

MINUTES
JAMES CITY COUNTY BOARD OF SUPERVISORS
REGULAR MEETING
COUNTY GOVERNMENT CENTER BOARD ROOM
101 MOUNTS BAY ROAD, WILLIAMSBURG, VA 23185
November 12, 2025
5:00 PM

A. CALL TO ORDER

ADOPTED

B. ROLL CALL

DEC 09 2025

Michael J. Hipple, Powhatan District
Barbara E. Null, Stonehouse District
Ruth M. Larson, Berkeley District
John J. McGlennon, Vice Chair, Roberts District
James O. Icenhour, Jr., Chair, Jamestown District

Board of Supervisors
James City County, VA

Scott A. Stevens, County Administrator
Adam R. Kinsman, County Attorney

Mr. Icenhour stated that County staff had requested a postponement of Public Hearing(s) Item No. 3. An Ordinance to amend and reordain Chapter 10, Solid Waste, Refuse and Recycling, of the Code of James City County, Virginia. He mentioned for public notification purposes that since the Public Hearing had been advertised the Public Hearing would be opened at this meeting and remain open until the Board's December 9, 2025, Regular Meeting. Mr. Icenhour noted that no staff presentation would be given at this meeting. He advised that any individuals who signed up to speak would be allowed to do so, but only one opportunity to speak during the Public Hearing process was allowed.

Mr. Icenhour stated that the Pledge Leader would be introduced by Supervisor Hipple.

Mr. Hipple introduced the Pledge Leader Kaia London and gave highlights of her various interests and activities.

C. MOMENT OF SILENCE

D. PLEDGE OF ALLEGIANCE

1. Pledge Leader - Kaia London, a 2nd grade student from DJ Montague Elementary
Kaia led the Board and citizens in the Pledge of Allegiance.

E. PRESENTATION

1. Commendation for Service - Jackie Silvia

Mr. Cameron Boone, Assistant Treasurer, addressed the Board noting that he was speaking this evening on behalf of Ms. Jennifer Tomes, Treasurer, who was unable to attend the meeting. He acknowledged Ms. Silvia's 20 years of service to James City County, 10 years with the Treasurer's Office and 10 years with the General Services Department. Mr. Boone underscored Ms. Silvia's far-reaching influence, noting she was an invaluable asset not only to her office colleagues but also to members of the Treasurers' Association of Virginia. He noted that her respected status was a direct result of her extensive experience, deep knowledge, and keen insights. Mr. Boone further noted that her positive and encouraging spirit would be sorely missed. He reaffirmed his gratitude for her contributions to the County.

The Board and audience applauded.

Mr. Icenhour cited the Commendation for Service for Ms. Silvia.

The Board and audience applauded.

Ms. Silvia addressed the Board extending her thanks to County citizens and employees, the Board of Supervisors, and County Administration. She noted that she had enjoyed her tenure with the County. Ms. Silvia expressed her hope that young professionals starting their careers at James City County would have a similar pleasant experience and contribute to its success.

The Board and audience applauded.

2. Good Samaritan Recognition

Ms. Larson began her presentation by thanking Mr. Bob Tubbs for bringing the story to the Board's attention. She formally recognized Delegate-elect Jessica Anderson and Supervisor-elect Tracy Wainwright in the audience. Ms. Larson observed that the community had gathered this evening not just to remember a tragedy, but also to celebrate the extraordinary bravery and compassion that were hallmarks of the community. She stated that on October 5, 2024, a horrific act of violence occurred in James City County, an act that could have ended two lives but instead it revealed the very best of who we are as neighbors, citizens, and public servants. Ms. Larson expressed that the actions of good Samaritans Patrick O'Brien, Master Sergeant John Rattay, Sarah Copeland, combined with the exceptional professionals of the County's Fire Department and EMS crews from Fire Stations 3 and 5, were directly responsible for saving the lives of Ms. Molly Haskins and her son, Mr. Luke Haskins, who were in attendance. She explained that Mr. Gavin Coopler, a teenager, who remained calm under pressure, called 911 and captured crucial evidence, leading to an arrest within an hour. Ms. Larson noted that the act reminded everyone that heroes were diverse, appearing in all forms and ages. She expressed her gratitude to the County's first responders, the good Samaritans, and Ms. and Mr. Haskins, whose strength, grace, and perseverance served as a powerful reminder to the community of what it meant to overcome, to heal, and to inspire. Ms. Larson expressed her gratitude to all honorees, acting on behalf of the Board of Supervisors, the Berkeley District constituency, and the County as a whole.

