

AT A RECESSED MEETING OF THE BOARD OF SUPERVISORS OF THE COUNTY OF JAMES CITY, VIRGINIA, HELD ON THE 16TH DAY OF APRIL NINETEEN HUNDRED EIGHTY-SIX AT 7:05 P.M. IN THE COUNTY GOVERNMENT CENTER BOARD ROOM, 101 MOUNTS BAY ROAD, JAMES CITY COUNTY, VIRGINIA.

A. ROLL CALL

William F. Brown, Chairman, Roberts District
 Stewart U. Taylor, Vice-Chairman, Stonehouse District
 Jack D. Edwards, Berkeley District
 Thomas D. Mahone, Jamestown District
 Perry M. DePue, Powhatan District

James B. Oliver, Jr., County Administrator
 Darlene L. Burcham, Assistant County Administrator
 Frank M. Morton, III, County Attorney

B. WORK SESSION - FY87 Proposed Budget

Mr. Oliver informed the Board that the salaries for the School Board Administrative staff is budgeted for a 7% increase and not a 7.5% increase as was indicated in the April 10 Budget Work Session.

Mr. John McDonald, Director of Financial and Management Services, summarized actions that the Board had tentatively approved in previous Budget Work Sessions and the Revenue - Expenditure Balance worksheet. Mr. McDonald reviewed charts with the Board using a 69-cent tax rate, as opposed to the 70-cent tax rate in the proposed budget, and indicated that a 69-cent tax rate should fund the new schools and carry the County through the next five years. Mr. McDonald informed the Board that the reason for using a 70-cent tax rate in preparing the budget was to give the Board leeway to make changes during the budget decision process.

Mr. Taylor stated that he did not feel the proposed forestal district program would meet the needs of landowners as well as the present land use tax deferral program.

Mr. McDonald stated that if landowners worked together to form a district, most of those in the present program would be able to participate in the forestal program.

Mr. DePue stated he would like to review this issue more and further stated that he felt the Board would have to either repeal land use taxes or increase the tax rate.

Section C - General Fund Expenditures

In response to a question from Mr. DePue regarding anticipated revenues on constitutional officer positions, Mr. McDonald stated that it was hoped the State Compensation Board would approve the position upgrade in the Commissioner of Revenue's Office but we did not feel the Compensation Board would support the Treasurer's request. Mr. Walt Schmidt, Assistant Director of Financial and Management Services, stated \$7,500 would be needed to fund the upgrade in the Commissioner's Office in the absence of Compensation Board approval.

Mr. Brown inquired about the amount of funding for Professional Services in the Real Estate Assessments budget request.

Mr. McDonald stated the funds would be used to pay outside agencies for work on real estate maps.

Mr. Mahone stated he felt it would have been helpful to have noted in some way positions added during the fiscal year. Mr. DePue requested staff to incorporate that idea into next year's budget format.

Mr. Brown suggested the Board discuss forest use tax, landfill fees and the tax rate increases before next Monday's meeting, as he felt those were the biggest issues the Board needed to consider.

Mr. Taylor suggested going through the Capital Improvement Budget first to see if additional funds could be identified.

In response to a question from Mr. Brown, Mr. McDonald stated the \$40,000 in the Clerk of the Circuit Court's budget was to cover microfilming costs, but would be reimbursed through fees collected.

In response to a question from Mr. DePue, Mr. McDonald stated the Sheriff's Office budget assumes State Compensation Board funding for the clerk typist position.

Mr. Mahone inquired about the cost of E-911 in the Central Dispatch budget. Mr. McDonald responded there was an ongoing monthly assessment for the use of the system by C & P Telephone Company and the County pays for the installation and maintenance of the system.

The Board recessed at 8:27 p.m. and reconvened at 8:45 p.m.

Section D - Capital Projects Budget

Mr. McDonald gave an opening presentation to the Board stating this budget was difficult to prepare in that staff tried to direct all new money to school capital projects. Mr. McDonald recommended to the Board that if they decided a project should not be funded, to place the money in Capital Contingency.

Mr. Brown noted that in recent years the non-school Capital Projects Budget has been over \$1 million and the proposed budget cuts it back to \$1 million.

