

MINUTES
JAMES CITY COUNTY BOARD OF SUPERVISORS
REGULAR MEETING
COUNTY GOVERNMENT CENTER BOARD ROOM
101 MOUNTS BAY ROAD, WILLIAMSBURG, VA 23185
March 10, 2026
5:00 PM

A. CALL TO ORDER

Mr. McGlennon called the meeting to order at approximately 5:06 p.m. following the James City Service Authority Board of Directors Regular Meeting.

B. ROLL CALL

Tracy L. Wainwright, Powhatan District
Barbara E. Null, Stonehouse District
James O. Icenhour, Jr., Jamestown District
Ruth M. Larson, Vice Chair, Berkeley District
John J. McGlennon, Chair, Roberts District

Scott A. Stevens, County Administrator
Adam R. Kinsman, County Attorney

Mr. McGlennon announced that Supervisor Icenhour would introduce the Pledge Leader, who resides in the Jamestown District.

Mr. Icenhour introduced the Pledge Leader Stevie Boone and gave highlights of his various interests and activities.

C. MOMENT OF SILENCE

D. PLEDGE OF ALLEGIANCE

1. Pledge Leader - Stevie Boone, a kindergarten student at Covenant Christian School and resident of the Jamestown District

E. PUBLIC COMMENT

1. Ms. Donnie McDaniel, Executive Director of Community of Faith Mission (COFM), 1781 Jamestown Road, Suite 240B, addressed the Board noting that the organization administers the emergency shelter program for the Greater Williamsburg area. Ms. McDaniel sought to clarify previous, potentially misunderstood, information regarding shelter services. She explained that the stated lack of assistance for individuals aged 15-59 only applied when COFM shelters in James City County (JCC) were at maximum capacity and needed to manage overcapacity. Ms. McDaniel clarified that this scenario rarely occurred, happening less than 10 times in a season, and typically occurred fewer than five times per season. She reported that, despite historically low resistance, challenges have arisen regarding the use of JCC funding for hotel stays during

ADOPTED

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Board of Supervisors
James City County, VA

overcapacity, a cost usually under \$1,000. While past applications designated these funds for specific program expenses rather than overcapacity, she noted feedback indicating that JCC funds might be considered “Core” rather than “Program” funding, allowing for broader usage within the program’s scope. Additionally, she highlighted that COFM faced over \$1,200 in required inspection fees for participating church shelters. Ms. McDaniel reported that since 2012, COFM has served as a vital winter safety net in the Historic Triangle. She highlighted that COFM provides 126 nights of shelter annually, a service valued at over \$1.37 million. Furthermore, she noted that this service alleviated pressure on local police, Social Services, emergency rooms, and correctional facilities. Ms. McDaniel indicated that the current funding request was for the Heads Up Program and necessary inspections. She noted that, to date, 119 individuals had utilized the emergency shelter, and 40% of those individuals were residents of JCC. She highlighted the age demographics of the shelter occupants. Ms. McDaniel expressed her hope that the Board would consider COFM and its contributions to JCC during the County’s budget review process.

2. Mr. Vernon Geddy, Jr., 124 Thomas Dale, addressed the Board noting that he was in attendance to discuss elevating lacrosse from a club-level to a Virginia High School League (VHSL) sport. He highlighted that VHSL designation offered enhanced support for transportation and management, ultimately making the sport more accessible to all Williamsburg-James City County (WJCC) public high school students. Mr. Geddy asked the Board to consider allocating \$225,000 to launch the proposal, highlighting its potential for positive community impact.

3. Mr. Steven Staples, 3715 Mesa River, addressed the Board and expressed his gratitude for their service, dedication, and efforts in making JCC a high-quality place to live. He highlighted a recent incident affecting the local community involving a well-regarded business operator who provided work for him and the local community. Despite complying with the required, regular check-ins at the Immigration Office in Norfolk as part of his path to citizenship, this tax-paying business owner was detained by the United States (U.S.) Immigration and Customs Enforcement (ICE) during a recent appointment. Within 10 days, he was deported to Mexico without having the opportunity to explain his situation or attend a hearing. He emphasized that this individual was not a dangerous criminal, noting the difference between removing safety threats and deporting a law-abiding business owner, husband, and father. He expressed frustration that this separation of a family was happening locally, rather than just being a story heard elsewhere. Mr. Staples acknowledged that the Board does not establish or enforce federal immigration policies. However, he requested that the Board use its authority to communicate to state officials how current immigration issues were impacting the County’s quality of life. Additionally, Mr. Staples urged the Board to collectively voice its concerns to federal representatives, noting that he had already contacted Congressman Rob Wittman’s office to express his dissatisfaction. He noted that his second request to the Board was to evaluate whether any proposed immigration or enforcement collaborations would actually improve community safety. Mr. Staples recognized Virginia Organizing and asked the group’s representatives in the Board Room to stand so the Board could witness the widespread community support. He urged the Board to offer assistance with this matter wherever possible.