The Board and audience applauded.

Ms. Haskins addressed the Board and citizens stating that on October 5, 2024, her and her son's lives changed forever. She noted that she had stopped at a red light on Centerville Road, where a stranger next to them had opened fire on her car. Ms. Haskins mentioned that she remembered the sound of shattering glass, shock of pain, and the horrible realization that her son had been injured. She stated that she attempted to drive to her original destination, Jamestown High School, where the marching band was waiting and where she felt she would be safe and could get help. Ms. Haskins explained that her injuries were so grave that she lost consciousness and had to pull over. She emphasized that the primary focus should be on subsequent events, specifically the courage and professionalism demonstrated by three individuals. She recognized

Mr. O'Brien, Master Sergeant Rattay, and Ms. Copeland, who saw her stopped vehicle, and with complete disregard for their own safety, immediately began actions that saved her and her son's lives. Ms. Haskins praised Mr. O'Brien's significant medical expertise, noting that as a former Emergency Room nurse, he quickly used his shirt to manage her extensive bleeding and helped her breathe, allowing her to regain consciousness. She emphasized that his professional training enabled him to perform immediate triage and provide the arriving first responder team with detailed, skilled information that allowed them to take immediate action. Ms. Haskins recognized Ms. Copeland, who utilized her background in Special Education and her training in remaining calm during uncertain times. She stated that Ms. Copeland climbed into the vehicle to secure it from rolling further, as she had not had the opportunity to put it in park. Following Mr. O'Brien's medical guidance, Ms. Copeland then searched Ms. Haskins for additional injuries and addressed the most apparent one. Lastly, Master Sergeant Rattay applied his military first-aid training, utilizing supplies from his personal vehicle, to stop the bleeding from Mr. Haskins' arms after first helping him get comfortable in the grass. She noted that Master Sergeant Rattay and Mr. Haskins shared a common interest in playing the trumpet; he used this connection to keep Mr. Haskins calm and distracted until the ambulance arrived. Ms. Haskins emphasized the immense bravery of the individuals, stating that their actions could not be overstated, especially as no one knew if the shooter was still in the vicinity. She added that both Mr. O'Brien and Master Sergeant Rattay displayed compassion and courage by rendering aid, despite the significant personal risk of having their own daughters in their vehicles at the time. Ms. Haskins acknowledged Mr. Coopler, Mr. Haskins' friend, who was in the vehicle that day with them. She noted that, despite surviving a horrific attack, Mr. Coopler did not freeze up with fear and shock. Instead, in that crucial moment, he acted with remarkable bravery and foresight to capture the video that not only became the definitive proof but also provided crucial information to the police in order to apprehend the criminal in an expedited manner. Ms. Haskins commended his bravery and actions. She commented that the Fire and EMS crews responded promptly and performed extraordinary life-saving work. She highlighted the critical nature of the emergency response, noting that the medical team administered a roadside blood transfusion, stabilized Mr. Haskins, and arranged for a helicopter landing to transport her to life-saving care. She credited their training, teamwork, and speed as the decisive factors that made the difference between life and death. Ms. Haskins extended her thanks to the County's Police Department, the Commonwealth's Attorney's Office, and everyone who worked tirelessly to bring justice. She stated justice was served, but their ability to be present today was a direct result of the compassion shown. Ms. Haskins expressed gratitude to her neighbors and friends within the community for their unwavering support, for consistently checking in, and for providing strength during their most challenging times. She noted as Thanksgiving approached, she found herself profoundly grateful not only for her survival but for the people who enriched her life. Ms. Haskins viewed Thanksgiving as a time for connection, gratitude, and appreciating loved ones, friends, and community. She also emphasized that for her family, it was also a moment to acknowledge second chances and thank those who saved them. Ms. Haskins extended a heartfelt thank you to Busch Gardens for offering Christmas Town passes for everyone involved. She extended an open invitation to all the heroes, friends, and families to join them for a simple post-meeting gathering centered on friendship, laughter, and a shared celebration, rather than any formal ceremony. She reiterated her thanks and concluded her remarks.

