

A G E N D A

JAMES CITY COUNTY BOARD OF SUPERVISORS

WORK SESSION

November 22, 2005

4:00 P.M.

A. ROLL CALL

B. BOARD DISCUSSION

1. Parks and Recreation Advisory Committee - Update on Recreation Programs
2. FY 2006-2012 Six-Year Secondary System Construction Program
3. 2006 Legislative Program

C. BREAK

112205bosws.age

MEMORANDUM

DATE: November 22, 2005
TO: The Board of Supervisors
FROM: John H. Carnifax, Acting Director of Parks and Recreation
SUBJECT: Parks and Recreation Advisory Commission - Update on Recreation Programs

Members of the Parks and Recreation Advisory Commission will provide an overview of the Recreation programs and staff will provide the Board with an update on the approved referendum projects.

John H. Carnifax

CONCUR:



Doug Powell

JHC/gs
recprograms.mem

**JCC Board of Supervisors
November 22, 2005 Work
Session**

*Working in Partnership to Provide
responsive programs*



1

Background

- Last work session-November 2004 focused on the previous ten years of growth in Facilities, Parks and Co-Sponsored Organizations
- This work session will focus on Recreation program participation, trends, challenges and demographic/community characteristics impacting design and implementation.

2

James City County:

- Is the 8th fastest growing community in the state
- 2004 Reports population of 55,200 ** 25% are youth and 16% senior population
- Low Unemployment, higher per capita income than state average; 5th highest in the state; still have almost 9% at poverty level.



Demographics:

- Family
 - Single parent households, 200/1000 JCC, 333/1000 Williamsburg
- Seniors
 - 1/3 have at least 1 disability
 - 90% report they have good to excellent health
 - 47% volunteer
 - 11% are still employed



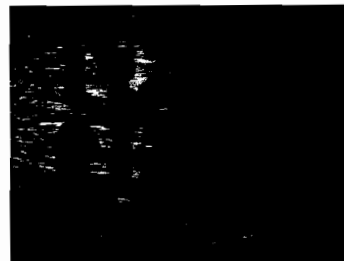
Program Impacts:

- 22% of WJCCS students are in the free or reduced lunch program
- Obesity rates are on the rise for Youth, Adults and Seniors.
- Students eligible for Special Education Services continues to increase at a rate of 10% each year. Current total is 1383 of 10,008



Program Goals:

- 3 Guiding Documents
 - JCC Strategic Management Plan
 - Division Strategic Plan
 - Youth Services Strategic Plan
- Additional Measures
 - Program evaluation
 - Customer surveys



Finding the Best Fit Changing Roles

- Direct Service Provider
- Funder
- Facilitator
- Partner



James City County Recreation Programs

- **Before/Afterschool Programs**
 - 7 Elementary Schools
 - 2 Middle Schools
 - 2 Community Centers
- **Instructional Classes**
 - Aquatic classes
 - Art/ Dance/Athletics
 - Aerobic & Wellness
 - Adult Education
 - Outdoor Education
- **Leagues**
 - Youth & Adult soccer
 - Adult Co-Ed softball

James City County Recreation Programs

- **Special Events**
 - 1 Day events
 - Held in each Park & Community Center
 - Small scale & Large community wide events
 - Can be specific or general
- **Inclusion**
 - Specialized programs
 - Accommodation Assessments
 - Referrals for services
- **Camps**
 - Environmental Education
 - Athletic
 - Visual & Performing Arts
 - Preschool & Seasonal

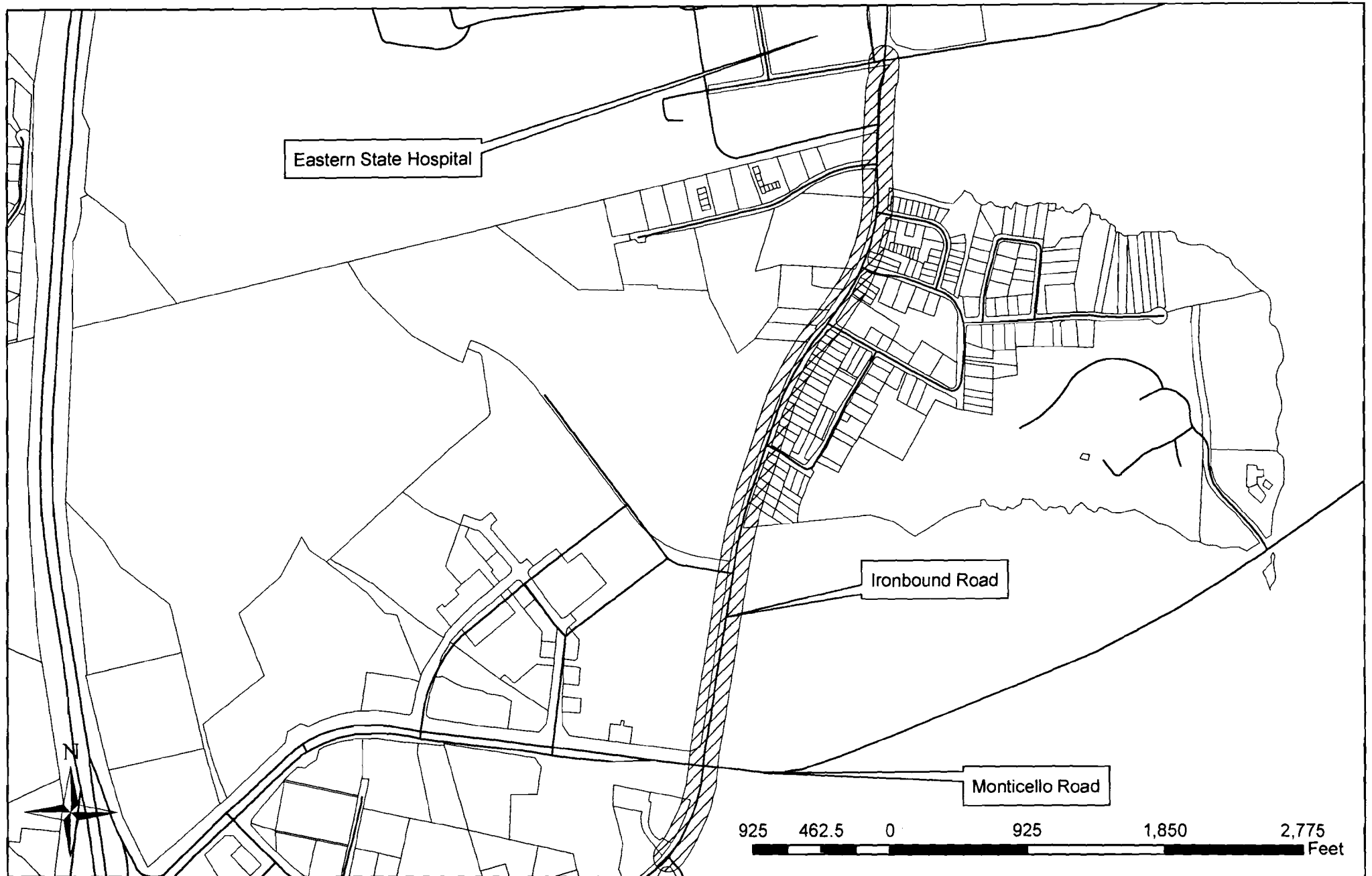
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Program Growth

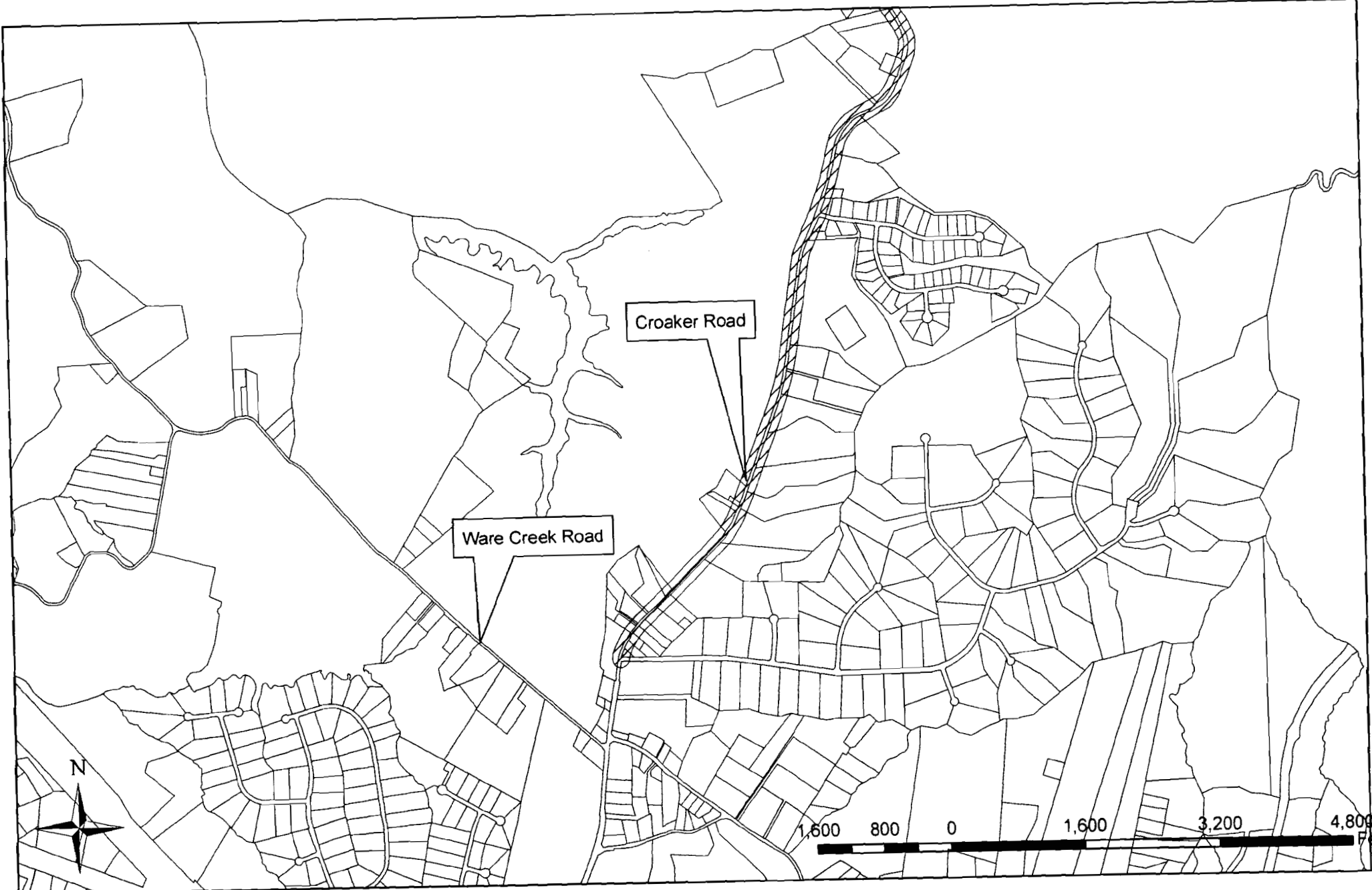
Program	2002	2005	%
B&A School	675	733	9
Instructional Classes	10,442	12,268	17
Leagues	1625	1499	-8
Special Events	16,342	20,853	26
Inclusion	26	385	1376
Camps	1060	1205	14
Totals	30,170	36,943	22