4. Mr. Charles Gates, Virginia Organizing representative, addressed the Board and echoed Mr. Staples’ earlier remarks regarding numerous, documented instances of harassment and ostracization within the immigrant community. He highlighted a pervasive fear that had led many residents to remain in their homes, forcing them to rely on neighbors for basic necessities like groceries, due to a fear of detention and deportation. Mr. Gates urged the Board to consider the impact on immigrant and low-income residents regarding housing affordability. Highlighting the County’s reliance on the hospitality and retail workforce, he explained the challenges these residents face, including being forced to relocate. Mr. Gates requested that the Board use its authority to prevent these displacement practices for the public good. He highlighted 500 pledge cards he brought in a box to advocate for the valuable role immigrants play in the community. Mr. Gates thanked the Board for its time.

5. Mr. George Buskey, 147 Whiting Avenue, addressed the Board as a long-term resident of 35+ years. He expressed that he knew his community well and could sense when something was wrong. Drawing on his experience as an African American man who understood the pain of being made to feel unwelcome, he identified similar injustices in the community. He noted that recent ICE actions had caused fear to spread when people were simply trying to work, live, and raise their children with dignity. Mr. Buskey posed several questions to the Board regarding the protection of the local immigrant community. Highlighting concerns over proposed federal budget cuts to food assistance, Medicaid, education, and Social Services, he asked what plans were in place to support vulnerable residents and working families should these funding reductions occur. In closing, he urged the community to choose between living in fear and indifference or committing to justice and human dignity.

6. Ms. Susan Franz, 103 Cardinal Court, addressed the Board regarding the upcoming budget. She urged the Board to identify alternative funding sources for ongoing County projects, emphasizing a need for tax reduction and fiscal restraint by funding only necessities. Regarding a potential meals tax increase, she highlighted that the current 11% combined rate (4% County, 7% state) was unsustainable and harmful to residents, business owners, and tourists. Reiterating her call for alternative solutions, she argued that the County must live within its means rather than shifting tax burdens. Ms. Franz expressed reservations regarding the Cardinal Ridge development, urging the Board to allow ample time for public input before approving the project. She concluded by thanking the Board for its time.

7. Mr. Chris Henderson, 101 Keystone, addressed the Board regarding statements made by Virginia Organizing, stating his position that the County should prioritize American citizens. He distinguished between those who legally immigrate and those who circumvent the system, arguing that the latter were not entitled to the rights and privileges of American citizens. Mr. Henderson encouraged the Board to cooperate with ICE and prioritize the interests of American citizens over guests. He stated that the County faced difficult budget decisions ahead. Citing a cumulative 39% increase in his property assessment over the last three years (23% previously and 16% recently), he described the situation as unsustainable. Furthermore, he noted that many community members, particularly those on fixed or low incomes, would struggle with the tax burden. Mr. Henderson urged the Board to distinguish between needs and wants and act accordingly. He highlighted the large number of young attendees and urged the Board to support the lacrosse initiative, emphasizing its importance for the future. Mr. Henderson requested that the Board schedule meetings later, specifically at 6 p.m., to allow for greater public participation. Furthermore, he requested that the Board implement a formal invocation for future meetings. Mr. Henderson asked the Board to have the Planning Division restudy the Norge area. He cited land issues and an excessive number of driveways on Richmond Road as key challenges, based on his recent property acquisition. He encouraged his fellow citizens to participate in early voting and vote against the Virginia Redistricting amendment. Mr. Henderson requested specific information regarding the America250 event, citing a lack of available details. He spoke highly of Olde Towne Medical & Dental Center (OTMDC) and its community benefit. Mr. Henderson asked the Board to support OTMDC by allowing the organization to remain in its current location rent-free.