The Board and audience applauded with a standing ovation.

Fire Chief Ryan Ashe addressed the Board and citizens, stating that he wanted to present the Life Saving Award to the four recognized individuals on behalf of the Fire Department.

The Board and audience applauded.

3. Proclamation - 20th Annual Model Railroad Show

Mr. Icenhour read aloud the proclamation.

Mr. Icenhour asked the Ford's Colony Model Railroad Club members to come to the podium to receive the proclamation.

Mr. Gale Treiber, President of Ford's Colony Model Railroad Club, addressed the Board noting its 20th Railroad Show would be held on December 6 and 7. He mentioned the considerable effort that was invested in the event, but found it gratifying to see the children and families enjoying it and thanked the Board.

The Board and audience applauded.

4. Parks and Recreation Awards

Ms. Arlana Fauntleroy, Director of Parks & Recreation, addressed the Board noting that it was her honor and pleasure to share the outstanding accomplishments of the County's Parks & Recreation Department. She stated at the Virginia Recreation & Park Society (VRPS) Annual Conference, the County's Parks & Recreation Department earned seven top honors. She highlighted the top honor awards 1) Best Health and Wellness Initiative: Wellness at Work Men's and Women's Symposium; 2) Best New DEI (Diversity, Equity, and Inclusion Initiative: Exceptional Expeditions; 3) Most Creative Marketing Strategy: Legacy Hall Showcase; 4) Best New Facility: Outdoor Fitness Court; 5) Distinguished Private Sector: Eastern Virginia Mountain Bike Association; 6) Distinguished Volunteer Service: Judy Kinshaw-Ellis; and 7) Distinguished Service Award: Kelley Herbert.

The Board and audience applauded.

Ms. Fauntleroy stated that she wished to present an honorable mention, clarifying it was not part of the official awards ceremony. She recognized Ms. Angie Sims, the County's Volunteer and Resource Coordinator, and Co-Chair for the VRPS Eastern Service Area, who had received the VRPS President's Award. She emphasized that achieving these rewards was a collective effort, made possible by an amazing and driven team. Ms. Fauntleroy proceeded to invite several members of the Parks & Recreation Department staff to join her at the podium. She acknowledged Ms. Alisha Berkley, Administrative Coordinator III, Ms. Carla Brittle, Tourism and Recreation Centers Administrator, Mr. Tyler Cobb, Operations Manager II, Ms. LaKeia Henderson, Budget Management Specialist, Ms. Kelley Herbert, Recreation Services Administrator, Mr. Jerrod Hurr, Parks Administrator, Ms. Sarah O'Reilly, Operations Manager III, Mr. Alister Perkinson, Assistant Director of Parks & Recreation, Ms. Sims, Ms. Patrice Snead, Senior Accounting Technician. She noted that although these individuals were unable to attend, they contributed significantly to many of these projects: Mr. Mark Aker, Program Coordinator II, Ms. Joy Johnson, Senior Communications and Marketing Specialist, Ms. Tracy Newson, Program Coordinator III, and Mr. Trayton Ripley, Program Coordinator I. Ms. Fauntleroy expressed her gratitude to the Board and County Administration for the significant support and for fostering a culture that allows the County to deliver its best work.

The Board and audience applauded.