10

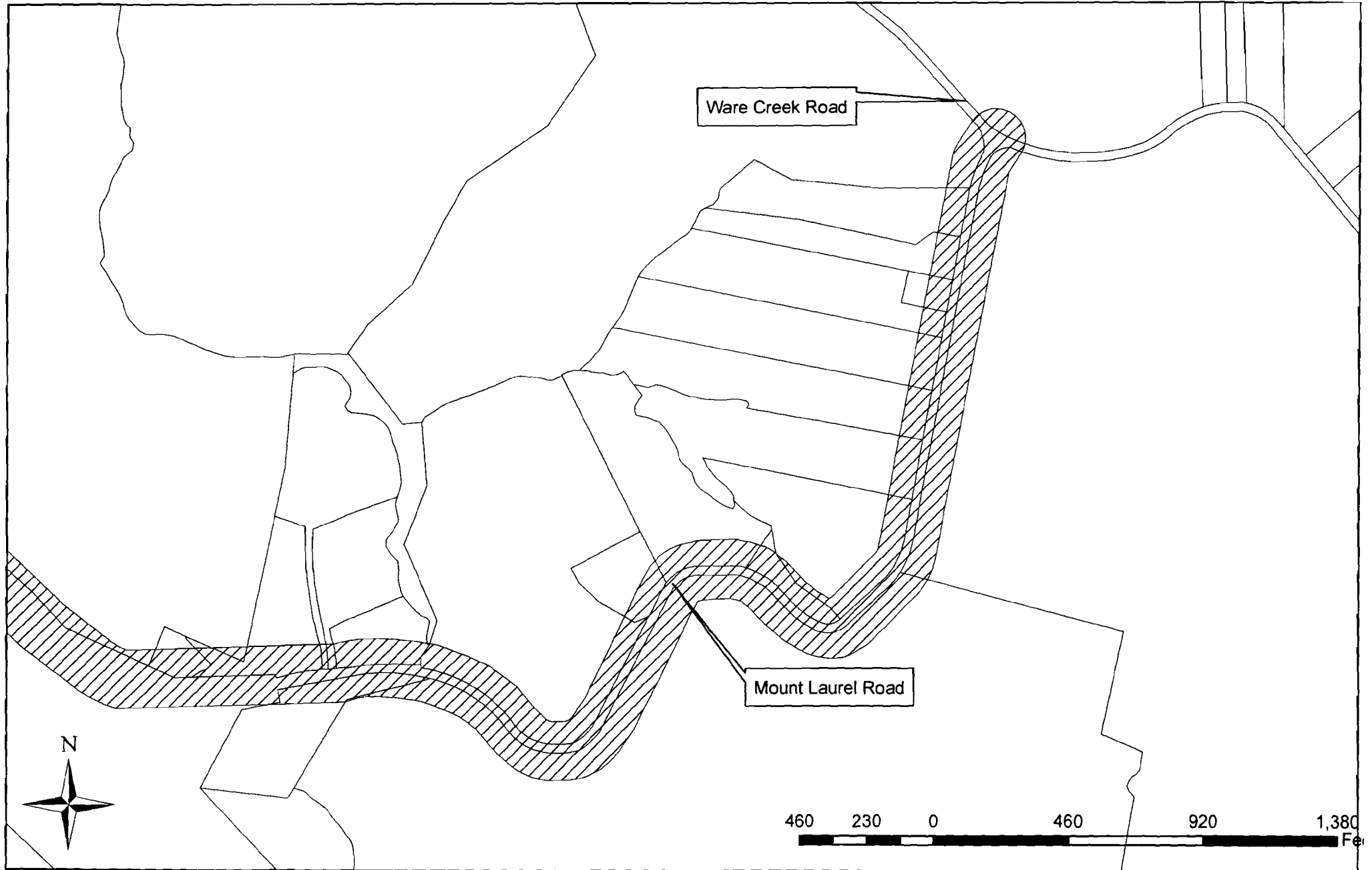
Ironbound Road



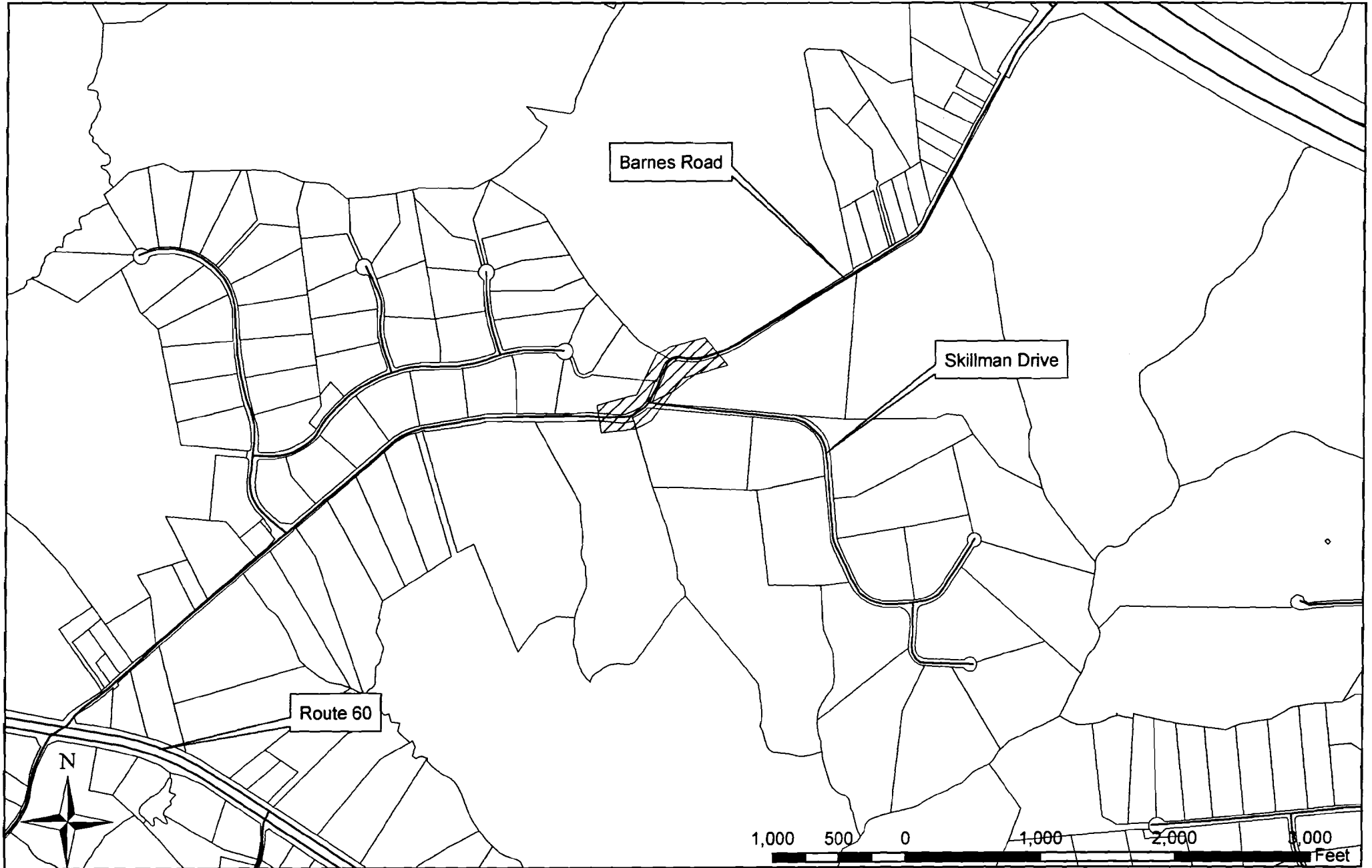
Croaker Road



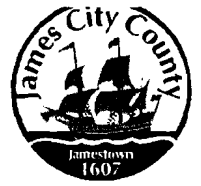
Mount Laurel Road



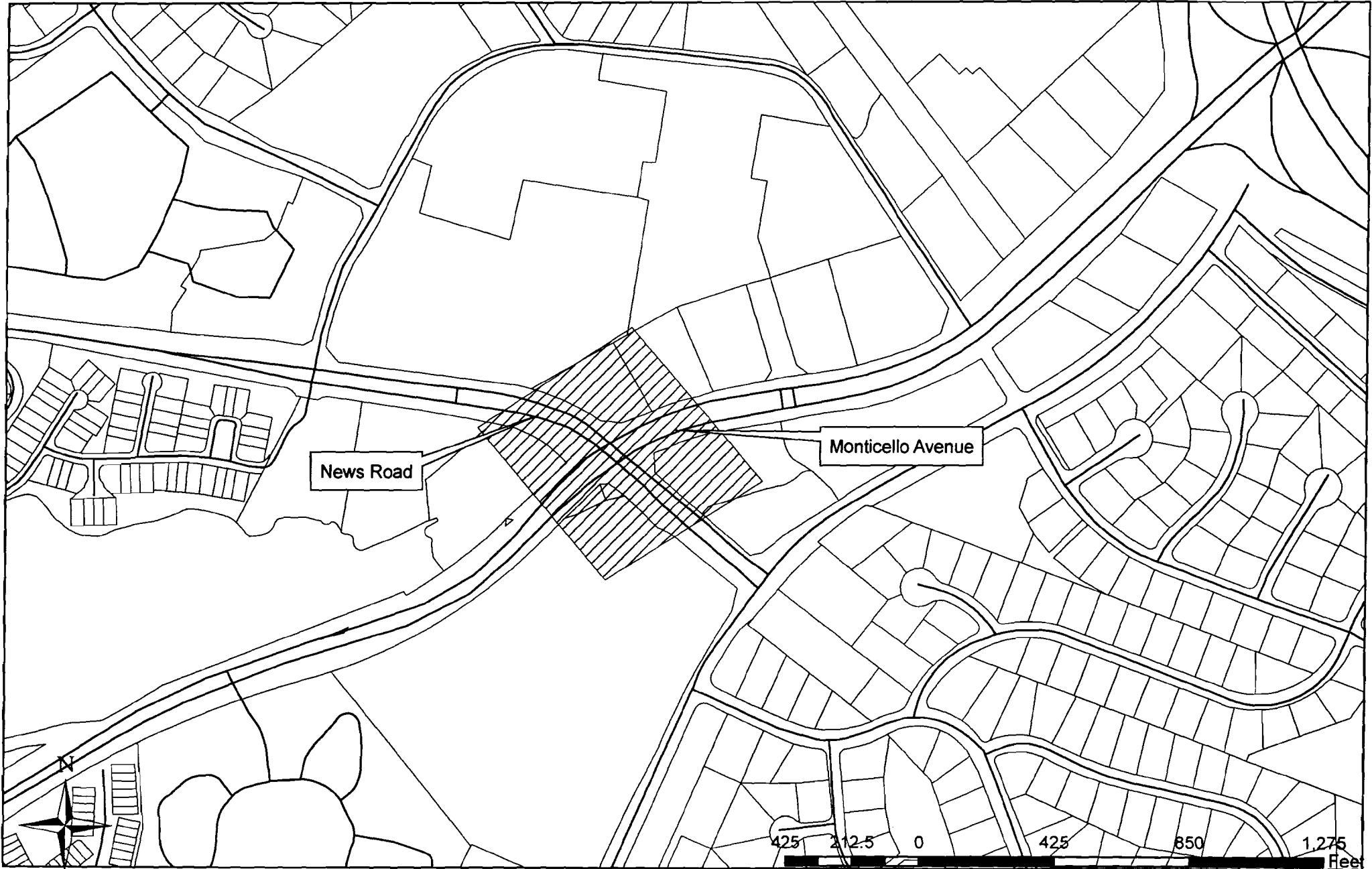
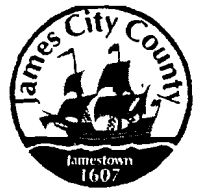
Barnes Road



Lake Powell Road



Monticello Ave at News Rd

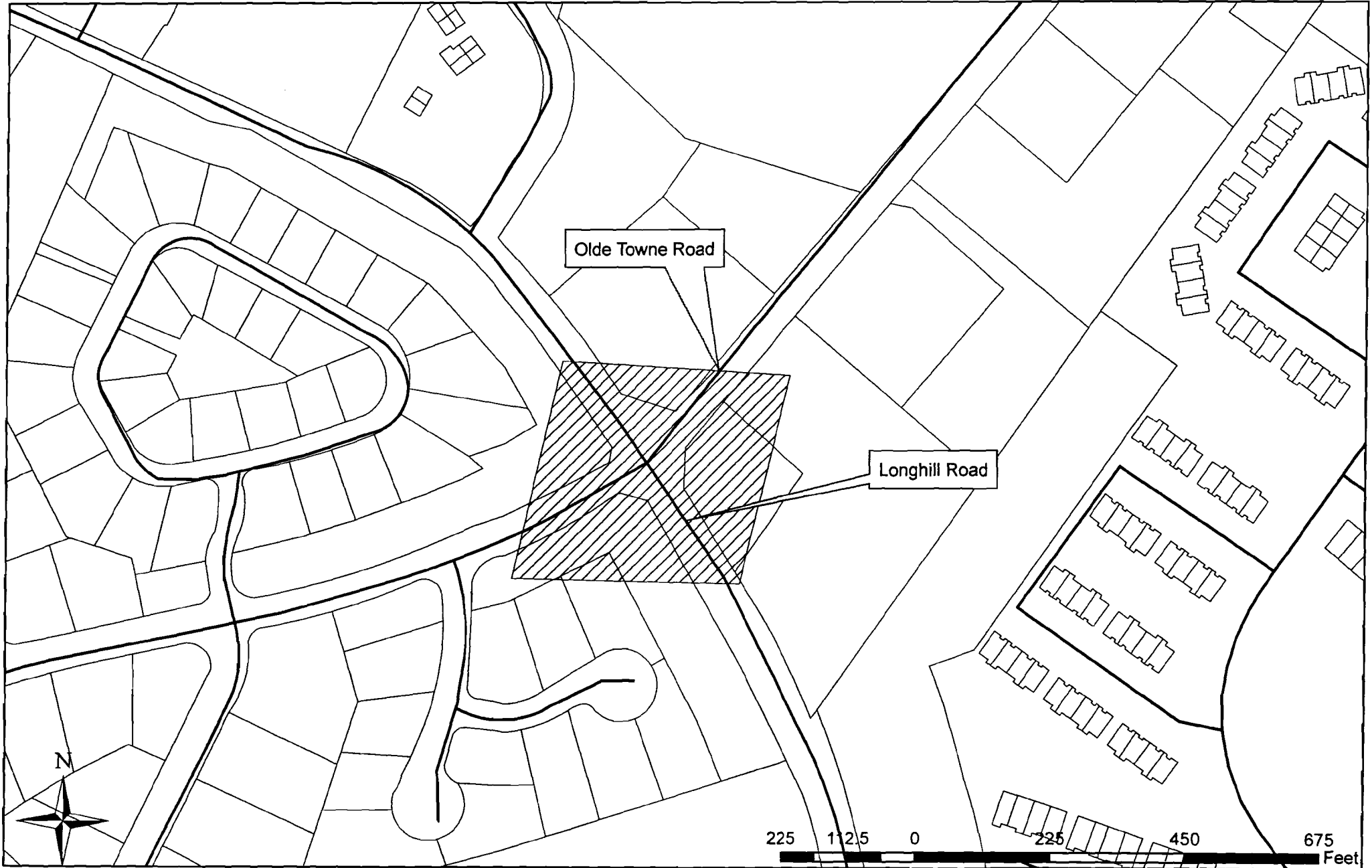
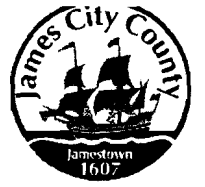