8. Mr. Charles Colegrove, 110 Blackheath, addressed the Board regarding real estate reassessments representing a local nonprofit organization. He noted that he had submitted a petition to the Board and proceeded to read it aloud. Mr. Colegrove requested that the County adhere to the 101% limitation outlined in the Code of Virginia. Mr. Colegrove asked that the public hearing on the budget and tax rate be held during the April 14, 2026, Regular Meeting, with a new start time of 6 p.m., while urging the Board to prioritize fiscal responsibility and taxpayer affordability. He noted that the petition currently had 221 signatures and stated he would continue to collect more, both online and on paper, to present again at the April meeting. Mr. Colegrove reported receiving a reassessment notice indicating a 15.6% increase in his property value. He questioned the 0.83 tax rate listed on the notice, noting that, based on the last

assessment and legal requirements to limit increases to 101%, he believed the rate should have automatically adjusted to 0.75. Mr. Colegrove requested that the Board clarify this discrepancy during the meeting.

9. Ms. Sofia Healy, 2409 Pinnacle Arch, addressed the Board in support of the lacrosse initiative. She advocated for the adoption of lacrosse as a VHSL sport, highlighting its role as a consistent, grounding force amidst frequent relocations across five states. Ms. Healy explained that lacrosse provided a sense of community, helped her adapt to new environments, and taught her valuable skills in teamwork and self-improvement. Emphasizing that the sport offered students a vital opportunity to remain active and connected, she requested the Board's consideration in recognizing lacrosse at the VHSL level.

10. Ms. Lainey Gray, 3301 Morning Mist Lane, addressed the Board stating that she was a student at Warhill High School (WHS). She noted that she was in attendance to advocate for VHSL-sanctioned lacrosse, highlighting the sport's strong, growing presence in the community, with many students already playing for local clubs like Williamsburg Warriors LAX and Coastal Crush Lacrosse. Ms. Gray emphasized that these year-round athletes compete at a high level and were prepared to represent their high schools. She thanked the Board for its time and consideration.

11. Mr. James Kaste, 4661 Massena Drive, addressed the Board noting that he was a junior at WHS. He expressed support for VHSL-sanctioned lacrosse. Mr. Kaste acknowledged the ongoing nature of the discussion and thanked the Board for its progress, noting the initiative would foster teamwork and work ethic.

12. Ms. Samantha Delozier, 3220 Stoney Creek Drive, addressed the Board in support of the adoption of lacrosse as a VHSL sport. She noted that she was a junior playing lacrosse for Jamestown High School (JHS). Ms. Delozier stated that she recently committed to play lacrosse at Flagler College after she graduates. She emphasized that she wanted other students to have an easier path to college than she did. Ms. Delozier shared that her journey was hard because JHS lacrosse lacked the exposure of a VHSL sport, forcing her to find a travel team more than an hour away. This necessity resulted in a major time commitment and significant expenses for her family. She noted that many talented lacrosse players in WJCC high schools were overlooked for college opportunities simply because they lacked the time or money for travel teams. Ms. Delozier urged the Board to sanction lacrosse as a VHSL sport, arguing that it would not only create equitable access to opportunities, but more importantly, validate the hard work and dedication of the student-athletes. She highlighted that more than 10 other sports in the community already hold VHSL status, she advocated for lacrosse players to receive the same recognition and opportunities. She concluded by expressing gratitude for the Board's time and consideration.

13. Mr. Andrew Buckley, 103 Eagle, addressed the Board and noted that he was a senior at Lafayette High School (LHS). He advocated for making lacrosse an official VHSL sport. Mr. Buckley explained that starting lacrosse on a high school team in 8th grade boosted his confidence, as older players pushed him beyond his comfort zone. He attributed his communication, collaboration, and leadership skills to lacrosse. Serving as a two-time captain taught him the true meaning of teamwork, hard work, and belonging. Mr. Buckley noted that while he would not personally experience VHSL-sanctioned lacrosse, he strongly advocated for the opportunity for his teammates and future athletes. He emphasized that the character development and life lessons gained from the sport have been invaluable, preparing participants for future success. He concluded by thanking the Board for its consideration.

