

**MINUTES**  
**JAMES CITY SERVICE AUTHORITY BOARD OF DIRECTORS**  
**REGULAR MEETING**  
County Government Center Board Room  
101 Mounts Bay Road, Williamsburg, VA 23185  
February 13, 2018  
5:00 PM

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**A. CALL TO ORDER**

**B. ROLL CALL**

**ADOPTED**  
**MAR 13 2018**

John J. McGlennon, Roberts District  
James O. Icenhour, Jr., Jamestown District  
Michael J. Hipple, Vice Chairman, Powhatan District  
Ruth M. Larson, Berkeley District  
P. Sue Sadler, Chairman, Stonehouse District

William C. Porter, Interim County Administrator  
Adam R. Kinsman, County Attorney  
M. Douglas Powell, General Manager

**C. PUBLIC COMMENT**

**D. CONSENT CALENDAR**

A motion to Approve was made by John McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: McGlennon, Icenhour Jr, Hipple, Larson, Sadler

1. Minutes Adoption - January 2, 2018, Organizational Meeting and January 9, 2018, Regular Meeting
2. Update to Withdrawal Impact Mitigation Plan

**E. PUBLIC HEARING(S)**

1. Property Exchange - Lift Station 1-7

A motion to Approve was made by James Icenhour Jr and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: McGlennon, Icenhour Jr, Hipple, Larson, Sadler

Mr. Powell gave a brief overview of a PowerPoint presentation regarding this item as included in the Agenda Packet.

Ms. Sadler opened the Public Hearing.

As no one was registered to speak, Ms. Sadler closed the Public Hearing.

**F. BOARD CONSIDERATION(S)**

**1. Pre-Budget Presentation**

Mr. Powell stated that the format for this presentation was for the departments to highlight the Strategic Plan initiatives and specifically focus on the ones that had budgetary implications. He stated that most of the James City Service Authority (JCSA) Strategic Plan initiatives fall into:

Goal 1: Sustainable Long-Term Water Supply

Goal 2: Modern Infrastructure, Facilities & Technology Systems

Mr. Powell referenced both of these initiatives and discussed PowerPoint slides detailing:

1. Goal 1 - Operational Initiative - Evaluate alternatives for long-term water supply: Joint Permit Application for raw water intake on the Chickahominy River, SWIFT and Newport News.
2. Update JCSA Asset Management Plan - Table of water and sewer pipe ages ranging from 0 - +50 years.
3. Goal 2 - Operational Initiative - Accelerating replacement of JCSA meters at residences and transition to bi-monthly billing.
4. Betterment Projects in CIP - To include: Increase water line sizes, road improvements for Longhill Road and Centerville/News Road.
5. Other FY 19-20 Issues - Grinder pumps and recommendations from rate study.
6. Hampton Roads Rate Comparison - Detailing water and sewer residential monthly bill.

Ms. Larson inquired about the cost.

Mr. Powell replied that typically the JCSA was losing approximately \$100,000 a year in the Grinder Pump Program and explained in detail the program, dynamics, maintenance and associated costs.

General discussion ensued regarding details of the Grinder Pump Program.

Mr. McGlennon stated he strongly advocated for the restoration of this program, due to a neighborhood he previously represented, that had experienced an exceptionally high rate of failure due to poor insulation and inspection. He further stated the cost for replacement of the grinder pump at that time was approximately \$6,000. He commented that his expectation was that once a grinder pump had been replaced and properly installed it should have a life span of 20+ years; however, he felt that they were being replaced in a decade of time.

Discussion ensued regarding this issue.

Ms. Larson inquired about the infrastructure.

Mr. Powell stated that several breaks were triggered by recent cold weather and then thawing that occurred afterward and noted the material of the infrastructure was the underlying issue for most breaks.

Mr. McGlennon stated that in regards to the current structure in place, he felt it was sensible to adjust the policies in place so that the infrastructure was not being dependent on high rates of growth in the County. He commented that a very low rate still exists and we are being proactive in trying to address future water needs.

Mr. Hipple inquired about costs relating to aged infrastructure and asked Mr. Powell to put together figures relating to costs associated with antiquated pipes being 20-50 years old, in an effort to make a clearer understanding for the Board and citizens. He inquired about waterline projects and what needed to be done to get ahead of future issues.

Ms. Sadler inquired about JCSA replacement schedules for timeworn pipes.

Mr. Powell briefly discussed the Asset Management Plan.

General discussion ensued regarding pipe repair vs replacement.

Mr. Icenhour reflected back that years ago infrastructure was paid for with new connection fees and noted that in the long-run it was not a sustainable model. He expressed kudos to the Asset Management Plan and felt that it was a more rational approach to future issues.

Mr. Powell commented that Asset Management Plans require continued updating in an effort to always try and make them better.

2. Setting a Public Hearing - Fiscal Year 2019 Utility Rates

A motion to Approve was made by John McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: McGlennon, Icenhour Jr, Hipple, Larson, Sadler

Mr. Powell noted that this is basically a follow up to the Item 1 conversation and referenced the resolution that is included in the Agenda Packet.

Ms. Sadler inquired about the benefit of implementing water rate structures now in terms of long-term water goals.

Mr. Powell replied that the idea behind the 2015 Comprehensive Rate Study was that there will be significant future expenses and noted funds that can presently be set aside will help mitigate future increases. He referenced the philosophy that it is better for the utility and customer to experience gradual incremental increases, as opposed to having a dramatic increase at one time.

Mr. Icenhour inquired about the timeframe of the 2015 Comprehensive Rate Study and the gradual increases.

Mr. Powell replied it is a 10 year recommended plan and noted that this 2-year budget would bring us to the half way point.

**G. BOARD REQUESTS AND DIRECTIVES**

None

**H. GENERAL MANAGER'S UPDATE**

Mr. Powell stated that he had no further comments.

**I. ADJOURNMENT**

1. Adjourn until 5 p.m., on March 13, 2018, for the Regular Meeting

A motion to Adjourn was made by Michael Hipple and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: McGlennon, Icenhour Jr, Hipple, Larson, Sadler

At approximately 5:41 p.m., Ms. Sadler adjourned the meeting.

  
Deputy Secretary