News Road

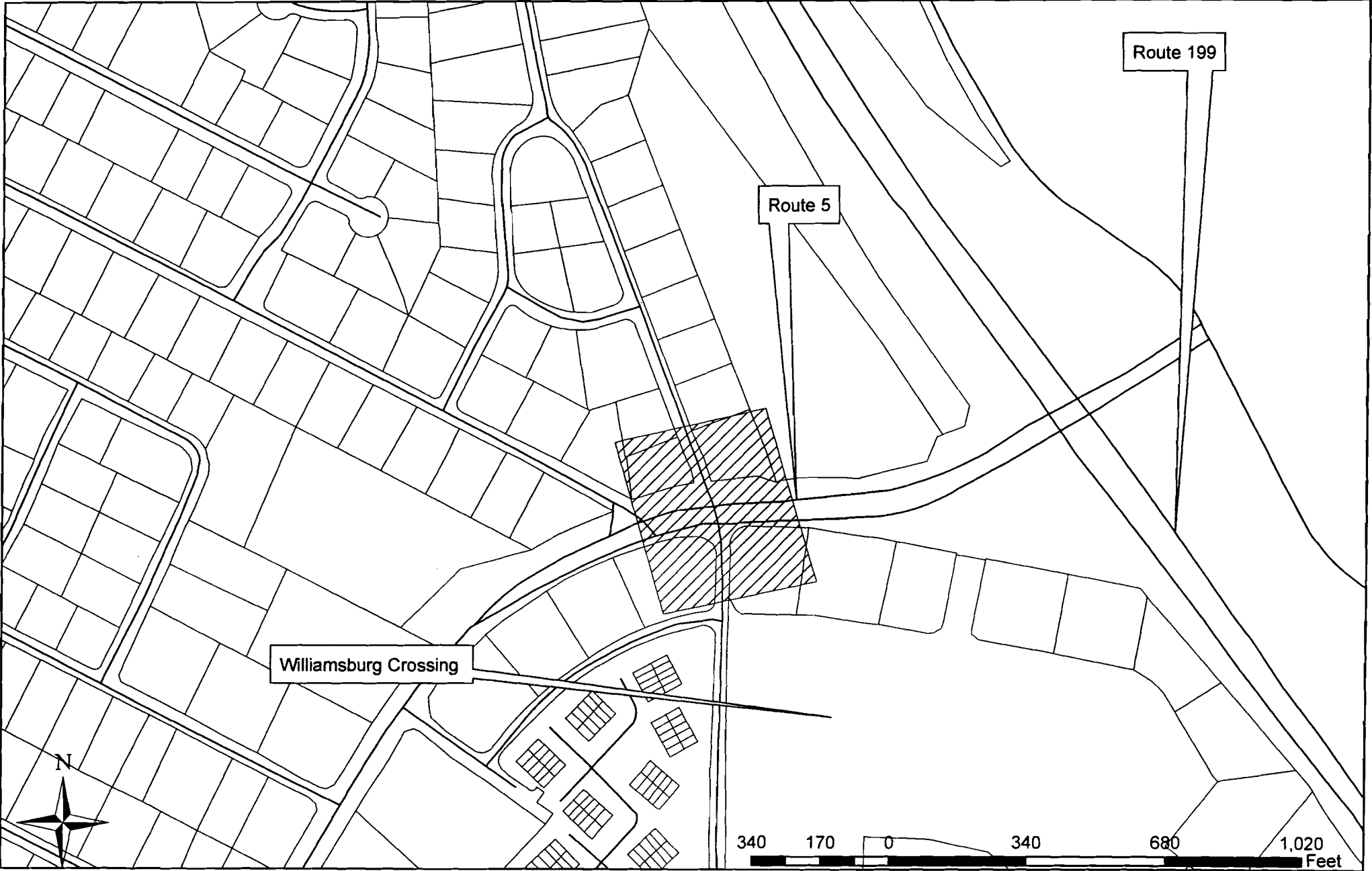
Monticello Avenue

425 850 1,275 Feet

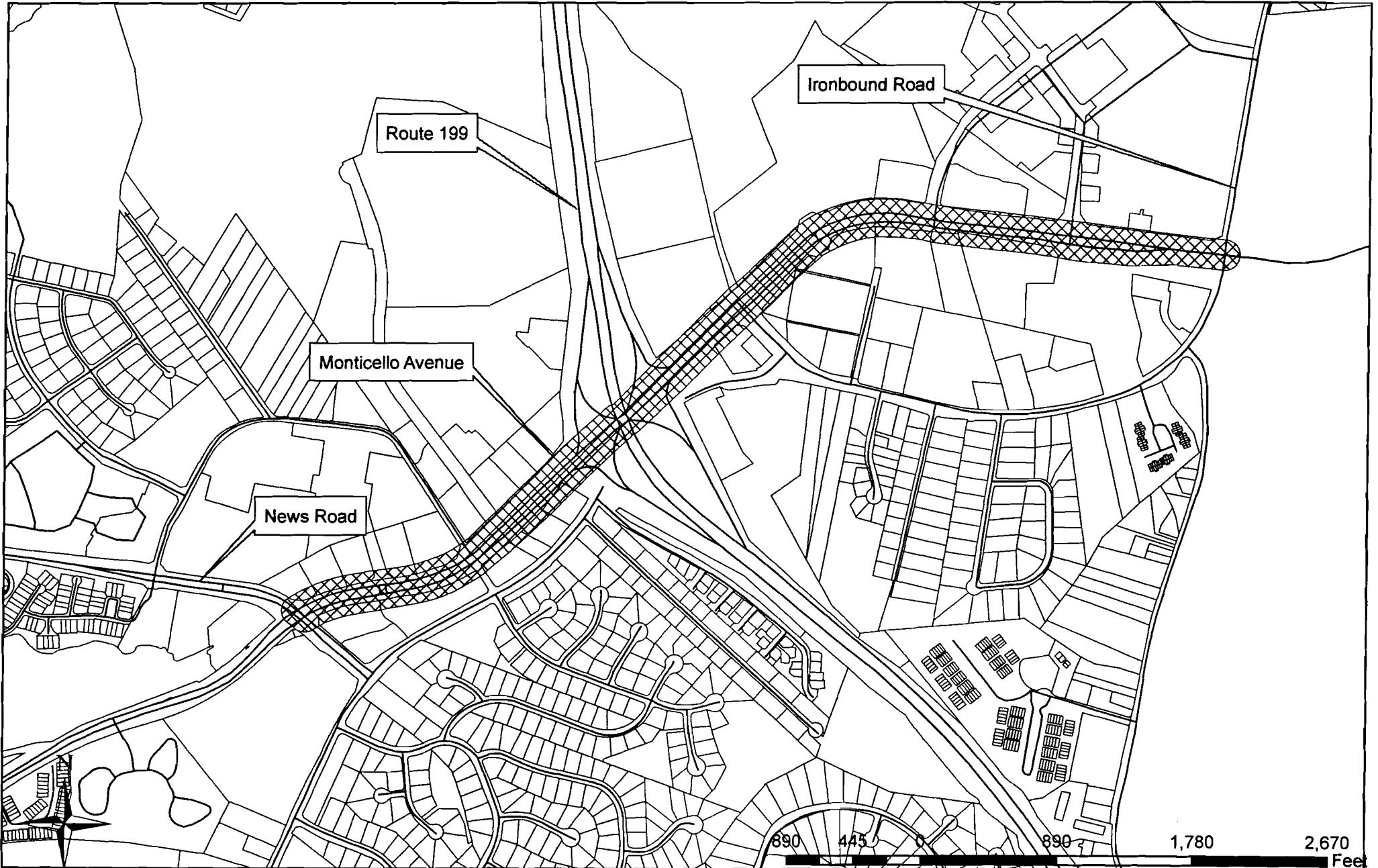
Longhill Road at Olde Towne Road



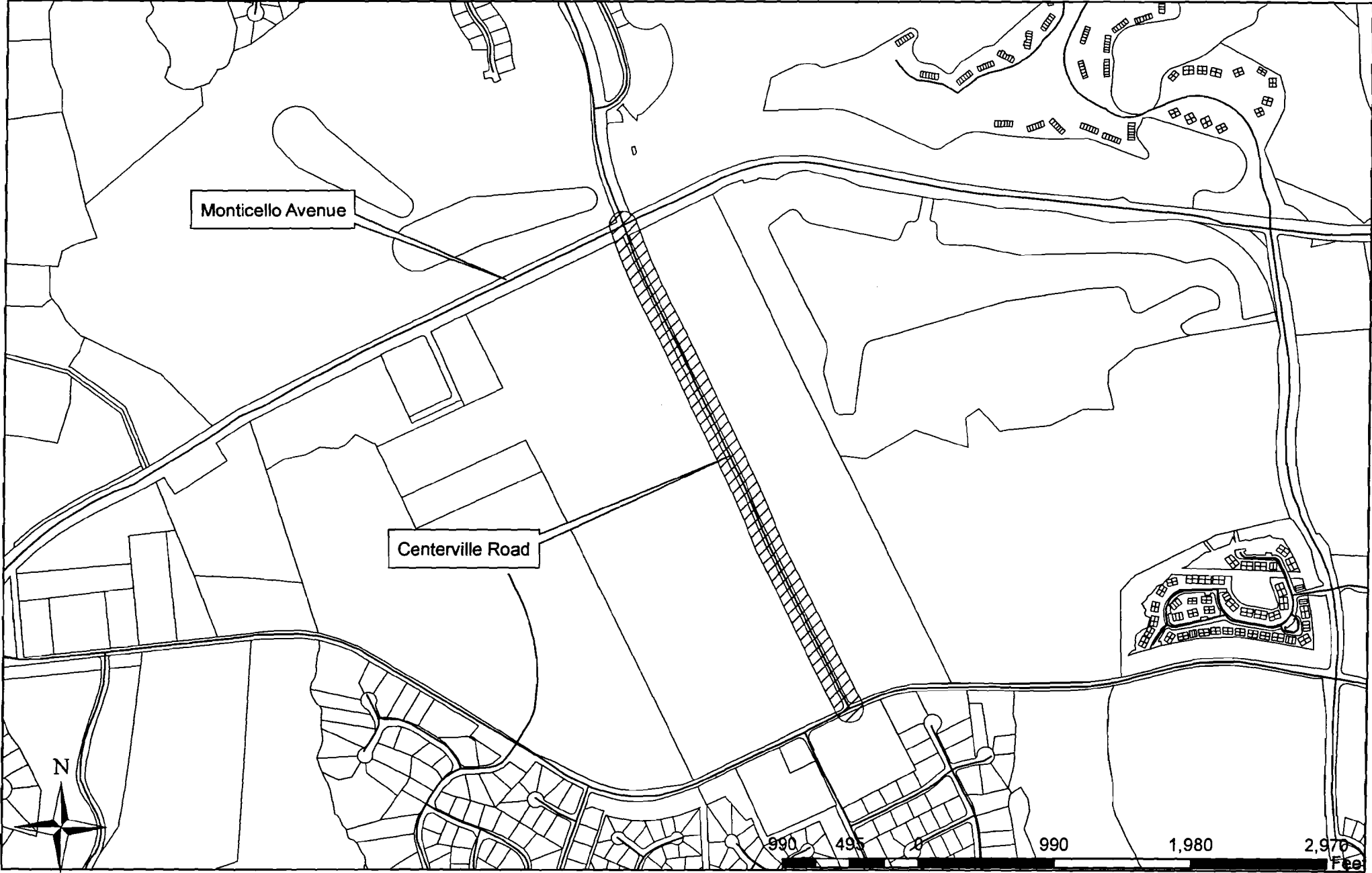
