

**MINUTES**  
**JAMES CITY COUNTY BOARD OF SUPERVISORS**  
**REGULAR MEETING**  
**County Government Center Board Room**  
**101 Mounts Bay Road, Williamsburg, VA 23185**  
**December 8, 2015**  
**6:30 PM**

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**A. CALL TO ORDER**

**B. ROLL CALL**

Mary K. Jones, Berkeley District  
John J. McGlennon, Roberts District  
Kevin D. Onizuk, Vice-Chairman, Jamestown District  
James G. Kennedy, Stonehouse District  
Michael J. Hipple, Chairman, Powhatan District

Bryan J. Hill, County Administrator  
Michelle M. Gowdy, County Attorney

**C. MOMENT OF SILENCE**

**D. PLEDGE OF ALLEGIANCE**

1. Pledge Leader – Isabella Kennedy, a 4th-grade honor student at Walsingham Academy and resident of the Stonehouse District.

A motion to amend the Agenda to allow the Public Comment to come before the Presentations was made by Mr. Onizuk and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

**E. PUBLIC COMMENT - Until 7 p.m.**

1. Ms. Marjorie Ponziani, 4852 Bristol Cir., addressed the Board thanking Ms. Jones for her years of service and voiced her concern regarding the Legislative Agenda.
2. Mr. Frank Polster, 420 Hempstead Rd., addressed the Board regarding the support for Stormwater Programs in its 2016 Legislative Agenda.
3. Mr. Ed Oyer, 139 Indian Cir., addressed the Board thanking Ms. Jones and Mr. Kennedy for their many years of service to the County.
4. Ms. Rosanne Reddin, 7400 Presidents Ct., addressed the Board regarding the roundabout proposed at the intersection of News and Centerville Roads.
5. Mr. Chris Henderson, 101 Keystone, addressed the Board regarding the Financial Statements presentation and voicing his concerns regarding the Legislative Agenda.
6. Ms. Barbara Henry, 141 Devon Rd., addressed the Board regarding an online check book register and thanked Mr. Kennedy and Ms. Jones for their service.
7. Mr. Jay Everson, 103 Branscome Blvd., addressed the Board thanking Ms. Jones and Mr. Kennedy for their service and addressed the notion of criminal backgrounds and employment with the County.

**ADOPTED**

**JAN 12 2016**

**Board of Supervisors**  
**James City County, VA**

8. Mr. Joseph Swanenburg, 3026 The Pointe Dr., addressed the Board regarding the economic situation in the County.

**F. PRESENTATIONS**

1. Review of FY 2015 Financial Statements for James City County and James City Service Authority – Dixon Hughes Goodman, LLP

Ms. Leslie Roberts, representative of Dixon Hughes Goodman, LLP, addressed the Board giving an overview of the financial audit and financial statements that were included in the Agenda Packet.

2. VDOT Quarterly Report

Mr. Rossie Carroll, Williamsburg Residency Administrator, Virginia Department of Transportation (VDOT), addressed the Board giving an overview of the Quarterly Report included in the Agenda Packet.

Ms. Jones stated her strong opposition to the proposed roundabout at the intersection of News and Centerville Roads.

Mr. McGlennon requested that during the next paving cycle that Lake Powell Point be included.

Mr. Onizuk mentioned several projects and thanked Mr. Carroll for his assistance and efforts to work the County.

Mr. Kennedy thanked Mr. Carroll for all of his efforts over the years. He also questioned the progression of a fix for an area in his neighborhood that is sinking.

Mr. Hipple stated that he has heard several concerns from citizens about the proposed roundabout and has informed the citizens of VDOT's public hearing scheduled for December 16.

3. Presentation by Registrar

Mr. Jack Edwards, Secretary of the Electoral Board, informed the Board that Mr. A. J. Cole, general registrar, has resigned effective January 1. Mr. Edwards introduced Ms. Dianna Moorman who will be the General Registrar effective January 1.

4. Presentation by Communications

Director of Communications, Jody Puckett, addressed the Board and introduced the County's 2015 Annual Report in video format. She praised the work of the Communications staff and specifically the video crew that put the video together entirely in house.

5. 2015 Chairman's Awards

Mr. Hipple presented the 2015 Chairman Award for Staff to Mr. Randy Hisle, chief video engineer, for his outstanding work.

Mr. Hipple presented the 2015 Chairman Award for Citizen or Group to the Bruton Volunteer Fire Department for dedication and service to the community.