14. Mr. Jason Madzuma, 105 Royal Saint Georges, addressed the Board noting that he was a local parent in the WJCC lacrosse community and President of the Lafayette Lacrosse Club. He began by thanking the students who addressed the Board, noting that they represented the reason this opportunity was important. Mr. Madzuma reminded the Board that in JCC, high

school lacrosse was typically only available through club programs and entailed significant costs for registration, equipment, and travel. Mr. Madzuma highlighted that the high cost of lacrosse had created a “pay-to-play” system, excluding many local youth. He noted that due to a lack of proper equipment and financial support, he had consistently been forced to turn away students who were eager to participate. He explained that school-based lacrosse would eliminate obstacles, welcoming diverse students and fostering teamwork and leadership skills. Mr. Madzuma urged the Board to approve the WJCC School Board’s funding request for lacrosse, highlighting it as a direct, positive investment in WJCC students. Citing strong community attendance, he emphasized the initiative’s importance and asked supporters to stand to demonstrate their commitment to making this opportunity a reality for all students.

15. Ms. Jillian Kuebler, 4055 Longview Landing, informed the Board that she was a freshman at JHS with a lacrosse background dating back to age five. She testified that her 10-year journey from the Warriors to the JHS Lacrosse Club had shown her just how much the sport had grown. Sharing that lacrosse had been a major source of joy, community, and support in her life, she encouraged the Board to support recognizing lacrosse as an official VHSL sport.

16. Mr. Tyler Dick, 106 Greenwich Street, chose not to speak.

With no further speakers, Mr. McGlennon concluded the Public Comment segment.

Mr. McGlennon noted that the Board would take a three-minute recess.

At approximately 5:59 p.m., the Board recessed for a short break.

At approximately 6:01 p.m., the Board reconvened.

F. CONSENT CALENDAR

None.

G. PUBLIC HEARING(S)

Mr. McGlennon indicated that Mr. Steve Rodgers was the Planning Commission representative for the meeting.

1. Short-Term Rental Compliance Review for Certain Special Use Permits

A motion to Approve the Continuation of the Short-Term Rental Operations for the Six SUPs mentioned was made by Ruth Larson, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

Ms. Christy Parrish, Zoning Administrator, informed the Board that on February 10, 2026, staff presented a compliance review summary in accordance with six previously approved Special Use Permits (SUPs) for short-term rentals. Following the staff presentation, staff recommended continuing the Public Hearing to draft new SUP resolutions. However, after consulting with the County Attorney, it was determined that modifying the existing SUP conditions required repeating the original approval process. Upon closing the Public Hearing, the Board may consider the following actions regarding the SUPs: 1) initiate proceedings to reverse one or more SUPs; 2) initiate proceedings to amend one or more SUPs; 3) direct staff to provide another compliance review at a particular time for one or more SUPs; and 4) take no action and allow one or more SUPs to run with the land. Based on feedback from the February 10 meeting, Ms. Parrish outlined the staff recommendation to take no action regarding the continuation of short-term rentals, conditioned upon compliance with their respective SUPs. Additionally, staff recommended a new compliance review for 2868 Lake Powell Road (SUP-23-0009), citing outstanding tax filings with the Commissioner of the Revenue’s Office. Ms. Parrish reported

that all six properties were currently in compliance with the tax filing requirements. Consequently, staff recommended no action be taken, permitting the continued operation of the short-term rentals subject to their SUP conditions. Ms. Parrish noted that if the Board chose not to take action, allowing the SUP uses to run with the land, the Board would retain the authority to revoke any SUP via Section 24-12 of the Zoning Ordinance due to recurring violations or changes impacting public health, safety, and welfare. She then concluded her presentation and opened the floor for questions.

Mr. Icenhour noted the productive nature of the compliance review in addressing current issues. He requested that staff provide the Board with a comprehensive SUP compliance update in one year to identify any remaining discrepancies or varying circumstances. Mr. Icenhour looked to his fellow Board members for consideration on that recommendation.

Ms. Parrish requested to speak, noting that in response to the Board's interest in an annual compliance review, she proactively audited all SUPs. She confirmed multiple SUP violations, mainly involving exceeding permitted occupancy or advertising more rooms than allowed. Ms. Parrish indicated that written notification would be sent within two weeks and offered to report back.

Ms. Null inquired whether the compliance review could be conducted biennially.

Ms. Parrish replied that it was entirely at the Board's discretion.

Ms. Wainwright asked about the number of SUPs to be reviewed.

Ms. Parrish noted that her initial review identified 19 active listings and advertisements, adding that the total scope of her review might expand to approximately 25.

Ms. Wainwright asked how many were out of compliance.

Ms. Parrish replied 14 out of the 19 listings.

Mr. McGlennon asked if the noncompliance was primarily caused by advertising more rooms than allowed.