Route 5 at Williamsburg Crossing



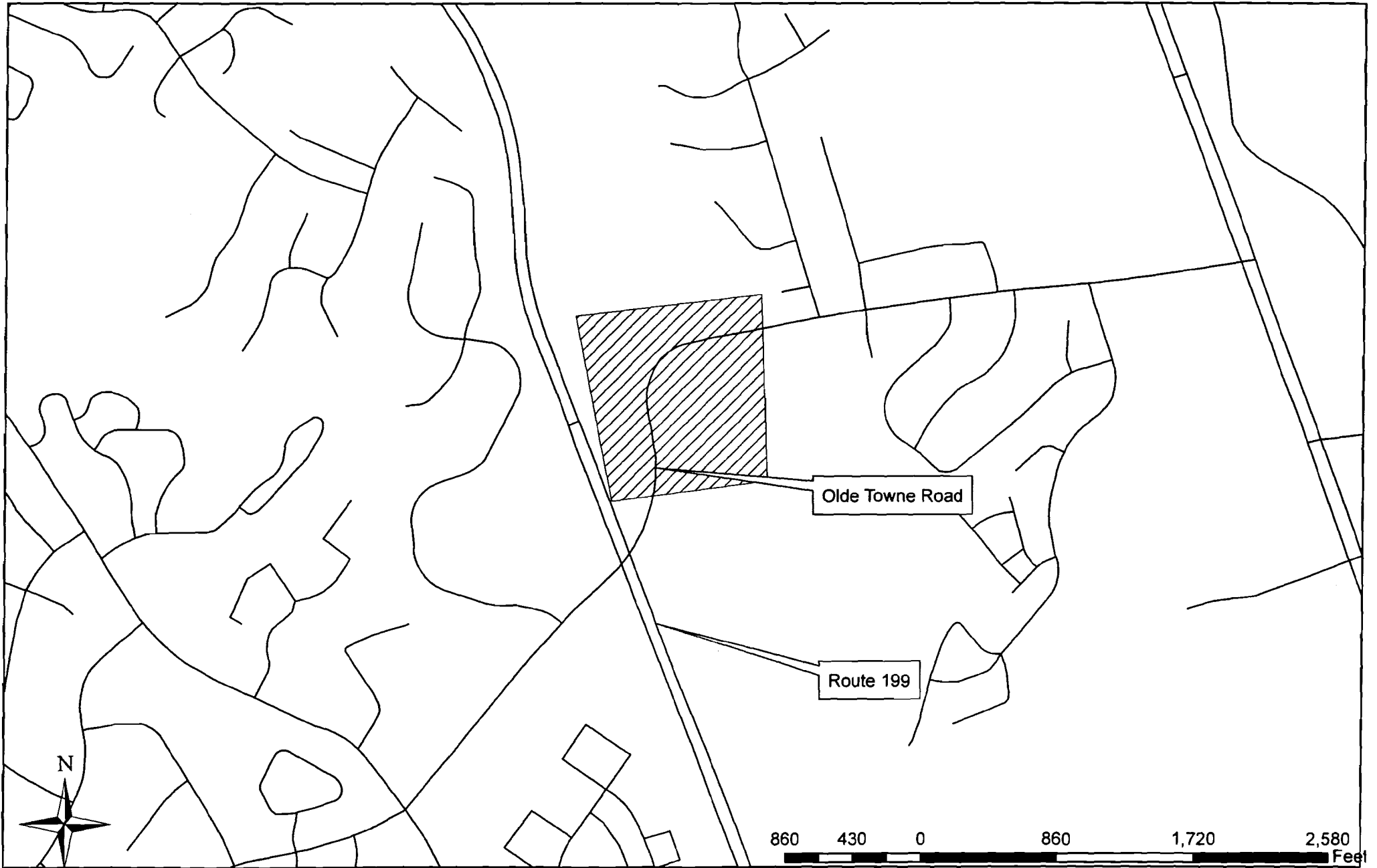
Monticello Pedestrian Crossings



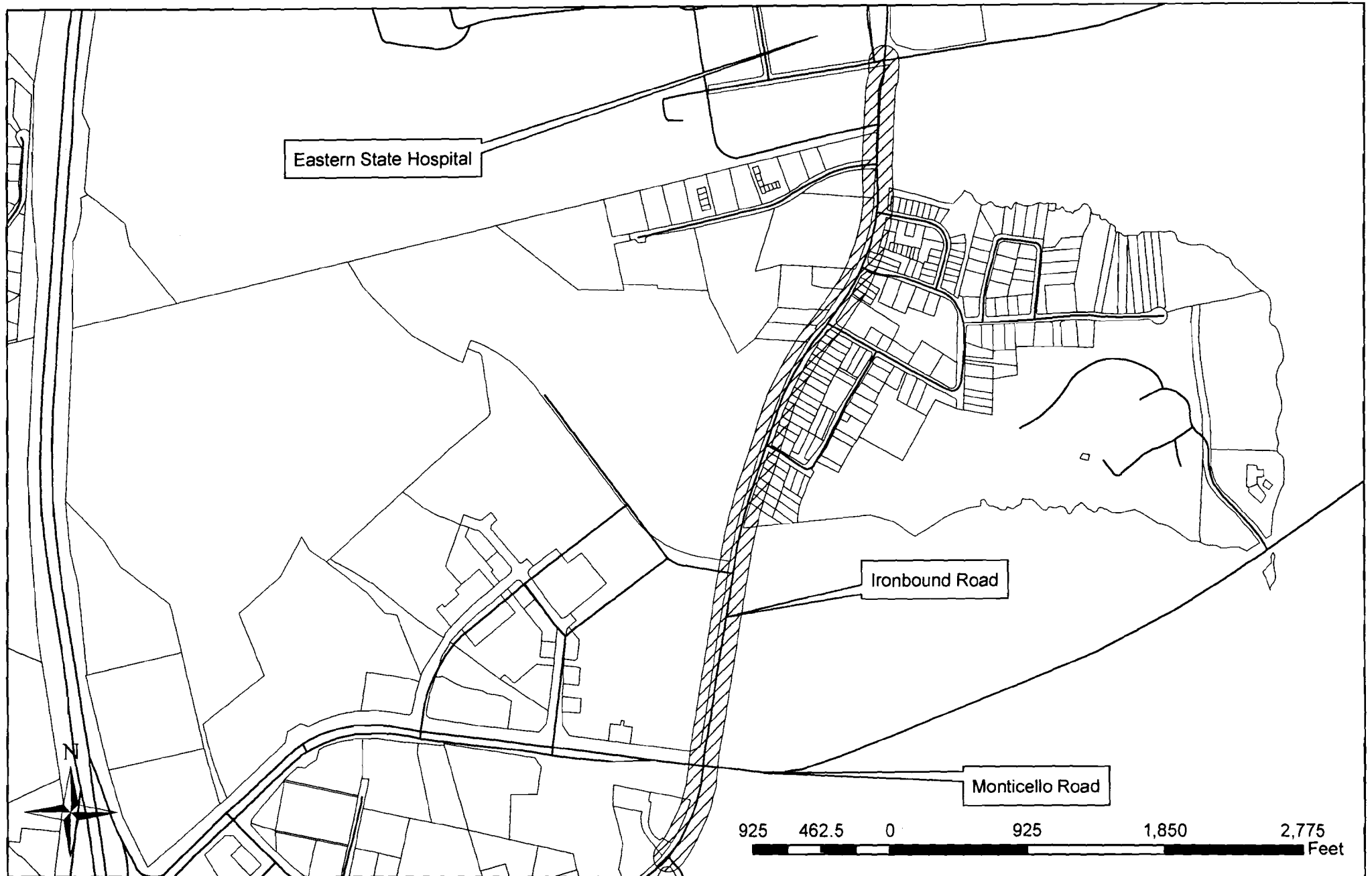
Centerville Road



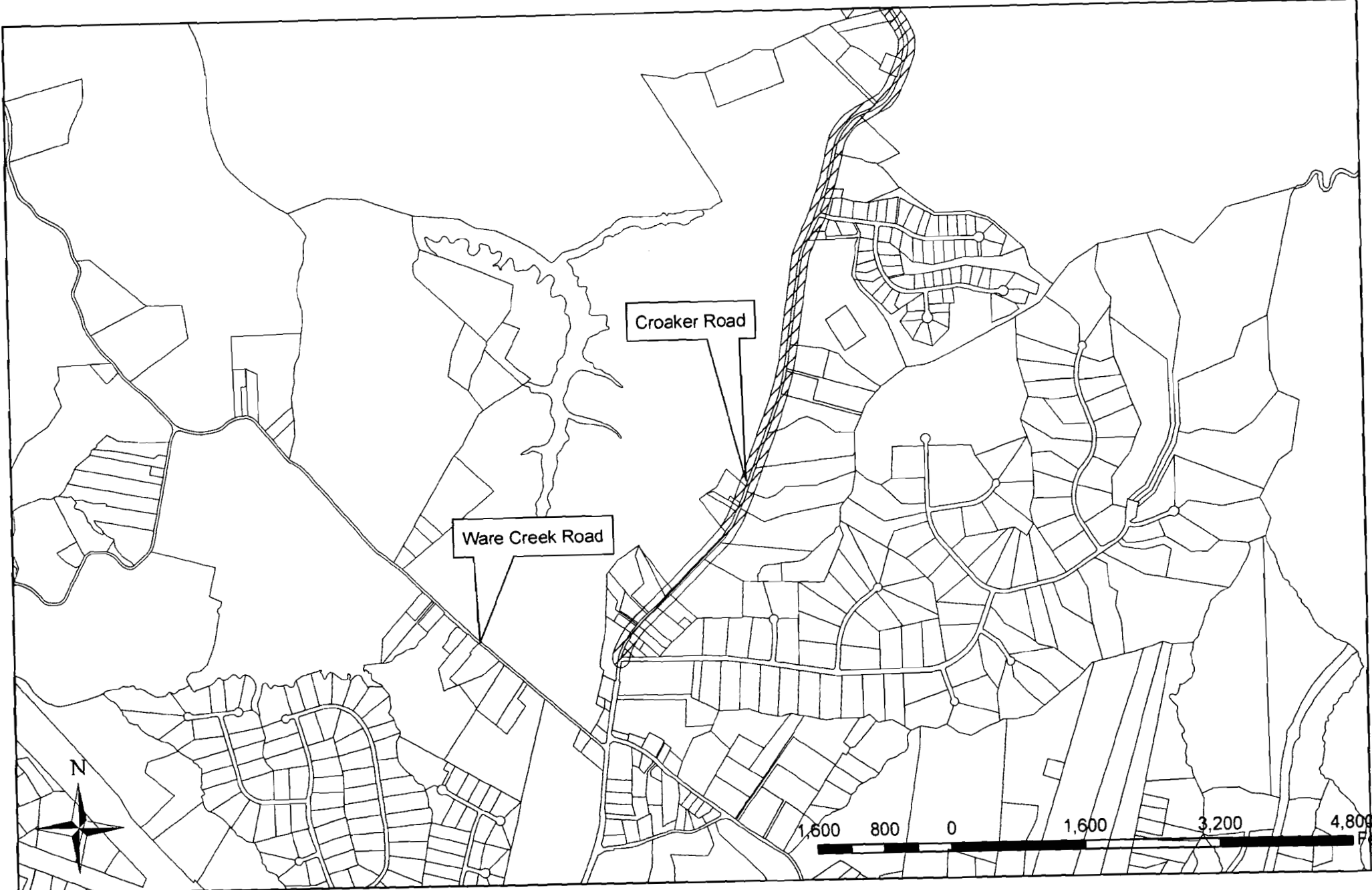
Olde Towne Road



