

**MINUTES**  
**JAMES CITY COUNTY BOARD OF SUPERVISORS**  
**WORK SESSION**  
**County Government Center Board Room**  
**101 Mounts Bay Road, Williamsburg, VA 23185**  
**October 25, 2016**  
**4:00 PM**

---

**A. CALL TO ORDER**

**B. ROLL CALL**

John J. McGlennon, Vice Chairman, Roberts District  
Ruth M. Larson, Berkeley District  
Kevin D. Onizuk, Jamestown District  
P. Sue Sadler, Stonehouse District  
Michael J. Hipple, Chairman, Powhatan District

Bryan J. Hill, County Administrator  
Adam R. Kinsman, County Attorney

**C. BOARD DISCUSSIONS**

1. Colonial Behavioral Health Presentation

Mr. David Coe, Executive Director, Colonial Behavioral Health (CBH), gave an agency overview which is included in the Agenda Packet. Topics of discussion included in the presentation are as follows:

- Budget - Revenue Sources
- Local Utilization by Jurisdiction
- County Services by Age - FY 2016
- County Program Area - FY 2016
- Emergency Services
- Crisis Intervention Teams (CIT)
- CIT Assessment Center (CITAC)
- CITAC Utilization - James City County
- Adult MH Service Provided
- Adult Substance Use Services
- Child/Adolescent Services
- Developmental Disability Services
- Other Services and Projects

Discussion ensued regarding these individual subjects.

Mr. Onizuk inquired if CBH receives funding from private health insurance.

Mr. Coe replied yes; however, the broadest coverage for behavioral health population is Medicaid. He extended an invitation to the Board members,

**ADOPTED**

**NOV 4 2017**

individually or as a group, to tour CBH which would provide an opportunity for any questions about the facility. He expressed his gratitude to the Board for the support James City County has given to CBH.

Mr. McGlennon inquired why James City County citizens are utilizing services more than other counties that are similar in size.

Mr. Coe stated that he feels it is primarily due to the proximity to James City County versus other counties.

Mr. McGlennon inquired about geriatric services.

Mr. Coe replied that geriatric services are limited, noting that the services primarily provided are case management, outpatient services and psychiatry.

Mr. McGlennon inquired about jail-based services and what would the biggest impact be if localities made additional investments in CBH services.

Mr. Coe commented that local funding is flexible and can be tailored to meet various needs. He noted that without local funding, needed programs would be cut back or shut down and emphasized the need to invest more in geriatric and children services.

Ms. Sadler expressed her gratitude to Mr. Coe for the work he and CBH does for the community.

Ms. Larson referred to a recent article in the Richmond Times-Dispatch regarding their Community Services Board (CSB) working on same day access and inquired if that is something CBH is able to do.

Mr. Coe stated that there are expectations of funding in the Governor's budget to implement same day access across every CSB in Virginia and hopes that this will be done within the next year.

Mr. Onizuk expressed his gratitude and stated it is a privilege to invest and contribute to the services CBH provides.

Mr. Hipple inquired about the role of the homeless population in the scenario, the CIT in regards to Fire/EMS and the CITAC in our area being high when compared to surrounding communities.

Mr. Coe discussed the challenges faced with each of these issues and noted that the partnership with Riverside Doctors' Hospital has been a huge benefit.

Mr. Onizuk commented on County law enforcement officers being involved and trained in CIT.

Mr. Hipple expressed his gratitude to Mr. Coe.

Mr. Hill expressed his gratitude to: Mr. Coe; Mr. John Galganski, Fire/Rescue Battalion Chief; Ms. Sue Mellen, Director of Financial and Management Services; Ms. Rebecca Vinroot, Director of Social Services and Ms. Brittany

Voll, Marketing & Development Specialist for attending the work session meeting.

2. Greater Williamsburg Chamber and Tourism Alliance Update

Ms. Karen Riordan, President and CEO, discussed a handout given to the Board members titled "James City County Calendar Year through August 2016 Report." She referenced 2015 total tourism expenditures amounting to \$408,385,940 and noted that the amounts are very similar to the previous year's figures. She gave an overview of lodging within the County and discussed the breakdown for the calendar year. She noted that although the total calendar 2016 year-to-date room nights are down 4.6% over the previous year, 2015 was the highest year for room nights in the County from the previous 11 years. She further noted that the Quality Inn Kingsmill had been closed since December 2015 and four hotels and two timeshares were non-data filers in August 2016. She commented that meal tax results for August 2016 had not yet been filed.

Mr. Hill stated that he had spoken with the Commissioner of the Revenue regarding the meal tax results for August 2016. He noted working as a partnership with constitutional officers as well as the Chamber and County finance staff. He commented that the overall budget coming into the close of 2016 looks strong for the second year in a row.