F. PUBLIC COMMENT

1. Mr. Scott Myers, 5007 Victory Boulevard, Suite C-241, was not in attendance.

2. Ms. Donnie McDaniel, Executive Director of Community of Faith Mission, P.O. Box 6357, addressed the Board noting that the organization provides the emergency shelter program for the Greater Williamsburg area. She expressed her gratitude for Ms. Larson's attendance and support at the Olde Towne Medical and Dental Center nonprofit event. Ms. McDaniel informed the Board that a copy of the emergency shelter program schedule had been included in its

Agenda Packet. She specified that 12 of the 18 weeks of services were conducted in James City County and noted that over 30% of emergency shelter attendees had previously been residents of the County. Ms. McDaniel reported that 6% of the emergency shelter attendees were from Hampton and Newport News. She added that these attendees indicated a preference for this location due to its smaller size and better food. She indicated that 23% of the emergency shelter occupants held jobs yet could not afford housing in the area, and most of these individuals worked in the hospitality industry. Ms. McDaniel highlighted the crucial role of hospitality workers in the community and addressed the difficulties that arise from a scarcity of affordable housing options for them. She discussed homelessness case management and the need for adequate funding to support these individuals. Ms. McDaniel thanked the Board for its time and consideration.

3. Ms. Sheree Beauford, 8594 Pocahontas Trail, addressed the Board noting she was present to share concerns from her neighbors and friends in the Grove area regarding potential data center facilities. She thanked the Planning Commission, County staff, and the Board of Supervisors for putting the Special Use Permit (SUP) process for data center facilities in place. Ms. Beauford requested Board consideration to refrain from data center development in the Grove area, arguing the location was already saturated with commercial and industrial facilities. She emphasized the greater need for affordable housing within the Grove area.

4. Mr. John Beauford, 8594 Pocahontas Trail, addressed the Board to discuss potential data center facilities. He mentioned his affiliation with Grove Connections and extended his gratitude to all parties involved for their work in implementing the SUP process for data center facilities. Mr. Beauford stated his discussion on data center facilities he gathered from AI information. He noted that Virginia hosts the world's largest data center market, with an estimated 70% of global internet traffic passing through facilities in Northern Virginia. Mr. Beauford touched on network connectivity, infrastructure, location, and economic incentives. He explained that many data center facilities, which typically do not generate operational income and were often owned by partner companies like Google, Amazon, or Microsoft. Mr. Beauford discussed the unreliability of data center facilities taxes due to the variable nature of depreciation factors. He highlighted the drawbacks of data center facilities.

5. Mr. Chris Woodfin, 98 Meadowcrest Trail, addressed the Board to discuss the proposed Consolidated Government Center. He clarified that his discussion centered on the project's funding, not whether he supported or opposed the building itself. Mr. Woodfin expressed confusion regarding the Board's actions, noting that despite the Board advising in June that it had not yet approved the building or its funding, a vote was taken at the last Regular Meeting on October 14 to approve the early site work package. He attributed the project's funding, to his belief that all finances originated from the Economic Development Authority Resolution passed on October 28, 2024. Mr. Woodfin noted that under the state code, the Board of Supervisors lacked the authority to take on long-term debt that would obligate a future board. He further noted that the Board had four election opportunities to propose the project as a referendum, but a legal case was initiated seeking an injunction to halt further construction actions until the Board conducts a referendum, as required by the Code of Virginia. Mr. Woodfin concluded his remarks and thanked the Board for its time.

G. CONSENT CALENDAR

1. Authorization for Leave Payout

A motion to Approve was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

2. Grant Application to the Community Flood Preparedness Fund – Round 6

A motion to Approve was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

3. Resolution of Chesapeake Bay Preservation Ordinance Violation at 900 Kingsmill Road

A motion to Approve was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

4. Resolution of Erosion and Stormwater Management Ordinance Violation at 900 Kingsmill Road

A motion to Approve was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

5. Minutes Adoption

A motion to Approve was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

The minutes Approved for Adoption included the following meeting:

- o September 23, 2025, Business Meeting

H. PUBLIC HEARING(S)

Mr. Icenhour acknowledged Mr. Jack Haldeman as the Planning Commission representative at the meeting.