Mr. Hipple presented an additional 2015 Chairman Award to County Administrator Bryan Hill for his efforts in developing the strategic initiatives and leading the County to its AAA Bond Rating.

6. Recognition of Service - Ms. Jones and Mr. Kennedy

Mr. Hipple presented Ms. Jones with a token of appreciation for her years of dedicated service to the County.

Mr. Hipple presented Mr. Kennedy with a token of appreciation for his years of dedicated service to the County.

Mr. Hill read written comments by Mr. Jack Fraley which expounded upon the efforts of Mr. Kennedy while serving as a Supervisor.

**G. CONSENT CALENDAR**

A motion to Approve was made by Mr. McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

1. Minutes Adoption - November 24, 2015 Regular Meeting
2. Contract Award - Recreation Center HVAC Replacement
3. Adoption of the James City County Emergency Operations Plan 2015

**H. PUBLIC HEARING(S)**

1. Adoption of the Mooretown Road Extended Corridor Study Report

A motion to Approve was made by Mr. McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

Zoning Administrator Jason Purse addressed the Board giving an overview of the Staff Report included in the Agenda Packet.

Mr. Keith Lewis, Consultant with Vanasse Hangen Brustlin (VHB), gave a brief presentation and overview of the Mooretown Road Extended Corridor Study Report included in the Agenda Packet.

Mr. Onizuk questioned the design of the road when portions of the road farther down do not have similar landscaping and beautification elements.

Mr. Lewis stated that if/when the road was to be built, those landscape elements could be further refined to meet the scope of the final project.

Mr. McGlennon and Mr. Onizuk questioned the utilization of the land in the study and questioned whether or not York County was included in the study process since most of the economic impact would be in York County.

Mr. Lewis stated yes that York County was part of the study process and was involved in the technical committees as well as their economic development staff.

Ms. Jones stated that the original reason for extending Mooretown Road was for public safety, to provide ingress and egress throughout the County in the event of a major event weather and citizens needed to evacuate. She questioned what consideration the public safety component given during this study process. She also stated that none of the public

comments during the study seemed to support the recommendation, so which segment has the least impact on private properties.

Mr. Lewis stated that during the stakeholder meetings, emergency services personnel were consulted and they were very enthusiastic about the potential for mitigating traffic impacts during emergencies. The extension would allow emergency services to get around the County even if Interstate 64 was being used as an evacuation route.

Mr. Lewis stated that in regard to the question about which alternative has the least amount of impact on private property, that would be alternative one, which is the one that goes right through the middle.

General discussion ensued about the relative impacts to property and residents for each alternative route.

Mr. Kennedy stated that this project was originally brought forward for public safety reasons. In reality, this project will probably not be funded in our lifetime, so he does not have an issue with leaving all three alternatives on the table.

As there were no other questions for staff or the consultant, Mr. Hipple opened the Public Hearing.

1. Mr. Frank Polster, 420 Hempstead Rd., addressed the Board stating that he does not oppose the adoption of the study document, but it will have a cumulative impact on the County and should be considered within the context of the County as a whole.
2. Mr. Chris Henderson, 101 Keystone, addressed the Board stating his support for alternative Route 1 as it supports and preserves economic opportunity.
3. Mr. Wayne Moyer, 268 Peach St., addressed the Board stating that alternative Route 1 would run right through his property and is not sure that a four-lane road is warranted.
4. Mr. Jack Fowler, 109 Wilderness Rd., addressed the Board in opposition to the road extension stating that it is not warranted as Route 199 was built to alleviate traffic through the County.
5. Mr. Phillip Drinkwater, 255 Peach St., addressed the Board stating that the road extension would cut right through his property and negatively impact his family's business and is not warranted.
6. Mr. Joseph Swanenburg, 3026 The Pointe Dr., addressed the Board in opposition to the adoption of the study report as more development, more roads equals more traffic congestion.
7. Mr. Gary Massie, 8644 Merry Oaks Ln., addressed the Board stating that this is a safety project as it eliminates four at-grade railroad crossings. Protecting the railroad corridor and passenger corridor is important for future development.

As there were no other registered speakers, Mr. Hipple closed the Public Hearing.

Ms. Jones stated that she would support alternative one as it makes the most sense to her, but she recognizes that the citizens seemed to support Alternative 3. Impacts on property owners need to be taken into consideration heavily.

