powhatan District

James B. Oliver, Jr., County Administrator
 Darlene L. Burcham, Assistant County Administrator
 Frank M. Morton, III, County Attorney

**B. MINUTES - November 18, 1985 - Work Session
 December 2, 1985 - Regular Meeting**

Mr. DePue made a motion to approve the minutes as presented.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

C. HIGHWAY MATTERS

Mr. Frank Hall, Resident Engineer, stated he had nothing new to report to the Board.

Mr. Mahone inquired when the new traffic lights on Route 199 would be operational.

Mr. Hall responded that Virginia Power would be connecting power to the traffic light at the intersection of S. Henry Street and Route 199 this week, but the traffic light at the Brookwood intersection required off-site work by Virginia Power and it would be some time before it would be operational. Mr. Hall further stated that the Highway Department had completed all their work to the traffic lights and the remaining work would have to be completed by Virginia Power.

Mr. Taylor stated he had received a letter from Ms. Pearl Taylor, indicating the water level at the intersection of Chickahominy Road and Little Creek Dam Road was flooding her yard and asked Mr. Hall to see what the Highway Department could do to alleviate this problem.

Mr. DePue asked Mr. Hall if the bushes on the left hand side of Forest Glen Drive had been trimmed.

Mr. Hall responded that work had been completed.

Mr. DePue inquired what the status was of placing a right turn lane off Centerville Road onto Route 60.

Mr. Hall responded that the Highway Department was still investigating the matter.

D. PUBLIC HEARINGS

1. Case No. SUP-38-85. Mr. & Mrs. Albert T. Slater

The Planning Department recommends denial of the permit.

Mr. Edwards opened the public hearing, and as no one wished to speak, he closed the public hearing.

Mr. Taylor made a motion to approve the permit.

Mr. Mahone stated that considering the surrounding area and development, he felt this permit was not out of line.

Mr. Brown stated he felt this was not a good lot or location for the trailer due to inadequate screening from Barnes Road.

Mr. Edwards stated he felt this permit would not be consistent with future needs of affordable housing and would not support the motion.

On a roll call, the vote was AYE: DePue, Mahone, Taylor (3). NAY: Brown, Edwards (2). The motion passed by a 3-2 vote.

RESOLUTION

Of Approval
Case No. SUP-38-85. Albert T. Slater

WHEREAS, it is understood that all conditions for the consideration of an application for a Special Use Permit have been met.

THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County that a Special Use Permit be granted for the placement of a mobile home on property owned and developed by the applicant as described below and on the attached site location map.

Applicant:	Mr. Albert T. Slater
Real Estate Tax Map ID:	(10-1)
Parcel No.	(1-41)
Address:	8705 Barnes Road
District:	Stonehouse
Zoning:	A-1, General Agricultural
Permit Term:	This permit is valid only for the mobile home applied for. If the mobile home is removed, then this permit becomes void. Any replacement will require a new permit from the Board of Supervisors. If the permit is not exercised it shall become void one year from the date of approval.

Further Conditions: The number of bedrooms shall not exceed three.

The mobile home shall be skirted and meet the requirements of the Virginia Industrialized Building Unit and Mobile Home Safety Regulations and HUD Mobile Home Construction and Safety Standards.

Landscaping shall be provided in accordance with a landscape plan to be submitted to and approved by the Planning Department. All plant materials shall be installed by the end of the first available growing season following placement of the mobile home, shall be maintained in a healthy growing condition and replaced as necessary.

An all-weather surfaced driveway accessible to emergency vehicles at all times shall be constructed from the existing driveway on the east property line to the mobile home within six months of placement of the mobile home.

No trees or vegetative cover shall be removed from the property other than for the placement of the septic system, driveway, and trailer itself, except that no trees or vegetative cover shall be removed at all within 200 feet of Barnes Road.

2. Case No. SUP-40-85. Mary E. Turner

The Planning Department recommends approval of the permit with a time limit of five years and five conditions.

Mrs. Victoria Gussman noted a revised resolution was given to the Board for consideration.

Mr. Mahone stated he felt the location was good and that by placing restrictions on the permit, unnecessary burdens were being placed on the applicant. Mr. Mahone further stated all restrictions should be deleted.

Mr. Edwards opened the public hearing, and as no one wished to speak, he closed the public hearing.

Mr. DePue stated placing a time limit on a residence is offensive and might prohibit the applicant from making improvements which would enhance the property.

Mr. DePue made a motion to amend the resolution by replacing the "Permit Term" paragraph with the same paragraph in Case No. SUP-38-85 under "Permit Term."

On a roll call, the vote was AYE: Brown, DePue, Mahone, Taylor (4). NAY: Edwards (1). The motion passed by a 4-1 vote.

