# **Wetlands Board**

Building F - 7 p.m.

May 9, 2012

- A. Roll Call
- **B.** Minutes

April 11, 2012 Board Meeting

- C. Public Hearings
  - 1. W-20-12/VMRC12-0271–Parsons/Dock Masters–217 Shrewood Forest Public Hearing continued from  $4/11/12\,$
  - 2. W-23-12/VMRC12-0467-Clark / Mid-Atlantic/Jordan Marine-2035 Bush Neck Rd
- **D. Board Considerations None**
- E. Matters of Special Privilege
- F. Adjournment

### Wetland Board Case W-20-12/VMRC 12-0271: 217 Sherwood Forest

Staff report for the May 9, 2012 Wetland Board Public Hearing

This staff report is prepared by James City County Engineering and Resource Protection to provide information to the Wetland Board to assist them in making a recommendation on this assessment. It may be useful to members of the general public interested in this assessment.

### **Existing Site Data & Information**

Applicant:

Kenneth Parsons

Agent:

Dock Masters

Location:

217 Sherwood Forest, Riverview Plantation

Parcel Identification:

1730200009

Watershed:

York River (HUC Code YO65)

Proposed Activity:

Construct a 48 foot low profile groin with a 16 foot spur from mean high

water channelward along an existing pier to rebuild the shoreline after

significant erosion.

### **Project Discussion**

Dock Masters, on behalf of Mr. Kenneth Parsons, has applied for a Wetlands Permit to construct a 62 foot groin with a 16 foot spur on property located at 217 Sherwood Forest, directly on the York River. The property is further identified as JCC Parcel Number 1730200009. Forty-eight feet of the proposed groin are between mean high and mean low water, the remaining fourteen feet is located landward of mean high water. This case was deferred from the April 11, 2012 wetlands board meeting.

Several site visits were conducted by staff to document and evaluate both the potential scope of the project and the existing conditions. An additional site visit was conducted on March 26, 2012 to discuss the project with Mr. Parsons.

The stated purposes of the project are to rebuild the shoreline and prevent the loss of the shoreward end of the pier. The Joint Permit Application states further that no adverse environmental impacts are anticipated for this project. In email correspondence with Karen Duhring, VIMS, the single groin will not significantly alter the existing conditions as there is not enough available sand in the system because the shoreline in proximity to the project is dominated by tidal marshes. It is her opinion that multiple groins in this location will not have the desired effect upon the shoreline and pier.

The wetlands that are present in the impact zone are Type XIV Sand Flat Community wetlands with a very important habitat value as nursery and feeding area for fishes and blue crabs and important

shorebird feeding area. The overall ecological value of this community type is slightly below beaches, oyster reefs and Saltmarsh Cordgrass marshes.

The project proposes to construct a 48 foot long groin between mean high and mean low water plus an additional 14 feet landward of mean high water which will impact approximately 62 square feet of the above described wetland system.

As an alternative, a rock sill that ties into the adjacent sill project was discussed during the March 26, 2012 meeting with Mr. Parsons. A revetment was also discussed at this time, potentially tying into the adjacent revetment.

### **Mitigation Discussion**

As published in the Virginia Register on July 11, 2005, the revised Wetland Mitigation Compensation Policy and Supplemental Guidelines, Regulation 4VAC 20-390-10 et seq., Virginia, as a Chesapeake Bay Program partner, is committed to "achieve a no-net loss of existing wetlands acreage and function in the signatories' regulatory programs." In order for a proposed project to be authorized to destroy wetlands and compensate for the wetland loss in some prescribed manner, the following three criteria must be met:

- 1. All reasonable mitigative efforts, including alternative siting, which would eliminate of minimize wetland loss or disturbance must be incorporated in the proposal; and
- 2. The proposal must clearly be water dependant in nature; and
- 3. The proposal must demonstrate clearly its need to be in the wetlands and its overwhelming public and private benefits.

If the proposed project cannot meet one or more of the above criteria, the project must be denied or must occur in areas outside of wetlands. Should it satisfy all three criteria, however, compensation for the wetland loss is required. The sequence of acceptable mitigation options should be as follows: on-site, off-site within the same watershed, mitigation bank(s) in the same watershed, or a payment of an in-lieu fee. If compensation is required, it should be a condition of the permit.

As stated earlier, this project will impact 62 square feet of Type XIV Sand Flat Community wetland. Staff does not believe that the three criteria outlined above have been met, with a rock sill and/or revetment being viable alternatives.

#### **Staff Recommendations**

Staff recommends **denial** of the application. Should the Board wish to approve the application, staff suggests the following conditions be incorporated into the approval:

- 1. The applicant must obtain all other necessary local, state, and/or federal permits required for the project.
- 2. Prior to any land disturbing activities, a pre-construction meeting will be held on-site.
- 3. Mitigation payment into a mitigation bank or in-lieu fee payment for 62 square feet of tidal wetlands and evidence of payment presented to the Engineering and Resource Protection Division Director prior to the pre-construction meeting.
- 4. The Engineering and Resource Protection Division Director reserves the right to require

- additional erosion and sediment control measures, including a turbidity curtain, for this project if field conditions warrant their use.
- 5. The limits of work shall be flagged in the field prior to the pre-construction meeting.
- 6. The wetlands permit for this project shall expire on May 9, 2013. If an extension of the permit is needed, a written request shall be submitted to the Engineering and Resource Protection Division no later than two weeks prior to the expiration date.

