

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 25TH DAY OF MARCH 2014, AT 7:00 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. CALL TO ORDER

B. ROLL CALL

Mary K. Jones, Chairman, Berkeley District
Michael J. Hipple, Vice Chairman, Powhatan District
James G. Kennedy, Stonehouse District
Kevin Onizuk, Jamestown District
John J. McGlennon, Roberts District

M. Douglas Powell, Acting County Administrator
Leo P. Rogers, County Attorney

ADOPTED

APR 22 2014

**Board of Supervisors
James City County, VA**

C. MOMENT OF SILENCE

D. PLEDGE OF ALLEGIANCE – Sanai Rogers, a 5th grade student at J.B. Blayton Elementary School and a resident of the Powhatan District, led the Board and citizens in the Pledge of Allegiance.

E. PRESENTATION - None

F. PUBLIC COMMENTS

1. Mr. Randy O’Neill, 109 Sheffield Road, addressed the Board regarding economic growth and tourism.
2. Mr. Robert Venable, 9212 Diascund Road, addressed the Board offering an invocation.
3. Ms. Sue Sadler, 9929 Mountain Berry Court, addressed the Board regarding Cool Counties.
4. Ms. Betty Walker, 101 Locust Place, addressed the Board regarding Federal regulations.
5. Mr. Ed Oyer, 139 Indian Circle, addressed the Board regarding the School Board’s budget request.
6. Ms. Marjorie Ponziani, 4852 Bristol Circle, addressed the Board regarding the School Board’s budget request.
7. Mr. Jay Everson, 103 Branscome Boulevard, addressed the Board regarding the energy savings report and climate change.

8. Ms. Rosanne Reddin, 4700 President's Court, addressed the Board regarding the energy savings report.

9. Mr. Keith Sadler, 9929 Mountain Berry Court, addressed the Board regarding Cool Counties.

G. BOARD REQUESTS AND DIRECTIVES

Ms. Jones stated that the Chairman of the Planning Commission, Mr. Rich Krapf, is in attendance tonight; as well as School Board Chair, Ms. Ruth Larson; Vice Chair, Mr. Jim Kelly; Member, Ms. Heather Cordasco; and Member, Mr. James Nickols.

Mr. McGlennon stated that several tons of debris was cleaned up in the Grove Community over the weekend and thanked all of the volunteers for their time and efforts.

Mr. Onizuk stated that he met with representatives from the Virginia Department of Transportation (VDOT) regarding the impacted residents along Ironbound Road. He stated that VDOT has come up with three possible solutions and he will keep the Board apprised as it progresses.

Ms. Jones stated that she attended the ground-breaking ceremony at King of Glory Lutheran Church over the weekend. She stated that she spoke to the Historic Triangle Leadership Class this morning as well.

Mr. Hipple stated that he attended the dedication ceremony of the Living Wedge at Matoaka Elementary School and recognized Mr. John Spence for his efforts in bringing science to life for the students.

Ms. Jones stated that the Petco Grand Opening, in Settlers Market, is this coming Saturday morning at 8:55 a.m.

H. CONSENT CALENDAR

Mr. McGlennon made a motion to approve the Consent Calendar.

On a roll call vote, the vote was: AYE: Mr. Kennedy, Mr. Hipple, Mr. McGlennon, Mr. Onizuk, Ms. Jones (5). NAY: (0).

1. Minutes –
 - a. February 11, 2014, Regular Meeting
 - b. February 25, 2014, Work Session
 - c. February 25, 2014, Regular Meeting
2. Contract Award – Unarmed and Armed Security Guard Services

RESOLUTION

CONTRACT AWARD – UNARMED AND ARMED SECURITY GUARD SERVICES

WHEREAS, a Request for Proposals (RFP) for unarmed and armed security guard services was publicly advertised and staff reviewed proposals from four firms interested in providing the service; and

summary of the memorandum included in the Agenda Packet.

Ms. Jones stated that she appreciated the attendance of several members of the School Board this evening, and that she looks forward to the revitalization of the School Liaison Committee meetings and the enhanced communication that it will bring between the School Board and the County. She stated that she has received several emails from citizens with concerns regarding moving forward with a new a middle school and new school administrative offices.

Mr. Onizuk stated that he has received significant feedback from citizens himself; however, he has a vested interest in this issue since he has school-aged children, one that will be directly affected by this discussion regarding the middle school. He stated that he is looking at this issue as both a Supervisor and as a parent. He stated that it is important that a top-quality education continue to be provided, but it must be done in a reasonable and affordable way. He stated that he is looking at this issue from the standpoint that the building is just a “thing” while the education inside that building is the most important thing. He stated that he supports the vision of the School Board of providing a top quality education; and that is achieved by focusing on the classrooms, the teachers, on technology, and investing in alternative and career-ready programs. He stated that a balance needs to be looked at between the buildings themselves, and what is being put inside those buildings. He stated that looking at the options on the table, he is not supportive of the current proposal from the School Board at this time. He stated that some of the options that were discussed previously need to be reevaluated, including the expansion of a current middle school, using retail office space that has been repurposed for the school administrative offices, reopening the James Blair School. He stated the Board must be good stewards of the taxpayers’ dollars, and he believes this issue needs to be seriously reevaluated.