Mr. DePue made a motion to approve the amended resolution.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

RESOLUTION

Of Approval
Case No. SUP-40-85. Mary E. Turner

WHEREAS, it is understood that all conditions for the consideration of an application for a Special Use Permit have been met.

THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County that a Special Use Permit be granted for the placement of a mobile home on property owned and developed by the applicant as described below and on the attached site location map.

Applicant:	Mary E. Turner
Real Estate Tax Map ID:	(31-1)
Parcel No.	(1-26)
Address:	6114 Centerville Road
District:	Powhatan

Zoning: A-1, General Agricultural

Permit Term: This permit is valid only for the mobile home applied for. If the mobile home is removed, then this permit becomes void. Any replacement will require a new permit from the Board of Supervisors. If the permit is not exercised it shall become void one year from the date of approval.

Further Conditions: The number of bedrooms shall not exceed three.

The mobile home shall be skirted and meet the requirements of the Virginia Industrialized Building Unit and Mobile Home Safety Regulations and HUD Mobile Home Construction and Safety Standards.

A minimum of six evergreen trees at least five feet in height and approximately evenly spaced shall be provided along the frontage of the property on Centerville Road. All plant materials shall be installed by the end of the first available growing season following placement of the mobile home, shall be maintained in a healthy growing condition and replaced as necessary.

An all-weather surfaced driveway accessible to emergency vehicles at all times shall be constructed from Centerville Road to the mobile home within six months of placement of the mobile home.

No trees shall be removed from the property other than for the placement of the driveway and trailer itself.

Mr. DePue stated he would like area pictures in future cases.

E. CONSENT CALENDAR

Mr. Edwards asked Board members if they wished to have any items removed from the Consent Calendar.

Mr. Mahone withdrew #E-4.

Mr. Edwards made a motion to approve the remaining items on the Consent Calendar.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

1. Set Public Hearing Date of January 6, 1985 for Pre-Budget Public Hearing
2. Budget Calendar - FY87 Budget

RESOLUTION

Budget Calendar Amendment

WHEREAS, the Board of Supervisors of James City County has adopted a budget calendar for planning purposes to prepare for the FY1987 Budget; and

WHEREAS, the meeting schedule has been changed from the second and fourth Mondays of the month, to the first and third Mondays of the month.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, does hereby amend the budget calendar, as previously adopted, by changing the following dates in April, 1986:

1. Public Hearing on proposed budget rescheduled from April 14th to April 7th.
2. Adoption of budget rescheduled from April 28th to April 21st.
3. Work Sessions for Board of Supervisors rescheduled from:

Tuesday	April 15 to April 8
Thursday	April 17 to April 10
Tuesday	April 22 to April 15
Thursday (if needed)	April 24 to April 17

3. Claim for Crop Damage - Norman E. Greenleaf

R E S O L U T I O N

Claim By Norman E. Greenleaf

WHEREAS, in the groundbreaking and site preparation for the recreation center on Longhill Road, Mr. Norman E. Greenleaf suffered damage to crops he was growing on property leased from Eastern State Hospital.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia that Norman E. Greenleaf be paid from the Claim's Against the County Account, the sum of \$3,600 as payment in full for certain crop damage he suffered on or about August 20, 1985.

4. Supplemental Appropriation - Social Services - Purchased Services

Mr. Mahone asked what Purchased Services included.

Mr. Anthony Conyers, Director of Community Services, responded they were services that the Social Services Department contracted for from other agencies to provide certain services, i.e. day care.

Mr. Mahone made a motion to approve the resolution.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

R E S O L U T I O N

Supplemental Appropriation - Social Services

WHEREAS, the State Board of Social Services has allocated \$4,680 in additional funds to James City County; and

WHEREAS, these funds are to be used to supplement Day Care for low-income, single-parent families where the parent is employed or in job training; and

WHEREAS, no additional appropriation of local funds is necessary.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia, that \$4,680 in State Board of Social Services funds be appropriated to the County Department of Social Services account #083-5719 to be used for Purchased Services.

F. BOARD CONSIDERATIONS

1. Case No. SUP-26-85. Williamsburg-Jamestown Airport

The Planning Commission and Staff recommends approval of the permit with four conditions.

Mr. Mahone suggested the Board discuss each of the six improvements requested by the applicant.

Mr. Mahone spoke in favor of all requested improvements.

Mr. DePue spoke in opposition to a new flight school building and stabilized grass safety overrun, suggested deleting four hangars from the request, and approved of new taxiways and a replacement terminal building.

Mr. Brown spoke in opposition to a new flight school building and nine hangars, approved of new taxiways and a stabilized grass safety overrun, providing the overrun was not listed as part of the runway. Mr. Brown also agreed to a replacement terminal building with approximately the same square footage as the existing terminal.