Staff Report prepared by:

Michael D. Woolson Senior Watershed Planner

CONCUR:

Scott J. Thomas, Director

Engineering and Resource Protection

Attachments: Joint Permit Application

Site Photos

Historic shoreline photos Karen Duhring (VIMS) email

## Wetland Board Case W-23-12/VMRC 12-0467: 2035 Bush Neck Road

Staff report for the May 9, 2012 Wetland Board Public Hearing

This staff report is prepared by James City County Engineering and Resource Protection to provide information to the Wetland Board to assist them in making a recommendation on this assessment. It may be useful to members of the general public interested in this assessment.

### **Existing Site Data & Information**

Applicant: Mary Lou Clark

Agent: Mid-Atlantic Resource Consulting, Ms. Karla Havens

Location: 2035 Bush Neck Road

Parcel Identification: 3420100008

Watershed: Chickahominy River (HUC Code JL29)

Proposed Activity: Construct 105 feet of Class 1 quarry stone revetment over filter cloth. The

site is to be accessed from the upland. No trees are to be removed. No

clearing or grading required.

### **Project Discussion**

Ms. Karla Havens, on behalf of Ms. Mary Lou Clark, has applied for a Wetlands Permit to construct a 105 foot long riprap revetment over filter cloth on property located at 3025 Bush Neck Road, directly adjacent to Buzzards Bay off of the Chickahominy River. The property is further identified as JCC Parcel Number 3420100008.

Several site visits were conducted by staff to document and evaluate both the potential scope of the project and the existing conditions. An additional site visit was conducted on April 30, 2012 to discuss the project with Ms. Clark.

The description of the project indicates that no trees will be removed and that no clearing of grading is required. The cross-section view of the proposed work indicates otherwise. It indicates that the revetment toe will be cut into the ground approximately 2 feet, severing the roots of the trees along the shoreline. Although there will not be any additional grading, the wetland system landward of the toe will be destroyed by the placement of the filter fabric and armor stone.

The wetlands that are present in the impact zone are Type XI Freshwater Mixed Community wetlands, dominated by bald cypress with the associated vegetation of pickerel weed and marsh hibiscus. These are very valuable marshes and the aim should be to keep them in a natural state and the conservation of this type of marsh should be of highest priority.

The project proposes to construct a 105 foot long, 10 foot wide stone revetment overtop of filter fabric which will impact 785 square feet of the above described wetland system. The remaining impact of 265 square feet is to vegetation dominated by lawn grasses and/or poison ivy. The landscape position of this area, when looked at elsewhere near the project site, would indicate that this would be a Type IV Saltbush Community, dominated by hightide bush and/or wax myrtle. This community is absent in the project location due to continued, grandfathered maintenance activities. The size stone proposed to be used in this project is between 75 and 150 pounds.

As an alternative, a rock sill channelward of the bald cypress marsh was discussed during the April 30, 2012 meeting with Ms. Clark. The relative pros and cons of each type of structure were discussed.

### **Mitigation Discussion**

As published in the Virginia Register on July 11, 2005, the revised Wetland Mitigation Compensation Policy and Supplemental Guidelines, Regulation 4VAC 20-390-10 et seq., Virginia, as a Chesapeake Bay Program partner, is committed to "achieve a no-net loss of existing wetlands acreage and function in the signatories' regulatory programs." In order for a proposed project to be authorized to impact wetlands and compensate for the wetland loss in some prescribed manner, the following three criteria must be met:

- 1. All reasonable mitigative efforts, including alternative siting, which would eliminate of minimize wetland loss or disturbance must be incorporated in the proposal; and
- 2. The proposal must clearly be water dependant in nature; and
- 3. The proposal must demonstrate clearly its need to be in the wetlands and its overwhelming public and private benefits.

If the proposed project cannot meet one or more of the above criteria, the project must be denied or must occur in areas outside of wetlands. Should it satisfy all three criteria, however, compensation for the wetland loss is required. The sequence of acceptable mitigation options should be as follows: on-site, off-site within the same watershed, mitigation bank(s) in the same watershed, or a payment of an inlieu fee. If compensation is required, it should be a condition of the permit.

As stated earlier, this project will impact 785 square feet of Type XI Freshwater Mixed Community wetland and 265 square feet of upland vegetation within the Board's jurisdiction as proposed. Staff does not believe that the three criteria outlined above have been met, with a rock sill being a viable alternative for the shoreline stabilization.

### **Staff Recommendations**

Staff recommends **denial** of the application. Should the Board wish to approve the application, staff suggests the following conditions be incorporated into the approval:

- 1. The applicant must obtain all other necessary local, state, and/or federal permits required for the project, including a land disturbing permit.
- 2. Prior to any land disturbing activities, a pre-construction meeting will be held on-site.

- 3. Mitigation payment into a mitigation bank or in-lieu fee payment for 785 square feet of tidal wetlands and evidence of payment presented to the Engineering and Resource Protection Division Director prior to the pre-construction meeting.
- 4. No trees shall be removed as part of this project unless approved by the Engineering and Resource Protection Division.
- 5. The Engineering and Resource Protection Division Director reserves the right to require additional erosion and sediment control measures, including a turbidity curtain, for this project if field conditions warrant their use.
- 6. The limits of work shall be flagged in the field prior to the pre-construction meeting.
- 7. The wetlands permit for this project shall expire on May 9, 2013. If an extension of the permit is needed, a written request shall be submitted to the Engineering and Resource Protection Division no later than two weeks prior to the expiration date.

Staff Report prepared by:

Michael D. Woolson Senior Watershed Planner

Scott J. Thomas/Director

Engineering and Resource Protection

Attachments: Joint Permit Application

Protest Letter Site Photos

Karen Duhring (VIMS) email