Ms. Riordan expressed concerns with the Smith Travel Accommodations Report (STAR) whereas the report has shown data inconsistencies. She discussed areas of lodging within the County that have not been accounted for in this publication and noted that a representative had been contacted regarding these discrepancies. She commented that this report only reflects 37% of the total picture and therefore she has been in touch with another company that hopefully will incorporate timeshare data information into these metrics for a more accurate measurement.

Mr. Onizuk remarked on the Quality Inn at Kingsmill reopening and inquired about the difference of a room night and an owned night in a timeshare.

Ms. Riordan stated that a timeshare room night is a room that is considered a transient rental and noted that they are under a regulation to contribute the \$2 tax just like a hotel. She further stated that the owner-occupied timeshare units have been purchased and the owner is paying taxes on that purchase to the County in which they live. She noted that she had spoken with leadership of area timeshares and discovered that they are doing more selling to owners and are not renting as many rooms on the transient market. She mentioned that several area timeshares are looking to expand and continue to grow if the economy remains positive and noted the uniqueness whereas a major tourism destination like Orlando, FL, does not have the ratio of timeshares (3,654) to hotels (2,155) that are currently present in this area.

Mr. Hipple inquired about the possibility of a hotel convention center in this area.

Ms. Riordan replied that she does not foresee that happening anytime soon

and stated that convention centers in Virginia are generally not doing well and have reported losing money.

Mr. Hill briefly mentioned the County appearance from the City of Williamsburg down toward Busch Gardens possibly being discussed at the next work session.

Ms. Larson inquired about the Trip Advisory Rank.

Ms. Riordan stated that Trip Advisor is an online tool where the consumer can see how their preferred places to stay rate on things such as service, safety, cleanliness and affordability as well as the ability to book reservations. She briefly discussed the effects poor ratings as well as good ratings can have on a business.

Mr. Onizuk inquired about the geographic region for the ranking.

Ms. Riordan replied that it is all of Virginia.

Ms. Larson commented that she frequently hears hoteliers stating that there is nothing new in the area, making it harder to get more room nights on the books and asked Ms. Riordan for her thoughts on the subject.

Ms. Riordan referred to the Economic Impact Study and discussed local current attractions that promote tourism. She stated that this area currently has over 15 attractions and she is always looking for ways to present the destination as a fresh interesting place with something new to do every weekend.

Mr. Hill recognized a recent tour for public safety officers that was held at Anheuser-Busch Brewery and referenced the Strategic Plan.

Ms. Larson inquired about the interest and growth in micro-breweries.

Ms. Riordan referenced the Williamsburg Tasting Trail and commented on the collaboration and cooperation of the area vendors who chipped in and paid for 80,000 promotional brochures. She stressed that this is not a new attraction, but rather a new product that is very well received and being put out on the marketplace. She noted that a cidery would drive tourism and be a wonderful addition to the County since they are very popular with all age groups. She referenced the Harvest Celebration to be held November 4-13, 2016. She briefly discussed the "Greater Williamsburg Region Calendar Year through August 2016 Report" handout that was given to the Board members.

Mr. Hill stated that the handout shows James City County meal tax and retail sales are leading the way.

Mr. McGlennon stated that he thinks it is important to highlight that, especially the sales tax.

Mr. Onizuk stated that it is hard to see the full picture with concentration on timeshares, because you do not see the owners and that is significant. He

further stated that owners come here year after year and are significant visitors to our community.

Mr. Hill stated the numbers are showing that we are doing the right thing and we are going to work to get even better numbers for next year.

Mr. Hipple asked if there were any questions.

The Board took a break at approximately 5:12 p.m.

The Board reconvened at approximately 5:17 p.m.

3. Virginia Dominion Power Update

Mr. Hill introduced Ms. Stephanie Harrington to the Board.