1. SUP-24-0029. 4059 Ironbound Road Communications Facilities Replacement

A motion to Approve was made by Michael Hipple, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

Mr. Kyle Sirico, Planner, addressed the Board noting that Mr. Harold Timmons of Tower Engineering Professionals, had applied on behalf of Dominion Energy for an SUP to allow for the construction of a 176-foot microwave transmission tower with ground-mounted equipment. He stated that the proposed tower would replace the existing tower at 4059 Ironbound Road. Mr. Sirico mentioned that the tower's function was to provide point-to-point communication between Dominion Energy facilities and workers through microwave transmission. He noted that the property was zoned M-1, Limited Business/Industrial, and designated as Mixed Use in the Comprehensive Plan. Mr. Sirico stated that an SUP was required for any communication tower that exceeded 40 feet in height. He further stated that the proposed tower would be 170 feet tall with a six-foot lightning rod and would be equipped with directional antennas. Mr. Sirico noted that the tower would have the capacity to accommodate future antennas as needed. He stated that to mitigate potential impacts, staff reviewed the proposal against the County's performance standards. He noted that the policy for this industrial location called for minimal intrusion, specifically defining this as nothing being visible above the tree line. Mr. Sirico added that while the applicant's visual analysis revealed the tower would be visible from three of the 12 vantage points, relocating the tower 175 feet to the rear of the property significantly lessened

this impact. He highlighted that the proposal met several other key standards. Mr. Sirico noted that County departments had reviewed the application, with the Fire Department confirming no interference with the Public Safety Communication Network, and the Building Safety and Permits Division finding no issues with the tower's structural analysis. He stated at its October 1, 2025, meeting, the Planning Commission voted 6-0 to recommend approval of the application, subject to the proposed conditions. He noted that staff recommended approval of the application to the Board of Supervisors. Mr. Sirico welcomed any questions the Board might have, adding the applicant was available as well.

Mr. Icenhour asked if the Board had any questions for staff.

The Board declined.

Mr. Haldeman addressed the Board stating that the Planning Commission unanimously voted to recommend approval of the application and also found it consistent with the Comprehensive Plan. He indicated there were no questions of staff at the Planning Commission meeting. Mr. Haldeman noted that one Commissioner supported the application but questioned the applicant on the specific technology used for the point-to-point communication and its alignment with the County's resiliency planning initiative. Mr. Haldeman mentioned another Commissioner had asked the applicant for clarification on the nature of the tower replacement. He advised that one public speaker expressed concern that, in the future, another carrier might rent space on the tower and broadcast 5G, which she believed would have a deleterious impact on public health. Mr. Haldeman shared another Commissioner's observation that the project had minimal visual impact from a distance; the Commissioner noted it was only visible when driving down New Town Boulevard. He concluded his remarks and welcomed any questions the Board might have.

Mr. Icenhour asked if the Board had any questions.

The Board declined.

Mr. Icenhour opened the Public Hearing.

Mr. Icenhour closed the Public Hearing as there were no public speakers.

2. An Ordinance to amend and reordain Chapter 4, Building Regulations, Article VII, Unsafe Buildings and Structures, section 4-76, unsafe buildings and structures, of the Code of James City County, Virginia.

A motion to Approve was made by Barbara Null, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

Mr. Adam Kinsman, County Attorney, addressed the Board noting before the Board was an amendment to the James City County Code, Chapter 4, Section 4-76, unsafe buildings and structures. He explained that while the County Code currently only allows the Fire or Building Official to declare a building unsafe, the Board of Supervisors also has this authority under the Code of Virginia. Mr. Kinsman noted to align the County's policy with state law and create more flexibility, he recommended adopting the attached Ordinance. He mentioned that this Ordinance would allow for more flexible decision-making regarding unsafe buildings. Mr. Kinsman concluded his remarks and welcomed any questions the Board might have.

Mr. McGlennon sought to confirm whether noticeable building damage that endangers public health or safety grants the Board the necessary authority to take action.