Mr. Edwards spoke in opposition to a new flight school building, nine hangars and a stabilized grass safety overrun.

Mr. Taylor stated he wished to vote on the package as presented and made a motion to approve the permit.

On a roll call, the vote was AYE: Taylor (1). NAY: Brown, Edwards, DePue, Mahone (4). The motion failed by a 1-4 vote.

Mr. Brown made a motion to have staff prepare a final resolution which would include a stabilized grass safety overrun, new taxiways, a realigned road and automobile parking lot, and a replacement terminal building.

Mr. DePue made a motion to amend Mr. Brown's motion to add five hangars.

On a roll call, the vote was AYE: DePue, Mahone, Taylor (3). NAY: Brown, Edwards (2). The amended motion passed by a 3-2 vote.

Mr. DePue made an amended motion to delete the stabilized grass safety overrun.

On a roll call, the vote was AYE: DePue, Edwards (2). NAY: Brown, Mahone, Taylor (3). The amended motion failed by a 2-3 vote.

Mr. Brown made an amended motion to state that the replacement building for the terminal building will be approximately the same square footage as the existing terminal.

On a roll call, the vote was AYE: Brown, Edwards, Mahone, Taylor (4). NAY: DePue (1). The amended motion passed by a 4-1 vote.

Mr. Edwards stated he felt airport opponents missed a good opportunity to talk with the airport owners to attempt a compromise. Mr. Edwards further stated he did not want the applicant to feel there were positive signals for expansions.

Mr. Richard Coakley, 110 Redbud Lane, Chairman of the opposition group, responded that his group offered to turn the issue over to mediation, but the applicant had turned down their offer.

Mr. Brown made a final motion to have staff prepare a resolution for the next Board meeting to include a stabilized grass safety overrun, new taxiways, a realigned road and automobile parking lot, five hangars, and a replacement terminal building approximately the same square footage as the existing terminal building.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

The Board recessed at 4:30 p.m. and reconvened at 4:55 p.m.

2. Proposed 1986 Legislative Program

Staff recommends approval of the 1986 Legislative Program.

Mr. Edwards made a motion to approve the program.

Mr. Mahone made a motion to delete "Increased Sales Tax to Fund Education."

On a roll call, the vote was AYE: Brown, DePue, Mahone, Taylor (4). NAY: Edwards (1). The motion passed by a 4-1 vote.

Mr. Mahone made a motion to delete "Sovereign Immunity."

On a roll call, the vote was AYE: Mahone (1). NAY: Brown, DePue, Edwards, Taylor (4). The motion failed by a 1-4 vote.

Mr. Taylor made a motion to delete "Increased Funding for Highway Construction."

On a roll call, the vote was AYE: Taylor (1). NAY: Brown, Edwards, DePue, Mahone (4). The motion failed by a 1-4 vote.

Mr. Edwards made a motion to approve the amended program.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone (4). NAY: Taylor (1). The motion passed by a 4-1 vote.

R E S O L U T I O N

Support of 1986 County Legislative Program

WHEREAS, the goal of James City County is to provide for the health, safety, and welfare of its citizens; and

WHEREAS, legislation enacted by both the state and local government can facilitate the obtainment of this goal.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia that the Board respectfully requests the honorable members representing James City County in the General Assembly to use their good efforts to support the legislative items contained in the County's 1986 Legislative Program and to oppose those items so noted.

FURTHERMORE, BE IT RESOLVED that a copy of this resolution and Legislative Program shall be forwarded to each member of the General Assembly representing James City County.

Mr. Oliver stated this legislation agenda would provide guidance to our delegates, and that the only legislation which would be introduced on behalf of James City County would be the three items previously approved by the Board.

3. 1986 Legislative Program/Regulation of Wells

Staff recommends approval of the resolution.

Mr. DePue made a motion to approve the resolution.

Mr. Taylor stated approval of the resolution would result in a requirement to obtain a permit before constructing a well, and for that reason he would not support the motion.

On a roll call, the vote was AYE: Brown, Edwards, DePue (3). NAY: Mahone, Taylor (2). The motion passed by a 3-2 vote.

R E S O L U T I O N

Regulation of Wells/Grouting and Casing

WHEREAS, the establishing of minimum standards for the control of grouting and casing of wells not otherwise regulated by the State is felt to be imperative to the health, safety and welfare of the County's residents.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of James City County, Virginia that it respectfully requests the honorable members representing James City County in the General Assembly to use their good offices to introduce legislation adding James City County to Chapter 383 of the 1985 Acts of Assembly authorizing the County to regulate the grouting and casing of wells not otherwise regulated by the State.

4. Case No. Z-8-85. Company Stores Capital Corporation

The Planning Commission and Staff recommends approval of the application.