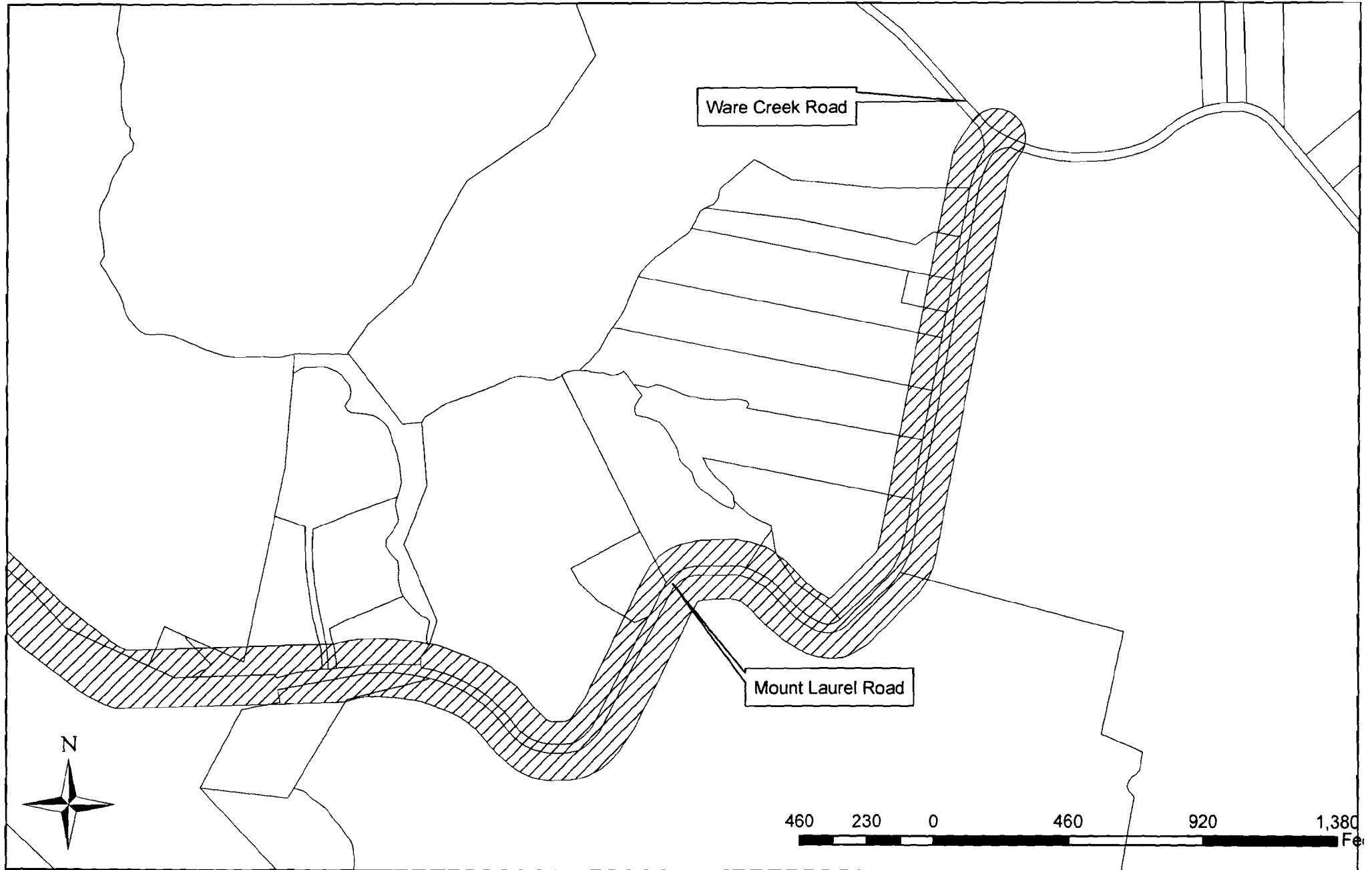
Ironbound Road



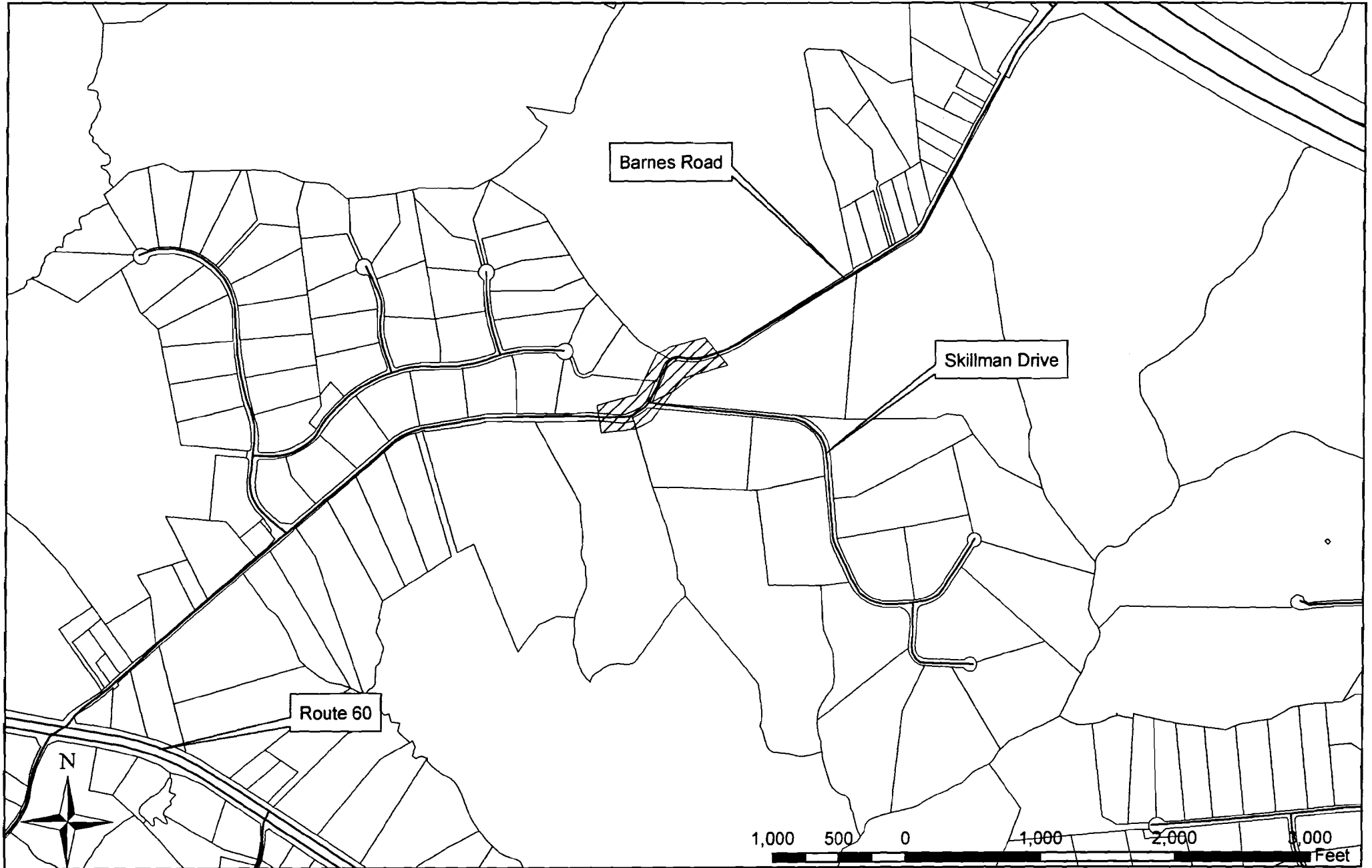
Croaker Road



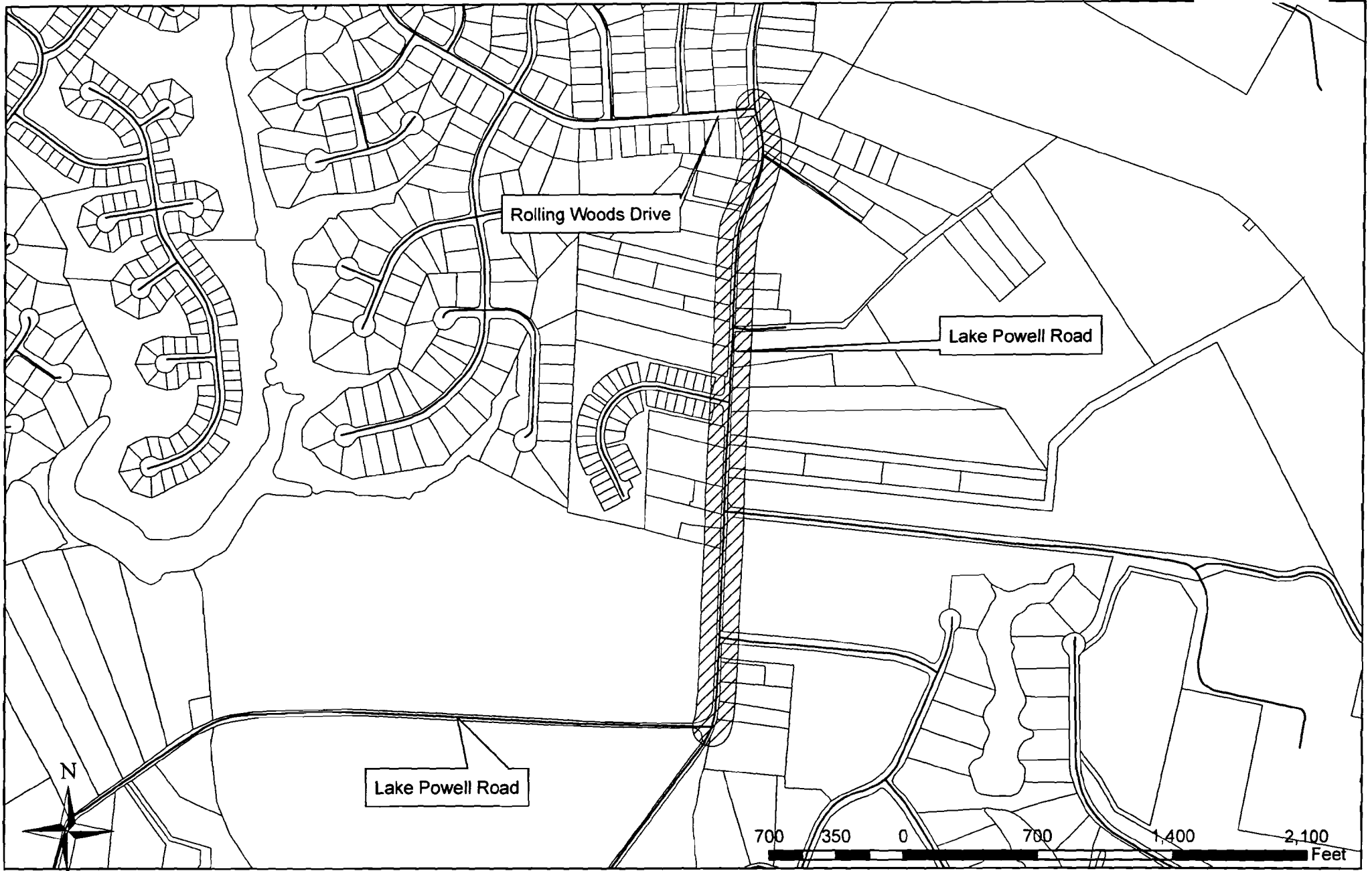
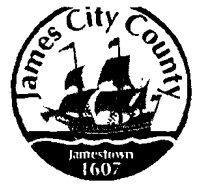
Mount Laurel Road