Schools:

Mr. Oliver stated he felt that the proposed budget offered no financial reasons for a referendum on new schools.

Mr. DePue requested staff to stay abreast of school projections and inquired if the School Board applied for a bond issue would the County need to commit funds on the School Board's timetable. Mr. Oliver stated staff felt the School Board's timetable was appropriate.

Mr. DePue inquired as to what happened to the funds for the Rawls Byrd project given to Debt Service in FY86. Mr. McDonald responded the County would be reimbursed in FY87, and it was shown in the budget document. Mr. Oliver re-emphasized that staff deleted \$8 million from the School Board's budget request and was lean on County needs.

Recreation:

Mr. McDonald informed the Board that the lighting for the Mid-County Park had been moved back from next year's budget.

Mr. Brown stated he did not object to expanding the parking lot at the park, but felt paving was not necessary and suggested the two Mid-County Park projects be reversed in the 5-year plan. Mr. Mahone stated that he felt too much money had been spent on the Recreation's Capital Projects budget.

Mr. Mahone made a motion to reduce the Recreation's Capital Projects budget by \$145,000 and moved to the School's Capital Projects budget.

Mr. McDonald stated the Upper and Mid-County parks were opportunities to develop parks with grant funds and they have been only minimally developed. Mr. Edwards stated he could not support the motion and

stated he felt other projects should be considered, and not just schools. Mr. Brown stated all projects could not be sacrificed for schools, and stated he would not object to cutting the budget in half. Mr. Taylor stated his main interest was the General Fund and suggested transferring the money cut from this budget to the General Fund. Mr. DePue stated he felt the Recreation's Capital Projects budget needed some belt tightening and stated he would support cutting one-half of the budget and allocate the funds to something else later on.

Mr. Mahone made an amended motion to remove \$145,000 from the Recreation's Capital Project budget for FY87.

On a roll call, the vote was AYE: Mahone, Taylor. NAY: Brown, DePue, Edwards (3). The motion failed by a 2-3 vote.

Mr. DePue made a motion to cut the Upper and Mid-County Parks Improvements budget to \$70,000.

On a roll call, the vote was AYE: DePue, Mahone, Taylor (3). NAY: Brown, Edwards (2). The motion carried by a 3-2 vote.

Mr. Edwards stated he did not feel the County would be able to raise funds privately to light the ball fields at the Mid-County Park and inquired if the Board desired to move this project up in the budget.

Mr. Brown stated he would rather support lighting the ball fields than paving parking lots. Mr. Brown further stated he did not feel there was a good central location for a Lower County Park and would prefer to see money for that project placed into other central facilities. Mr. DePue agreed with Mr. Brown.

Mr. McDonald stated the approved Parks and Recreation Master Plan recommended the Lower County Park's development by this year.

Public Safety:

Mr. Brown inquired as to what the addition to the Grove Fire Station included.

Chief Woody, Fire Chief, reminded the Board that the Grove Fire Station was built as a temporary building ten years ago and there had been no improvements during that time. Chief Woody stated that the addition would include a meeting room and expansion of sleeping quarters and an enlarged bay area. Chief Woody further encouraged the Board to fund the meeting room as he felt it was beneficial to the community and to the Fire Department.

Mr. DePue stated he felt that compared with other competing projects, he was not inclined to fund \$200,000 for this project. Mr. Brown suggested deleting the meeting room and allowing only essential items. Mr. Brown further suggested cutting the budget by \$50,000 until bids come in for the addition.

Mr. Mahone stated a year ago the project was bid, but the bids were too high and the project was voted down by the Board. Mr. Mahone stated he has been in the station and feels it is adequate, with the exception of the double bay.

In response to a question by Mr. Mahone, Chief Woody stated the cost of a double bay was \$54,000 four years ago.

Mr. DePue suggested cutting \$75,000 from the budget.

Mr. Brown made a motion to reduce \$70,000 from the Grove Fire Station budget and to delete the meeting room. Mr. Brown stated that if additional funds were needed, funds could be taken out of the Contingency Account at a later date.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

Mr. Taylor stated he felt more should have been cut out of the budget.