Ms. Harrington thanked Mr. Hill and the Board and introduced Ms. Courtney Fisher, a coworker in the Electric Transmission Department at Virginia Dominion Power (Dominion). She stated that she would like to speak about the status of a project that was discussed in a James City County Board of Supervisors Work Session in 2012, the consequences of not having started the project, the construction and the timeline. She emphasized the commitment of keeping the power on that Dominion has fulfilled for the last 100 years. She gave an overview of the project referencing a PowerPoint slideshow presentation. She referenced a slide depicting days at 100% capacity for Yorktown Power Station Units 1, 2 and 3 in 2012, 2013 and 2014. She referenced an Integrated Resource Plan, a document filed annually with the State Corporation Commission (SCC), noting that Dominion announced the cease of operations for Unit 1 in 2011, Unit 2 in 2012 and with anticipation of operating Unit 3 until the 2020-2022 range. She noted that the course of ceasing operations at these coal-fired units is highly regulated and driven by the Mercury and Air Toxics Standards (MATS) Rule. She stated that an announcement had been made of retirement for these units by April 2015 and reviewed a slide that suggested several alternatives considered on either the generation, transmission or hybrid side. She noted having spoken with the County Board of Supervisors in 2012 regarding utilizing a corridor from the Charles City County substation, also referred to as the Chickahominy substation, and going through Charles City County, New Kent County and northern James City County on an unimproved corridor and tapping into an existing transmission corridor. She further noted that she felt this was a feasible solution and one that the SCC and the U.S. Army Corps of Engineers (the Corps) had considered. She stated that all these various solutions bubble down to two that could work; the Chickahominy route and the route across the James River, the latter being the one that was proposed to the SCC. She remarked that presently there is still a growing need for power on the peninsula and that the coal units are scheduled for closure in April 2017. She stated that presently construction for the Skiffe's Creek project has not begun and there are reliability concerns. She further stated that once a project of this caliber is awarded it takes approximately 18-20 months from start to finish. She referenced and briefly discussed a PowerPoint slide titled "Powering the Peninsula - Peak Load 1,438 MW (2015)." Next, Ms. Harrington referenced and briefly discussed a PowerPoint slide titled "System

Overloads without Yorktown or Skiffe's Creek." She stated that the grid needs to be balanced and the alternative that floats to the top is the solution that was approved by the SCC and upheld by the Virginia Supreme Court when it reviewed the project. She further stated that a 500 kV line coming from the Surry Power Switching Station would be on land and approximately 17 towers would go into the James River (13 averaging 160 feet tall, two averaging 275 feet tall and two averaging 295 feet tall) and enter into the proposed Skiffe's Creek Switching Station. She remarked that the proposed 500 kV line would go into a new switching station and stated the need to rebuild a 230 kV line with modern towers and modern conductors enabling area growth needs for many years. She discussed a PowerPoint slide titled "The Solution - Surry to Skiffe's Creek to Whealton" referencing the compliance laws that must be followed.

Mr. Onizuk inquired about the construction timeline; risk period; economic impacts; blackouts and short-term options.

Ms. Harrington discussed the concerns Mr. Onizuk mentioned. She stated that Dominion had not yet received the permit to begin construction. She further stated that what is being proposed in this timeline is if, for example, construction began in mid-2017 then the risk profile could possibly extend as far as mid-2018. She commented that once the project was in service with all infrastructure placed in service, there would be absolutely no reliability concerns going forward. She discussed historical operating data that was first talked about in September 2014 when meeting with the Corps and gave a brief overview of a PowerPoint slide titled "Outage Scenarios - Isolate Impacts to the Virginia Peninsula." Ms. Harrington also gave an overview of a PowerPoint slide titled "Regulatory Process" that she referenced. She stated that she would defer any questions that the Board might have to Ms. Fisher.

Mr. Hill stated that there would not be any talk about the switching station this evening.

Ms. Harrington stated okay. She continued her overview of the PowerPoint slide titled "Regulatory Process" and discussed areas of impacts, whereby posing questions such as: could the impacts be avoided or minimized; and if they cannot be minimized what is the mitigation. She discussed a PowerPoint slide titled "Mitigation Agreement - Approval Required of Four Parties" and referenced a Memorandum of Agreement (MOA) highlighted on the slide commenting that the actual document is approximately 30 pages and noted a variety of projects provided to help mitigate area impacts.

Note the following information stated on the PowerPoint slide titled "Mitigation Agreement - Approval Required of Four Parties" reads as follows:

The four parties listed for approval are:

- o U.S. Army Corps of Engineers Norfolk District;
- o Dominion Virginia Power;
- o Virginia State Historic Preservation Office; and
- o Advisory Council on Historic Preservation (ACHP).

The PowerPoint slide shows the following highlighted text: "Without resolution of historic preservation issues, the Corps cannot make a final permit decision."