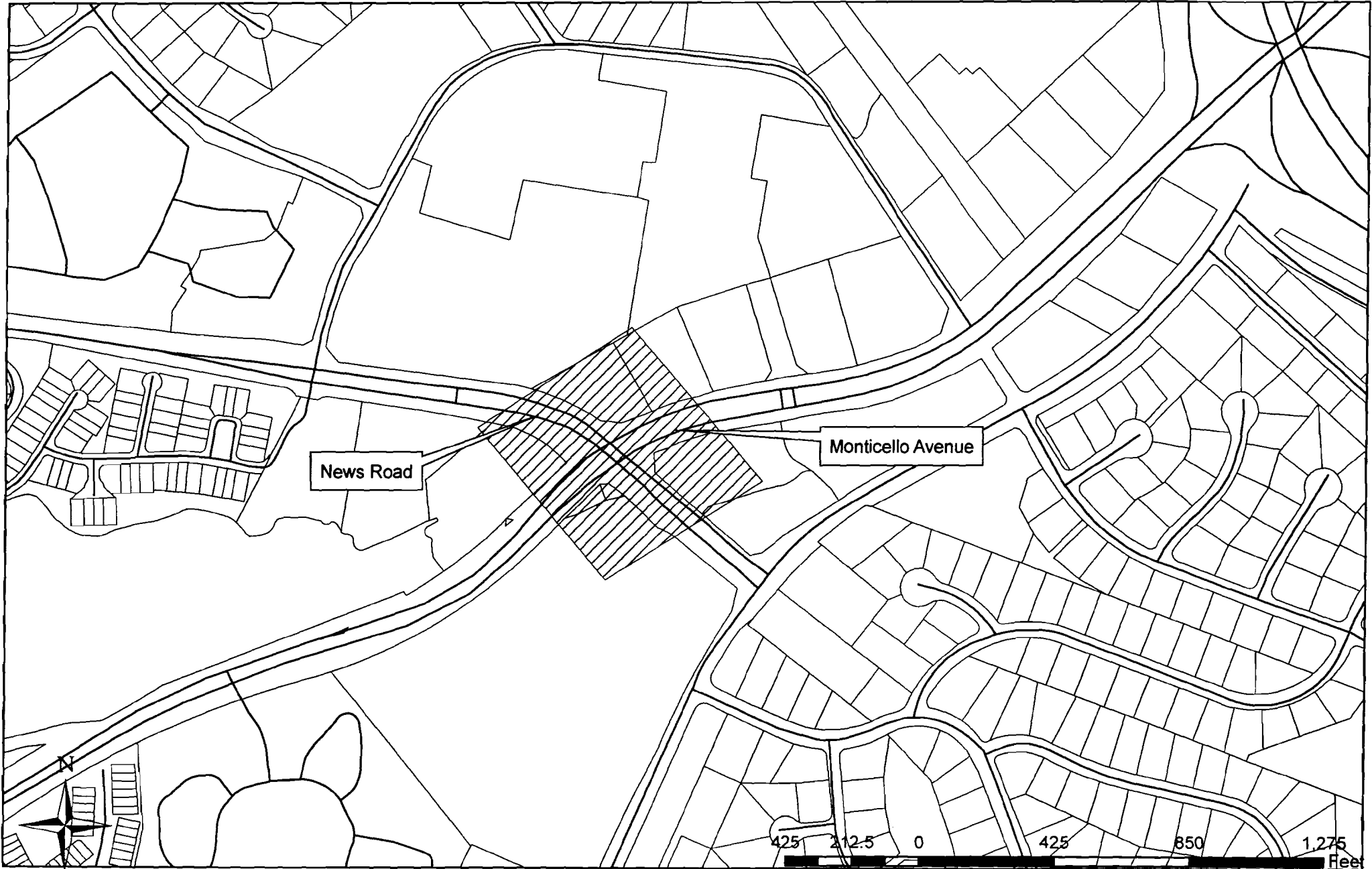
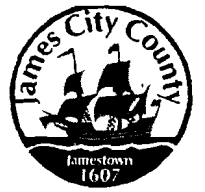
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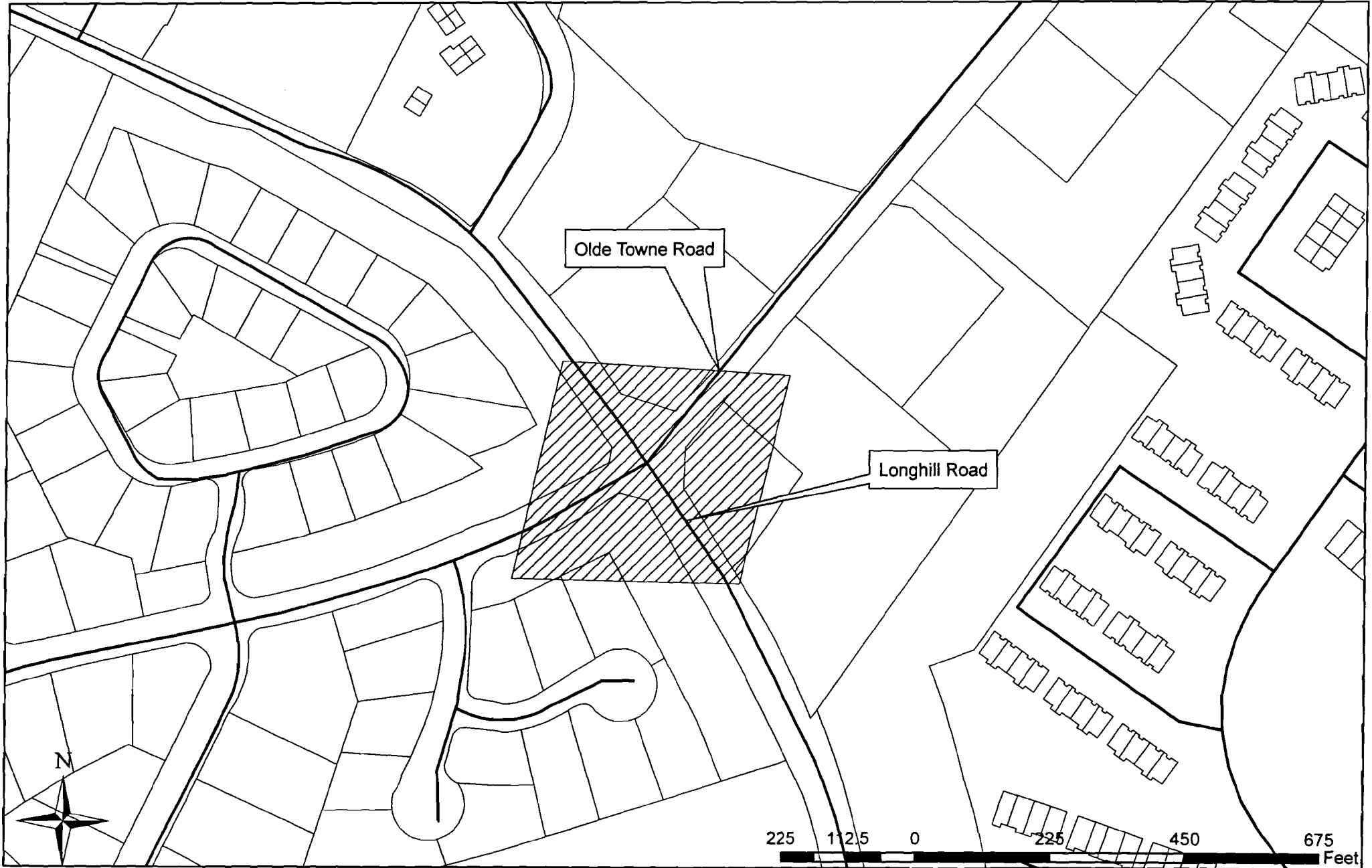
Lake Powell Road