Mr. Mahone stated concerns about the large increase in data processing costs for all departments, and stated he felt the increase was attributed to labor. Mr. DePue stated he was concerned with the budget request from the Data Processing Department, but not the allocation of funds to departments. Mr. Brown stated he was pleased to see the large increase and felt it was due to the County making better use of Data Processing. Mr. Brown further stated the Department had not had an increase in personnel in a very long time.

Mr. DePue inquired why personnel categories averaged an increase of 7% but individual line items in separate budgets were well above 7%. Mr. John McDonald responded the budget reflects a 3% cost of living increase and a 4% average merit increase, plus the effect of new hires and reclassifications.

Mr. Mahone made a motion to cut the salary increase to 6% by using a 2% cost of living increase and a 4% average merit increase.

Mr. Taylor stated the low inflation rate and falling gas prices justified the motion. Mr. Mahone stated low heating costs and gas prices were significant factors to support his motion. Mr. Mahone compared the proposed salary increases with employee raises at the Newport News Shipbuilding and stated the proposed increase was higher than the shipyard's. Mr. DePue stated he would prefer a 2½% to 3% cost of living increase but he would support the motion.

Mr. Brown stated the City of Williamsburg uses a merit increase system of 0% - 8% and stated his main concern was the total compensation. Mr. Brown then asked Mr. Oliver if he had a preference.

Mr. Oliver responded that the County lags in salaries compared to all other jurisdictions on the Peninsula and that the 7% salary increase would help County employees catch up. Mr. Oliver further stated that he did not feel the Newport News Shipbuilding could be compared to the County.

Mr. Edwards stated the cost of living increase has merit but the County does have a competition problem and stated he felt it was unwise to permit salaries to fall farther below competitors' salaries than they already were. Mr. Mahone stated he felt he was acting as the people he represented wanted.

Mr. Brown stated County citizens want better service and stated he felt the County did have better police and fire services than other jurisdictions. Mr. Brown stated he felt \$50,000 was not worth creating morale problems.

On a roll call, the vote was AYE: DePue, Mahone, Taylor (3). NAY: Brown, Edwards (2). The motion passed by a 3-2 vote.

Mr. McDonald stated the reason for the increase in the Data Processing budget was that the County required experienced people in the field. Mr. McDonald further stated the department has been asked to provide other computer operations and are expanding their programs. Mr. McDonald noted the Commissioner of Revenue's Office as an example of the department's expansion. Mr. Brown stated he felt the data processing effort was very impressive in County departments.

Mr. Mahone expressed concerns about the funds spent in purchasing new vehicles in Buildings and Grounds. Mr. McDonald and Mr. Schmidt stated the funds would purchase electric motors, riding equipment, and two new pick-up trucks; one for the HVAC position and the other for general use of Buildings and Grounds.

Mr. DePue inquired as to the increase in personnel expenses in the Records Management budget. Mr. McDonald responded these costs would be covered by a reduction in contractual services.

In response to a question in the Public Works budget, Mr. McDonald noted that the Soil and Erosion Control Inspector position was created during FY86 and only funded for that portion of the year, and the FY87 Budget reflects the full annual salary.

Development Projects

Mr. Taylor inquired about the sidewalks on Longhill and Centerville Roads.

Mrs. Gussman responded the sidewalks would extend from Longhill Road to Forest Glen Drive; 2,200 feet at \$20 per square foot.

Mr. Taylor made a motion to cut the Sidewalks budget by \$40,000 for FY87.

On a roll call, the vote was AYE: Brown, DePue, Mahone, Taylor (4). NAY: Edwards (1). The motion passed by a 4-1 vote.

Mr. Edwards requested staff to place in a future budget the amount required for expansion of the Government Center.

In response to a question raised by Mr. Taylor regarding the Dirt Street budget, Mr. Wayland Bass informed the Board that the amount requested was less than desired, but there were several projects that could be worked on with these funds; Robinsontown Road and a couple of streets off from Mooretown Road are on the top of the list.

Mr. DePue and Mr. Taylor stated they favored keeping the money in the budget.

Mr. Brown stated he felt the amount of funds for the Industrial Land Acquisition budget was inadequate and stated the County should acquire the Curtis property, which would have a long-term tax impact for the County.