Ms. Parrish explained that many violations involved advertising and incomplete filings. She noted that she was working with the Commissioner of the Revenue's Office to verify prior filings.

Ms. Larson requested an update regarding the ongoing business compliance check.

Ms. Parrish indicated that she conducted monthly software checks and typically reached out to individuals who had not obtained the necessary SUP.

Mr. Icenhour asked Ms. Parrish if she was finding many of these instances.

Ms. Parrish replied maybe two or three every six months.

Discussion ensued.

Mr. McGlennon closed the Public Hearing as there were no public speakers.

2. AFD-25-0001. 2756, 2900, and 3006 Jolly Pond Road Gordon Creek AFD Addition

A motion to Approve was made by James Icenhour Jr., the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

Mr. Will Albiston, Planner, addressed the Board noting that Mr. William Kane had applied on behalf of Mr. William C. Kane, Jr., Trustee, and Ms. Angelia K. Kane, Trustee, to enroll approximately 50 acres of land located at 2756, 2900, and 3006 Jolly Pond Road into the Gordon Creek Agricultural and Forestal District (AFD). He cited the specifics of the application included in the staff report in the Agenda Packet. Mr. Albiston stated that the land was primarily forested while it also contained a portion of Jolly Pond and the vacated section of Jolly Pond Road. He noted that the applicant had indicated that he had no plans to harvest timber or develop the properties. Mr. Albiston stated that as required by the Code of Virginia, the subject properties were within one mile of the core of the Gordon Creek AFD and were contiguous with other parcels located in the AFD. He advised that this proposal was not anticipated to generate any impacts that required mitigation. Mr. Albiston stated that at its January 15, 2026, meeting, the AFD Advisory Committee recommended approval of this application by a vote of 9-0. He further stated that at its March 4, 2026, meeting, the Planning Commission recommended approval of the application by a vote of 7-0. Mr. Albiston reported that the application complied with all state and local Gordon Creek AFD requirements and aligned with the 2045 Comprehensive Plan; consequently, staff recommended approval. He concluded his remarks and welcomed any questions the Board might have.

Ms. Larson sought clarification on the permissibility of agritourism activities on the land.

Mr. Albiston asked Ms. Larson if she was referring to the 2045 Comprehensive Plan's Rural Lands designation.

Ms. Larson confirmed yes.

Mr. Albiston verified that agritourism was a permitted use within the district.

Mr. Rodgers addressed the Board noting that the Planning Commission voted 7-0 on March 4, 2026, to recommend approval. Echoing Mr. Albiston's remarks, he stated that the proposal met state and local requirements for inclusion into the AFD and was contiguous with other parcels already in the district.

Mr. McGlennon opened the Public Hearing.

Mr. McGlennon closed the Public Hearing as there were no public speakers.

3. Z-25-0003/SUP-25-0006. 297 and 279 Neck-O-Land Road

A motion to Approve was made by Barbara Null, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

Ms. Roberta Sulouff, Senior Planner, addressed the Board stating that Mr. Vernon Geddy, Sr., Geddy & Franck, LLP, had applied on behalf of Mr. Konstantin and Ms. Marina Fotiadis to rezone two lots located at 297 and 279 Neck-O-Land Road from R-8, Rural Residential to R-2, General Residential, with Proffers. She noted that the applicant requested an SUP to extend public water to the site, in addition to the rezoning. Ms. Sulouff cited the specifics of the application included in the staff report in the Agenda Packet. She emphasized that because the 3.6-acre site was zoned R-8 with a three-acre minimum lot size, the owners must rezone the property to subdivide the existing two lots into three. Ms. Sulouff noted that surrounding parcels and developments primarily featured R-1 or R-2 zoning with similar lot sizes, leading staff to determine that the rezoning to R-2 was the most appropriate choice. She indicated that extensions of public utilities constitute specially permitted uses within the R-2 Zoning District. Ms. Sulouff highlighted that the property functioned as a commercial marina for decades,