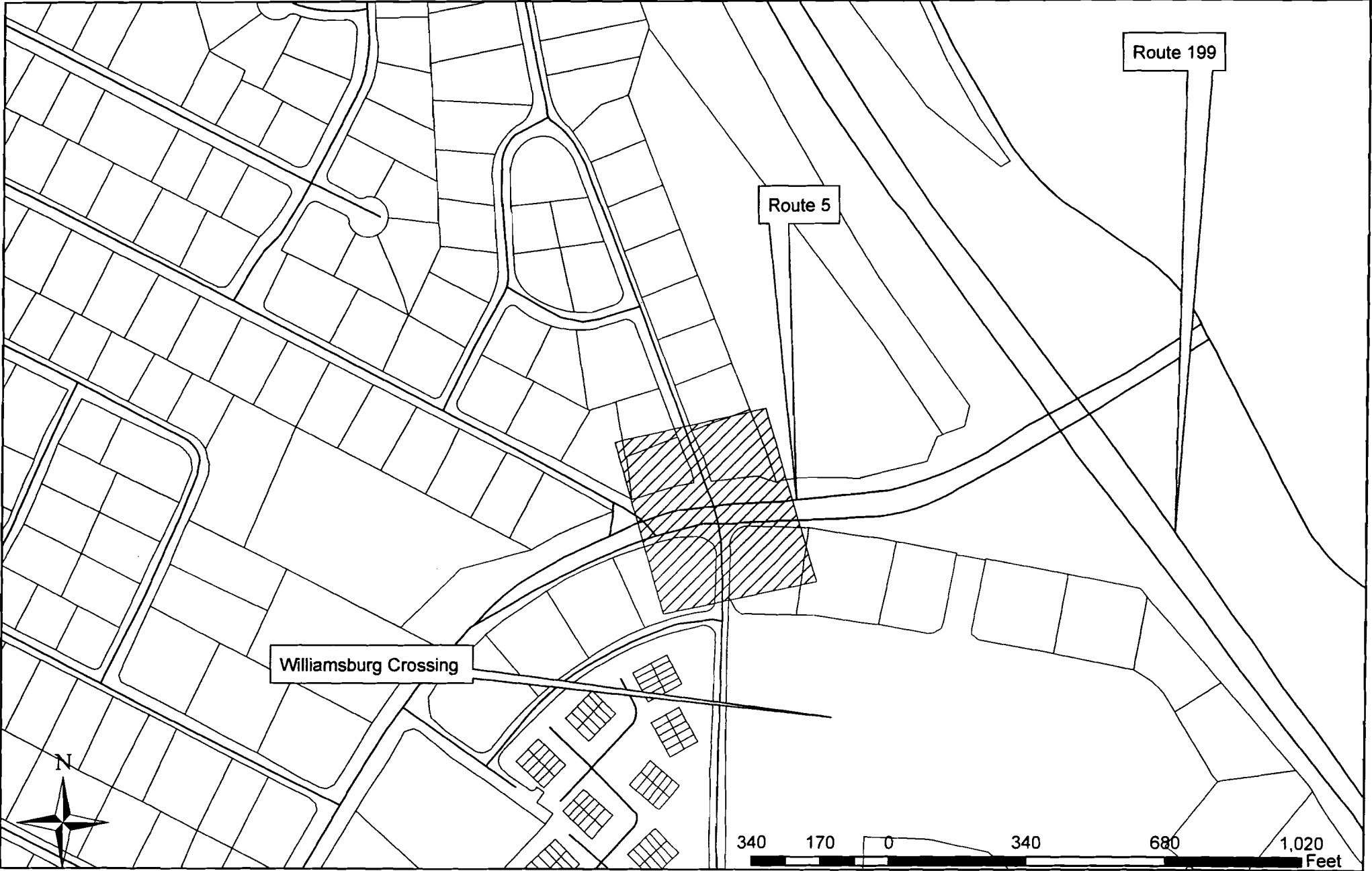
Monticello Ave at News Rd



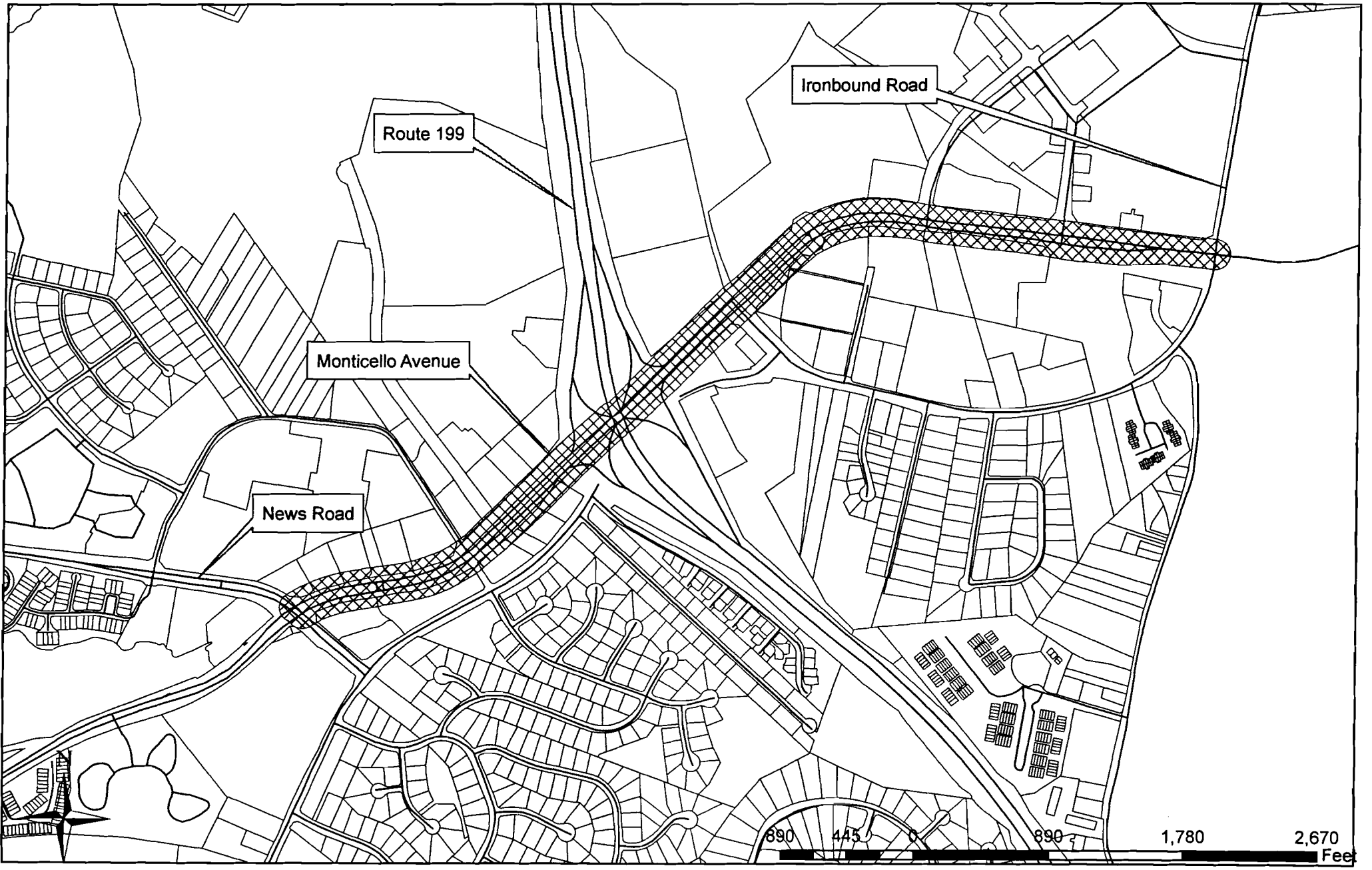
Longhill Road at Olde Towne Road



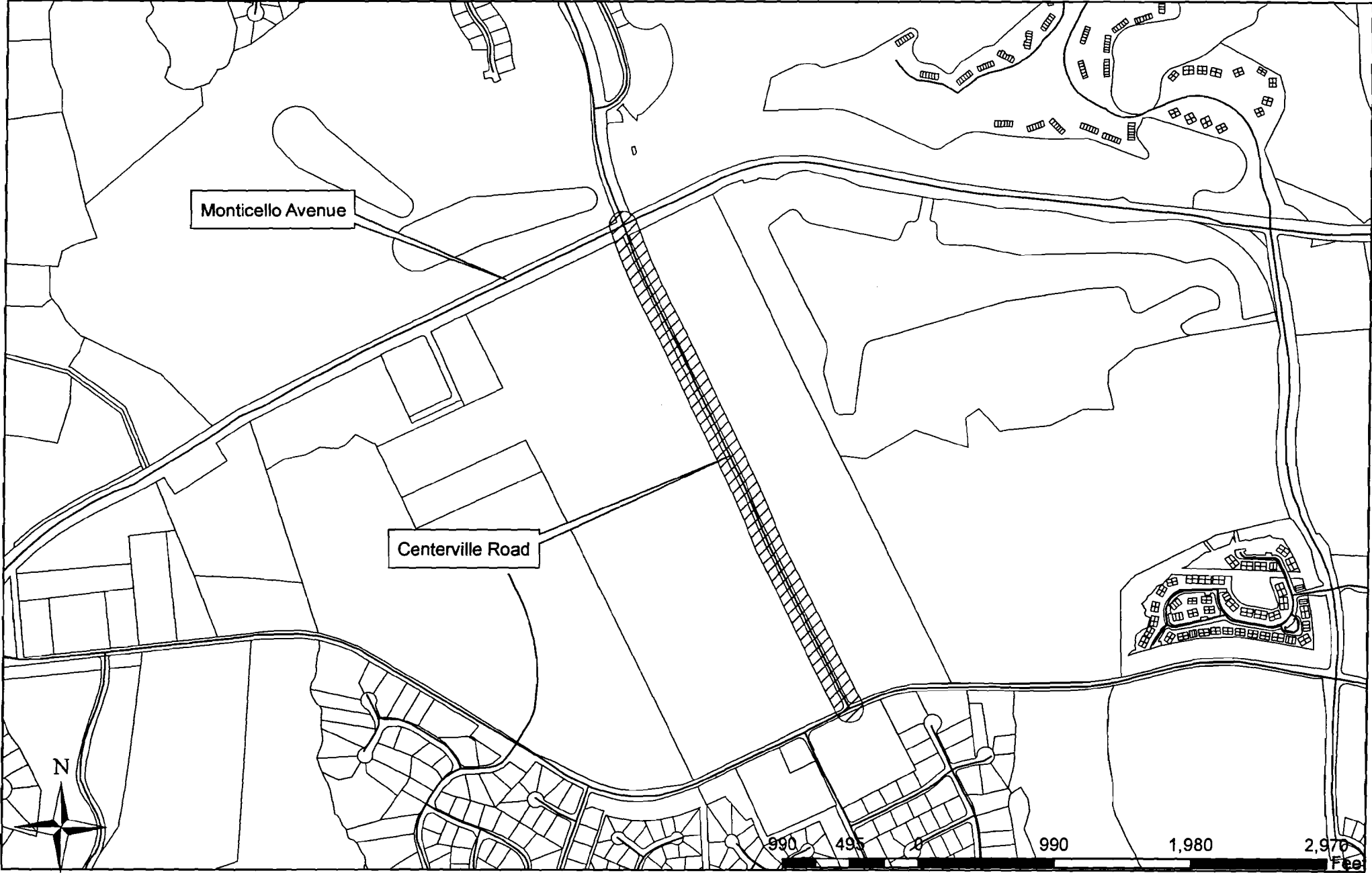
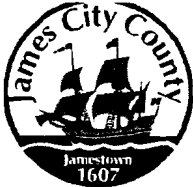
Route 5 at Williamsburg Crossing



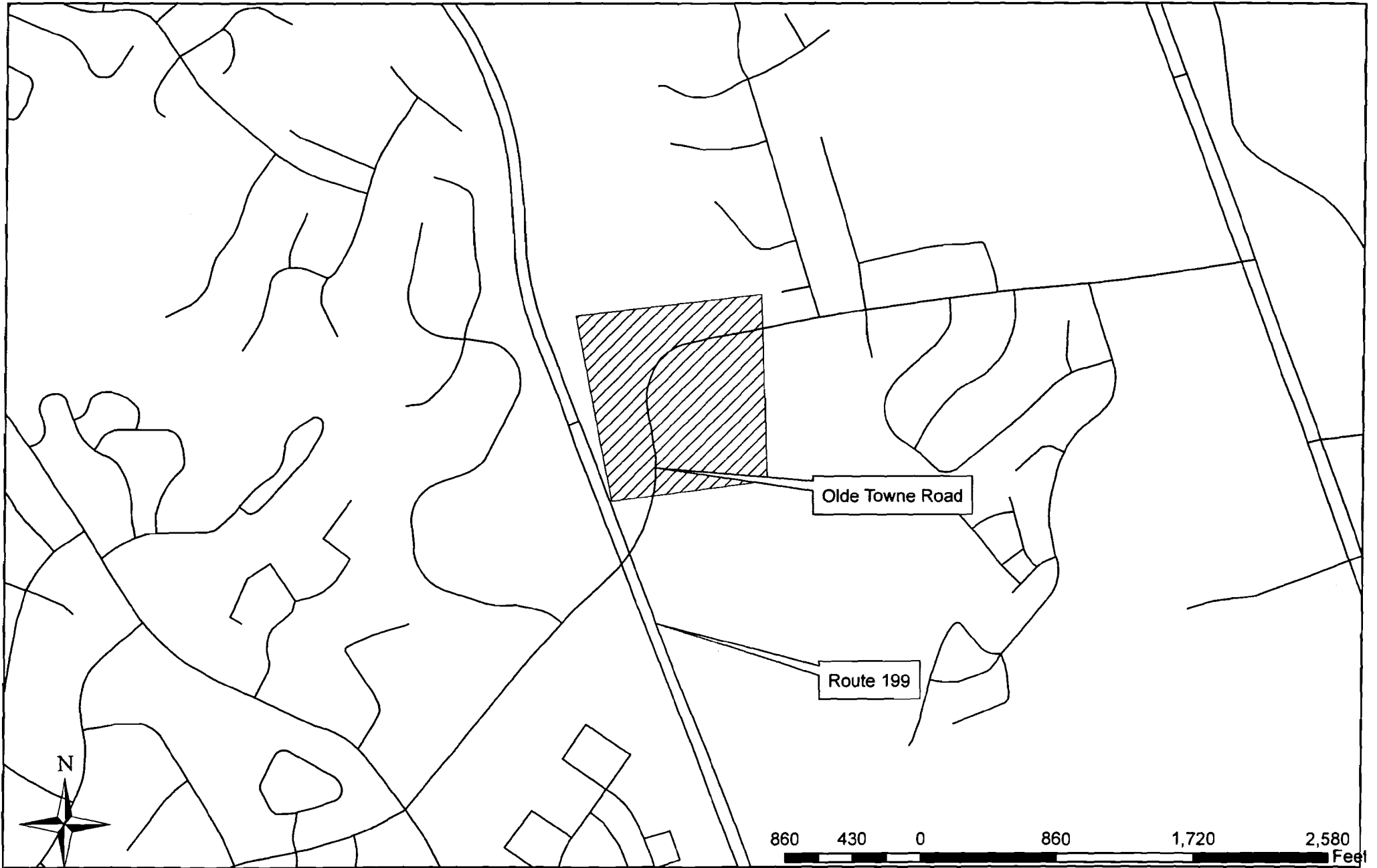
Monticello Pedestrian Crossings



Centerville Road



Olde Towne Road



MEMORANDUM

DATE: November 22, 2005

TO: The Board of Supervisors

FROM: John T. P. Horne, Development Manager

SUBJECT: FY 2006-2012 Six-Year Secondary System Construction Program

At the November 22, 2005, Work Session, County and Virginia Department of Transportation (VDOT) staff will provide an update of all projects currently on the Program and a brief presentation of projects which are not currently on the Program, but which may be considered as candidates. A proposed list of the projects on the Six-Year Program is listed below, and a non-ranked list of the candidate projects follows:

Secondary System Construction Program:

1. Ironbound Road

The segment of Ironbound Road between Strawberry Plains Road and Ironbound Square will be widened from two to four lanes with a landscaped median; from there to the Longhill Connector Road it will widen to five lanes with a center turn lane. Staff has been meeting with designers to get the final road layout and to confirm the feasibility of a roundabout at Ironbound and Longhill. This widening will include medians and multiuse paths along the right-of-way. The ad date for this project in the currently adopted plan is July 8, 2008.

2. Croaker Road

Spot improvements will be made to the shoulders and ditches along a 1.87 mile stretch of Croaker Road extending south from Croaker Landing Road towards Interstate 64. This shoulder strengthening project will be made as needed to meet minimum design standards. In a public meeting with residents along Croaker Road, VDOT discussed right-of-entry with residents and was able to obtain right-of-entry permission by some in attendance. The project is not currently progressing due to a lack of manpower at VDOT; to offset this, VDOT has requested staff's assistance in obtaining rights-of-entry agreements from residents along this stretch of road. The ad date for this project in the currently adopted plan is March 30, 2006.

3. Mount Laurel Road

A minimum plan project or a no-plan project would be undertaken to improve curves along an approximately .45-mile segment of the road beginning about .3 miles from the intersection with Ware Creek Road. The amount of \$550,000 was approved in the last six-year secondary process and in order to proceed VDOT has requested staff's assistance in obtaining rights-of-entry agreements from residents along this stretch of road. Once obtained, this project is prepared to begin. The ad date for this project in the currently adopted plan is April 1, 2006.

4. Barnes Road

State Environmental Review Process (SERP) and scoping would be undertaken to improve curves along an approximately .35-mile segment of the road beginning between .5 and .85 miles east of the intersection with Route 60. If it is determined that the scope of this project will be larger than previously determined, staff recommends revisiting the project as a new submittal. The ad date for this project in the currently adopted plan is July 1, 2010.

5. Scott's Pond Drainage Repair

Inadequately sized drainage pipes were installed in Scott's Pond subdivision and have now been accepted into the public system. Some flooding of roads and yards has occurred. This project would replace four pipes and repair paved driveways after construction.

Candidate List:

1. Lake Powell Road

Improvements would strengthen the shoulders of this road past the entrance to Rolling Woods as was done to Ironbound Road between Jamestown Road and Sandy Bay Road, and as proposed on Croaker Road. Currently, it is just 18-feet wide in some areas; this project would improve drainage and visibility around curves. Staff recommends putting aside secondary road money for a study to determine the costs of such a project and beginning the SERP.

2. Pedestrian Crossings

Pedestrian crossings were part of the candidate list for the Board's last review of the Secondary Road plan. VDOT is now ready this fiscal year under the Safety Program to complete work on the intersections of Monticello Avenue at News Road, Longhill Road at Olde Towne Road, and Route 5 at Williamsburg Crossing Shopping Center. This project is funded with non-secondary road money.

Another pedestrian crossing project that is currently under development by staff concerns the crossings along Monticello Avenue between Ironbound Road and News Road. Staff is working with VDOT to determine appropriate crossing locations and the amount of time it takes to cross and also the impacts these crossings would have on traffic timing.


3. Centerville Road

The Friends of the National Park at Green Spring has requested that turn lanes be provided on Centerville Road for the proposed Green Spring Historical Park. Funding for this project could come from revenue sharing with the local match paid by the Federal government or the Friends. The anticipated date for needing the turn lane is late in calendar year 2007, with interim turnouts being installed in 2006. The County will need to decide in early 2006 whether or not to include this as a revenue sharing project.

4. Olde Towne Road

Improvements would increase the radius of the curve adjacent to the Colonies at Williamsburg timeshare development between Route 199 and Route 60. Right-of-way for this project was reserved as a part of the 2003 Master Plan and Special Use Permit Amendment process for the Colonies at Williamsburg.

At the Work Session, staff hopes to receive direction from the Board on its priorities for the existing projects. Based on current VDOT estimates of available Secondary Road funds (with the exception of the pedestrian crossings), it does not appear that there will be sufficient funding to move any of the candidate projects to the Secondary Road Plan for construction. At a later meeting, a public hearing will be necessary to adopt the final plan.