Solid Waste

Mr. Morton stated the County was in discussions with a property owner for possible land acquisition of a large tract. Mr. Morton requested the Board to hold discussion on this matter for an executive session.

Mr. DePue made a motion to cut \$25,000 from the land acquisition budget.

On a roll call, the vote was AYE: DePue, Mahone, Taylor (3). NAY: Brown, Edwards (2). The motion passed by a 3-2 vote.

General Administration

Mr. Brown stated he had received a letter from Judge Carneal requesting a secretary. Mr. Brown instructed staff to give the other Board members a copy of the letter.

Environmental Protection

Mrs. Victoria Gussman gave an overview of projects included in this category.

Mr. Oliver stated that it was wise strategy for the County to acquire wetlands for a Blue Heron Rookery to show that the County is sensitive to environment aspects.

Mr. Taylor stated he would prefer to cut all funds from the Environmental Protection Fund.

Mr. Brown stated the Environmental Protection Fund amount was woefully inadequate, but he does support it. Mr. Brown stated that he does not agree with acquiring archeological sites, questions the greenbelts and favors acquisition of wetlands and sensitive areas. Mr. Brown stated that acquisition of wetlands would benefit the County's mitigation for the Ware Creek Reservoir.

Mr. Taylor made a motion to cut \$50,000 from the Environmental Protection Fund.

Mr. Edwards stated he felt it would be a mistake to take such action. Mr. DePue agreed with Mr. Edwards.

On a roll call, the vote was AYE: Taylor (1). NAY: Brown, DePue, Edwards, Mahone (4). The motion failed by a 1-4 vote.

County Utility Projects

Mr. Edwards stated he felt the County Utility Projects budget should be funded by the Service Authority. Mr. DePue agreed with Mr. Edwards.

Mr. Oliver stated a burden had already been placed on the Service Authority Budget this year.

Mr. DePue made a motion to move \$26,800 to the Service Authority Budget and to delete \$26,800 from the County Utility Projects budget.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

Section E - Utility Budgets

Mr. Mahone called the Service Authority into session at 10:24 p.m.

Mr. Sanford Wanner, Service Authority Business Manager, stated that in a previous work session he had outlined the Service Authority's major plans and programs. Mr. Wanner stated that the Board had approved four new positions in FY86 and he was requesting five more in the FY87 Budget.

Mr. Brown stated he had some concerns with projects planned for the out years, but not with the FY87 Budget. Mr. Brown stated he felt it was prudent to have developers pay for and develop lines. Mr. Brown further stated that he felt building a Service Authority building was not a priority and he would rather place those funds in the Ware Creek Reservoir fund.

Since work to be done on Centerville Road was some time off, it was the consensus of the Board to move this project back one year.

Mr. Brown made a motion to move the building of a Service Authority building back two years.

On a roll call, the vote was AYE: Brown, Mahone (2). NAY: DePue, Edwards, Taylor (3). The motion failed by a 2-3 vote.

Mr. Edwards made a motion to move the engineering for a Service Authority building back one year.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone, Taylor (5). NAY: (0).

Mr. DePue stated he would like to have connection fees reduced.

Mr. Brown stated he was against reducing utility fees and stated the fees were compatible with other rapid growth areas. Mr. Taylor and Mr. Edwards agreed with Mr. Brown.

Mr. DePue noted that everyone in the newly extended areas on Centerville Road would be able to connect to authority lines at the lower fee prior to July 1, 1986, and would be contacted in writing of this.

Mr. Wanner noted that if people had a good water source, they would not be required to connect.

Mr. Mahone made a motion to adjourn the Service Authority.

The motion passed by a unanimous voice vote.

The Service Authority adjourned at 10:48 p.m.

Section F - Other Funds


Mr. McDonald did a page-by-page review of this section with the Board.

Mr. DePue commented he did not have a problem with landfill fees.

Mr. Taylor made a motion to recess until April 17, 1986 at 7:00 p.m.

On a roll call, the vote was AYE: Brown, Edwards, DePue, Mahone,
Taylor (5). NAY: (0).

The Board recessed at 10:56 p.m.



James B. Oliver, Jr.
Clerk to the Board