featuring related businesses like boat repair and a snack bar. Furthermore, records show that both existing and demolished structures on the site were used as residential rentals or primary homes. She noted that because the structures existed before current Chesapeake Bay Preservation Act and Zoning regulations, they would typically be grandfathered under planning guidelines. Ms. Sulouff stated that the new owners had no intention of operating a marina or any commercial enterprise on the site. She added that the owners had already demolished several structures and performed extensive cleanup of the property. She noted that although the base density for Low Density Residential was one unit per net acre, the Comprehensive Plan allowed up to four units per acre if the project provided specific public benefits, such as enhanced environmental protections. Ms. Sulouff reported a net developable area of 1.88 acres after accounting for Resource Protection Area (RPA) and floodplain constraints, resulting in a net density of 1.6 units per acre. Additionally, she noted the applicant's commitment to Water Conservation Standards and a substantial effort to restore previously disturbed areas within the RPA and floodplain, secured by bonding to ensure completion. Ms. Sulouff added that the applicant also proposed removing an existing dwelling in the RPA, along with removing and replanting invasive species. She noted that staff from both the Planning and Stormwater and Resource Protection Divisions agreed that this effort provided a public benefit, justifying a net density increase to 1.6 units per acre. Ms. Sulouff stated that staff evaluated the proposed residential rezoning and waterline SUP, concluding that SUP-related impacts would be temporary. Proposed conditions included limited construction hours and lighting, along with mandatory replanting of removed vegetation. Ms. Sulouff reported that the Planning Commission unanimously recommended approval (7-0) of the rezoning and SUP applications during its February 4, 2026, meeting. She explained that staff found the proposal consistent with the Comprehensive Plan and compatible with surrounding development, provided the attached conditions and proffers were met. Ms. Sulouff noted that staff recommended approval of the applications, subject to the proposed conditions and proffers. She concluded by inviting Board questions and noted the applicant was available.

Mr. McGlennon asked if the Board had any questions for staff.

Ms. Null asked how the smaller parcel accessed the road.

Ms. Sulouff explained that the lot currently lacked access, which was a common quirk among older lots in the County. While the Master Plan was not in her PowerPoint presentation, she noted it was included in the Board's Agenda Packet to show the revised layout.

Mr. McGlennon requested confirmation that the applicant would remove invasive species and replant with native species.

Ms. Sulouff confirmed yes.

Ms. Wainwright noted her recollection of reading that the applicant would reseed the site.

Mr. McGlennon noted the property's improved appearance, adding that the environmental benefits there were vital.

Mr. Rodgers informed the Board that the Planning Commission praised the project's extensive environmental restoration efforts. He highlighted the dramatic, positive transformation of the property, noting that removing existing structures aligned the site with County zoning laws and regulations. Mr. Rodgers mentioned that community members expressed strong approval of the application. He noted that the Planning Commission voted 7-0 to recommend approval of the applications to the Board of Supervisors, finding them consistent with the Comprehensive Plan and compliant with Virginia Code Section 15.2-2303, subject to the proposed conditions and proffers.

Mr. McGlennon asked if the Board had questions.

The Board declined.

Mr. McGlennon opened the Public Hearing.

1. Mr. Vernon Geddy, Sr., Geddy & Franck, LLP, 1177 Jamestown Road, addressed the Board noting that he was in attendance representing the applicants. He displayed the subject properties on the PowerPoint presentation. Mr. Geddy explained that the property, acquired in July 2022, was intended to become a three-lot family compound, with two road-fronting lots for the Fotiadis' children and a retained waterfront lot for Mr. and Ms. Fotiadis. He detailed significant site improvements made since the purchase, including the removal of two homes, two trailers, and eight boat slips, alongside enhanced landscaping and a new gate. Mr. Geddy stated the project aligned with the Comprehensive Plan and surrounding development and zoning, caused no adverse impacts, and requested Board approval.

Mr. Icenhour questioned the claim that the property was connected to public sewer but not municipal water.

Mr. Geddy provided a visual presentation locating the water flow, noting that it bypassed the subject property, extended to Gatehouse Farms on Neck-O-Land Road, and then receded. Furthermore, he identified the specific tie-in point for the property to the waterline on Neck-O-Land Road.

Mr. McGlennon closed the Public Hearing.

H. BOARD CONSIDERATION(S)

1. Request for Special Use Permit Extension: SUP-21-0022. 360 Racefield Drive Solar Farm

A motion to Approve was made by James Icenhour Jr., the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

Ms. Morgan Risinger, Senior Planner, addressed the Board noting that Mr. Shaun Reilly of Virginia Electric and Power Company had requested an extension of the SUP application. She indicated that the SUP was approved by the Board on March 8, 2022, and permitted development of the 360 Racefield Drive Solar Farm project. Ms. Risinger noted that SUP Condition No. 23 required the solar farm to be operational within 48 months from March 8, 2022 (March 8, 2026), or the SUP would become void. Ms. Risinger stated that the project remained under construction and had not reached commercial operation, noting several outstanding items required for completion. She noted Mr. Reilly's request to extend Condition No. 23's operational deadline to July 1, 2026. Ms. Risinger advised that all other SUP conditions would remain in effect should approval be granted. She noted that staff recommended approval of the resolution. Ms. Risinger welcomed any questions the Board might have and noted the applicant was available as well.