Mr. Kinsman confirmed yes, noting it was a on a case-by-case basis. He explained that everything was dependent on specific facts and provided relevant examples to illustrate the

point.

Ms. Null requested clarification on the specific recipient entity the Board would be providing the information to.

Mr. Kinsman replied that the County Administrator was the appropriate contact for reporting. He added that the updated information would be provided once the County's procedures have been revised.

Mr. Icenhour indicated that there was no Planning Commission report on this item.

Mr. Icenhour opened the Public Hearing.

Mr. Icenhour closed the Public Hearing as there were no public speakers.

3. An Ordinance to amend and reordain Chapter 10, Solid Waste, Refuse and Recycling, of the Code of James City County, Virginia.

Mr. Icenhour stated that County staff had requested a postponement of Public Hearing(s) Item No. 3. An Ordinance to amend and reordain Chapter 10, Solid Waste, Refuse and Recycling, of the Code of James City County, Virginia. He mentioned for public notification purposes that since the Public Hearing had been advertised the Public Hearing would be opened at this meeting and remain open until the Board's December 9, 2025, Regular Meeting. Mr. Icenhour noted that no staff presentation would be given at this meeting. He advised that any individuals who signed up to speak would be allowed to do so, but only one opportunity to speak during the Public Hearing process was allowed. Mr. Icenhour stated that there was no Planning Commission report on this item.

Mr. Icenhour opened the Public Hearing and indicated that it would remain open until the Board's December 9, 2025, Regular Meeting.

I. BOARD DISCUSSION(S)

1. Strategic Plan Update

Mr. Jason Purse, Assistant County Administrator, addressed the Board. He noted that, due to the Board's feedback during the June update, additional time had been requested to review documentation for the Strategic Plan. Mr. Purse indicated that there would be no Board action on this item this evening, adding he would use this opportunity to update the Board on the latest public feedback and to outline the expected changes to the Strategic Plan. He noted that he anticipated returning to the Board in December for a final vote. Mr. Purse turned the presentation over to Ms. Leigh Anne King, Director of Clarion Associates.

Ms. King addressed the Board to share the draft Strategic Plan, the result of work conducted over the last two years. She highlighted the purpose of the Strategic Plan. Ms. King discussed the Strategic Plan update objectives to encompass several key initiatives: integrating recently adopted plans and studies, facilitating a new framework to synchronize the work of the Board of Supervisors, County Administration, and other County departments, revising Strategic Plan goals and actions, and establishing a flexible framework for evaluating continuous resource allocation. She outlined specific elements of the Strategic Plan and outlined the connection between the Strategic Plan and Comprehensive Plan. During her presentation on the Strategic Plan, Ms. King noted that "Guiding Principles" had been added as a new component to the framework. The three new principles she identified were Service-Focused, Fiscally Efficient, and Transparent Communications. She presented the key goals from the Strategic Plan, which included updates to current goals and the introduction of a couple of new ones. Ms. King

addressed the schedule of public engagement opportunities relevant to the ongoing Strategic Plan process. She noted that public feedback on the drafted Strategic Plan indicated strong support for the Guiding Principles and Goals, high readability, and interest in its annual implementation and evaluation. Ms. King suggested the following revisions based on public feedback: Add narrative context to better explain the need for adaptability within the plan and its connections to other County planning documents and expand the “Actions” section to include specific new categories, such as stormwater management and examples of potential community partnerships. She concluded her remarks and welcomed any questions the Board might have.

Mr. Icenhour asked if the Board had questions.

The Board declined.

J. BOARD CONSIDERATION(S)

1. Adoption of a Board Policy to Address Data Center Facilities

A motion to Amend the Draft Data Center Facility Policy was made by John McGlennon, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

A motion to Approve the Amended Resolution was made by John McGlennon, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

Ms. Christy Parrish, Zoning Administrator, addressed the Board noting at its October 28, 2025, meeting, County staff presented a draft Data Center Facilities policy to help mitigate impact for discussion. She further explained that the Board discussed the policy and directed staff to present the policy again at a future meeting for consideration and possible adoption. Ms. Parrish stated that staff had made changes to the policy language concerning the sound study following Mr. McGlennon’s receipt of comments and feedback from Grove Connections. She welcomed any questions the Board might have.