Mr. Hipple stated that he is appreciative of the work that has been done by the School Board and the School Administration. He stated that he has been looking at this issue to try and come up with a way to get the School Board what they need, what the teachers need, and what is the most cost-effective way to achieve that for the taxpayers. He stated that what is being proposed now is a new middle school, but is that not effective long-range planning. He stated that there is a piece of property, on Jolly Pond Road, that has come available, as an option, to build a new high school. He stated that his idea is to build a new high school, which will be needed in five-ten years, and then to take one of the existing high schools and turn it into a fourth middle school. He stated that these are his thoughts, and after looking at the reports on student capacity, unless there is huge growth in the County, this plan would cover the needs of the schools for the next 10-15 years. He stated that the current plan of the School Board will handle the needs for the next five years or so, but what happens after that. He stated that his idea would serve the needs for the years to come, and save taxpayer money. He stated that a new high school could be built for \$10 million more than the new middle school, and is just a possible scenario that would address our needs for the next 15 years.

Mr. Onizuk stated that when discussing the idea of a new high school and it costing \$10 million more than a middle school, one must take into account that the associative costs would be about the same as building a new middle school and building new administrative offices. He stated that if the County is going to spend this much money on building a new school, then he would like to see the funds focused on the schools. He stated that a 21st century high school could be built that would meet the vision of the School Board and focus those technologies on the students that are getting ready for college and the career world.

Ms. Jones agreed that the plan proposed by Mr. Hipple and Mr. Onizuk would go a long way to solving the issues that the schools are currently facing as well as plan for the future. She stated that she would be very supportive of keeping the school administration at the James Blair site, and as mentioned by Mr. Hipple, this idea would negate the school administration from having to move. She stated that she has heard concerns from citizens about having the elementary, middle, and high school students so close together; however, with the different schedules, there really is minimal interaction unless actively promoted or arranged. She stated that she agrees that more long-range planning needs to be done. She thanked Mr. Hipple and Mr.

Onizuk for their long-range planning and for bringing this idea to the Board.

Mr. Hipple stated that for clarification, he is very much in favor of leaving the school administration at the James Blair site. He stated that there is plenty of room, the offices are already established, and there is the potential to utilize the entire site.

Mr. McGlennon asked Mr. Hipple what size high school his plan entails.

Mr. Hipple stated that a 45 acre parcel was needed to build the proposed middle school. He stated that the site he referenced is 44.8 acres and that was what he was looking at. He thought that perhaps instead of building a middle school, it would better suit the long-range needs to build a high school. He stated that he would have to rely on the School Board for the numbers of students.

Mr. McGlennon stated that he appreciates looking for innovative solutions; however, if the Board is telling the School Board to go back to the drawing board and rethink this whole plan, then the Board needs to say so. He stated that he believes the Board is not in a position to tell the School Board what the needs of the schools are going to be for the next 10-15 years. He stated that the Board needs to state what direction it would like the School Board to have going forward and also state how it would like the enrollment issues addressed now.

Ms. Jones stated that from her standpoint, the school administration offices should stay put at the James Blair site. She stated that there is some time to address the enrollment issues. She stated that at the forefront is being respectful of the taxpayers of this community.

Mr. McGlennon stated that a broader sense of direction needs to be given to the School Board.

Mr. Onizuk stated that perhaps not going all the way back to the drawing board, but he has received citizen outcry regarding moving the school administration out of the James Blair site into a newly constructed School Administration Building. He stated that the current plan being proposed by the School Board is not one that he believes he can support. He stated that there are alternatives out there, and those need to be reevaluated.

Mr. McGlennon stated that perhaps a set of parameters of what the Board members are willing to support would be beneficial for the School Board.

Ms. Jones stated that she can support the school administration staying at the James Blair site and then she would like to see more discussion had about building a new middle school or a discussion about the idea presented by Mr. Hipple and Mr. Onizuk.

Mr. Hipple stated that he can support the school administration staying at the James Blair site and then he would like to see a discussion regarding building a new high school and turning one of the other high schools into a middle school.

Mr. McGlennon stated that if the school administration remains at the James Blair site, then there will be property acquisition and site improvement costs that will have to be made for the new school. He questioned if that was something that the Board was satisfied with incurring.

Mr. Hipple stated that if James Blair is repurposed back into a middle school, then property will have to be acquired and site improvements done to build new school administrative offices. He stated that he and Mr. Onizuk met with Dr. Constantino, and the school administration is comfortable at the James Blair site. There is room to run other programs there if necessary, and there is room for all of the administrative functions. He

stated that if they are happy there then let's leave them there; and the next question becomes the necessary new middle school. He stated that his thought process was that if a new high school is built and one of the current high schools becomes a middle school, then the School Board would be getting a state of the art high school plus a larger middle school than they are asking for now.