Ms. Null inquired about the cause of the delay.

Ms. Risinger explained that this was typical for projects of this nature with the inspection process at the end.

Mr. Icenhour asked whether extending the deadline to July 1, 2026, would give the applicant enough time to complete the outstanding items.

Ms. Risinger confirmed yes.

I. BOARD REQUESTS AND DIRECTIVES

Ms. Wainwright reported on the February 27 School Liaison Meeting, highlighting discussion regarding Artificial Intelligence (AI), technology, and updated research in those areas. She mentioned attending the Good News Jail & Ministry Breakfast on Saturday, February 28. Ms. Wainwright stated she was present for the United Way Legacy Gala held on February 28 at The Mariners' Museum and Park. She expressed positive remarks about the event. Ms. Wainwright stated that she attended a testimony given by a Holocaust survivor on March 1 at the College of William & Mary. On March 5, Ms. Wainwright met with the local Soil and Water Conservation Director to discuss funding for restoration projects. The conversation highlighted how these funds affect County citizens and noted a significant backlog of projects. Ms. Wainwright presented a resolution to her fellow Board members and requested a vote. She explained that the Board was aware of the redistricting vote and clarified that the resolution aimed to express support for the Virginia Redistricting Commission established a few years ago. Ms. Wainwright noted this simply vocalized the County's support of the current Virginia redistricting process.

Mr. McGlennon observed that the resolution was presented for the first time and recommended time to review it before the next Board meeting.

Ms. Wainwright proposed implementing a potential invocation to Board meetings, suggesting the invitation of local clergy to deliver generic prayers. She stated that legal precedents protect the Board in this practice, provided the invocations remain non-denominational. Citing the community's strong faith tradition, she expressed confidence in public support and recommended that the Board formally discuss this proposal at a future meeting.

Ms. Null mentioned her attendance at the grand opening of Point 5 Williamsburg at the Williamsburg Premium Outlets. She referenced the County's Landscaping Ordinance, and her ongoing advocacy regarding its impact on local developers and business owners. Ms. Null shared a letter from a developer highlighting the high costs and seasonal limitations of mandatory sitewide archaeology and natural resource studies for by-right development. The developer suggested creating exceptions or waiver criteria for previously cleared or farmed land, requesting that the Board consider revising these requirements. Consequently, Ms. Null requested that staff develop alternatives for disturbed land, noting the developer's intent to bring an Initiating Resolution to the next Business Meeting.

Mr. Icenhour noted his attendance at a portion of the County's Black History Month Celebration. He indicated that he and Ms. Null attended the Point 5 Williamsburg grand opening. Mr. Icenhour noted that he and Ms. Larson were present at the "Multiple Choice" documentary screening on March 2. He stated that the event offered valuable insights and initiated a necessary community conversation about further technical education. Mr. Icenhour made two requests: 1) for staff to update the Board on the timeline and plans for the next Comprehensive Plan update; and 2) to review the County Code regarding a distracting, privately-owned electronic sign on Route 60. With Board concurrence, he requested that staff investigate the sign's compliance and prepare an Initiating Resolution to restrict similar signage.

Ms. Larson noted that she just received a call about that electronic sign today. Ms. Larson mentioned the "Multiple Choice" documentary screening and noting that James City County was very well represented at the event. Addressing the topic of reassessment increases, Ms. Larson acknowledged public frustration regarding higher taxes. She emphasized that fiscal decisions require balancing these concerns against the community's demand for services and amenities. Ms. Larson elaborated on her point in further detail. She expressed hesitation regarding a potential invocation, citing a recent Virginia Association of Counties (VACo) discussion that recommended a moment of silence as the safest approach. While open to