Mr. Hipple clarified that the action tonight is to adopt the study, not to endorse one particular route.

Mr. Purse stated that if the Board wanted to adopt the study without any recommendation, then it can certainly do that. That way the study document and all three alternative routes would stand on their own as a guiding document, without any recommendation for a particular route. He also clarified that all of the potential land uses along any of the routes would have to come before the Board for legislative action.

Mr. McGlennon expressed his concern over the report as there was widespread opposition to the road being built. He can accept the report, even without the recommendation, but he has an issue with adopting the report as that implies future action.

Mr. Onizuk stated that he is in general agreement with the other Board members. He believes that the study can move forward without a recommendation, but did acknowledge that there appears to be little public support.

General discussion ensued about the prioritization of road projects and getting funding for road projects from the state. The end result being that this project will probably not receive funding in the next 40 years or more.

Mr. Purse stated that VDOT would require that the study and the analysis be adopted by the Board, but a recommendation for a particular route is not necessary.

Mr. Onizuk clarified that adopting the study document basically accepts the findings of the study and adopts the analysis as a reference document, it puts this document in our library of references, but it does not move anything forward or endorses a particular route to be built.

Mr. Purse stated correct.

Mr. McGlennon and Mr. Onizuk agreed to adopt the reference document without endorsing a recommendation.

Mr. McGlennon asked that the motion reflect that the recommendation should be removed from the reference document.

2. LU-0002-2014 8491 Richmond Road (Taylor Farm) Land Use Designation Change

A motion to Postpone was made by Ms. Jones and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

Planner III, Ellen Cook addressed the Board stating that the applicant has requested that this case be postponed until the March 8 regular meeting.

**I. BOARD CONSIDERATION(S)**

1. Adoption of 2016 Legislative Program

A motion to Approve was made by Mr. McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

Ms. Gowdy stated that this is the finalized Legislative Agenda as discussed at the previous Work Session.

General discussion ensued regarding the legislative program.

Ms. Jones expressed her desire to strike Subsection 3-11 and to remove the reference to VA High Growth Coalition in Subsection 3-16.

Mr. Hipple stated that Subsections 3-11 and 3-16 would be pulled for separate discussion and votes and requested a motion to move the adoption of the Legislative Agenda as a whole.

Mr. McGlennon made a motion to adopt the 2016 Legislative Agenda with the exception of Subsections 3-11 and 3-16.

General discussion ensued regarding Subsection 3-11, tax equity between cities and counties.

A motion to Remove Subsection 3-11 was made by Ms. Jones and the motion result was Failed.

AYES: 2 NAYS: 3 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, Onizuk Nays: McGlennon, Kennedy, Hipple

Significant discussion ensued regarding the legislative program of the VA High Growth Coalition.

A motion to Remove the reference to VA High Growth High Coalition in Subsection 3-16 was made by Ms. Jones and the motion result was Failed.

AYES: 2 NAYS: 3 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, Onizuk Nays: McGlennon, Kennedy, Hipple

2. Request for postponement of Skiffes Creek application

A motion to Approve was made by Ms. Jones and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0  
Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

**J. BOARD REQUESTS AND DIRECTIVES**

The Board expressed its gratitude to Ms. Jones and Mr. Kennedy for their dedication and commitment to the community over their years of service.

**K. REPORTS OF THE COUNTY ADMINISTRATOR**

1. County Administrator's Report

Mr. Hill thanked the Communications Department for all of its hard work on putting together the first annual report in video format. He announced that the County offices would be closed December 24, 25 and January 1.

At 9:56 p.m., Mr. Hipple recessed the Board in order to conduct the Board of Directors meeting.

At 9:58 p.m., Mr. Hipple reconvened the Board of Supervisors.

**L. PUBLIC COMMENT**

1. Ms. Heather Cordasco, 13 Alexander Pl., addressed the Board thanking Ms. Jones for her years of service and dedication to the citizens and the community.

**M. CLOSED SESSION**

**N. ADJOURNMENT**

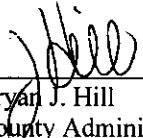
1. Adjourn until 4 p.m. on January 4, 2016, for the Organizational Meeting

A motion to Adjourn was made by Mr. McGlennon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Jones, McGlennon, Onizuk, Kennedy, Hipple

At 10:02 p.m., Mr. Hipple adjourned the Board.



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Bryan J. Hill  
County Administrator