Mr. Onizuk stated that when looking at all the options, expansion at a current middle school is the least cost and quickest to do to get the schools through this current phase of enrollment issues. He stated that the schools have stated that the James Blair site is really too small to be a middle school, so he began thinking why is the plan to put a newer middle school on that site. He stated that if a site could be acquired that would be a better fit, then that would be worth the cost outlay. He stated that if monies are going to be spent on building a new middle school on the James Blair site and monies spent on new administrative offices, then would it not be a more efficient use of funds to acquire a site that will fit the needs of a new middle school better and leave the school administrative offices at the James Blair site.

Mr. Kennedy stated that other sites are already owned and that is something that needs to be looked at and discussed. He stated that one of the issues tonight is that when this process started back in 2008 and 2009, there were different Board members. With new Board members come new ideas, new ways of looking at the situation, and differences of opinion. He stated that he is concerned that many projects that the County is going to need done are being put off because of the debt load and the costs incurred with the proposed plan by the School Board. He stated that a short-range projection and a long-range projection need to be done with the schools. He stated that his preference would be that school administration office stay at James Blair, but a definitive plan needs to be made to address the short-range issues. He stated that when the Board had the discussion with Davenport regarding the debt load and the bond rating, the number for the schools was \$35 million. He stated that all of these proposed plans are over that figure, so what happens when the County needs something and there is no more debt capacity. He stated that if revenues do not increase, then the County is going to be vulnerable. He questioned what the Board is willing to do once it reaches the debt capacity.

Ms. Jones stated that many communities have dealt with increases in enrollment by expansion of their current buildings. She stated that she has always been supportive of expanding the current schools.

Mr. Kennedy stated that this is a difficult decision to make after a two hour meeting with the schools with this dollar amount affixed to it. He stated that the other thing to remember is that the Board can request that the schools do something with the funds given them, but ultimately once the schools receive the monies, they can make their own decisions.

Ms. Jones stated that just for clarity for the public, the Board acts as the fiscal agent of the schools, but the Board does not have the authority to dictate how the monies are spent.

K. PUBLIC COMMENTS

1. Mr. Jay Everson, 103 Branscome Boulevard, addressed the Board regarding the discussion of the School Board Budget.

2. Mr. Randy O'Neill, 109 Sheffield Road, addressed the Board regarding the discussion of the School Board Budget.

3. Ms. Heather Cordasco, 113 Alexander's Place, addressed the Board regarding the potential lack of a State budget.

4. Mr. Ed Oyer, 139 Indian Circle, addressed the Board regarding the demographics of the County.

5. Ms. Rosanne Reddin, 4700 President's Court, addressed the Board regarding the number of employees at the School Board office.

L. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Powell stated beginning the end of this month, the Virginia Tech Center for Survey Research will begin conducting telephone surveys on behalf of the County for the Comprehensive Plan update. He stated that there will be other opportunities for citizen input for those that do not receive a telephone call. He stated that the County is accepting applications until June 13, 2014 for property additions to the following Agricultural and Forestal Districts prior to their renewal in October 2014: Armistead, Barnes Swamp, Carter's Grove, Christenson's Corner, Cranston's Pond, Croaker, Gordon Creek, Gospel Spreading Church Farm, Hill Pleasant Farm, Mill Creek, Williamsburg Farms, and Yarmouth Island. Mr. Powell requested that the Board adjourn until 4 p.m. on April 8, 2014 for the purpose of a Work Session prior to the Regular Meeting.

M. BOARD REQUESTS AND DIRECTIVES

Mr. McGlennon made a motion to appoint Mr. Phillip Doggett to the Board of Building Adjustments and Appeals, and to appoint Ms. Kensett Teller to the Clean County Commission.

On a roll call vote, the vote was: AYE: Mr. Kennedy, Mr. Hipple, Mr. McGlennon, Mr. Onizuk, Ms. Jones, (5). NAY: (0).

Mr. Onizuk made motion to amend the Board's Calendar to add the Work Session at 4 p.m. on April 8, 2014.

On a roll call vote, the vote was: AYE: Mr. Kennedy, Mr. Hipple, Mr. McGlennon, Mr. Onizuk, Ms. Jones, (5). NAY: (0).

At 9:53 p.m., Ms. Jones recessed the Board of Supervisors to conduct the James City Service Authority Board of Directors Meeting.

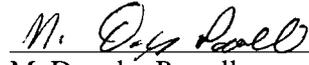
At 9: 58 p.m., Ms. Jones reconvened the Board of Supervisors.

N. ADJOURNMENT – until 4 p.m. on April 8, 2014, for the Work Session

Mr. McGlennon made a motion to adjourn.

On a roll call vote, the vote was: AYE: Mr. Kennedy, Mr. Hipple, Mr. McGlennon, Mr. Onizuk, Ms. Jones, (5). NAY: (0).

At 9:59 p.m., Ms. Jones adjourned the Board.

A handwritten signature in cursive script, appearing to read "M. Douglas Powell", is written above a horizontal line.

M. Douglas Powell
Clerk to the Board

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