Mr. Hipple expressed concern about the suggested policy language requiring data center facilities within the Primary Service Area (PSA), arguing that the area was too highly developed to adequately conceal such large facilities. He specifically noted the limited ability to obscure facilities of that nature within the PSA.

Ms. Parrish replied that she believed the policy was intended to ensure water sources were available. She added that the approval of an SUP would be subject to the Board’s judgement for data center facilities outside the PSA and whether potential resource impacts could be fully mitigated.

Mr. Hipple expressed concern about the proximity of a potential data center facility to residential homes.

Ms. Parrish replied that all necessary resources were located within the PSA and that the data center facilities were permitted on M-2, General Industrial land, under an SUP. She noted that the policy could change at the Board’s discretion.

Mr. Hipple brought up multiple locations in the upper County area that were part of the PSA in

the upper County area. He specifically inquired whether a particular area within the Hankins Industrial Park was included in the PSA.

Ms. Parrish deferred the question to Mr. Paul Holt, Director of Community Development.

Mr. Holt confirmed yes.

Ms. Null inquired whether a data center facility that had a closed water system would be exempt from the requirement of being located within the PSA.

Mr. Holt indicated he did not consider the system entirely sealed because it required an initial fill for the closed water system and might need potential future top-ups.

Mr. McGlennon extended his gratitude for the significant effort invested in the draft data center facility policy. He also underscored the inherent challenges associated with data center facilities, particularly concerning energy consumption, electricity availability, and the ongoing necessity of relying on fossil fuels. Mr. McGlennon appreciated Ms. Parrish's quick response to the Grove Connections feedback. He mentioned listening to Loudon County Board of Supervisors Vice Chair, Michael Turner. Mr. McGlennon noted that Mr. Truner recommended a 1,000-foot buffer zone from occupied residences, as opposed to the 400 feet currently proposed in the draft policy. Subsequently, Mr. McGlennon asked Ms. Parrish about the potential impact of increasing this distance.

Ms. Parrish replied that it would be site-specific. She expressed her belief that the property in the Grove area could accommodate the 1,000-foot buffer; however, she was unsure if the Hankins properties would be able to accommodate that buffer requirement. Ms. Parrish suggested providing the Board with a list of all M-2 zoned properties that could accommodate the 1,000-foot buffer.

Mr. McGlennon indicated a preference for adopting the policy tonight, with the understanding that it could be amended later if the 1,000-foot buffer was found not to substantially impact opportunities for a center of that nature.

Ms. Null agreed with the 1,000-foot buffer.

Ms. Parrish stated that the Board could change the proposed 400-foot buffer to the preferred 1,000-foot buffer.

Mr. McGlennon proposed an amendment to increase the size buffer zone specified in the draft policy, changing the required distance from 400 feet to 1,000 feet.

Mr. Hipple asked if a data facility center developed in Grove, would the Board be willing to allocate a percentage of the revenue towards redevelopment efforts.

Mr. McGlennon replied that the general understanding was that revenue generated by the Skiffes Creek Substation would be allocated to that specific initiative.

Discussion ensued.

Ms. Null noted her understanding that public concern stemmed from data center facilities potential not paying market rates for electricity, and she inquired about the accuracy of that information.

Ms. Parrish replied that she had heard of it.

Ms. Null expressed her conviction that data center facilities, given their significant energy consumption, should be subject to market-rate pricing to rectify a perceived inequity.

K. BOARD REQUESTS AND DIRECTIVES

Mr. Hipple noted he attended the Groundbreaking Ceremony for the new County Consolidated Government Center.

Ms. Null mentioned she attended the grand opening of CEL Critical Power and made positive remarks about the organization and its beneficial aspects to the County. She stated that she volunteered at the Halloween for Heroes event held at the Law Enforcement Center, an event that drew an attendance of over 2,000 people.