Mr. Taylor made a motion to approve the application.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

RESOLUTION

Of Approval

Case No. Z-8-85. Company Stores Capital Corporation

WHEREAS, in accord with Section 15.1-431 of the Code of Virginia, and Section 20-14 of the James City County Zoning Ordinance, a public hearing was advertised, adjoining property owners notified, and a hearing scheduled on Zoning Case No. Z-8-85, for rezoning approximately 3.99 acres from A-1, General Agricultural to M-1, Limited Industrial, on property identified as Parcel (1-64) on James City County Real Estate Tax Map No. (24-3), and;

WHEREAS, in accord with the Planning Department's recommendation, the Planning Commission following its public hearing on April 23, 1985 recommended approval of Zoning Case No. Z-8-85, and;

WHEREAS, Zoning Case No. Z-8-85 is in accord with the adopted Comprehensive Plan of James City County.

THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County does hereby approve Zoning Case No. Z-8-85, as described herein.

G. PUBLIC AUDIENCE - None

H. **REPORTS OF THE COUNTY ADMINISTRATOR**

Mr. Oliver stated staff and county employees wished the Board a very Merry Christmas and a Happy Holiday Season.

Mrs. Darlene Burcham reminded the Board of the County Christmas Party to be held on December 19, from 12:00 to 2:00 p.m., at the Human Services Building.

L. **BOARD REQUESTS AND DIRECTIVES**

Mr. Edwards reported he had attended a homecoming ceremony in honor of the Godspeed. Mr. Edwards stated at the ceremony he was given back the James City County Flag, which he held up for public view, that was flown on the Godspeed during its crossing of the Atlantic Ocean from England.

Mr. Brown made a motion to institute a Service Authority salary of \$1,000 per year effective January 1986, and to raise the Board salary for Jamestown and Powhatan districts to \$5,000 per year effective January 1, 1988.

Mr. Edwards stated a formula or plan needed to be devised so that salary increases could be automatic.

Mr. DePue stated he felt salaries should be raised more often and in smaller increments. Mr. DePue suggested using the formula of salary increments based on population and the Consumer Price Index.

Mr. Taylor stated he felt the procedure should remain uncomplicated.

Mr. Mahone stated he would vote against salary increases.

Mr. Brown made a motion to institute a Service Authority salary of \$1,000 per year effective January 1, 1986, and to raise the Board salary to \$5,000 per year for Jamestown and Powhatan districts to be effective January 1, 1988.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Taylor (4). NAY: Mahone (1). The motion passed by a 4-1 vote.

Mr. DePue stated the Chairman of the Board has extra responsibilities and felt the Chairman should be compensated for these responsibilities.

Mr. DePue made a motion to increase the salary of the Chairman of the Board \$1,000 above the regular Board member salary effective January 1, 1986.

Mr. Edwards stated he had made a speech last year regarding this issue and stated he still felt the same way. Mr. Edwards further stated it was both a burden and a privilege to be Chairman of the Board and felt that the Chairman should receive the same salary as Board members.

On a roll call, the vote was AYE: Brown, DePue, Mahone, Taylor (4). NAY: Edwards (1). The motion passed by a 4-1 vote.

Mr. Oliver suggested the Board drop the practice of rotating the chairmanship every year to enable the Board to maintain continuity with other jurisdictions.

Mr. Taylor stated a rotation schedule should be maintained in order to give each member a chance to be Chairman.

Mr. DePue suggested the Board adopt a system which the Vice-Chairman would automatically replace the outgoing Chairman every year.

Mr. Brown commended Mr. Edwards for the great job he has done this past year as Chairman of the Board. Mr. Brown further stated that an advantage of keeping the rotation system was that no one person could serve as the spokesman for County Government.

Mr. Mahone requested staff to keep the group of citizens of the Mosquito Control Program informed on activities of the Mosquito Control Program.

Mr. Brown requested staff to prepare a listing of all Boards and Commissions vacancies which the Board needs to take action on in January 1986. Mr. Brown suggested the Board meet at 5:30 p.m., January 6, 1986, to discuss appointments in Executive Session.

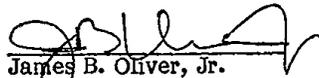
Mr. Mahone presented a photograph of Governor Robb presenting Richard Drumwright, Transit Manager, and himself with the Pedestrian Safety Award to James City County for improved pedestrian safety.

Mr. Brown stated he was disappointed with Governor Robb's decision to declare December 26th and 27th as State holidays.

Mr. Edwards made a motion to recess until January 6, 1986 at 5:30 p.m.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone,
Taylor (5). NAY: (0).

The Board recessed at 5:58 p.m.


James B. Oliver, Jr.
Clerk to the Board