Ms. Harrington stated that each of the above-referenced parties would have to approve the MOA. She further stated that if all four parties were to sign-off on the MOA, the Corps could make decisions under three of the following categories: deny the permit, approve the permit or ask for further environmental reviews such as an Environmental Impact Statement. She noted that the MOA was sent out the last half of June until the end of July for a 45-day review. She further noted that since that time there have been revisions made to the MOA. She commented that she believed the next steps would be for the MOA draft to be presented; whereas, consulting parties would have another opportunity to provide feedback on the MOA from the Corps. She further commented that Dominion would welcome the opportunity to return to the Board and update it as conditions warrant. She pointed out that a recent article referenced a concept of terminating consultation, stating that this is a possible route the Corps could take and commented that this is not a route anyone involved would want the Corps to take, due to the efforts taken in trying to reach an agreement. She stated that it is her understanding that if the Corps would terminate consultation on this project it would provide an opportunity for a 45-day comment period; whereas, the ACHP would be preparing a report and at the conclusion of that report the Corps could make a final permitting decision. She further stated the options at that time would be the same as if the MOA were signed; deny the permit, approve the permit or consider additional environmental assessment.

Mr. McGlennon commented that regarding the approval of the permit by the Corps, if that should happen, that does not end the process.

Ms. Harrington stated that is correct. She referenced the PowerPoint slide "Regulatory Process" noting that a Virginia Marine Resources Commission Permit and a switching station would be needed as well.

Mr. McGlennon commented that it is his understanding that some possibility of litigation on the permit would be possible as well.

Ms. Harrington replied potentially, yes.

Mr. McGlennon stated that it really does not sound as if initiation of construction in mid-2017 is a feasible timetable.

Ms. Harrington replied that she does not feel it is ridiculously optimistic, it is hopefully optimistic and within the realm of potential.

Mr. McGlennon expressed thanks to Dominion for the work it did restoring power after the remnants of a tropical storm that came through the area. He applauded Dominion's recognition of the importance of getting powerlines buried.

Ms. Harrington concurred.

Mr. McGlennon stated his optimism that ultimately Dominion will recognize there might be some alternatives in this particular instance that they might pursue. He expressed his concern of shifting direction towards a greater dependence on importation, as opposed to treating the peninsula as an area that might benefit more from "home grown" power generation. He questioned if it might make more sense to go back and reevaluate the conversion of the Yorktown plants or find another means to reduce reliance on sources of power that would have to be imported from other places.

Ms. Harrington replied that she understood. She explained that transmission line hearings normally conclude in a day or two; however, this particular one took two weeks and further explained the reasoning behind it taking a longer time span.

Mr. McGlennon stated that he had read that 100,000 customers had signed up for the program of cycling air conditioners on and off and inquired if that is a local number.

Ms. Harrington stated it is not and she would be glad to get that information for him and the Board. She further stated that the 100,000 number is system-wide out of approximately 2.3 million customers.

Mr. McGlennon noted that is less than 5% and stated that he was approached about this program and agreed to participate and never heard another word.

General discussion ensued regarding this topic.

Ms. Harrington stated that as of this morning Dominion is launching its new website [poweringthepeninsula.com](http://poweringthepeninsula.com) which is a portal that provides an overview of the Skiffe's Creek project and further stated she would anticipate that if the project were to be approved it would be a place for project status updates. She noted that she will work with Richmond team members and within the next week or so will make sure that a link is set for Smart Cooling Rewards, providing the general public information on where to find more information.

Mr. McGlennon stated his concerns about the strategic placement of power. He noted that he would like to see if it would be possible to get to the point where a line under the James River might be more than enough to accommodate the need. He further noted that we are now talking about Dominion expending somewhere in the range of \$265 million for a project that is opposed by a wide-range of local resources and stated that the County is on record in opposition to it.

Ms. Sadler referenced the Conservation Program and inquired if that is something that Dominion controls or can it be controlled by an individual at home.

Ms. Harrington stated that it is her understanding that once you participate Dominion can cycle it up or down.

Ms. Sadler inquired if the Conservation Program will stay voluntary.



Ms. Harrington replied absolutely.

Mr. Onizuk inquired about being more proactive and getting the word out to citizens regarding the Conservation Program and what happens when one of these groups (the Corps or Virginia Marine Resources Commission) says no, what is Plan B.

Ms. Harrington replied that from an electric transmission perspective, the route that met the need electrically and was practicable was the Chickahominy route and stated that in order to pursue that Plan B it would require going back to the SCC. She further stated that the solution that is proposed is the solution Dominion is hopeful will be approved.

Mr. McGlennon stated that the Board does not want people to get the impression that they are going to be experiencing regular blackouts or brownouts and Ms. Harrington indicated that Unit 3 is going to be available through 2022.

Ms. Harrington replied that is right.

Mr. McGlennon stated that there would be time to develop an alternative method.

Ms. Harrington replied potentially. She stated that Unit 3 is an oil burning generation. She stressed that she does not work in the generation department for Dominion, but understands that it can take up to a day to ramp-up Unit 3; therefore, it is not an instant quick fix. She stated that weather forecasts are reviewed and if there could be potential for a high load, the generation team would work to ensure that everything was being done to keep the power alive and utilizing the generation sources available.