Ms. Larson mentioned she participated in the Working Towards Wellness Breast Cancer Walk. She expressed positive remarks about the event. Ms. Larson noted she attended the Groundbreaking Ceremony for the new County Consolidated Government Center. Ms. Larson commented on the Virginia Association of Counties (VACo) Annual Conference, noting that both she and Mr. McGlennon participated in a data center discussion. She mentioned the conference provided a wealth of excellent learning opportunities. Ms. Larson acknowledged Supervisor Icenhour as the Chair of the Finance and Elections Steering Committee, she recognized Supervisor McGlennon as the Chair of the Coalition of High Growth Communities, and Mr. Stevens participated in a Peer-to-Peer Education Lunch and with great participation created a wonderful opportunity to shine a spotlight on James City County. She mentioned that she had concluded her presidential term with VACo and thanked her fellow Board members, County Administration, and staff for their support. Ms. Larson extended congratulations to Supervisor-elect Tracy Wainwright and Supervisor Icenhour on his reelection. She extended her appreciation to Molly and Luke Haskins for their presence today and their acknowledgement of all who rendered aid during their significant time of need.

Mr. McGlennon mentioned that a Community Meeting was held in Grove, where he thanked the County Administrator and staff for their participation in explaining a series of ongoing local projects. He emphasized the need for careful consideration of future amenities and development in the Grove community to compensate for past pressures. Mr. McGlennon congratulated Supervisor Icenhour on his re-election and Supervisor-elect Wainwright. He noted that James City County led the state in early voting turnout, with 40% of registered voters casting their ballots before Election Day (either through early voting or by mail). Mr. McGlennon added that this contributed to the County having one of the highest overall voter turnout rates in the state. He spoke highly of the VACo Annual Conference and praised his colleagues for their pivotal roles within both the conference and the organization throughout this past year. Mr. McGlennon highlighted the community's urgent need for food and recognized James City County's food drive as a way to help support this demand.

Mr. Icenhour stated that the morning after his re-election he went to Kingsmill to make some welcome remarks to the Virginia League of Social Services Executives. He noted that he attended the grand opening of CEL Critical Power. Mr. Icenhour acknowledged the recent passing of Mr. Barry Crane, a retired Colonel of the United States Air Force, and spoke highly of his character and dedicated service to the nation. He expressed his sincere gratitude to Ms. Larson and VACo for the opportunity to speak on Veterans Day, emphasizing how meaningful the experience was to him.

L. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Stevens recognized the exemplary nature of County staff, using the Parks & Recreation Department's award-winning work as a prime example of the high caliber of employees within the organization. He noted that the County's Annual Repair Fair & Recycling Expo hosted by the Clean County Commission would be held on Saturday, November 22 from 9 a.m. to 1 p.m.

at Warhill High School. Mr. Stevens highlighted additional details about the event and services provided. He extended Happy Thanksgiving wishes to the Board, County citizens, and staff.

M. CLOSED SESSION

A motion to Enter a Closed Session was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

At approximately 6:50 p.m., the Board entered Closed Session.

At approximately 6:57 p.m., the Board re-entered Open Session.

A motion to Certify the Board only spoke about those items indicated that it would speak about in Closed Session was made by John McGlennon, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

1. Consideration of a personnel matter, the appoint of individuals to County Boards and/or Commissions pursuant to Section 2.2-3711 (A)(1) of the Code of Virginia and pertaining to the Colonial Behavioral Health Board.

A motion to Appoint Mr. Roy Witham to the Colonial Behavioral Health Board for a term that would expire June 30, 2028, was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

2. Certification of Closed Session

N. ADJOURNMENT

1. Adjourn until 8:30 am on December 5, 2025 for the Joint Meeting at Legacy Hall

A motion to Adjourn was made by Barbara Null, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Hipple, Icenhour Jr, Larson, McGlennon, Null

At approximately 6:58 p.m., Mr. Icenhour adjourned the Board of Supervisors.



Deputy Clerk