John T. P. Horne

JTPH/gs

2006-12secondrd.mem

Attachments:

1. Project location maps

MEMORANDUM

DATE: November 22, 2005
TO: The Board of Supervisors
FROM: Leo P. Rogers, County Attorney
SUBJECT: Update on 2005 Legislative Program and Proposed 2006 Legislative Program

Below are the items requested by James City County to be introduced through its 2005 Legislative Program. After each item are the results achieved.

1-1. TRAFFIC CONTROL

Traffic control - photo red. Several bills failed.

1-2. ALLOW WETLANDS BOARD MEMBERS TO SERVE ON AN APPEALS BOARD FOR CHESAPEAKE BAY PRESERVATION ORDINANCE

HB 2378 - (Rapp). Enacted.

1-3. LIFT MORATORIUM ON FUNDING FOR GROUP HOMES

Passed as a line item in the State Budget.

1-4. INOPERABLE MOTOR VEHICLES - CIVIL PENALTIES

HB 2377 - (Rapp). Enacted.

1-5. CONVEYANCE OF CERTAIN EASEMENTS WITHOUT A PUBLIC HEARING

HB 2386 - (Barlow). Enacted.

1-6. FEE CHARGED TO LOCALITIES FOR SERVICES BY COURT AND SHERIFF

Not introduced.

Leo P. Rogers

LPR/nb
Legislative05-06Prog.mem

Attachments

RESOLUTION

APPROVING THE COUNTY'S 2006 LEGISLATIVE PROGRAM

WHEREAS, James City County has developed a Legislative Program for the consideration of the 2006 Session of the General Assembly, which outlines certain legislative policies that the Board believes ought to guide the General Assembly and proposes certain legislation that would benefit the County; and

WHEREAS, the Board has carefully considered its legislative program and believes that it is in the best interest of the citizens of James City County.

NOW, THEREFORE, BE IT RESOLVED that the James City County Board of Supervisors hereby approves the County's 2006 Legislative Program and commends it to the County's representatives in the General Assembly for action.

BE IT FURTHER RESOLVED that a copy of the County's 2006 Legislative Program be forwarded to the County's elected representatives in the General Assembly.

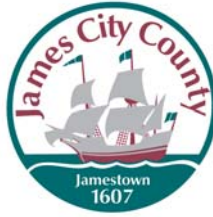
Jay T. Harrison, Sr.
Vice Chairman, Board of Supervisors

ATTEST:

Sanford B. Wanner
Clerk to the Board

Adopted by the Board of Supervisors of James City County, Virginia, this 22nd day of November, 2005.

06legisprog.res



JAMES CITY COUNTY 2006 LEGISLATIVE PROGRAM

Part I. Legislation to be Introduced on Behalf of the County

1-1. FEE CHARGED TO LOCALITIES FOR SERVICES BY COURT AND SHERIFF

Amend Virginia Code Section 17.1-266 to provide that, in addition to the Commonwealth, local governments are exempt from paying fees for services rendered by a clerk, sheriff, or other officer for cases, whether in a court of record or a court not of record, where the local government is a party.

1-2. AUTHORIZATION TO CREATE REGIONAL TRANSPORTATION AUTHORITY

Amend the Virginia Code to allow the Counties of James City and York, the City of Williamsburg, the College of William and Mary and the Colonial Williamsburg Foundation to form a regional transportation authority.

1-3. LOCAL CIGARETTE TAX

Amend Virginia Code Title 58.1, Taxation, Chapter 38, Miscellaneous Taxes, Article 7, Cigarette Tax, to add James City County to the list of counties authorized to impose a tax upon the sale or use of cigarettes.

1-4. LICENSE INSPECTOR

Amend Virginia Code Section 58.1-3735 to add James City County to the localities authorized to create a department of license inspection to enforce license ordinances of the County, review records of the Commissioner of the Revenue, other than income tax returns, and examine and audit books of the taxpayers.

1-5. EXTEND EXPIRATION DATE FOR ADDITIONAL \$2.00 TRANSIENT OCCUPANCY TAX

Amend Virginia Code Section 58.1-3823C to extend the expiration date from January 1, 2008 to July 1, 2010, to authorize the Counties of James City and York to impose an additional \$2.00 transient occupancy tax to promote tourism in the Historic Triangle along with the City of Williamsburg.

1-6. MAKE CONSUMER UTILITY TAX LESS REGRESSIVE

Amend Virginia Code Section 58.1-3812 to change the tax rate from 20% of the first \$15.00 of the gross monthly charge to 2% of the first \$300.00 of the gross monthly charge for local telecommunication service. Also, change the tax rate from 10% of the first \$30.00 of the gross monthly charge to 5% of the first \$100.00 of gross monthly charge for local mobile telecommunications.

1-7. NAMING OF BRIDGES AND HIGHWAYS

James City County requests the General Assembly designate the following names to bridges and highways:

- A) Designate the twin bridges over College Creek on State Route 199 (Humelsine Parkway) as the “Jack L. Massie Bridge.”
- B) Designate the bridge on State Route 631, Little Creek Dam Road, as the “Alma C. White Bridge.”
- C) Designate that portion of State Route 60, Richmond Road, from the intersection with State Route 646, Lightfoot Road, to State Route 611, Kristiansand Drive as the “Jimmy Maloney Memorial Highway.”
- D) Designate that portion of State Route 615, Ironbound Road, from the intersection with State Route 616, Strawberry Plains Road, to the intersection with State Route 5000, Monticello Avenue, as the “James B. Tabb, Sr., Memorial Highway.”

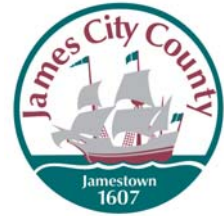
1-8. AUTHORITY FOR COMMISSIONERS OF THE REVENUE TO PROVIDE TAX INFORMATION TO STATE AGENCIES AND OTHERS

Amend Virginia Code Section 58.1-3C to provide that, in addition to the Tax Commissioner, commissioners of the revenue may divulge tax information to certain parties under the restraints specified.

1-9. AUTHORIZE COUNTIES TO ABATE OR REMOVE NUISANCES

Amend Virginia Code Section 15.2-1115 to change any “municipal corporation” to any “locality” may compel or abate the removal of nuisances under the procedures set forth in that Code Section.

**JAMES CITY COUNTY
2006 LEGISLATIVE PROGRAM**



Part II. Position/Legislation to be supported by the County

2-1. FUNDING FOR THE COMMEMORATION OF THE 400TH ANNIVERSARY OF JAMESTOWN

James City County supports continued State funding infrastructure, transportation, planning, and advertising the 2007 quadricentennial commemoration of the founding of Jamestown.

2-2. STATE FUNDING FOR TOURISM

The County urges the General Assembly to increase funding for the Virginia Tourism Corporation ("VTC") to promote tourism in Virginia generally, and the Historic Triangle in particular. This will be the last opportunity for the General Assembly to increase VTC promotions to coincide with the Jamestown 2007 Commemoration.

2-3. AUTHORITY TO FUND TRANSPORTATION NEEDS IN HAMPTON ROADS

James City County supports legislation to authorize localities in Hampton Roads to charge user fees and otherwise collect additional revenue which shall be dedicated to regional transportation improvement that will mitigate congestion.

2-4. TRANSPORTATION FUNDING

James City County calls upon the Governor and the General Assembly to make transportation the primary focus of the 2006 session of the General Assembly. The Commonwealth is experiencing disinvestment in its transportation infrastructure. Absent a major infusion of new and sustained investment in transportation, a congestion and mobility crisis may strangle economic growth and profoundly and negatively affect the quality of life of all our citizens.

2-5. BEHAVIORAL HEALTH AND COMPREHENSIVE SERVICES ACT ("CSA") FUNDING

James City County urges the General Assembly to provide sufficient funding to Community Services Boards to adequately implement mental health, mental retardation and substance abuse treatment programs. Additional State funding is needed to: 1) adequately fund the mental retardation waiver program; 2) provide services to children with serious emotional disorders (yet not eligible for CSA funding); and 3) to cover reasonable administrative costs for CSA programs. Adequate funding and services will help prevent the mentally ill from being released early from treatment, living on the streets, going to jail, or being inappropriately placed in residential facilities or other government programs.

2-6. ADEQUATE LOCAL REIMBURSEMENT UNDER PPTRA

James City County supports increased State funding for local reimbursement under the Personal Property Tax Relief Act (“PPTRA”) program so that the State’s share of the PPTRA reimbursement is fully funded.

2-7. STATE FUNDING FOR STANDARDS OF QUALITY AND SCHOOL CAPITAL PROJECTS

As recommended by the Williamsburg/James City County School Board, the County supports improved State funding to implement the Standards of Quality requirements and to provide additional funding for school capital improvement projects.

2-8. DUI FEES LEGISLATION

James City County supports legislation that amends Virginia Code Sections 16.1-69.48 and 15.2-1716 to provide that the reimbursement of expenses incurred by localities in responding to DUI and other traffic incidents may be collected as a fee in the criminal or traffic infraction proceedings, and that such fee be paid directly into the treasury of the locality.

2-9. PHOTO-MONITORING SYSTEMS

James City County supports legislation to specifically authorize localities to use photo-imaging systems to impose penalties upon drivers who run red lights.

2-10. THE DILLON RULE

James City County supports legislation consistent with that which exists in the majority of states, to provide counties, cities and towns greater local autonomy over matters within the purview of local governments.

2-11. EMINENT DOMAIN

James City County opposes legislation which restricts local authority to avoid and abate blighted conditions through redevelopment or to exercise condemnation authority for proper public purposes such as schools, parks, roads, utilities, stormwater management and other public purposes set out in the Virginia Code.

2-12. SURCHARGES ON LOCAL SERVICES

James City County opposes the imposition of a State fee, tax or surcharge on water, sewer, solid waste or on any other local government services.

2-13. REMOVAL OF MEMBERS APPOINTED TO CERTAIN LOCAL BOARDS, COMMISSIONS, AND AUTHORITIES

James City County supports legislation empowering local government bodies to remove any officer appointed by such bodies prior to the completion of his/her term.

2-14. RESTRICTION ON IMPOSING REAL ESTATE TAXES

James City County opposes any legislation restricting local taxing authority to establish real estate tax rates or place artificial limits on the assessment of real property at its fair market value.

2-15. CONSOLIDATED TELECOMMUNICATION TAXES AND FEES, AND E-911 SERVICES

James City County supports the protection of local revenue streams derived from telecommunication taxes, E-911 taxes, cable television taxes and other similar taxes as the General Assembly considers legislation to replace such taxes with a uniform statewide tax. Dispersements to local governments must be sufficient to offset all revenue losses.

2-16. E-911 SERVICES

James City County supports legislation requiring that personal communication technologies such as Voice Over Internet Protocol be required to use software to identify the origin of any call made to an E-911 system.

2-17. SUBDIVISION STREET STANDARDS

Local governments should have authority to modify standards for subdivision street pavement and right-of-way widths that are beneficial to good planning; public safety; and the well-being of the residents of new subdivisions, without diminishing State funding for street maintenance payments.

2-18. AFFORDABLE HOUSING: ZONING INCENTIVES FOR IN-FILL DEVELOPMENT AND REDEVELOPMENT

The Virginia Code provisions on zoning authority should continue to ensure that local governments have a full range of authority to promote affordable housing, including enabling legislation to give localities the power to facilitate in-fill development, redevelopment and mixing of uses in redevelopment projects. Therefore, the Virginia Code must not be changed to limit local governments' authority to enact land use regulations for the benefits of all citizens of a locality.

2-19. MANUFACTURED HOUSING BY RIGHT

Local governments should retain the authority to plan for the appropriate mix of residential structures in their communities and should retain full authority to regulate the placement of manufactured homes, without State intervention.

2-20. STUDY OF ADULT AND JUVENILE GROUP HOMES

James City County urges the General Assembly to support a State and local study of the status of adult and juvenile group homes, including licensure and regulatory requirements and responsibilities for such homes; how the concentration of such homes in particular neighborhoods and localities affect neighborhood dynamics and service responsibilities of affected localities, and workable regulatory alternatives that could result in greater dispersal of homes and greater integration of consumers into the community as a whole, which is the intention of the State in complying with the *Olmstead* decision.

2-21. SUBSTANCE ABUSE AND MENTAL HEALTH TREATMENT

James City County urges the Commonwealth to provide mental health and substance abuse treatment in jails and juvenile detention facilities given the overwhelming percentage of adults and juveniles in the system diagnosed with mental health and/or substance abuse conditions. In addition, the State must address service access issues that require parents to surrender custody or courts to take youth into the juvenile justice system in order to access mental health and/or substance abuse services. The State requiring these services be provided without allocating funding constitutes an unfunded mandate.