Mr. Hipple reiterated that Units 1 and 2 would no longer exist and be totally off-line.

Ms. Harrington stated that they are scheduled for retirement April 15, 2017, which is the last day that the Environmental Protection Agency will allow the operation of those units under the MATS Rule.

Mr. Hipple inquired if Dominion applied for everything possible up to this point.

Ms. Harrington stated that there is no more opportunity under the MATS Rule to go for an extension.

Mr. McGlennon inquired even if it is on an emergency basis.

Ms. Harrington replied that she cannot speak to an emergency basis.

Mr. McGlennon stated that he was under the impression that in an emergency situation there could be an exception made.

Ms. Harrington stated that she is personally not sure of what emergency

operations there are available. She further stated that under the MATS Rule the compliance would end under that administrative order, which is very restrictive, and added that Units 1, 2 or 3 are only operated when PJM Interconnection LLC directs them to be run.

Mr. Hipple stated that Unit 3 was run very little in 2012, 2013 and 2014.

Ms. Harrington replied correct.

Mr. Hipple stated that his understanding is that Units 1 and 2 are taking the main load, making Unit 3 a backup.

Ms. Harrington stated correct.

Mr. Hipple inquired if Unit 3 will carry the load that Units 1 and 2 are presently carrying.

Ms. Harrington replied yes and stated that Units 1 and 2 operating at full capacity are approximately 160 MW each and Unit 3 operating at full potential is approximately 800 MW, therefore it could handle the load if called on.

Mr. Hipple reiterated that there is some type of a backup plan with Unit 3.

Ms. Harrington stated that the Integrated Resource Plan stated that Dominion anticipates operating Unit 3 until 2022.

Mr. Hipple referenced the MOA and inquired if the \$85 million that had been earmarked would go into James City County since the powerlines are going to be located in our area or would it be divided up for areas over Virginia.

Ms. Harrington stated that last week a map was developed, noting that she will send it to the Board, which shows the location of various projects that have been earmarked in the MOA draft and commented that some of those project locations are outside the area of the potential impact of the transmission line.

Mr. McGlennon stated that he had read in the newspaper about the possibility of enhancing landscaping at Carter's Grove as part of the Mitigation Plan.

Ms. Harrington replied that she believes that Carter's Grove is still listed.

Mr. McGlennon stated that Carter's Grove is privately owned and believes that it is not open for public viewing; therefore, wonders where that would have an impact in terms of mitigation.

Ms. Harrington replied that it is listed on the National Register and is a historic landmark.

Ms. Fisher stated that Carter's Grove has been determined to have benefit to the nation.

Mr. McGlennon stated that is correct; however, it is the kind of property that people will not get the opportunity to visit or to see.

Ms. Fisher replied yes, at this point in time, but no one knows if it will go up for sale again and noted that it was once publicly managed and because of its eligibility status the nation determined it has public benefit even though it is privately owned at this time.

Mr. Hipple inquired that in reference to how the MOA currently stands, could a Virginia landmark such as the house and area at Jamestown Beach Campsite be restored and enhanced instead of Carter's Grove.

Mr. Onizuk stated that Jamestown Beach Campsite is publicly owned land.

Ms. Fisher stated that there is a hierarchy venue approach within the MOA and with Carter's Grove being privately owned it would have to agree to participate and receive funding. She further stated that the MOA structure is set up so that if the money were declined it could be allocated toward another project.

Mr. Hipple expressed his desire to keep as much of the \$85 million in James City County as possible.

Ms. Fisher stated that all of the mitigation projects had to have a tie to the impacted resources from a historical standpoint and commented that from that perspective Dominion felt that there is connectivity to the project.

Mr. Hipple inquired if this goes through with money preparing to be allocated, and if something has to go to Carter's Grove, will Dominion come back to this Board and say there is a place in James City County where the funds could be used on a historical venue.

Mr. Hill stated that he did not feel that this subject matter should continue.

Mr. Hipple asked the Board members if there were any other questions.

As there were no more questions, Mr. Hipple thanked Ms. Harrington and Ms. Fisher for the presentation.

Mr. Hill expressed his thanks to Ms. Harrington and Ms. Fisher.

**D. CLOSED SESSION**

None

**E. ADJOURNMENT**

1. Adjourn until Regular Meeting

A motion to Adjourn was made by John McGlenon and the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Larson, McGlenon, Onizuk, Sadler

At approximately 6:03 p.m., Mr. Hipple adjourned the Board.

  
Bryan J. Hill, County Administrator