revisiting the topic later, she emphasized the need for caution. Ms. Larson shared that she, along with Mr. Stevens, saw the new theatre at Virginia Peninsula Community College during the Hampton Roads Alliance Annual Meeting. She stated that she attended the WJCC Education Foundation Breakfast and discussed the foundation's current and future innovative grants. Reporting on her attendance at the Williamsburg Council meeting, Ms. Larson highlighted the upcoming America250 event at Jamestown Beach Event Park during the weekend of April 17. She also noted scheduled June sailing activities in York County and July Fourth celebrations in Colonial Williamsburg. Ms. Larson encouraged the public to participate in these local America250 events and broader commemorations. She requested that Mr. Stevens investigate annual assessments and report to the Board on the implications of the County switching to a yearly schedule. During her remarks, Ms. Larson mentioned attending the memorial services for Mr. Robert "Bobby" Bland, a "larger than life" individual and former WJCC School Board member, and Ms. Vicki Sprigg, a former WJCC School Board member and a longtime County citizen. She highlighted *Following the Dragon* by Merry Outlaw, a volume representing years of dedicated, in-depth scholarship. Ms. Larson noted that her work offered a comprehensive study of the 17th-century Chinese porcelain recovered from archaeological excavations at the 1607 James Fort site. She further noted that Ms. Outlaw's research illuminates not only the manufacturing techniques of these vessels but also their broader impact on society, international relations, and the global trade networks that connected early Virginia to the world. Ms. Larson celebrated winning top fundraiser for Dancing with the Williamsburg Stars, highlighting significant community donations for Big Brothers Big Sisters of America and Literacy for Life. She praised these organizations and recognized fellow participant Mr. Chris Williams, the County's Video Administrator, for his excellent performance.

Mr. McGlennon expressed his support for the recent Dancing with the Stars fundraiser. Despite being unable to attend, he praised the performances available on YouTube and encouraged public viewership. In response to comments regarding the budget process, Mr. McGlennon clarified for the public record that a fully advertised pre-budget hearing was held during the January Board meeting. He added that an additional public hearing on the budget was scheduled for April, in accordance with the regular process. Mr. McGlennon stated that assessments rely on sales data; while identifying exact comparables within a two-year period could be challenging, the results generally indicate a slight under-assessment to prevent over-valuation. He advised residents to reach out via the number on their reassessment notice (757-253-6650) to initiate an appeal if they believe their property value was inaccurate. Mr. McGlennon clarified that while the Board determined the tax rate, it did not control property assessments, which have risen sharply alongside soaring house prices. He expressed doubt that homeowners would actually want these assessments significantly reduced, as the higher figures accurately reflect the current market value of their property for selling or borrowing purposes. Finally, he noted that the Board was currently reviewing the tax rate options, balancing available revenue sources against the County's financial obligations.

J. REPORTS OF THE COUNTY ADMINISTRATOR

Mr. Stevens announced that a free home maintenance workshop would be held on March 12 from 5:30-7:30 p.m. located at 5249 Olde Towne Road, and directed any inquiries to 757-259-5340. He highlighted the Community Land Trust and announced that the County was currently seeking applicants for its Board of Directors. Mr. Stevens noted that extensive information was available on the County website for interested members of the public. Structured as a nonprofit, the trust ensured long-term affordability through renewable and inheritable ground leases. He announced an information session for residents on March 26 at 5 p.m., located in Building F of the County Government Center. Mr. Stevens praised the recent Dancing with the Stars Williamsburg event, highlighting the phenomenal performance of Ms. Larson and Mr. Williams. Commending the participants for their extensive preparation, he expressed his enjoyment of the show and thanked Ms. Larson and Mr. Williams for their excellent representation of the County.

K. CLOSED SESSION

Mr. McGlennon suggested that the Board consider the Colonial Behavioral Health appointment in Open Session.

The Board concurred.

1. Consideration of a personnel matter, the appointment of individuals to County Boards and/or Commissions, pursuant to Section 2.2-3711 (A)(1) of the Code of Virginia, and pertaining to the Colonial Behavioral Health Board.

A motion to Appoint Mr. Gerald Gould to the Colonial Behavioral Health Board beginning April 1, 2026, for a three-year term that would expire on April 30, 2029, was made by James Icenhour Jr., the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

2. Certification of Closed Session

L. ADJOURNMENT

1. Adjourn until 1 pm on March 24, 2026 for the Business Meeting

A motion to Adjourn was made by Tracy Wainwright, the motion result was Passed.

AYES: 5 NAYS: 0 ABSTAIN: 0 ABSENT: 0

Ayes: Icenhour Jr, Larson, McGlennon, Null, Wainwright

At approximately 7:10 p.m., Mr. McGlennon adjourned the Board of Supervisors.

Teresa J. Saeed

Deputy Clerk